

**UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF LOUISIANA**

x

BRUCE WASHINGTON,

Plaintiff,

v.

RANDY SMITH, CHANCE CLOUD, CURTIS
FINN, TAYLOR LEWIS, DOUGLAS SEARLE,
JEFFREY BOEHM, GEORGE COX, MICHAEL
RIPOLL, JR, DALE GALLOWAY, FRANK
FRANCOIS, JR., JUSTIN PARKER, JEREMY
CHURCH, DENISE MANCUSO, JEANINE
BUCKNER, MICHAEL SEVANTE, JOHN DOE
CUSTODIAN(S), and ONEBEACON
INSURANCE GROUP.

Defendants,

x

CIVIL ACTION NO. 2:24-cv-00145

JUDGE BRANDON S. LONG

MAGISTRATE JUDGE MICHAEL
B. NORTH

**SECOND AMENDED
COMPLAINT**

SECOND AMENDED COMPLAINT

NOW INTO COURT, through undersigned counsel, comes Bruce Washington, a person of the full age of majority, domiciled and residing in the Eastern District of Louisiana, who respectfully avers as follows, and, in accordance with Federal Rule of Civil Procedure 10(c), incorporates by reference the First Amended Complaint¹ and all exhibits thereto:

INTRODUCTION

1. This is a civil rights action against Defendants Randy Smith, George Cox, Michael Ripoll, Jr., Dale Galloway, Frank Francois, Jr., Chance Cloud, Taylor Lewis, Curtis Finn, Douglas Searle, Justin Parker, Jeffrey Boehm, Denise Mancuso, Jeanine Buckner, Michael Sevante, Jeremy Church, and John Doe Custodian(s) of the St. Tammany Parish Sheriff's Office ("**STPSO**"). Bruce

¹ R. Doc. 15.

Washington, a 55-year old Black man, and lifelong resident of St. Tammany Parish, seeks judicial redress for violations of his civil rights due to the actions of the Defendants.

2. This suit involves biased policing practices, including the humiliating practice of unnecessary, suspicion-less and nonconsensual frisks that Black men are subjected to in nearly every encounter they have with law enforcement, and intimidating and unjustified traffic stops.

3. On the night of January 13, 2023—three days after the world learned of the murder of Tyre Nichols at the hands of the Memphis Police Department²—Mr. Bruce Washington, a 55-year-old Black man and resident of Bogalusa, Louisiana, was ordered to pull over on Highway 121, a low-trafficked and poorly lit road, by STPSO Defendant Officers Chance Cloud and Taylor Lewis, who were soon joined by Defendant Officer Curtis Finn. Defendants Cloud, Lewis, and Finn unlawfully extended the stop for an alleged traffic offense, for which Mr. Washington did not even receive a citation, by unconstitutionally harassing, intimidating, questioning, and searching Mr. Washington, his possessions, and his vehicle—all while holding his driver’s license hostage and telling him he was not free to go.

4. Mr. Washington has been subjected to similar incidents on multiple occasions. On October 8, 2023, an STPSO deputy, Defendant Douglas Searle, tailed Mr. Washington for almost twenty miles along Highway 121 and having found no traffic violation to stop Mr. Washington accused him of having no insurance, which was false. Indeed, Defendant Searle did not issue any citation and conceded that Mr. Washington’s insurance was fully paid.

5. Defendants Cloud, Lewis, Finn, and Searle (together the “Officer Defendants”), under color of law, conspired to and did in fact, violate Mr. Washington’s constitutional rights

² Emily Cochrane & Rick Rojas, *The Questions That Remain a Year After Tyre Nichols’s Death*, N.Y. Times, Jan. 7, 2024, <https://www.nytimes.com/article/tyre-nichols-memphis-police-dead.html>.

under the Fourth Amendment of the United States Constitution and Article I, Section 5 of the Louisiana Constitution. In doing so, they violated Mr. Washington's civil rights pursuant to 42 U.S.C. § 1983.

6. In fact, Defendants confirmed that they *never* intended to issue a citation to him in the first place, admitting that the stop was a mere pretext to search Mr. Washington and his vehicle. But instead of simply issuing a warning, as the Officer Defendants stated was the purpose of the traffic stop, the Officer Defendants retained possession of Mr. Washington's ID and engaged in tactics designed to exploit Mr. Washington's fear for his safety, to ultimately coerce him into consenting to a search of his vehicle without any reasonable suspicion or probable cause, and intolerably delaying the traffic stop beyond what was reasonably necessary. The Officer Defendants, under color of law, conspired to and did in fact, violate Mr. Washington's constitutional rights under the Fourth Amendment of the United States Constitution and Article I, Section 5 of the Louisiana Constitution. In doing so, they violated Mr. Washington's civil rights pursuant to 42 U.S.C. § 1983.

7. "The purpose of the Fourth Amendment is not to eliminate all contact between the police and the citizenry, but to prevent arbitrary and oppressive interference by enforcement officials with the privacy and personal security of individuals." *United States v. Mendenhall*, 446 U.S. 544, 553–54 (1980) (internal quotation marks omitted).

8. As have countless other residents of St. Tammany Parish, Mr. Washington has been subject to unlawful searches by the STPSO his entire life. This Incident has only compounded Mr. Washington's emotional and psychological distress caused by the previous unlawful search of his person that took place on March 13, 2021. *See Washington v. Smith*, No. 2:22-cv-00632, 2022 WL 17844622 (E.D. La. Dec. 22, 2022) (denying qualified immunity to STPSO deputy for

unlawful search of Mr. Washington), *appeal dismissed sub nom. by, Washington v. Thomas*, No. 23-30006, 2023 WL 4704142 (5th Cir. July 24, 2023).

9. The Defendants in this action, St. Tammany Parish Sheriff Randy Smith (“**Defendant Sheriff Smith**”)³ in his official and individual capacities; STPSO Deputy Chief Jeffrey Boehm, in his official and individual capacities; STPSO Deputy Chief of Investigations & Professional Standards, George Cox, in his official and individual capacities; Investigations Major, Michael Ripoll, Jr., in his official and individual capacities; Training Center Captain, Jeremy Church, in his official and individual capacities; Head of STPSO Internal Affairs, Dale Galloway, in his individual and official capacities; STPSO Internal Affairs Investigator, Frank Francois, Jr.; Internal Affairs Supervisor, Justin Parker, in his individual and official capacities; and STPSO Officers Chance Cloud, Taylor Lewis, Curtis Finn, and Douglas Searle, in their individual capacities, have implemented and are continuing to enforce, encourage, ratify and sanction a policy, practice, and/or custom of unconstitutional frisks of St. Tammany Parish residents, including Plaintiff, by the STPSO which are being done without the reasonable articulable suspicion required under the Fourth Amendment.

10. In addition, with this pattern and practice of unconstitutional frisks, STPSO officers have often used, and continue to use, race and/or national origin, not reasonable suspicion, as the determinative factors in deciding to frisk and/or stop individuals in violation of the Equal Protection Clause of the Fourteenth Amendment. The targets of such racial and/or national origin profiling are principally Black and Latino individuals.

³ A suit against a government official in his or her official capacity is effectively a suit against the municipal entity. *See Kentucky v. Graham*, 473 U.S. 159, 165 (1985). And municipalities or other local governments may be liable for constitutional violations under 42 U.S.C. § 1983. *Monell v. Dep’t of Soc. Servs. of N.Y.C.*, 436 U.S. 658, 690 (1978). “[W]hen execution of a government’s policy or custom . . . inflicts the injury . . . the government as an entity is responsible under § 1983.” *Id.* at 694.

11. The STPSO's widespread constitutional abuses have flourished as a result of, and are directly and proximately caused by, policies, practices, and/or customs devised and implemented and by the Sheriff, Deputy Chief of Investigations & Professional Standards, Investigations Major, Captain and Investigator(s) of the Internal Affairs Division, and Captain of the Training Division and/or Training Center, who have acted with deliberate indifference to the constitutional rights of those who would come into contact with STPSO officers by: (a) failing to properly screen, train, and supervise STPSO officers, (b) inadequately monitoring STPSO officers and their frisk practices, (c) failing to sufficiently discipline STPSO officers who engage in constitutional abuses, (d) encouraging, sanctioning and failing to rectify STPSO's unconstitutional practices, and (e) explicitly approving, in writing, known and repeated unconstitutional practices.

12. Despite vowing to serve and protect all members of the St. Tammany community, STPSO's pervasive culture of racism and prejudice against Black Americans is well documented. In 2010, the STPSO's then-Sheriff, Sheriff Rodney "Jack" Strain, ranted to a local news reporter on camera, "If you're [gonna] walk the streets of St. Tammany Parish with dreadlocks and chee wee hairstyles, then you can expect to be getting a visit from a sheriff's deputy."⁴ Years later, in 2014, several high-ranking STPSO detectives were exposed for exchanging racist and offensive emails amongst each other, including referring to Black individuals as "monkey[s]" and "animals."⁵

13. These are not the documented prejudices of low-level STPSO employees or even the views of one outlier deputy, but rather a consistent message echoing throughout the top echelon

⁴ Jimi Izrael, *Dreadlocks Unwelcome in a Louisiana Parish*, NPR (July 10, 2006), <https://www.npr.org/templates/story/story.php?storyId=5546068>.

⁵ David Lohr, *The 13 Racist Police E-mails You Didn't Read*, HuffPost (Dec. 6, 2017), https://www.huffpost.com/entry/st-tammany-parish-sheriffs-office-racist-emails_n_7027274.

of STPSO leadership and amounting to a STPSO-wide policy of racially-motivated targeting of Black individuals. As discussed below, this policy has not changed since Randy Smith took over as Sheriff in 2016.

14. This policy has resulted in shockingly disparate treatment of Black individuals by law enforcement. Nationally, Black drivers are about 20% more likely (1.2 times) to be stopped than white drivers and they are about twice as likely as white drivers to be searched once stopped.⁶

15. St. Tammany Parish is ahead of the curve. From January 1, 2023 to November 29, 2023 in St. Tammany Parish, Black individuals were 250% (3.5 times) more likely to be stopped for alleged traffic violations than white individuals.⁷ In other words, the rate of stops per hundred thousand residents unveils an alarming disparity: there were 5,245 stops for every hundred thousand Black residents compared to 1,619 stops for every hundred thousand White residents.

16. And, even though only 15% of St. Tammany Parish residents identify as Black, Black people account for **36%** of people stopped for alleged traffic violations, and **26%** of people cited for traffic violations. Similarly, Black people are two times more likely than white people to receive a citation solely for a violation that could not be observable to an officer on patrol, such as driving without a license.⁸

17. On the night of January 13, 2023 (the “**January Stop**”), during a pretextual traffic stop, Mr. Washington was subjected yet again to another instance of STPSO’s pattern and practice

⁶ See Press Release, NYU, Research Shows Black Drivers More Likely to Be Stopped by Police (May 5, 2020), <https://www.nyu.edu/about/news-publications/news/2020/may/black-drivers-more-likely-to-be-stopped-by-police.html>.

⁷ See *infra* ¶ 229.

⁸ See *infra* ¶¶ 230-231.

of unconstitutional searches. Mr. Washington was pulled over in the dead of night, on a low-trafficked road, and surrounded by the Officers Cloud, Lewis, and Finn.

18. During the stop, Defendants Cloud, Lewis, and Finn, despite explicit confirmation that he posed no threat to officer safety and the complete absence of reasonable suspicion of any criminal activity, ordered Mr. Washington out of his vehicle; confiscated his ID; conducted a suspicion-less and nonconsensual frisk of his person that included unconstitutional reaching into his pockets; lifting his shirt to expose his torso; and a search of his wallet. Defendants Cloud, Lewis, and Finn also conducted a suspicion-less and nonconsensual search of his vehicle, well beyond the scope of a permissible vehicle search, which included searches of containers and the trunk.

19. Unfortunately, this was not the first time Mr. Washington has experienced such harassment, humiliation and violation of his constitutional rights at the hands of STPSO deputies – and would not be the last. Mr. Washington (and his cousin, Gregory Lane) brought a suit against the STPSO on March 10, 2022 for strikingly similar conduct that took place in March 2021. *See* Complaint, *Washington v. Smith*, No. 2:22-cv-00632 (E.D. La. Mar. 10, 2022) (“*Washington I*”). A scant three weeks prior to the Incident, Judge Lance Africk of the Eastern District of Louisiana denied the defense of qualified immunity to the defendant officer, Alexander Thomas, for a suspicion-less and nonconsensual search of Mr. Washington under nearly-identical circumstances. Mr. Washington hoped and expected that nine months of litigation regarding the same unconstitutional practice would have spurred STPSO—now clearly aware of the risk its officers were engaging in constitutional violations—into action to prevent similar incidents, such as training its employees as to the importance of valid consent for searches.

20. But the STPSO remained deliberately indifferent, and Mr. Washington found himself again needing to report officer misconduct to the STPSO's Internal Affairs Division, comprised of Defendants Galloway and Francois. STPSO's investigation resulted in the ratification of the Defendants Cloud, Lewis, and Finn's unconstitutional conduct, despite knowing the unconstitutionality of the conduct.

21. These demeaning experiences at the hands of STPSO officers in the lawsuit filed in March 2022 have left Mr. Washington—a Black man—in so much emotional distress that he now feels in danger whenever he leaves his home or drives his car, or in any way finds himself traveling through or within St. Tammany Parish. Indeed, proximity to these run-of-the-mill occurrences provoke fear that he will again be harassed and demeaned by STPSO deputies.

22. And, of course, Mr. Washington's fear is justified. In addition to the stop on January 13, 2023, on October 8, 2023, yet another STPSO deputy, Defendant Douglas Searle, followed Mr. Washington for almost twenty miles along Highway 21, trying to catch him for a traffic violation for the purpose of a pretextual stop (the "**October Stop**"). Defendant Searle's tailing of Mr. Washington was unsuccessful, but, determined to harass Mr. Washington, he pulled Mr. Washington over right before the Washington Parish line.

23. Defendant Searle told Mr. Washington that the reason for the stop was that Mr. Washington did not have car insurance, which would have required Defendant Searle to confirm Mr. Washington's license plate prior to stopping Mr. Washington. However, Defendant Searle later told Internal Affairs at the STPSO a different story—that he pulled Mr. Washington over because his tag lights were too dim to be able to read his license plate at all.

24. Neither of the purported reasons justified the stop. Mr. Washington *did* have insurance. In fact, Defendant Searle did not issue any citation and eventually conceded that Mr.

Washington's insurance was fully paid. Nevertheless, Defendant Searle, deliberately indifferent to Mr. Washington's Fourth and Fourteenth Amendment rights, engaged Mr. Washington in an unlawful stop based on an outright lie and animus towards him.

25. Mr. Washington again reported the misconduct, and STPSO again dismissed his complaint as unfounded. And so, yet again, Mr. Washington finds himself in a position requiring him to litigate to protect his constitutional rights to privacy and to be free from unlawful stops and coerced searches.

26. It is unambiguously clear that Mr. Washington has been flagged by STPSO for consistent, targeted, harassment and intimidation in violation of the United States and Louisiana Constitution.

27. Mr. Washington suffers from the continued and actualized fear of being surveilled by STPSO deputies while doing mundane activities such as pumping gas or driving. He continues to fear being stopped and harassed by STPSO deputies, which hinders his ability to move about freely and travel to see his family, including Mr. Lane, and his girlfriend in New Orleans. As a result of a lifetime of driving as a Black man in St. Tammany Parish, he fears that he will suffer, yet again, a future incident of similar officer misconduct that will go unchecked by the STPSO.

28. Mr. Washington is not alone in this distress. Many Black residents of St. Tammany Parish keep their driving limited to going to and from their employment, or do not drive at all.

29. The Officer and Supervisor Defendants and STPSO's policies, customs or practices as created or implemented by the Parish and its employees directly caused a series of violations of Mr. Washington's Fourth Amendment rights. As is abundantly clear from the fact that the conduct at issue here is nearly identical to the conduct at issue in *Washington I*, the STPSO did not provide their deputies with proper oversight as it relates to conducting searches of persons and vehicles,

and ending pretextual traffic stops. The custom of not disciplining employees who violate policies or citizens' rights, including not initiating decertification processes as they relate to any of their deputies for misconduct in the past decade, further compounded by refusing to have a single conversation or additional training regarding consent to search (or take any action *at all*) subsequent to Mr. Washington's March 2022 lawsuit, and his January 2023 misconduct complaint, reflects the STPSO policymaker, Defendant Sheriff Smith's, deliberate indifference to citizens' Fourth Amendment rights—and has resulted in the Officer Defendants acting with impunity.

30. Plaintiff seeks relief for Defendants' violation of his rights secured by 42 U.S.C. §§ 1983, 1988 and 2000d, of the United States Constitution, including the Fourth Amendment, and the laws of the State of Louisiana.

JURISDICTION AND VENUE

31. This is an action to redress the deprivation under color of statute, ordinance, regulation, custom or usage of rights, privileges and immunities secured to Mr. Washington by the Constitution and laws of the United States. Plaintiff brings this action pursuant to 42 U.S.C. §§ 1983, 1988, and 2000d, the Fourth Amendment to the United States Constitution, and the laws of the State of Louisiana.

32. Jurisdiction is conferred upon this Court by 28 U.S.C. § 1331 and 28 U.S.C. § 1343(a)(3).

33. The Court has supplemental jurisdiction over all other claims asserted under the laws of the State of Louisiana, pursuant to 28 U.S.C. § 1367, because they arise out of the same operative facts and are so related to the federal claims that they are a part of the same case or controversy.

34. Venue is proper in this district in accordance with 28 U.S.C. § 1391(b) because plaintiff is a resident of this district, all the Officer Defendants reside in this district, and a substantial part of the events giving rise to the claims herein arose in this district.

PARTIES

35. Plaintiff Bruce Washington is a 55-year-old man domiciled in the State of Louisiana within the Eastern District of Louisiana. He is a resident of Bogalusa, Louisiana.

Defendant Sheriff Randy Smith

36. Defendant Sheriff Randy Smith (“**Defendant Sheriff Smith**”), in his capacity as Sheriff of the STPSO, is and was, at all times relevant herein, the Sheriff of St. Tammany Parish and the chief policymaking official. He is and was responsible for the hiring, training, supervision, discipline, administration, policies, customs, practices, operations, management, and control of the STPSO and its deputies, including Officer Defendants Cloud, Lewis, Finn and Searle. Defendant Sheriff Smith is a final policymaker for the STPSO in the areas of law enforcement and the employment and supervision of STPSO deputies. As a matter of federal law, Defendant Sheriff Smith is liable for his own actions as final policy maker. As a matter of Louisiana law, Defendant Sheriff Smith is liable for his own actions as final policy maker and is vicariously liable for the actions of Defendants Cloud, Finn, and Lewis. Smith is made a defendant herein in his official and individual capacities.

Officer Defendants

37. Defendant Chance Cloud (“**Cloud**”) is a resident of Covington, Louisiana, located in the Eastern District of Louisiana. Upon information and belief, at all times pertinent and relevant to this action, Cloud was employed as a deputy by the STPSO and was acting in the course

and scope of his employment and under color of law. Cloud is made a defendant herein in his individual capacity.

38. Defendant Curtis Finn (“**Finn**”) is a resident of Abita Springs, Louisiana, located in the Eastern District of Louisiana. Upon information and belief, at all times pertinent and relevant to this action, Finn was employed as a deputy by the STPSO and was acting in the course and scope of his employment and under color of law. Finn is made a defendant herein in his individual capacity.

39. Defendant Taylor Lewis (“**Lewis**”) is a resident of Slidell, Louisiana, located in the Eastern District of Louisiana. Upon information and belief, at all times pertinent and relevant to this action, Lewis was employed as a deputy by the STPSO and was acting in the course and scope of his employment and under color of law. Lewis is made a defendant herein in his individual capacity.

40. Defendant Douglas Searle (“**Searle**”) is a resident of Covington, Louisiana, located in the Eastern District of Louisiana. Upon information and belief, at all times pertinent and relevant to this action, Searle was employed as a deputy by the STPSO and was acting in the course and scope of his employment and under color of law. Searle is made a defendant herein in his individual capacity.

Supervisor Defendants

41. Defendant Chief Deputy Jeffrey Boehm (“**Boehm**”) is and was, at all relevant times, an officer, employee and agent of the STPSO, is "designate[d] in writing” by Defendant Sheriff Smith, and serves as second in command to Defendant Sheriff Smith.⁹ Defendant Boehm,

⁹ Exhibit 1 at 1, STPSO Policies and Procedures, DR.02:01.105.01.

as Chief Deputy, approves termination of employment, convenes Administrative Review Boards, “direct[s]” STPSO’s response to civil process naming either the Agency or its employees and coordinates investigation into lawsuits brought against the Agency or its employees, and may review “any policy, procedure, manual or written directive” prior to issuance to STPSO employees.¹⁰ Boehm is sued in his official and individual capacities.

42. Defendant Deputy Chief George Cox (“**Cox**”) is and was, at all times relevant herein, an officer, employee and agent of the STPSO, “appoint[ed]” by Defendant Sheriff Smith “for direct supervision” of the Agency’s Investigations & Professional Standards Division, which includes the Public Integrity Bureau/Internal Affairs Division, and the Training Divisions.¹¹ Deputy Chief Cox is sued in his official and individual capacities.

43. Defendant Michael Ripoll, Jr (“**Ripoll**”) is and was at all times relevant herein, an officer, employee, and agent of the STPSO, and the Investigations Major at STPSO.¹² The captain of the Public Integrity Bureau and Internal Affairs Division reports directly to the Investigations Major.¹³ Upon information and belief, the Investigations Major is responsible for “assur[ing] the compliance with directives is prevalent throughout the [STPSO]”¹⁴ and “shall confer with the Deputy Chief of Professional Standards [Defendant Cox]” regarding the “investigation of complaints or allegations against the agency or its employees that are received in Internal Affairs.”¹⁵ Ripoll is sued in his official and individual capacities.

¹⁰ *Id.* at 2-5, STPSO Policies and Procedures, DR.03:01.475.01; DR.03:09.1500.01; DR.06:01.110; SOP.2000:01.150.

¹¹ *Id.* at 6, STPSO Policies and Procedures, DR.02:02.100.01.

¹² Exhibit 1-A, STPSO December 2022 Organizational Chart.

¹³ *Id.*

¹⁴ Exhibit 1. at 7, STPSO Policies and Procedures, DR.02:07.150(B).

¹⁵ *Id.* at 8, STPSO Policies and Procedures, SOP.0025:01.100(A).

44. Defendant Dale Galloway (“**Galloway**”) is and was, at all times relevant herein, an officer, employee and agent of the STPSO as Captain of the STPSO Public Integrity Bureau and Internal Affairs Division. Galloway has delegated policymaking authority from Sheriff Smith to “[d]etect, thoroughly investigate and properly address any misconduct by agency personnel to ensure the integrity of the agency and its mission,”¹⁶ and “present[] recommendations for corrective measures to the sheriff.”¹⁷ Galloway “has the authority to coordinate and direct assigned personnel and other allocated resources to achieve organization objectives.”¹⁸ Galloway is sued in his official and individual capacities.

45. Defendant Frank Francois, Jr., (“**Francois**”) is and was, at all times relevant herein, an officer, employee and agent of the STPSO. He serves as the primary Investigator of complaints made to the STPSO Internal Affairs Division regarding officer misconduct and has delegated policymaking authority from Sheriff Smith and/or Capt. Galloway to “detect[], thoroughly investigate[] and properly address[]” any misconduct by agency personnel “to ensure the integrity of the agency and its mission.”¹⁹ Francois is made a defendant herein in his official and individual capacities.

46. Defendant Justin Parker (“**Parker**”) is and was, at all times relevant herein, an officer, employee and agent of the STPSO. He is the Internal Affairs Supervisor and, upon information and belief, was involved in the investigations into and dismissals of Mr. Washington’s misconduct complaints regarding the January and October Stops.

¹⁶ Exhibit 2, *St. Tammany Parish Sheriff’s Office Budget Document FY 2023* (Relevant Pages) (“**STPSO 2023 Budget Book**”), at 261 (complete publication available at https://www.stpso.com/images/uploads/2023_Budget_Document.pdf)

¹⁷ *Id.* at 224.

¹⁸ Exhibit 1 at 10, STPSO Policies and Procedures, DR.02:03.125.01(1).

¹⁹ Exhibit 2, STPSO 2023 Budget Book at 260.

47. Defendant Jeremy Church (“**Church**”) is and was at all times relevant herein, an officer, employee and agent of the STPSO. As the STPSO Training Division Captain, Church is and was responsible for: “(A) Keeping apprised of training resources and scheduling training to meet the requirements for law enforcement personnel as set forth by the Louisiana Peace Officer Standards and Training Council, applicable law, and Agency policy; (B) Using national, state, and local resources in developing and providing staff training; (C) Developing and maintaining an in-service, in-house training program to address specific needs of the Agency and to ensure those skills requiring qualification and re-qualification are kept current; (D) Ensuring that training records stay current, complete and accurate, (E) Providing a general orientation to all new sworn personnel prior to duty assignment; and (F) Selection of appropriate personnel for Louisiana Peace Officer Training Council (POST) Instructor Development Course”.²⁰ Church is sued in his official and capacity.

Custodian Defendants

48. Denise Mancuso (“**Mancuso**”), upon information and belief, is and was at all times relevant herein, an officer, employee and agent of the STPSO, and is a citizen within this Court’s jurisdiction. As a representative specifically authorized by Defendant Sheriff Smith to response to requests to inspect public records, pursuant to the Louisiana Public Records Law, Defendant Mancuso has the statutory duty to provide *immediate access to records that are available*, or within three days of the determination. *See* La. Stat. Ann. § 44:33. Defendant Mancuso is named in her official and individual capacities and was at all pertinent times acting under the color of state law and the authority of the STPSO.

²⁰ Exhibit 1 at 11, STPSO Policies and Procedures, SOP.1700:01.200.

49. Jeanine Buckner (“**Buckner**”), upon information and belief, is and was at all times relevant herein, an officer, employee and agent of the STPSO, and is a citizen within this Court’s jurisdiction. As a representative specifically authorized by Defendant Sheriff Smith to respond to requests to inspect public records, pursuant to the Louisiana Public Records Law, Defendant Mancuso has the statutory duty to provide *immediate access to records that are available*, or within three days of the determination. *See* La. Stat. Ann. § 44:33. Defendant Buckner is named in her official and individual capacities and was at all pertinent times acting under the color of state law and the authority of the STPSO.

50. Michael Sevante (“**Sevante**”), upon information and belief, is and was at all times relevant herein, an officer, employee and agent of the STPSO, and is a citizen within this Court’s jurisdiction. Defendant Sevante is named in his official and individual capacities and was at all pertinent times acting under the color of state law and the authority of the STPSO.

51. STPSO Records Custodian(s) John Doe(s) (“**Recordkeeping Defendant Doe(s)**”), upon information and belief, is/are citizen(s) within this Court’s jurisdiction and assist with STPSO’s obligation to respond to public records requests in accordance with statutory and constitutional law. Recordkeeping Defendant Doe(s) is/are named in their official capacity and was/were at all pertinent times acting under the color of state law and the authority of the STPSO.

52. On information and belief, Defendant OneBeacon Insurance Group (“**Defendant Insurer**”) is an insurance company who may have issued and currently has in effect one or more policies of insurance that are written or delivered in the state of Louisiana covering Defendants and/or the actions complained of herein. Defendant Insurer is sued under the relevant provisions of the Louisiana Direct Action Statute. La. Stat. Ann. § 22:1269.

53. All named Defendants are liable jointly, severally, and *in solido* for the unconstitutional, unlawful and tortious conduct set forth below.

FACTS

A. The January 13, 2023 Pretextual Traffic Stop and Unconstitutional Search of Mr. Washington

54. On January 13, 2023, at around 7:00 PM, Mr. Washington was driving on Highway 12, heading to New Orleans to spend Martin Luther King Jr. weekend with his girlfriend and assist her with yardwork.

55. While Mr. Washington was driving, an unmarked vehicle pulled in front of him and slowed down. Confused by the odd driving behavior of the car ahead of him. Mr. Washington safely passed it in the left lane and returned to the driving lane.

56. Unbeknownst to Mr. Washington, the unmarked vehicle was a STPSO vehicle driven by STPSO officers Chance Cloud and Taylor Lewis.

57. At approximately 7:16 PM, Defendants Cloud and Lewis initiated the emergency lights of the unmarked vehicle and instructed Mr. Washington to pull over.²¹ Mr. Washington immediately complied. It was extremely dark outside, and the road was poorly lit. There were very few, if any, vehicles passing by.

58. Defendant Cloud and Defendant Lewis got out of the unmarked vehicle. Defendant Cloud approached the driver's side of Mr. Washington's vehicle, while Defendant Lewis approached the passenger side. Once at the driver's side door, Defendant Cloud shined his flashlight onto Mr. Washington, who had already rolled down his window. Defendant Cloud

²¹ Unless otherwise specified, all references to timing of events or quotations of conversations between Defendants Cloud, Lewis and Finn, and Mr. Washington are based on the body-worn camera footage obtained from the STPSO via a Public Records Request.

introduced himself and said to Mr. Washington that he had been pulled over because he had ridden on the center of two lanes “for a second” and had failed to signal (the “**pretextual purpose**”).

59. Mr. Washington was extremely nervous, and knew that anything but strict compliance and deference to the Defendants Cloud, Lewis, and Finn could escalate the situation. He apologized immediately.

60. Defendant Cloud assured Mr. Washington that he was “good” and that he was not offended.

61. Defendant Cloud asked Mr. Washington for his identification. As Mr. Washington was obeying, and reaching into his pocket to retrieve his wallet which contained his driver’s license, Defendant Cloud began to question him.

62. Defendant Cloud first asked Mr. Washington, “Any weapons or anything in the boot?” Mr. Washington truthfully responded, “No, sir.” Defendant Cloud asked Mr. Washington if the car was his, which Mr. Washington confirmed. Defendant Cloud asked Mr. Washington where he was coming from and where he was heading. Mr. Washington responded that he was coming from Bogalusa and going to New Orleans.

63. While Defendant Cloud was questioning Mr. Washington on topics unrelated to the pretextual purpose of the stop, Defendant Lewis shined a light into the backseat of Mr. Washington’s vehicle. Defendant Lewis said to Defendant Cloud, “hey, you can get him out.”

64. Upon information and belief, Defendant Lewis mistakenly believed he saw weapons or contraband that would justify ordering Mr. Washington out of his vehicle, even though the officers’ safety was not threatened.

65. Based on Defendant Lewis’ covert suggestion that there were grounds for ordering Mr. Washington out of the car, Defendant Cloud told Mr. Washington, “Do me a favor, man. Hop

out real quick?” Mr. Washington began to open the car door on the driver’s side. Defendant Cloud pulled it open further.

66. As Defendant Cloud was pulling the door open further, but *before* Mr. Washington had exited his vehicle, Defendant Lewis, still inspecting the car with his flashlight through the windows, explicitly retracted his earlier statement that it was appropriate to order Mr. Washington to get out of the car, instead informing Defendant Cloud, “Yeah, well, it’s—it’s not what I thought it was.” That statement clearly indicated that any perceived justification for ordering Mr. Washington out of the vehicle no longer existed.

67. Defendant Cloud confirmed that he heard Defendant Lewis’ statement and understood that whatever perceived justification supported ordering Mr. Washington out of his vehicle had been dispelled by saying to Defendant Lewis, “Okay. That’s fine.” Nevertheless, Defendant Cloud waited for Mr. Washington to exit the vehicle.

68. Mr. Washington was nervous and anxious, because it was nighttime, he had no passengers in his car, and there was nobody around to witness his encounter with three STPSO deputies. He knew if he didn’t comply with every order or request, he ran the risk of arrest, violence, and even death.

69. As a tall, Black man, Mr. Washington knows that he must be extremely careful around law enforcement because he knows about the often-present implicit bias that Black men are violent and dangerous.

70. Mr. Washington was especially anxious given the misconduct that occurred during his previous stop by STPSO deputies in March 2021 that had given rise to *Washington I*, and knew that any attempt he made to assert that he knew his right to refuse or question an officer’s request would be described as “belligerent.”

71. With this in mind, Mr. Washington quietly and compliantly obeyed Defendant Cloud’s order—the first of many shows of lawful authority that Mr. Washington would submit to over the course of the stop.

1. Defendant Cloud Unlawfully Searches Mr. Washington as Defendant Lewis Does Nothing

72. Once Mr. Washington was out of the car, Defendant Cloud asked Mr. Washington yet again if he had any weapons on his person or “anything crazy [he] should know about.” Mr. Washington unambiguously and truthfully answered “No” to both questions.

73. Defendant Cloud “immediately advised [Mr.] Washington that he would like to perform a pat down search.”²²

74. Mr. Washington raised his hands but did not respond.²³

75. Mr. Washington, as a Black man, remains on high alert during encounters with law enforcement.

76. Mr. Washington was afraid that if he declined, Defendants Cloud, Lewis, and Finn would use it as an excuse to arrest or use force on him.

77. Mr. Washington also believed that if he declined, Defendant Cloud would search him anyway.

²² Exhibit 3, *St. Tammany Parish Sheriff’s Department Investigative Case Report*, dated Jan. 30, 2023 (hereinafter “**January Investigative Report**”) at 10.

²³ This physical act of submission was the *exact same behavior* that Mr. Washington was coerced into doing on March 13, 2021—the same behavior that, a scant three weeks before the January 13, 2023 Incident, Judge Africk had cautioned a reasonable jury might find did not amount to consent, rendering the deputy defendant’s search of him unconstitutional, and requiring the defendant deputy to defend his actions at trial. *Washington*, 2022 WL 17844622, at *5.

78. Mr. Washington, just as he did during his encounter with STPSO deputies on March 13, 2021, remained silent and raised his arms in a gesture of submission to Cloud's second show of lawful authority.

79. Even though Mr. Washington and his vehicle were located approximately four feet from the white line dividing the shoulder and the road and, upon information and belief, Defendant Cloud could have proceeded with a quick patdown then and there, Defendant Cloud ordered Mr. Washington to the rear of his vehicle.

80. Mr. Washington, still afraid for his physical safety and life, complied with Defendant Cloud's order and went to the rear of his vehicle. Defendant Cloud followed, and maintained possession of Mr. Washington's identification.

81. Even though unnecessary for an officer safety patdown, Defendant Cloud then ordered Mr. Washington to put his hands on top of the car for him. Mr. Washington complied by "submitting" to the search.²⁴

82. While Defendant Cloud intentionally, wantonly, maliciously, recklessly and oppressively began to search Mr. Washington, rather than taking Mr. Washington's identification from Defendant Cloud to initiate a records check, Defendant Lewis questioned Mr. Washington, distracting Mr. Washington from the unconstitutional search that was occurring and delaying conducting the license check.

83. During what Defendant Cloud had referred to as a patdown search, Defendant Cloud, without Mr. Washington's consent, and *clearly outside the scope of a constitutionally*

²⁴ Exhibit 3, January Investigative Report at 10.

permissible frisk, reached into Mr. Washington's pocket and "removed [Mr.] Washington's wallet from his front [left] pocket and placed it on the trunk of the [car]."²⁵

84. Defendant Cloud did not ask Mr. Washington what he had in his pocket. He did not ask for consent to put his hand into Mr. Washington's pocket. Defendant Cloud knew that he did not have consent or the authority to reach into Mr. Washington's left pocket during a patdown search.

85. Then Defendant Cloud moved to Mr. Washington's right side, and began patting down his right leg. Yet again, without consent, Defendant Cloud deliberately intentionally, wantonly, maliciously, recklessly and oppressively reached into Mr. Washington's right pocket and found nothing. Defendant Cloud could not have felt a weapon or contraband before reaching into Mr. Washington's right pocket, because Mr. Washington's pocket was *empty*. Defendant Cloud knew that he did not have consent or the authority to reach into Mr. Washington's right pocket during an officer safety patdown.

86. Finally, having already gone far beyond the constitutional scope of a frisk at least twice, and undeterred by either of the officers also present, Defendant Cloud then lifted Mr. Washington's jacket, exposing no contraband or weapons, only Mr. Washington's bare torso.

87. Once Defendant Cloud completed his overextended and unlawful search, he silently handed Mr. Washington's identification to Defendant Lewis for a license and records check.

²⁵ *Id.*

88. Mr. Washington, humiliated by the unambiguous violation of his privacy and on high alert that the Defendants present were deliberately indifferent to his Fourth Amendment protections, apologized again for going in front of the unmarked car as it was driving slowly.

89. Defendant Cloud laughed and said, “no, you good.”

90. Defendant Lewis said, “no you’re good, man, not the end of the world,” and then walked to his vehicle with Mr. Washington’s identification.

91. Defendant Cloud said, “you didn’t offend me or anything, that isn’t why I – um – we – uh stopped you.”

92. Mr. Washington knew why they had stopped him: because he was Black.

2. Defendant Cloud Unlawfully Searches Mr. Washington’s Wallet

93. Having already violated Mr. Washington’s constitutional rights and dignity, and despite having verbally and physically confirmed that Mr. Washington was not armed, and having no articulable reasonable suspicion to further search Mr. Washington or any of his possessions, Defendant Cloud decided to intentionally, wantonly, maliciously, recklessly and oppressively exploit Mr. Washington’s fear and compliance by searching his wallet.

94. Defendant Cloud gestured to Mr. Washington’s wallet, which he (Cloud) had placed on the trunk of the car and said, “your wallet there – do you mind if I make sure you don’t anything crazy in there?” Defendant Cloud did not indicate what “anything crazy” referred to, such as weapons or contraband.

95. Mr. Washington was afraid that if he refused Defendant Cloud’s request to search his wallet, Defendant Cloud or the other Defendants would react negatively, arrest, or use force against him, and therefore, Mr. Washington felt that he was left with no choice but to surrender his wallet to Defendant Cloud.

96. Only one car had driven by since Mr. Washington had been pulled over. There would be nobody around to witness if any of the officers twisted his legitimate and legal refusal of consent as a reason to arrest or use force against him.

97. “[W]ithout protest,”²⁶ Mr. Washington surrendered his wallet to Defendant Cloud, who spent nearly a minute searching through it. Defendant Cloud intentionally, wantonly, maliciously, recklessly and oppressively inspected every pocket and item in Mr. Washington’s wallet. He rifled through each bill individually. He pulled out various items, closely inspecting and turning them over. He bent Mr. Washington’s wallet in various directions. Defendant Cloud even dropped an item on the ground.

98. Mr. Washington was anxious in speaking to the officers, keeping his arms immobile and crossed in front of him as he responded to the officers’ persistent questioning throughout the search. Mr. Washington knew this position showed that he could not move his hands quickly to reach into his pockets or waistband.

3. Defendants Cloud, Lewis, and Finn Decide to Search Mr. Washington’s Vehicle Without Probable Cause or Consent

99. While Defendant Cloud was conducting the unlawful searches of Mr. Washington’s person and his wallet, Defendant Finn walked over to Mr. Washington’s car, shining his flashlight into the passenger side. As he was doing so, Defendant Finn, in a stern tone of voice, also began to question Mr. Washington, asking many of the same questions Mr. Washington had already answered.

²⁶ *Id.*

100. In a stern tone of voice, Defendant Finn asked Mr. Washington where he was headed. Mr. Washington immediately responded, “New Orleans,” consistent with his prior answer to that same question.

101. In the same stern tone of voice, Defendant Finn asked Mr. Washington where he was coming from. Mr. Washington responded, “Bogalusa,” consistent with his prior answer to that same question.

102. Defendant Finn quickly followed up with, “you live in Bogalusa?”

103. Mr. Washington responded, “yes, sir.”

104. Defendant Finn said, “okay, what’s in New Orleans?”

105. Mr. Washington began to describe where he was going in New Orleans.

106. Defendant Finn cut Mr. Washington off, saying “nah, like what’s in New Orleans, what are you going there for?”

107. Mr. Washington said that he was going to see his girlfriend and explained that he was going to cut her grass.

108. While Mr. Washington was explaining, Defendant Finn interrupted him to continue the questioning, saying “oh, okay – going for the weekend or – or just for tomorrow?”

109. Mr. Washington said that he was going for the long weekend, planning on staying there through Monday. It was a holiday weekend, and Monday, January 16, 2023, was Martin Luther King, Jr. Day.

110. Defendant Finn said, “okay,” and returned to shining his flashlight into the passenger-side windows.

111. Defendant Cloud commented that Mr. Washington was a “good man” and Defendant Finn said, “yeah, that’s pretty good of you man,” as he continued to shine his light into Mr. Washington’s vehicle.

112. Mr. Washington wished to see what Defendant Finn was doing but was too afraid of turning away from Defendant Cloud while he was being spoken to, or making any unauthorized movements, as that behavior could jeopardize his liberty and life.

113. Mr. Washington noticed that Defendant Finn was trying to get a closer look at an item Mr. Washington had on the backseat. He explained that it was his “weed-eater.”

114. Defendant Finn confirmed that Mr. Washington had a “weed-eater” in the backseat and stated that he saw that was what the item was. Defendant Finn began to walk towards Mr. Washington, making a comment about his shorts.

115. Defendant Finn passed Mr. Washington and stood behind Defendant Cloud.

116. At this point, Mr. Washington had already been unlawfully ordered out of his car and searched. It was pitch-black outside. Mr. Washington was leaning against the back of his car, surrounded by two officers facing him and the highway on his right.

117. While Defendant Lewis remained in the STPSO vehicle, maintaining possession of Mr. Washington’s license, Mr. Washington, fearful that any behavior could be considered threatening, began to engage in small talk with the Defendants while trying to remain as still and peaceful-seeming as possible.

118. On the night of the Incident, it was widely known that Tyre Nichols, a Black man in Memphis, Tennessee, had died three days earlier after being beaten by police officers after a traffic stop.

119. After a moment of silence where Mr. Washington was looking at the ground, wanting to make clear he was being deferential and respectful, Defendant Cloud asked whether Mr. Washington had anything in the car that they “should be concerned about.”

120. Mr. Washington thought Defendant Cloud was interested in the weed-eater, and that perhaps the officers thought it might be a weapon.

121. Mr. Washington responded, “No, you can look,” and gestured towards the windows that Defendant Finn and Defendant Lewis had been looking into, where the box containing the weed-eater was visible.

122. Mr. Washington offered to open the door so they could look at the weed-eater, to assuage any (unjustified) concerns Defendants may have had.

123. Defendant Cloud told Mr. Washington, “no, no, you good man, you can stay right there.”

124. Defendant Cloud radioed in, saying, “1431 we’re code four.” “Code four” indicates to dispatch that no further assistance is needed.

125. Defendant Cloud told Mr. Washington that he was “not a ticket writer” and that he would not “write [him] a ticket over something simple like that [the pretextual purpose of the stop],” clearly communicating that the purpose of the stop was to give Mr. Washington a verbal warning about the lane change concern. Once that warning had been issued, the purpose of the stop had been concluded, and it was clearly established that any further detention of Mr. Washington required reasonable suspicion of additional criminal activity.

126. Mr. Washington effusively expressed appreciation, again wanting to appear as deferential and respectful as possible.

127. Defendant Finn approached Mr. Washington's vehicle once again after finishing his conversation with dispatch. He stood by the passenger side of the car, still staring into the contents of the vehicle but this time without his light.

128. Mr. Washington, gesturing to his trunk, said he could "open it" so they "can look" and headed towards the driver's seat to "pop the trunk."

129. Mr. Washington did *not* say the Defendants could search his car.

130. None of the Defendants *asked* for Mr. Washington's consent to search his car.

131. There was no smell of marijuana emanating from the vehicle, or any indication that the vehicle contained contraband or a weapon.

132. Mr. Washington had only said that the Defendants could "look" in his trunk and offered to open it.

133. Mr. Washington had explained that he had clothes in the trunk, thinking that the Defendants were wondering if he had weapons in there because they hadn't been able to see inside it with their flashlights, like they did the rest of the car.

134. Defendant Cloud told him that Mr. Washington didn't need to open the trunk for him, and that he could "just stay right [there]."

135. Without seeking consent, Defendant Cloud, who had just confirmed Mr. Washington had no weapons on him (after Mr. Washington truthfully said twice that he did not), and who had unlawfully searched through Mr. Washington's wallet, intentionally, wantonly, maliciously, recklessly and oppressively informed Mr. Washington that the Defendants would "go through [his] car real quick" and then "get [him] on the road . . . to New Orleans as soon as [they] can."

136. Defendant Cloud did *not* ask if the Defendants could search Mr. Washington's car.

137. It was clear to Mr. Washington that Mr. Washington was not authorized to get “on the road” until the search Defendants Cloud, Lewis, and Finn had decided to do was complete. In other words, Mr. Washington was instructed that he was not free to leave until the search of his vehicle was complete.

138. Mr. Washington was about to say something when Defendant Finn interrupted and began to question him.

139. Unprompted, and in an accusatory tone, Defendant Finn asked Mr. Washington if he had ever been arrested before. Mr. Washington responded that he had gotten out of prison in 1991.

140. Defendant Finn followed up by asking if he had been to jail since.

141. Mr. Washington said he had not.

142. As Defendant Finn began to pull on the passenger-side door handles of Mr. Washington’s car, Defendant Cloud asked Mr. Washington, “what happened in 1991?”

143. Mr. Washington began to answer, and then noticed that Defendant Finn was jimmying the door handles. Mr. Washington did not want Defendant Finn to force entry, and potentially cause damage, so Mr. Washington asked Defendant Finn if he wanted him to “unlock that door,” referring to the back door on the passenger side where the weed-eater was located.

144. Defendant Finn said, “I’ll get it if you don’t mind” and began to walk towards the driver’s door.

145. Defendant Cloud said, “he’s got it,” referring to Defendant Finn unlocking Mr. Washington’s car.

146. Defendant Cloud asked Mr. Washington again what happened in 1991. To answer his question, Mr. Washington had to remain facing Defendant Cloud, with his back to the car.

147. At 7:19 PM, Defendant Lewis, having completed checks of Mr. Washington's license and received confirmation from dispatch that there were no outstanding warrants against Mr. Washington, approached Defendant Cloud and Mr. Washington.

148. Despite having completed the license check, Defendant Lewis maintained possession of Mr. Washington's license while Defendant Finn began the search. Even if Mr. Washington had not explicitly been told that he was not free to leave, he could not have left, because Defendants Cloud, Lewis, and Finn retained possession of his identification.

149. Defendant Cloud continued to ask Mr. Washington about his time in jail, but while Mr. Washington was answering, Defendant Cloud turned to Defendant Lewis, saying "you mind hanging out with him here real quick?"

150. Defendant Lewis came over to Mr. Washington to take over the role of asking Mr. Washington questions, forcing Mr. Washington to remain with his back to the car.

151. So that the Defendants would not think he was being disrespectful or uncooperative, Mr. Washington did not resist the search or refuse to answer questions.

152. Defendant Cloud walked over to the passenger door, which was now unlocked, to join Defendant Finn in the search of Mr. Washington's vehicle.

153. For the entirety of the search, either Defendant Cloud or Defendant Lewis was asking Mr. Washington questions and making small talk.

154. As detailed below, Defendants did not go through Mr. Washington's car "*real quick*."

B. The Unlawful Search of Mr. Washington's Car

1. Defendant Finn's Knowingly Unlawful Search and Defendant Cloud's Admission That Defendants Cloud, Lewis and Finn Had No Justification to Search Mr. Washington's Car

155. Without probable cause and without Mr. Washington's valid and voluntary consent, Defendants Cloud, Lewis, and Finn searched Mr. Washington's vehicle.

156. First, while Defendant Cloud was still peppering Mr. Washington with questions, Defendant Finn intentionally, wantonly, maliciously, recklessly and oppressively unlocked the driver's door and looked inside the vehicle with his flashlight. He then got into the vehicle and reached over to unlock both passenger-side doors.

157. While sitting in the driver's seat, Defendant Finn spent *over a minute* inspecting just the center console alone. First, he removed a small orange plastic bag, through which he could feel its contents. Upon information and belief, Defendant Finn could not feel anything that could be considered a weapon. Defendant Finn threw the bag on the seat and tentatively shook it open to look at its contents. He then grabbed it again, squeezing it with his left hand, then left it on the seat.

158. As Defendant Finn returned to the console, Defendant Cloud joined the unlawful search on the passenger side of the car.

159. Defendant Finn directed Defendant Cloud to a bag in the back seat as he continued his thorough search of the middle console of Mr. Washington's car.

160. Defendant Finn retrieved a flashlight from the console and opened it, removing the batteries. He spent half a minute alone inspecting the flashlight. He had no reasonable suspicion to believe that there was contraband or a weapon in the flashlight.

161. As Defendant Finn was feeling the inside of a hair scrunchie, he commented to Defendant Cloud that it “look[ed] like” there were “weed-eater glasses” in the orange plastic bag he had left on the seat.

162. Though Defendant Finn had confirmed that there was no reasonable suspicion to look in the orange bag again, Defendant Cloud did so anyway, wasting time searching a bag known to have no contraband or weapons.

163. Defendant Finn then turned to the driver’s seat, seemingly hoping to find contraband or a weapon. He looked in the side door pockets. He got onto his knees and lifted the rug under the seat. He looked under the drop-stop.

164. Defendant Finn forcefully jimmied the trunk-opening mechanism several times, before successfully unlocking the trunk. Mr. Washington had not provided consent for the Defendant Officers to search his vehicle, and certainly not his trunk.

165. Defendant Finn then searched under Mr. Washington’s seat covers.

166. Defendant Finn asked if Defendant Cloud had looked through any of the other items in the front seat. And although Defendant Cloud said that he had, Defendant Finn searched through the items again, further extending the length of the search.

167. Defendant Finn then turned to the back seat. As he reached for the passenger door, he continued to distract Mr. Washington with questions, asking about the price of his car.

168. In order to respectfully respond to Defendant Finn’s question, Mr. Washington could not limit the scope of a consent search as he was entitled to do by, for example, requesting Defendant Finn not to look in the back seat. Defendant Finn continued to engage Mr. Washington in conversation as he methodically searched the back seat.

169. Defendant Finn picked up Mr. Washington's canvas briefcase and looked through all of its contents. He rifled through the front pocket of the briefcase and took out another flashlight to inspect.

170. As Defendant Finn was searching Mr. Washington's briefcase, Defendant Cloud explained that he was looking for whatever Defendant Lewis said he had seen at the beginning of the stop, but had determined was not sufficient grounds to order Mr. Washington out of his vehicle.²⁷

171. In other words, Defendant Cloud explained to Defendant Finn that he had no idea what he was searching for, whether drugs or a weapon, only that it was something Defendant Lewis had determined was *not actually contraband or a weapon*.

172. After the search had proceeded for at least five minutes after the pretextual purpose of the traffic stop was accomplished, Mr. Washington, surprised and uncomfortable with how long the search was taking, said, "I've got a lot of stuff in there."

173. Defendant Cloud muttered, "I've seen worse." Defendant Finn responded, "actually, not too bad," and continued to search. He opened the box containing the "weed-eater." He looked through two more plastic bags. He removed at least three medication bottles.

174. He shook and opened each of Mr. Washington's pill bottles, inspecting his medication.

175. Defendant Finn asked Mr. Washington what his name was, for the third time, and upon information and belief, this was to confirm that the medication bottles were his.

²⁷ Defendant Cloud explained he was looking for whatever Defendant Lewis was referring to when "he said it wasn't what he thought it was, whatever he thought it was."

176. Defendant Finn then opened the hood of Mr. Washington's car and thoroughly inspected the engine. He then returned to the rear of the vehicle where Defendant Cloud was going through the contents of Mr. Washington's trunk, while Defendant Lewis was still engaging Mr. Washington in distracting conversation.

2. Defendant Cloud Joins in the Knowingly Unlawful Search of Mr. Washington's Car and Its Trunk

177. At 7:17 PM, Defendant Finn started searching Mr. Washington's car. Two minutes later, Defendant Cloud left Defendant Lewis to stand guard over and distract Mr. Washington, and approached the passenger side of the vehicle to join Defendant Finn. Defendant Finn then instructed Defendant Cloud to search a bag located in the back seat.

178. Instead, Defendant Cloud intentionally, wantonly, maliciously, recklessly and oppressively opened the glove box, reached inside and inspected its contents. He then spent several minutes inspecting the area around the front passenger seat rather than proceeding with the search as instructed.

179. Defendant Cloud lifted the rug in front of the seat and looked underneath. He inspected the side door pockets. He looked through the loose change on the floor. He looked in the glove box again. He felt along the edge of the car. He looked under the rug again. He lifted the seat covers. He looked through more loose change. He inspected the cup holders.

180. Finally, Defendant Cloud went to retrieve the backpack that Defendant Finn had instructed him to search first. He brought it to the front passenger seat and inspected each compartment and pocket, and commented on Mr. Washington's Xbox. After placing the bag back in the backseat, Mr. Washington had to ask Defendant Cloud to zip the bag up, so his Xbox would not fall out.

181. Defendant Cloud then began muttering about “Taylor” and what “Taylor” had seen. Upon information and belief, Defendant Cloud was referring to the suspicion that Defendant [Taylor] Lewis had dispelled at the outset of the stop, and was essentially stating that he had no idea what he was searching for.

182. After concluding the search of the passenger side, Defendant Cloud returned to the driver’s side to access and engage the trunk-opening mechanism.

183. Defendant Cloud walked to the rear of the vehicle, where the trunk door was now open.

184. Without asking for Mr. Washington’s consent, Defendant Cloud opened the trunk fully.

185. Mr. Washington was taken aback that Defendant Cloud was opening the trunk without his consent. At this point, he had been pulled over, ordered out of the car, had his person searched, had his wallet searched, *and* had his vehicle searched. He just wanted the stop to be over.

186. Defendant Cloud asked, “what you got in here, Bruce?” as he shined his flashlight into the trunk.

187. As explained previously, Mr. Washington said that he had clothes and other possessions in the trunk.

188. Defendant Cloud reached into the trunk and began touching and rifling through Mr. Washington’s possessions.

189. Mr. Washington pointed to the locations of his various items: his clean clothes in one area, his dirty clothes in another, and his shoes in the back.

190. As Mr. Washington described the contents of the trunk, Defendant Cloud continued to rifle through the bags.

191. Defendant Cloud removed a bag and began to look inside. He began to question Mr. Washington again, asking, “how long you said you were staying?” and implying that Mr. Washington had not been telling the truth when he said he was going for the long weekend, through Monday. Mr. Washington repeated his plans to visit his girlfriend.

192. Defendant Cloud said, “you packed a lot for just a weekend.” Mr. Washington explained that he always keeps his clothes in his car.

193. Mr. Washington said that other STPSO officers could tell Defendant Cloud that Mr. Washington always keeps his clothes in his car.

194. Other STPSO officers would know that because they have stopped and searched Mr. Washington repeatedly, even though he has not been arrested in decades.

195. Mr. Washington began watching Defendant Cloud and explaining everything Defendant Cloud was looking at, such as his camcorder and video games. That did not stop Defendant Cloud from searching through everything. Defendant Cloud took several bags out of the trunk, placing them on the ground.

196. Mr. Washington, clearly uncomfortable with how invasive the search was, weakly protested, “that’s my other clothes – that’s it. And the cups I use to wash my car with.”

197. Defendant Finn asked Mr. Washington where his girlfriend lives. Mr. Washington responded that she lives in Gentilly, and told him, “You can call her, I’ll let you call her.”

198. Defendant Finn told Mr. Washington, “I’m just making small talk with you. I ain’t trying to accuse you of nothing.”

199. Until that point, Mr. Washington clearly believed (and Defendant Finn understood) that Mr. Washington did not believe he was free to limit the scope of the search, let alone walk away from the encounter.

200. Mr. Washington commented that he “should have knew that was a police [car]” driving near him, from the way it had slowed down when it passed him the first time, remarking the car had been driving “mighty slow.” Mr. Washington did not want to be behind a vehicle he thought was driving dangerously, and understandably pulled ahead of it.

201. Mr. Washington expressed his disappointment with himself for failing to maintain his hypervigilance around potential law enforcement, and putting his life at risk.

202. Defendant Cloud shoved all of Mr. Washington’s bags into his trunk, crushing them, and with flagrant disregard for the organization that he had just complimented Mr. Washington on.

203. Finally, at 7:29 PM, Defendant Cloud slammed the trunk shut and asked Mr. Washington if he had his keys. Mr. Washington told him they were in the car.

204. Finally, no less than *ten minutes* after Mr. Washington’s license had been cleared by dispatch, and *thirteen minutes* after Defendant Lewis had dispelled any chance of reasonable suspicion, Defendant Cloud told Mr. Washington that he was “good to go.”

205. Defendant Cloud had to tell Mr. Washington that he was “good to go” because until that point, *he was not free to leave*.

206. It was only after Defendant Cloud told Mr. Washington that he was “good to go” that Defendant Lewis finally returned Mr. Washington’s identification to him.

207. Defendant Lewis had left his patrol car after running checks on Mr. Washington at 7:19 PM. For the entire time Mr. Washington's car and trunk were searched, Defendant Lewis held Mr. Washington's ID hostage.

208. Mr. Washington had not been free to leave because he had been advised that Defendant Cloud would conduct an officer safety patdown, whether Mr. Washington gave his consent or not.

209. Mr. Washington had not been free to leave because, even though he had been given a verbal warning about using his turn signal (at which point the pretextual purpose of the stop was complete), he was ordered *not* to return to his vehicle.

210. Mr. Washington had not been free to leave because Defendants Cloud, Lewis, and Finn retained possession of his identification until the unlawful search of his vehicle and its trunk were complete.

211. Mr. Washington had not been free to leave because Defendants told him he would not be able to "get on the road" until they completed the search of the vehicle.

212. Even Defendant Finn stated that "[t]he traffic stop ended" when Mr. Washington was finally "allowed to leave,"²⁸ clearly showing that Defendants had been detaining Mr. Washington.

3. Defendants Cloud, Lewis, and Finn Prevented Mr. Washington From Observing or Limiting the Scope of the Vehicle Search

213. Throughout the search, Defendant Cloud and Defendant Lewis peppered Mr. Washington with questions unrelated to the stop, preventing him from observing or limiting the search that was unlawful to begin with.

²⁸ Exhibit 3, January Investigative Report at 7.

214. Defendant Lewis told Mr. Washington that he saw his criminal history pop up and noted that Mr. Washington had not gotten in trouble with the law in decades, likely referencing what had come up as he was running Mr. Washington's license.

215. Despite recognizing Mr. Washington's criminal history and recent lack thereof, as well as the fact that Defendant Cloud himself had told Mr. Washington that he was not intending to issue him any ticket, Defendant Lewis still did not return Mr. Washington's identification while the vehicle search was ongoing.

216. Defendant Lewis once again asked Mr. Washington if the vehicle was his car. Mr. Washington confirmed that it was his and that he had bought it for \$800. They proceeded to comment on the mileage of the vehicle. Defendant Lewis engaged Mr. Washington in conversation about the weather in Louisiana, the locations of gas stations, taxes, slow highway construction, and where in New Orleans Mr. Washington was heading, all while Defendant Cloud and Defendant Finn continued to search the vehicle that Mr. Washington had to maintain his back to.

C. Defendant Galloway's and Defendant Francois' Ratification of Defendants Cloud, Lewis, and Finn's Unlawful Search of Mr. Washington and Its Basis

217. On January 26, 2023, Mr. Washington, deeply unsettled by the Incident, and confident that he had been unlawfully detained and searched, contacted the Internal Affairs number listed on the STPSO's website, as suggested by Capt. Dale Galloway in *Washington I*.²⁹

218. The Public Integrity Bureau/Internal Affairs Division of the STPSO has two full-time positions, which are currently filled by Capt. Dale Galloway and Sgt. Frank Francois, Jr. In

²⁹ Exhibit 4, *Washington I*, Galloway Dep. Tr. 121:4-9, Nov. 16, 2022.

other words, the whole Internal Affairs Division is comprised entirely of Defendants Galloway and Francois.

219. The Internal Affairs Division reports directly to the Investigations Major.³⁰ Defendant Ripoll is the Investigations Major, and upon information and belief, he is responsible for “assur[ing] that compliance” with policies and directives “is prevalent” throughout the STPSO.³¹ Upon information and belief, the Investigations Major “shall confer with the Deputy Chief of Professional Standards [Defendant Cox]” regarding the “investigation of complaints or allegations against the agency or its employees that are received in Internal Affairs.”³²

220. Defendants Galloway and Francois have delegated policymaking authority from Defendant Sheriff Smith and the duty to “[d]etect, thoroughly investigate and properly address any misconduct by agency personnel to ensure the integrity of the agency and its mission,”³³ and “present[] recommendations for corrective measures to the sheriff.”³⁴

221. On January 26, 2023, Mr. Washington spoke with Defendants Francois and Galloway for approximately 30 minutes.

222. On January 30, 2023, Mr. Washington went to the STPSO office in Mandeville, Louisiana for a complaint intake interview with Defendants Galloway and Francois, which lasted approximately 30 minutes. On January 31, 2023, Defendants Francois and Galloway interviewed Defendants Cloud, Lewis, and Finn.

³⁰ Exhibit 1-A, STPSO December 2022 Organizational Chart.

³¹ Exhibit 1 at 2, STPSO Policies and Procedures, DR.02:07.150(B).

³² *Id.* at 3, STPSO Policies and Procedures, SOP.0025:01.100(A).

³³ Exhibit 2, STPSO 2023 Budget Book, at 261.

³⁴ *Id.* at 224.

223. On February 1, 2023, the STPSO Public Integrity Bureau and Internal Affairs Division, and Defendants Cox, Ripoll, Galloway and Francois, after *thoroughly investigating* the Incident, reported the following official findings regarding Defendants Cloud, Lewis, and Finn’s conduct, motivating reasons, and understanding of the Incident:

- i. Defendant Cloud “instructed Washington to get out of the vehicle, after receiving a *covert suggestion* from Deputy Taylor Lewis (emphasis added).”³⁵ Defendant Lewis’ “initial concern was unfounded.”³⁶
- ii. Defendant Lewis had “signaled Deputy Cloud to remove Washington from the vehicle” *because* he had “observed gleanings of green vegetable matter on a box in the rear seat.”³⁷ However, Defendant Lewis “almost immediately realized that what [he] was looking at was grass clippings on a weed whacker box,” a mistake that he “kinda felt silly about,” and which he immediately conveyed to Defendant Cloud.³⁸ Defendant Cloud disregarded Defendant Lewis’ update.³⁹

³⁵ Exhibit 3, January Investigative Report, at 4.

³⁶ *Id.* at 8.

³⁷ *Id.* at 6.

³⁸ Defendant Lewis made this statement to STPSO Internal Affairs on January 31, 2023 in connection with the investigation into the traffic stop. Plaintiff obtained a recording of the interview via a Public Records Request.

³⁹ The Summary of Defendant Lewis’ interview notes that Defendant Cloud “was already patting down Washington for weapons” when Defendant Lewis informed him of his error. Exhibit 3, January Investigative Report at 6. This is plainly contradicted by the BWC footage. *See also* Exhibit 3, January Investigative Report at 8 (finding that “Deputy Lewis indicated that his initial concern was unfounded” while Defendant Cloud “*simultaneously* . . . asked Washington if he had any weapons”) (emphasis added); *see supra* ¶¶ 59-60 (“As Defendant Cloud was pulling the door open further, but *before* Mr. Washington had exited his vehicle, Defendant Lewis, still inspecting the car with his flashlight through the windows, explicitly retracted his earlier statement that it was appropriate to order Mr. Washington to get out of the car, instead informing Defendant Cloud, “Yeah, well, it’s—it’s not what I thought it was.” That statement clearly indicated that any perceived justification for ordering Mr. Washington out of the vehicle no longer existed. Defendant Cloud confirmed that he heard Defendant Lewis’ statement and understood that whatever perceived justification that had supported ordering Mr. Washington out of his vehicle had been dispelled by saying to Defendant Lewis, “Okay. That’s fine.”)

- iii. After instructing Mr. Washington to exit his vehicle, Defendant Cloud “*immediately* advised Washington that he would like to perform a patdown search. Washington raised his arm up *without a retort*, indicating [that] he was *submitting without protest* to the search.”⁴⁰
- iv. Defendant Cloud “*removed Washington’s wallet from his front pocket* and placed it on the trunk of the gray Saturn.”⁴¹
- v. The “traffic stop was concluded” after “the search of Washington’s vehicle ended,” whereupon “Bruce Washington was released.”⁴²

224. On February 1, 2023, the Investigations & Professional Standards Division, Public Integrity Bureau and Internal Affairs Division, through Defendants Cox, Ripoll, Galloway and Francois, “exonerated” Defendants Cloud, Lewis, and Finn, finding that their actions were “within the parameters of the St. Tammany Parish Sheriff’s Office policies and regulations.”⁴³

225. On February 1, 2023, the Public Integrity Bureau and Internal Affairs Division, through Defendants Cox, Ripoll, Galloway and Francois, disposed of Mr. Washington’s complaint as “without merit, considering there are no reasonable or factual grounds to support the underlying claim.”

226. At least two individuals with delegated policymaking authority from Defendant Sheriff Smith, Defendants Galloway and Francois, explicitly ratified the unconstitutional conduct of Defendants Cloud, Lewis, and Finn based on impermissible grounds. Upon information and

⁴⁰ Exhibit 3, January Investigative Report, at 10 (emphasis added).

⁴¹ *Id.* (emphasis added).

⁴² *Id.* at 9.

⁴³ *Id.* at 11; Exhibit 5, Internal Affairs Log Entry No. 2023-008219 (Feb. 1, 2023, 10:16 A.M.) at 2.

belief, Defendant Ripoll, as the Investigations Major, also ratified the unconstitutional conduct of Defendants Cloud, Lewis and Finn based on impermissible grounds.

D. The Disparate Impact of STPSO Traffic Enforcement on Black People and People of Color

227. STPSO has been aware of a consistent and concerning pattern of disproportionate numbers of Black people being stopped by STPSO officers since at least 2008.⁴⁴

228. Despite STPSO's commitment at that time to record racial data related to stops, STPSO has consistently refused to produce the data it avers to collect in response to Mr. Washington's public records requests.⁴⁵ Mr. Washington, however, was successfully able to obtain from the STPSO certain data regarding certain traffic stops effected by the STPSO between January 1, 2023 and November 29, 2023.⁴⁶ The following findings are based on that data.

⁴⁴ "Throughout our data collection process, the St. Tammany Parish Sheriff's Office expressed interest and concern about racial profiling. To demonstrate the legal and professional conduct of their officers and to show their opposition to racial profiling, the St. Tammany Parish Sheriff's Office has agreed to collect racial data on all traffic stops in accordance with LSA-R.S. 32.398.10." *ACLU, Unequal Under the Law: Racial Profiling in Louisiana ("Unequal Under the Law Report")* at 18 (2008), <https://lpdb.la.gov/Serving%20The%20Public/Reports/txtfiles/pdf/Unequal%20Under%20the%20Law.pdf>.

⁴⁵ Mr. Washington has been requesting traffic and investigatory stop demographic data for previous years from the St. Tammany Parish Sheriff's Office Custodian of Records since November 9, 2023. *See* Exhibit 6, Public Records Requests for Traffic Stop Data (Nov. 9, 2023; Dec. 1, 2023; Dec. 13, 2023; and January 10, 2024). The Custodian has refused to provide such records because her means of access to the database allegedly does not allow her to produce records of stops that indicate the race or sex of the individual. *See* Exhibit 7, Dec. 27, 2023 STPSO Response to Dec. 13, 2023 Public Records Request for Traffic Stop Data. *See* Section H, *infra*.

Mr. Washington was able to obtain the data for January 1, 2023-November 29, 2023 on December 6, 2023 because it had been generated by STPSO employees "based on a document provided by Mobiletec, STPSO's database vendor," while troubleshooting the search issues the Custodian was having. *See* Exhibit 8, "Mobiletec Dataset" (also available at <http://bit.ly/STPSO-Mobiletec-Dataset>). The STPSO Custodian of Records incorrectly maintains that producing the data in its possession from other time periods is tantamount to creating a new document, while refusing to grant access to the database so Plaintiff can access the information that STPSO has confirmed is readily and easily accessible. Exhibit 7.

⁴⁶ The Mobiletec Dataset is comprised 109,097 lines of data, which contain 12,921 event numbers and 16,634 event number-full name pairs associated with Call Type – Traffic Stop. Exhibit 8. Mr. Washington was informed that this may not accurately capture all traffic stops, because a traffic stop may be categorized in the STPSO's recordkeeping system as another "call type." STPSO has refused to provide access to a list of possible call types on the basis that, although the call types available for data entry purposes are viewable by STPSO employees, it has no record listing them out. As of the filing of this complaint, Mr. Washington has

229. In St. Tammany Parish, from January 1, 2023 to November 29, 2023, the rate of traffic stops per hundred thousand residents unveils an alarming disparity: there were 5,245 stops for every hundred thousand Black residents compared to 1,619 stops for every hundred thousand White residents. In other words, Black individuals were at least 3.5 times more likely to be stopped for alleged traffic violations than white individuals.⁴⁷ Generally, in St. Tammany Parish, people of color⁴⁸ are stopped a rate at least 2.1 (likely 2.9⁴⁹) times higher than white people.

230. And even though only 15% of St. Tammany Parish residents identify as Black, Black people accounted for **36%** of people stopped for alleged traffic violations, and **26%** of people cited for traffic violations.

231. Black people were two times more likely than white people to receive a citation solely for a violation that could not be observable to an officer on patrol, such as driving without a license.⁵⁰

several public records requests outstanding with the STPSO, seeking to obtain the same Mobiltec dataset for years prior. Exhibit 7.

Out of concern for the privacy of individuals listed in the Mobiletec dataset, names are not included in the version attached as an exhibit.

⁴⁷ Despite STPSO's commitment to collect racial data, only 5,529 event number-full name pairs associated with 'Call Type – Traffic Stop' actually contain the expected racial demographics (33%).

The Rethnicity package is a Bidirectional LSTM model created to predict race from an individual's first and last name. The model was trained on Florida Voter Registration on an equal-sized training set of 104,632 female and male names each from the ethnic categories of Black, White, Asian, Hispanic to ensure accuracy from minority ethnic backgrounds. Plaintiff notes that name to race / ethnicity prediction is a limited area of research that should only be utilized for the direct purpose of academic research or understanding discriminatory practices. Notwithstanding the foregoing, the application of the Rethnicity name-race prediction algorithm to the 11,105 event number-full name pairs lacking the racial data indicates that Black individuals are **4.2 times** more likely to be stopped by STPSO deputies than their white counterparts.

⁴⁸ Any individual not categorized as "white" on the Mobiletec dataset.

⁴⁹ Applying the Rethnicity prediction algorithm (*see supra* note 39), the rate leaps to **2.9**.

⁵⁰ The data was segmented to isolate incidents where a single citation was issued. Subsequently, the number of citations issued to both Black and White individuals for specific offenses was calculated, including 32:0412 EXPIRED DRIVER'S LICENSE, 32:0863.01 NO PROOF OF INSURANCE, 32:0411 NO DRIVER'S LIC. IN POSS., 47:0508 EXPIRED LICENSE PLATE, 47:0501 FAILURE TO REG VEHICLE, 32:0861 NO INSURANCE, 32:0052 DRIVER MUST BE LICENSED, and 32:0415 DRIVING UNDER REV/SUSP.

232. When an individual receives a traffic citation, it may be for more than one violation. In St. Tammany Parish, in 2023, Black people received 1.37 violations per traffic ticket. White people received 1.19. Alarming, Hispanic people received 1.86 violations per traffic ticket.

233. This is a clear and consistent pattern of action that cannot be explained by any grounds other than discriminatory practices, selective enforcement or impermissible treatment based on race and/or national origin.

E. STPSO's Refusal to Provide Training to Address the Serious Concerns Regarding Unlawful Frisks Is the Moving Force Behind the Identical, Subsequent Unlawful Search of Mr. Washington

234. Defendant Sheriff Smith is the final policymaker for decisions regarding training of prospective and current employees.

235. Defendant Sheriff Smith “moved POST training in-house for prospective and current employees. Sheriff Smith determined that the agency can provide training specific to the needs of the community we serve in addition to state-mandated training. In-house operation also boosts morale and provides an opportunity to instill the agency’s unique traditions with its deputies.”⁵¹ It appears that STPSO’s “unique traditions” include disregarding the very real risk that its officers may be engaging in unconstitutional frisks.

236. Defendant Church, as Captain of the Training Division, has delegated policymaking authority from the Sheriff for “developing and maintaining an in-service, in-house training program to address specific needs of the Agency.”

237. Defendant Cox directly supervises the Training Division.

These figures were then normalized by dividing them by the total number of citation incidents where individuals of both racial groups received only a single violation.

⁵¹ Exhibit 2, STPSO 2023 Budget Book, at 72.

238. It is indisputable that *Washington v. Smith* put Defendants Smith, Cox, and Church on notice of the risk that STPSO officers might be engaging in unconstitutional frisks, and thus require remedial or additional training.

239. If Defendant Sheriff Smith and the Supervisor Defendants were not made aware of the risk by March 10, 2022 when Mr. Washington filed *Washington v. Smith*, they were certainly aware by December 22, 2022 when the Eastern District of Louisiana denied an STPSO officer qualified immunity for a frisk *conducted in identical circumstances*.⁵²

240. Mr. Washington further avers that qualified immunity is not a defense to any of his constitutional claims as the text of Section 1983 precludes such a defense.⁵³

241. On December 21, 2022, it was highly predictable that STPSO officers would conduct traffic or investigatory stops. It was also highly predictable that STPSO officers would conduct frisks during those stops.⁵⁴

⁵² *Washington*, 2022 WL 17844622, at *1.

⁵³ That language is highlighted in the authentic copy of the Civil Rights Act of 1871, certified by the National Archives and Records Administration on August 19, 2022, reproduced here as Exhibit 9. As Judge Willett recently explained: “The language is unsubtle and categorical, seemingly erasing any need for unwritten, gap-filling implications, importations, or incorporations. Rights-violating state actors are liable—period—notwithstanding any state law to the contrary.” *Rogers v. Jarrett*, 63 F.4th 971, 980 (5th Cir.) (Willett, J., concurring), *cert. denied*, 144 S. Ct. 193 (2023). In that vein, the burden is not on Mr. Washington to overcome qualified immunity, discovery may not be restricted by the doctrine, and there is no requirement that the law be clearly established for Mr. Washington to prevail on his constitutional claims. *See* Alexander A. Reinert, *Qualified Immunity’s Flawed Foundation*, 111 Calif. L. Rev. 201, 207–08 (2023). *See also Villarreal v. City of Laredo, Texas*, No. 20-40359, 2024 WL 244359, at *23 and n.14 (5th Cir. Jan. 23, 2024)(describing qualified immunity as a “made-up defense”) (Willett, J., dissenting) and *Jimerson v. Lewis*, No. 22-10441, 2024 WL 368944, at *5 n.1 (5th Cir. Feb. 1, 2024) (noting Judge Willett’s concurrence in *Rogers v. Jarrett* suggests that “the Supreme Court’ original justification for qualified immunity...is faulty” and in addition to citing Reinert, 111 Calif. L. Rev. 201, 207-208) (Dennis, J., dissenting).

⁵⁴ *See, e.g.*, Exhibit 10, *Washington I*, Thomas Dep. Tr. 100:19 – 101:1, Nov. 14, 2022 (describing a pattern of officer safety patdowns absent reasonable suspicion during “most traffic stops” when individuals “answer ‘no’” if asked whether “carrying weapons”).

242. Instead, Defendants Smith, Cox, Church, and other Supervisor Defendants were deliberately indifferent to that risk and issued *no* directive to officers in light of the Eastern District of Louisiana’s denial of qualified immunity to an STPSO officer for a suspicion-less and nonconsensual frisk, nor even consider conducting additional trainings or updates to policies.⁵⁵

243. This lack of training directly and proximately caused Officer Defendants, in particular Defendants Cloud and Lewis, to conduct and witness—in shockingly identical circumstances—a violation of the “law of frisks”⁵⁶ and, by extension, Mr. Washington’s constitutional rights.

244. Although fully aware that the work of the STPSO demands extensive training, superior judgment, and close supervision, Defendant Sheriff Smith and Supervisor Defendants failed to properly train and supervise STPSO officers, knowing that such failures would result in Fourth and Fourteenth Amendment violations. The inadequate screening, training, and supervision of the STPSO is a direct and proximate cause of the STPSO’s rampant unconstitutional frisks. As a direct and proximate result of the Defendants’ failure to train and supervise STPSO officers, thousands of people have been subjected to unlawful stops and frisks, many times simply because of their race and/or national origin. By failing to properly train and supervise STPSO officers, Defendant Sheriff Smith and the Supervisor Defendants have acted recklessly and with deliberate indifference to the constitutional rights of those who would come into contact with the STPSO.

⁵⁵ Exhibit 11, *Washington I*, STPSO 30(b)(6) Dep. Tr. 262:5-21, Oct. 11, 2023 (confirming no changes or updates to STPSO trainings “regarding consent searches or pat downs” or “reminder regarding policy or guidelines or anything along those lines regarding consent searches and officer safety pat downs”).

⁵⁶ *Washington*, 2022 WL 17844622, at *5.

F. The STPSO Violates Mr. Washington's Rights, Yet Again: October 8, 2023

1. The Unlawful Stop

245. On October 8, 2023, an STPSO deputy, Defendant Douglas Searle, followed Mr. Washington for almost twenty miles along Highway 121, hoping to discover a reason to pull over Mr. Washington, a law-abiding Black man.

246. Defendant Searle, determined to engage in racially motivated selective enforcement and harass Mr. Washington, pulled him over right before the Washington Parish line. Naturally, Defendant Searle did not turn on his body-worn camera to record the Fourth and Fourteenth Amendment violations he was willfully and deliberately undertaking.

247. Defendant Searle told Mr. Washington that he had pulled him over after running his license plate because his system said that Mr. Washington did not have valid insurance.

248. That was false. Mr. Washington's insurance was fully paid, and Defendant Searle had no reason to believe otherwise. Nonetheless, Defendant Searle, recklessly and callously indifferent to Mr. Washington's Fourth and Fourteenth Amendment rights, maliciously engaged Mr. Washington in an unlawful stop based on knowingly false information.

249. Defendant Searle intentionally, wantonly, maliciously, recklessly and oppressively initiated the stop for the sole purpose of running a license check on Mr. Washington, either because he wished to harass Mr. Washington specifically, or because he believed that a Black man driving at night was inherently suspicious. Defendant Searle knew that neither is a lawful justification.

250. Defendant Searle did not turn on his body-worn camera when he initiated the stop because he knew the stop was unlawful, having initiated it without reasonable suspicion that Mr. Washington was engaged in criminal activity. Defendant Searle did not turn on his body-worn camera for the ten minutes during which he questioned Mr. Washington and peered into his car.

Defendant Searle only turned on his body-worn camera after he returned to his vehicle and began to conduct the license check on Mr. Washington.⁵⁷

251. If the knowingly unlawful seizure of Mr. Washington wasn't egregious enough, Defendant Searle—as he was waiting for dispatch to complete the check—took *pictures of Mr. Washington's* driver's license and other documentation on a cellphone.

252. Upon information and belief, because this cellphone had social media applications on it, the cellphone used was Defendant Searle's personal cellphone. This is directly in violation of STPSO policy which requires personal cell phone usage to be "limited and restricted to emergency calls."⁵⁸

253. Further, for departmental phones, the STPSO prohibits the use of "cameras and/or audio/video imaging capabilit[ies]" unless specifically authorized by the Sheriff or his designee.⁵⁹ Upon information and belief, taking pictures of stopped individuals' identification and provided documentation is not specifically authorized by the Sheriff or a designee.

254. Mr. Washington is suffering great distress knowing that his personally identifiable information has been impermissibly stored on the cellphone of an STPSO employee.

255. Moreover, Defendant Searle's deliberate and reckless invasion of privacy was not limited to Mr. Washington. The body camera footage clearly shows many other pictures of other individuals' identification on Defendant Searle's phone. And if the phone used by Defendant Searle were an agency-issued device (which Plaintiff does not believe it is), then there is no justification for this invasive practice and insecure data maintenance.

⁵⁷ Hereinafter, unless otherwise specified, information regarding this incident is based on Defendant Searle's body-worn camera footage that Mr. Washington obtained via a Public Records Request to the STPSO.

⁵⁸ Exhibit 1 at 15, STPSO Policies and Procedures, SOP.08:0300.150 (B)(1).

⁵⁹ Exhibit 1 at 14, STPSO Policies and Procedures, SOP.08:0300.150(A)(3).

2. STPSO's Intimidating and Inadequate Investigation of the October 8, 2023 Incident

256. After the October 8, 2023 traffic stop, Mr. Washington sought to file a complaint with the STPSO against Defendant Searle for violating his constitutional rights.

257. After leaving two voicemails on November 21, 2023 and November 27, 2023 respectively, Mr. Washington was finally able to speak with Defendant Francois of the STPSO Internal Affairs Division on November 30, 2023.

258. Mr. Washington expressed his concerns that his constitutional rights had been violated and that he had been racially profiled. Defendant Francois told Mr. Washington to come in for an interview on December 5, 2023. Defendant Francois told Mr. Washington that he should confirm the specific time with him on December 5, 2023, as long as it was by 3:00 P.M. That same day, at 12:56 P.M, Defendant Galloway downloaded the footage of the incident. Four hours later, at 4:50 P.M., Defendant Searle watched it as well.⁶⁰ On December 5, 2023, Mr. Washington contacted Defendant Francois to inform him he would arrive around 2:30 P.M. Defendant Francois did not respond. Mr. Washington went to the Public Integrity Bureau, but no one was there. Mr. Washington went to several other locations and was provided with two phone numbers for Defendant Francois. Mr. Washington called both numbers. Neither call was answered; one number went straight to voicemail, and the other had a voicemail inbox that had not been set up.

259. Finally, another STPSO employee was able to get in contact with Defendant Francois. Defendant Francois informed that employee that he had left for the afternoon and was with family. Mr. Washington left dejected.

⁶⁰ Exhibit 12, Evidence Audit Trail, Evidence ID #2023196918.

260. At approximately 4:30 P.M., Defendant Galloway called Mr. Washington, and told him that he and Defendant Francois had been “called on another assignment,” contradicting what Mr. Washington had just been told by another STPSO employee. Defendant Galloway asked if they could reschedule, and Mr. Washington agreed to meet at 1:00 P.M. on December 7, 2023.

261. After hanging up, Defendant Galloway texted Mr. Washington, instructing him to “come alone” because “[n]obody else w[ould] be allowed to sit in during the interview.”⁶¹

262. On December 7, 2023, as planned, Mr. Washington came to the Public Integrity Bureau. As he had done for his complaint in January 2023, given his pending lawsuit, Mr. Washington was accompanied by counsel who arrived in a separate vehicle.

263. As soon as Mr. Washington parked, Defendant Francois, Defendant Galloway, and Defendant Justin Parker surrounded him and began to speak with him. Defendant Francois inspected Mr. Washington’s vehicle, explaining to Mr. Washington’s attorney that he wanted “to see something.” Mr. Washington’s counsel asked if there was something wrong with Mr. Washington’s car.

264. Defendant Francois did not respond, and instead stated that Mr. Washington would not be allowed to make his complaint with his attorney present. Defendant Francois did not provide a reason. When pressed, Defendant Francois said “I’m telling you, if he comes in, he comes in by himself, dear. Period.”

265. Mr. Washington did not wish to be alone and on the record with STPSO Internal Affairs without his legal counsel present.

⁶¹ Exhibit 13, Screenshot of text message from Defendant Galloway to Mr. Washington (Dec. 5, 2023 at 4:40 P.M) (produced by STPSO on Jan. 23, 2024 in response to public records request submitted Jan. 5, 2024).

266. Ultimately, Mr. Washington and his counsel prepared a written statement by Mr. Washington in the parking lot of the Public Integrity Bureau, which Defendant Galloway then printed and had Mr. Washington sign.

267. STPSO Internal Affairs did not interview Mr. Washington about Defendant Searle's misconduct because they refused to unless he spoke to them without his lawyer present. As a result, STPSO asked no follow-up questions of Mr. Washington. No one from the Internal Affairs Division has contacted Mr. Washington since December 7, 2023.

268. On December 12, 2023, at 12:14 P.M., Defendant Searle viewed the footage of the October 8, 2023 Incident. An hour later, Defendant Francois and Defendant Galloway "investigated" the incident by interviewing Defendant Searle for a mere thirteen minutes.⁶²

269. Defendant Searle told Defendant Francois and Defendant Galloway a different story than he told Mr. Washington. During the interview, he claims that he believed he stopped Mr. Washington because his license plate light was not properly illuminated. But, when describing the stop, Defendant Searle had to be prompted by Defendant Francois to reiterate the alleged issue with Mr. Washington's license plate.

270. Further, Defendant Searle could not recall if he even verified Mr. Washington's insurance, only that he ran a National Crime Information Center ("NCIC") check to make sure he did not have any warrants.

271. When asked about failing to turn on his body-worn camera, Defendant Searle stated that he simply "forgot" to turn it on during the stop.

⁶² According to the recording of the conversation with Defendant Searle obtained by Mr. Washington via Public Records Request to the STPSO on January 23, 2024, the interview began at 1:17 P.M. and concluded at 1:30 P.M.

272. Defendant Francois and Defendant Galloway did not investigate Defendant Searle's use of a cell phone to take a photo of Mr. Washington's driver's license nor what Defendant Searle did with that photo after the stop. Defendant Francois and Defendant Galloway likewise did not investigate the myriad other photographs of identification on Defendant Searle's cell phone, fully visible on the body-worn camera footage.

273. Following the interview, Defendant Francois and Defendant Galloway cursorily concluded their investigation and found Mr. Washington's complaint of officer misconduct to be without merit.⁶³ Defendant Searle was found to be in violation of STPSO policy only for failing to turn on his body-worn camera after initiating the stop.⁶⁴

274. STPSO Internal Affairs did not address Mr. Washington's concern that a photo of his driver's license was kept on Defendant Searle's cellphone.

275. STPSO Internal Affairs did not address Mr. Washington's concerns of racial profiling.

276. Defendant Searle failed to reconcile his purported reasons for the stop. Moreover, once Defendant Searle returned Mr. Washington's driver's license to complete the stop, he did not issue a citation or even a warning advising him to fix his tag light. This is because the feigned tag light and insurance issues were post-hoc attempts to justify the utterly unjustifiable stop of Mr. Washington.

277. Defendant Searle's multiple stories for why he pulled over Mr. Washington underscore his reckless and callous indifference to Mr. Washington's Fourth and Fourteenth

⁶³ Exhibit 14, STPSO Public Integrity Bureau Investigation Report (November 20, 2023), at 5 (hereinafter "**October Investigative Report**").

⁶⁴ Exhibit 15, St. Tammany Parish Sheriff's Office Employee Counseling Form, at 2.

Amendment rights as he maliciously infringed upon Mr. Washington's constitutional rights by unlawfully stopping him.

G. The Impact of STPSO's Reprehensible, Intimidating, Harassing and Unconstitutional Misconduct On Mr. Washington

278. As a result of the January 2023 Incident, the October 2023 Incident, the March 13, 2021 Incident, and a lifetime history of being stopped by STPSO deputies, Mr. Washington suffers from ever-present anxiety.

279. Mr. Washington continues to suffer ongoing emotional distress, including a constant fear of being detained and harassed by police, anxiety, stress, hypervigilance, and fear of driving in St. Tammany Parish.

**H. Custodian Defendants Evade Mr. Washington's Requests for Information
The November 9, 2023 Request**

280. On November 9, 2023, Mr. Washington, through his legal counsel, requested "records of traffic citations" and "vehicle stops" for January 2023, specifically requesting demographic information including "race, sex, and age" of stopped individuals (the "**November 9, 2023 Request**").⁶⁵ On November 16, 2023, seven days after Mr. Washington's request, Defendant Mancuso produced a report listing all traffic stops for the relevant period, which did not contain the requested demographic information.

281. The "Search Criteria" listed on the top of the report provides an option to filter responses by, among others, "Person Sex" and "Person Race." On November 17, 2023, Defendant Mancuso agreed to produce reports filtered by those search criteria.⁶⁶ Defendant Mancuso ran

⁶⁵ Exhibit 16, November 9, 2023 Request.

⁶⁶ Defendant Mancuso explained that an individual's demographic information is not always reported to dispatch and noted that these reports might not accurately represent all stops of individuals of the race or sex as filtered by the search criteria. Mr. Washington's counsel acknowledged that the limitations due to STPSO's

preliminary reports filtered by “White Female,” “Black Female,” “White Male,” and “Black Male.” Defendant Mancuso also re-ran the search for the report produced on November 16, 2023, and informed Mr. Washington’s counsel that the resulting report contained 600 more results than the already-produced report. Defendant Mancuso informed Mr. Washington’s counsel that she would need to confer with Information Services before releasing any additional reports, and that requests for this information was uncommon.

282. On November 28, 2023, Custodian Defendants released a revised Traffic Stop report to Mr. Washington. However, this report did not contain the requested demographic information.

The December 1, 2023 Request

283. On December 1, 2023, Mr. Washington, through his legal counsel, requested all reports related to traffic stops generated by Defendant Mancuso, any STPSO employee, or any STPSO-contracted vendor or other third-party supplier (the “**December 1, 2023 Request**”) between November 14 and November, 2023.⁶⁷

284. On December 7, 2023, Mr. Washington obtained the following reports generated by the Custodian Defendants (including John Doe(s)) and STPSO third-party vendor, Mobiletec:

- i. Two reports in PDF format generated by Defendant Mancuso on November 17, 2023 at 2:34 P.M. and 3:11 P.M. of traffic stops filtered by Person Sex: Male and Person Race: Black, indicating 146 and 215 items matching the search criteria, respectively;

recordkeeping practices could mean that all reports produced with the search criterion for Person Race: Black, for example, were underinclusive.

⁶⁷ Exhibit 17, STPSO Public Records Request. (Dec. 1, 2023).

- ii. Two reports in PDF format generated by Defendant Mancuso on November 17, 2023 at 2:40 P.M. and 3:04 P.M. of traffic stops filtered by Person Sex: Male and Person Race: White, indicating 194 and 280 items matching the search criteria, respectively;
- iii. One report in PDF format generated by Defendant Mancuso on November 17, 2023 at 2:40 P.M. and 3:04 P.M. of traffic stops filtered by Person Sex: Female and Person Race: White, indicating 182 items matching the search criteria;
- iv. One report in PDF format generated by Defendant Mancuso on November 17, 2023 at 2:47 P.M. of traffic stops filtered by Person Sex: Female and Person Race: Black, indicating 98 items matching the search criteria;
- v. One report in PDF format generated by Defendant Mancuso on November 20, 2023 of traffic stops filtered by Person Sex: Female and Person Race: Black, indicating 66 items matching the search criteria;
- vi. One report in PDF format generated by Defendant Mancuso on November 20, 2023 of traffic stops filtered by Person Sex: Female and Person Race: White, indicating 129 items matching the search criteria;
- vii. One spreadsheet generated, upon information and belief, on November 29, 2023 by STPSO employee James E. Jones, containing, among other information, the name, race and sex of certain individuals subject to a traffic stop by STPSO from January 1, 2023 through January 31, 2023; and
- viii. Two spreadsheets generated, upon information and belief, by STPSO-vendor Mobiletec on November 29, 2023, containing, among other information, the name, race, and sex of certain individuals subject to traffic stops by 1) STPSO from

January 1, 2023 through November 29, 2023, and 2) upon information and belief, by all St. Tammany Parish law enforcement agencies between January 1, 2023 and January 31, 2023.

285. Mr. Washington and Custodian Defendants agree that these reports contain information responsive to Mr. Washington's November 9, 2023 Request. This information revealed stark statistical differences between the rate of stops of Black and White individuals by St. Tammany Parish officers.⁶⁸

286. Mr. Washington notes that these reports were not produced in response to his November 9, 2023 Request for such electronically stored information, but only in response to his December 1, 2023 Request for reports produced by Custodian Defendants and other individuals in response to the search for records responsive to such December 1, 2023 Request and assessment of STPSO's technological concerns.

The December 13, 2023 Request

287. On December 13, 2023, knowing that this information provided unequivocal empirical support for his *Monell* and Equal Protection claims, and having received explicit confirmation from Custodian Defendants that this critical information exists, and is in STPSO's possession, custody or control, Mr. Washington requested the same electronically stored information for the period of January 1, 2021 through December 31, 2022 (the "**December 13, 2023 Request**").

288. Given the significant technological issues expressed by STPSO in responding to his November 9, 2023 Request, Mr. Washington, through his legal counsel, described with great

⁶⁸ See ¶¶ 227-233 and note 43-48, *supra*.

particularity the electronic information he sought, provided guidance as to where this information was likely stored, and requested reproduction of the electronically stored information in spreadsheet rather than PDF format to minimize costs of production.⁶⁹

289. On December 21, 2023, ten days after the December 1, 2023 Request, Mr. Washington, through his legal counsel, followed up with Custodian Defendants, requesting an update on the search and production.

290. On Friday, December 22, 2023, at 2:12 P.M., eleven days after the December 1, 2023 Request and in violation of La. Stat. Ann. § 44:33(2)(1) Defendant Mancuso informed Mr. Washington's counsel that partial production was available. At 2:18 P.M., Mr. Washington's counsel accepted partial production and requested an invoice.

291. For all previous requests, once Custodian Defendants have confirmed availability of partial or complete production, Mr. Washington has confirmed acceptance of such production, and requested an invoice for payment. Shortly thereafter, Custodian Defendants have provided the invoice, and Mr. Washington has remitted payment, upon which the responsive records were immediately produced.

292. For the December 13, 2023 Request, Mr. Washington did not receive an invoice for production after confirming acceptance, even though his legal counsel confirmed acceptance six minutes after receiving the communication from Defendant Mancuso. At 5:30 P.M, Mr. Washington's legal counsel again requested an invoice and production of the documents Custodian Defendants had certified as immediately available earlier that day.

⁶⁹ Exhibit 18 at 1-3, STPSO Public Records Request (Dec. 13, 2023), Follow-Up (Dec. 21, 2023) and Custodian Correspondence (Dec. 27, 2023).

293. Custodian Defendants were aware that failing to provide the requested invoice would delay production of the documents responsive to Mr. Washington's request for information that would support his *Monell* and Equal Protection claims by *four* additional days due to the closure of the custodian's office on December 25 and 26, 2023 for the Christmas holiday.

294. On December 27, 2023, *five* days after Custodian Defendants confirmed immediately available documents would be produced upon payment, Mr. Washington had still not received the invoice. It was not until Mr. Washington's legal counsel followed up on his behalf at 3:34 P.M. that day that the invoice was finally provided. A mere ten minutes later, Custodian Defendants provided the invoice, and responded that STPSO would not provide the "race and sex of the individuals encountered at each traffic stop."

295. Custodian Defendants justified withholding electronically stored information in STPSO's custody or control by stating that the "reporting system in the current version of the software" used by the *custodian* did not allow for the inclusion of that information in reports generated by the *custodian*.⁷⁰ Custodian Defendants asserted that the spreadsheets produced by STPSO employee James E. Jones and STPSO vendor Mobiletec were only produced because they were already existing records having been generated in response to the technological issues encountered in responding to Mr. Washington's November 9, 2023 Request.

296. Custodian Defendants asserted that, notwithstanding the fact that the electronically stored information requested *was available to STPSO* as evidenced by the previously generated reports, they were under no obligation to create *new* records that displayed that information.

⁷⁰ Exhibit 18, at 14-15.

Instead, Custodian Defendants offered records that contained *some* information, but not the critical demographic information.

297. Upon information and belief, Custodian Defendants thus decided to withhold the readily available electronically stored demographic information because they knew that it would support Mr. Washington’s *Monell* and Equal Protection claims.⁷¹

298. STPSO’s attempts to evade providing this critical information did not deter Mr. Washington from asserting his rights under the First Amendment and the Louisiana Public Records Law.

299. The “established jurisprudence reflects that simply because a record or information is not stored or kept by the custodian in the format requested by the person requesting the information, does not render the public records non-public.” *Johnson v. Broussard*, 2012-1982 (La. App. 1 Cir. 6/7/13), 118 So. 3d 1249, 1257.

The January 10, 2024 Request

300. On January 10, 2024, through his legal counsel, Mr. Washington submitted a detailed public records request, explaining that the requested information could not be withheld on the basis that the custodian’s “computer system was unable to generate reports compiling the list of information requested” and instead “offered to generate” simpler reports that contained only the information that the custodian’s computer system was able to compile into a report (the “**January 10, 2024 Request**”).⁷² *Cf. Johnson*, 118 So. 3d at 1252.

⁷¹ Custodian Defendants believed Mr. Washington was collecting this information in anticipation of litigation. Defendant Mancuso had provided notes to Defendant Sevante regarding the records Mr. Washington’s legal counsel inspected in person on December 7, 2023. Mr. Washington, through his legal counsel, requested those notes via a public records request on December 7, 2023. Custodian Defendants denied the request on the basis that the record was protected by work product doctrine, *i.e.* prepared in anticipation of litigation.

⁷² Exhibit 19, January 10, 2024 Public Records Request.

301. As the plaintiff did in *Johnson v. Broussard*, among others, Mr. Washington instead requested electronic reproduction of the electronically stored information, in accordance with Louisiana Supreme Court precedent. *See Title Rsch. Corp. v. Rausch*, 450 So.2d 933, 937 (La. 1984) (holding that the choice of whether to inspect, copy or reproduce a public record “rests with the one requesting the records and not with the custodian”). Mr. Washington also requested information about Custodian Defendants’ reporting system, such as the options for “reason to stop” and available call type descriptions.

302. On January 24, 2024, *two weeks* after the January 10, 2024 Request, Mr. Washington, through his legal counsel, requested an update from the Custodian Defendants. This request, unreasonably and arbitrarily, went unanswered until January 30, 2024, *twenty* days after Mr. Washington’s January 10, 2024 Request, and in clear violation of La. Stat. Ann. § 44:35(A).

303. Custodian Defendants’ impermissibly late response continued the ongoing violations of Mr. Washington’s First Amendment rights and rights guaranteed by the Louisiana Public Records Law by:

- i. Refusing to produce information on the basis that the custodian’s system is “unable” to provide it in a particular format despite previously produced records indicating that STPSO has “the capability to extract the requested information from its existing database and copy that for the plaintiff;”⁷³
- ii. Refusing to provide a list of call types available to STPSO employees with access to the recording system because it is not possible to export a list containing that information;⁷⁴

⁷³ *See Johnson*, 118 So. 3d at 1257.

⁷⁴ *Id.*

- iii. Objecting entirely to the reproduction of the database on the basis that it contains some confidential information, notwithstanding clear legal precedent establishing that databases can and should be reproduced with confidential information omitted;⁷⁵ and
- iv. Seeking to charge Mr. Washington the egregious sum of \$10,400.00 for electronic reproduction of the requested electronically stored information, of which a significant subset was already produced for a fraction of the cost.⁷⁶

304. As discussed in paragraphs 227-233 and notes 43-48, STPSO's electronically stored information regarding traffic and other investigatory stops is "stark" evidence that may be sufficient to prove the discriminatory intent element of Mr. Washington's Equal Protection claim. *See, e.g., Vill. of Arlington Heights v. Metro. Hous. Dev. Corp.*, 429 U.S. 252, 266 (1977) ("Sometimes a clear pattern, unexplainable on grounds other than race, emerges from the effect of the state action even when the governing legislation appears neutral on its face."); *International Brotherhood of Teamsters v. United States*, 431 U.S. 324, 339 n.20 (1977) ("Statistics showing racial or ethnic imbalance are probative . . . because such imbalance is often a telltale sign of purposeful discrimination.").

⁷⁵ *Johnson*, 118 So. 3d at 1257 ("The jurisprudence further establishes that the inclusion of confidential information in otherwise public records also does not render those records 'not public;' rather, the custodian may redact the confidential information before meeting said request. Therefore, we find no merit in the defendants' arguments that the request was not for public records, or that they were unable to meet the request because it included confidential information.").

⁷⁶ Compare Exhibit 20 (Mobiletec Quote, Jan. 30, 2024) with Exhibit 21 (Invoice for All Requested Data Except for Name, Race and Sex). In *Johnson v. Broussard*, decided in 2013, the defendant estimated production was \$4,000, but it was ultimately determined it would be less than \$500. [It does not follow that a "quite common" and "not particularly complicated [task]," should cost even more after eleven years of technological advancement. 118 So. 3d at 1254-55.

Evidence that law enforcement action “bears more heavily on one race than another,” provides “an important starting point” in an Equal Protection inquiry. *Vill. of Arlington Heights*, 429 U.S. at 266. Defendant Smith and Custodian Defendants sought to withhold this information in an attempt to impede Mr. Washington’s well-founded Equal Protection and *Monell* claims, in violation of Louisiana law and the First and Fourteenth Amendments of the U.S. Constitution.

FIRST CAUSE OF ACTION

Violation Under 42 U.S.C. § 1983—Unlawful Extension of Detention in Violation of the Fourth and Fourteenth Amendment and Article 1 Section 5 of the Louisiana Constitution (Against Defendants Cloud, Finn, and Lewis)

305. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

306. The conduct of Defendants Cloud, Lewis, and Finn in stopping, frisking and searching Mr. Washington and his vehicle on January 13, 2023, were performed under color of law and without any reasonable suspicion of criminality or other constitutionally required grounds. Moreover, these stops and frisks were performed on the basis of racial and/or national origin profiling.

307. The Fourth Amendment applies to all seizures of the person, including seizures that involve only a brief detention short of traditional arrest. *United States v. Brignoni-Ponce*, 422 U.S. 873, 878 (1975). It is clearly established that lawful traffic stops may last no longer than necessary to effectuate their purpose. *Rodriguez v. United States*, 575 U.S. 348, 356-57 (2015).

308. It was clearly established as of January 13, 2023, that under the Fourth Amendment to the U.S. Constitution a traffic stop may last no longer than is necessary to effectuate its purpose. To further detain a suspect during a traffic stop under the Fourth Amendment, an officer must have

reasonable suspicion based on specific and articulable facts which, together with objective and reasonable inferences, form the basis for suspecting that the persons detained are engaged in criminal activity. Police officers may not detain people, or engage in searches and seizures, if they do not have reason to believe the extended detention would lead to evidence relating to the reason for the stop. *Rodriguez*, 575 U.S. at 348.

309. Even when the initial stop of a vehicle is valid, the continued detention, after a computer check on driver’s license revealed clean records, is unreasonable and violates the Fourth Amendment. *United States v. Jones*, 234 F.3d 234, 241 (5th Cir. 2000), *abrogated in part on other grounds by United States v. Pack*, 612 F.3d 341 (5th Cir. 2010). *See also United States v. Valadez*, 267 F.3d 395, 398–99 (5th Cir. 2001) (finding continued detention of defendant illegal once officer confirmed that defendant had not committed traffic violation and no reasonable suspicion of any other wrongdoing existed); *United States v. Dortch*, 199 F.3d 193, 198 (5th Cir. 1999) (finding continued detention invalid “after the officer had informed [defendant] that the computer check was completed” but nonetheless detained defendant’s car until dog team arrived); *see also United States v. Miller*, 146 F.3d 274, 280 (5th Cir. 1998) (stating purpose of invalid traffic stop “was to seek . . . consent of driver[] to search for drugs” and thus consent was tainted).

310. Even a delay of six to eight minutes following a traffic stop where the detention was unlawfully extended is a violation of a person’s Fourth Amendment rights. *Rodriguez*, 575 U.S. at 356, 358.

311. “In order to prolong a detention after issuing a citation or determining that no citation should be issued”, an officer must have developed a “reasonable suspicion” of additional criminal activity “in the course of the stop and before the initial purpose of the stop ha[s] been fulfilled.” *United States v. Cavitt*, 550 F.3d 430, 436–37 (5th Cir. 2008).

312. Only if “the officer develops reasonable suspicion of additional criminal activity during his investigation of the circumstances that originally caused the stop, he may further detain its occupants for a reasonable time while appropriately attempting to dispel this reasonable suspicion.” *Pack*, 612 F.3d at 350.

313. “Reasonable suspicion exists when the detaining officer can point to specific and articulable facts that, when taken together with rational inferences from those facts, reasonably warrant the search and seizure.” *United States v. Estrada*, 459 F.3d 627, 631 (5th Cir. 2006).

314. Defendants Cloud, Lewis, and Finn readily informed Mr. Washington that the purpose of the stop was to give him a verbal warning.

315. That purpose was achieved within the first two minutes of the stop, when Defendant Cloud informed Mr. Washington of the reason he pulled him over, and Mr. Washington apologized.

316. Whatever may have constituted a modicum of reasonable suspicion justifying Defendant Lewis’ suggestion to order Mr. Washington out of the car (and everything that ensued thereafter) was unequivocally dispelled within *six* seconds.

317. There was no reasonable suspicion that criminal activity was ongoing or imminent (as confirmed by Defendants Cloud and Lewis) when Defendant Cloud ordered Mr. Washington out of his vehicle.

318. Even though Defendant Lewis was not busy and was waiting by the rear of Mr. Washington’s vehicle, Defendant Cloud retained possession of Mr. Washington’s identification while he conducted the impermissible search, rather than giving it to Defendant Lewis so he could initiate the license checks. This unlawfully prolonged the stop for the duration of the first search.

319. It was clearly established that once a stopped individual's records check comes back clear and the purpose of the stop has been achieved, continued detention is invalid.

320. The stop lasted at least 14 minutes and 24 seconds. Because the purpose of the stop was complete at 7:19 PM *at the latest* when Defendant Cloud informed Mr. Washington that he would not be issuing him a citation, and Defendant Lewis received confirmation from dispatch that there were no outstanding warrants against Mr. Washington, Defendants Cloud, Lewis, and Finn impermissibly extended the traffic stop by *ten* minutes.

321. Despite the utter absence of reasonable suspicion of evidence of wrongdoing, the search of Mr. Washington's vehicle, trunk and hood continued. So did the stop.

322. In fact, Defendants Lewis, Cloud, Finn, Galloway and Francois all agree that the stop was not "concluded" until the searches of Mr. Washington's vehicle and his belongings were complete, and his identification returned, whereupon Mr. Washington was "released."

323. Defendants Cloud, Lewis, and Finn's extension of the traffic stop when they had no reasonable suspicion that criminal activity was occurring or imminent was therefore unlawful and violative of Mr. Washington's rights under the Fourth Amendment to the United States Constitution against unreasonable seizures. Moreover, the extension of the stop was performed on the basis of racial and/or national original profiling.

324. Defendants Cloud, Lewis, and Finn's conduct was motivated by an evil motive or intent and/or involved reckless or callous indifference to Mr. Washington's federally protected rights.

325. No reasonable law enforcement officer in Defendants Cloud, Lewis, and Finn's position would have reasonably believed that lawful justification existed to prolong the traffic stop

after the initial determination that no ticket was warranted, and certainly not after Mr. Washington's license check was complete.

326. Defendants Cloud, Lewis, and Finn decided, at least in part, to search Mr. Washington, his wallet, and/or his vehicle because he is a Black man.

327. There is no evidence suggesting that Defendants Cloud, Lewis, and Finn feared for their or the public's safety or suspected Mr. Washington of criminal activity. In fact, the opposite is true, and is evidenced by, among other things:

- a) explicit statements that any suspicion justifying ordering Mr. Washington out of his vehicle was dispelled before he had exited;
- b) never intending to issue Mr. Washington a citation in the first place;
- c) finding Mr. Washington fully compliant and polite.

328. Upon information and belief, due to the unequivocal absence of suspicion or threat to the deputies and general public safety, the weapons frisk, wallet search, vehicle search, harassment, and detention were racially motivated and reflect Defendants Cloud, Lewis, and Finn's internalized racial stereotyping of delinquency and dangerousness rooted in the history of criminalization of Black people in Louisiana.⁷⁷

329. Defendants Cloud, Lewis, and Finn's conduct thus violated Mr. Washington's clearly established rights, of which reasonable deputies would know or should know.

⁷⁷ See, e.g., J. Michael Kennedy, *Sheriff Rescinds Order to Stop Blacks in White Areas*, L.A. Times (Dec. 4, 1986, 12:00 AM), <https://www.latimes.com/archives/la-xpm-1986-12-04-mn-1380-story.html> (explaining that the then-sheriff of Jefferson Parish Sheriff's Office reportedly said, "If there are some young blacks driving a car late at night in a predominantly white area, they will be stopped If you live in a predominantly white area and two blacks are in a car behind you, there's a pretty good chance they're up to no good.").

330. As a direct and proximate result of the Defendants Cloud, Lewis, and Finn's conduct as set forth above, Mr. Washington suffered and continues to suffer fear, embarrassment, humiliation, and pain, in an amount to be proven at trial.

331. The acts of Defendants Cloud, Lewis, and Finn were intentional, wanton, malicious, reckless and oppressive, thus entitling Plaintiff to an award of punitive damages.

332. As a direct and proximate result of such acts, Defendants Cloud, Lewis, and Finn deprived Mr. Washington of his Fourth and Fourteenth Amendment rights in violation of 42 U.S.C. § 1983.

333. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally.

SECOND CAUSE OF ACTION

Violation Under 42 U.S.C. § 1983—Unlawful Search and Seizure in Violation of the Fourth and Fourteenth Amendments of the U.S. Constitution and Article 1 Section 5 of the Louisiana Constitution
(Against Defendants Cloud, Lewis, and Finn)

334. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

335. It was clearly established at the time of Defendant Cloud's search of Mr. Washington that, absent any reasonable suspicion, a law enforcement officer may only conduct a pat-down search after obtaining valid and voluntary consent. *United States v. Scroggins*, 599 F.3d 433, 440 (5th Cir. 2010).

336. It was clearly established at the time of Defendant Cloud's search of Mr. Washington that mere acquiescence to a claim of lawful authority is not voluntary consent. *United*

States v. Jaras, 86 F.3d 383, 390 (5th Cir. 1996) (citing *Bumper v. North Carolina*, 391 U.S. 543, 548-49 (1968)).

337. It was clearly established at the time of Defendant Cloud’s Search of Mr. Washington that nonresistance does not amount to consent. *United States v. Hernandez*, 701 F. App’x 400, 401 (5th Cir. 2017); *United States v. Cooper*, 43 F.3d 140, 145 n.2 (5th Cir. 1995).

338. In “advis[ing]” Mr. Washington “that he would like to perform a pat down search,” Defendant Cloud made a claim of lawful authority to conduct a frisk of Mr. Washington.

339. Moreover, the STPSO determined that Mr. Washington “submitted without protest” to the search of his person.

340. Mr. Washington did not feel he could refuse the search because it is the position of the STPSO that “refus[ing] to comply with initial commands” gives rise to reasonable suspicion that would justify a *nonconsensual* search. *Washington*, 2022 WL 17844622, at *4.

341. Had Mr. Washington told Defendant Cloud that he *did* “mind” an officer safety patdown, Defendant Cloud would have patted him down anyway. Mr. Washington’s gesture of “submi[ssion] to” Defendant Cloud’s show of lawful authority did not constitute consent.

342. Defendant Cloud violated Mr. Washington’s Fourth Amendment rights by searching him without his consent. Moreover, this search was performed on the basis of racial and/or national origin profiling.

343. It was clearly established at the time of Defendant Cloud’s search of Mr. Washington that, “to proceed from a stop to a frisk, the police officer must reasonably suspect that the person stopped is armed and dangerous.” *Arizona v. Johnson*, 555 U.S. 323, 326-27 (2009).

344. It was clearly established at the time of Defendant Cloud’s search of Mr. Washington that “[r]easonable suspicion must be supported by ‘specific and articulable facts

suggesting actual physical risk to [the officer] or others.” *Washington*, 2022 WL 17844622, at *3 (citing *United States v. Jenson*, 462 F.3d 399, 407 (5th Cir. 2006)).

345. Defendant Sheriff Smith has publicly stated that St. Tammany Parish has a “low crime rate.”

346. Throughout the stop, Defendant Lewis “didn’t feel” that Mr. Washington “posed a threat to [him].”

347. For approximately six seconds, Defendant Cloud believed that Defendant Lewis had “seen something” in the backseat of Mr. Washington’s vehicle, such as “a weapon or something dangerous.”

348. Before the search of Mr. Washington, Defendant Lewis clearly indicated and Defendant Cloud clearly acknowledged that Defendant Lewis’ concern had been immediately dispelled.

349. As such, no reasonable officer would have believed a frisk in such circumstances was lawful.

350. It was clearly established at the time of Defendant Cloud’s search of Mr. Washington that a weapons frisk is limited to patting a person’s outer layers of clothing and that reaching into an individual’s pocket exceeds the permissible scope of a weapons frisk. *Sibron v. New York*, 392 U.S. 40 (1968). A law enforcement officer may not squeeze pockets and clothing unless they plainly feel an item that may be a weapon. *See e.g., United States v. Johnson*, 932 F.2d 1071, 1073 (5th Cir. 1991).

351. Defendant Cloud reached into both of Mr. Washington’s pockets when he had not plainly felt there may have been a weapon in either of them.

352. Defendant Cloud had not sought consent to reach into Mr. Washington's pockets, and Mr. Washington did not provide consent for Defendant Cloud to reach into his pockets.

353. Further, Defendant Cloud "retrieved [Mr. Washington's] wallet from his pocket" without seeking his consent to do so, amounting to an unlawful seizure of his property.

354. Having not felt anything that could be a weapon, Defendant Cloud violated Mr. Washington's Fourth Amendment right to be free from unlawful searches by reaching into his pockets during the patdown search, *regardless* of whether Mr. Washington consented to the weapons frisk to begin with.

355. Defendant Cloud further violated Mr. Washington's Fourth Amendment right to be free from unlawful seizures by removing Mr. Washington's wallet from his pocket and placing it on the trunk of the car without Mr. Washington's consent.

356. It was clearly established at the time of Defendant Cloud's search of Mr. Washington that "apparent consent" to a search "preceded by an impermissible seizure" is "infected by [that] unlawful detention." *Mendenhall*, 446 U.S. at 558.

357. Any "apparent consent" from Mr. Washington to the weapons frisk was preceded by the impermissible order to exit his vehicle as any reasonable suspicion justifying such an order had been *explicitly* dispelled by Defendant Lewis and acknowledged by Defendant Cloud.

358. Any "apparent consent" from Mr. Washington to search his wallet was preceded by a weapons frisk, impermissible at its inception, and impermissibly extended in scope by Defendant Cloud's intrusion into his pockets and seizure of his wallet.

359. It was clearly established at the time of Defendant Cloud's weapons frisk of Mr. Washington that "where there is coercion, there cannot be consent." *Bumper*, 391 U.S. at 550.

360. Defendant Cloud further violated Mr. Washington's Fourth Amendment rights by searching his wallet without his valid and voluntary consent.

361. No reasonable law enforcement officer in Defendants Cloud, Lewis, and Finn's position would have reasonably believed that reasonable suspicion existed justifying a warrantless search and seizure of Mr. Washington or his wallet.

362. No reasonable law enforcement officer would understand any "consent" hypothetically perceived or given by Mr. Washington as valid and voluntary.

363. Defendants Cloud, Lewis, and Finn's conduct thus violated Mr. Washington's clearly established rights, of which reasonable deputies would know or should know. Moreover, the Defendants Cloud, Lewis, and Finn's acts were performed on the basis of racial profiling.

364. As a direct and proximate result of Defendants Cloud, Lewis, and Finn's conduct as set forth above, Mr. Washington suffered and continues to suffer fear, embarrassment, humiliation, and pain, in an amount to be proven at trial.

365. The acts of Defendants Cloud, Lewis, and Finn were intentional, wanton, malicious, reckless, and oppressive, thus entitling Plaintiff to an award of punitive damages.

366. As a direct and proximate result of such acts, Defendants Cloud, Lewis, and Finn deprived Mr. Washington of his Fourth and Fourteenth Amendment rights in violation of 42 U.S.C. § 1983.

367. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally.

THIRD CAUSE OF ACTION

Violation Under 42 U.S.C. §1983—Unlawful Search of Mr. Washington’s Vehicle in Violation of the Fourth and Fourteenth Amendment of the U.S. Constitution and Article 1 Section 5 of the Louisiana Constitution (Against Defendants Cloud, Lewis, and Finn)

368. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

369. At the time of the Incident, Mr. Washington had clearly established rights under the Fourth Amendment of the U.S. Constitution guaranteeing citizens the right to be secure in their persons and protecting them from unreasonable search and seizure by law enforcement officers. U.S. Const., amend. IV.

370. The Fourth Amendment requires that Mr. Washington, or any individual, not be subject to a vehicle search absent a warrant, probable cause, or valid consent. *United States v. Mendoza-Gonzalez*, 318 F.3d 663, 666 (5th Cir. 2003).

1. Defendants Cloud, Lewis, and Finn Did Not Have Probable Cause to Search Mr. Washington’s Vehicle

371. It was clearly established at the time of Mr. Washington’s unlawful search that, despite the somewhat diminished expectation of privacy in the automobile context, a search of an automobile is a substantial invasion of privacy. *See South Dakota v. Opperman*, 428 U.S. 364, 367–68 (1976) and *Almeida-Sanchez v. United States*, 413 U.S. 266, 269-70 (1973).

372. To protect that privacy from official arbitrariness, the Court has always regarded probable cause as the minimum requirement for a lawful vehicle search. *See Almeida-Sanchez*, 413 U.S. at 291 (holding that a vehicle search conducted 25 miles away from the border still required probable cause); *United States v. Ross*, 456 U.S. 798, 807–09 (1982) (holding that a vehicle search was valid when the law enforcement officer had probable cause); *Chambers v.*

Maroney, 399 U.S. 42, 51 (1970) (holding that the search of a vehicle was valid where the law enforcement officer had probable cause.); *United States v. Ortiz*, 422 U.S. 891, 896 (1975) (holding that roving patrols and traffic checkpoints both require probable cause to search the vehicle.).

373. It was clearly established at the time of Mr. Washington's unlawful search that failure to signal and cooperate with law enforcement, absent other facts, are not enough to establish probable cause to believe that a person's car contains contraband. *See United States v. Strong*, 552 F.2d 138 (5th Cir. 1977) (holding that probable cause to conduct a search arises where there are reasonable grounds to believe that the suspect's car contains contraband and is viewed in the totality of the circumstances).

374. Defendant Cloud pulled over Mr. Washington for riding the center of two lanes "for a second" and failing to signal, *not* for the suspected possession of contraband.

375. Not only was Mr. Washington pulled over for reasons that *cannot* amount to probable cause justifying search of his vehicle, but no reasonable grounds existed to believe that his car contained weapons or drugs during the course of the stop.

376. During the stop, Mr. Washington was cooperative and responsive with Defendants Cloud, Lewis, and Finn and immediately complied with all orders, including providing his identification when asked, and obeying Defendant Cloud's orders to exit his vehicle and place his hands on the trunk.

377. Mr. Washington responded truthfully that he had no weapons on his person, which Defendant Cloud confirmed by conducting a nonconsensual weapons frisk.

378. Because Defendants Cloud, Lewis, and Finn did not have probable cause or a warrant to justify the search, Defendants Cloud, Lewis, and Finn needed valid and voluntary

consent to search the vehicle. *See Mendoza-Gonzalez*, 318 F.3d at 666 (holding that law enforcement must have either the owner's consent to conduct the search or probable cause to believe that the vehicle contains contraband or other evidence of a crime).

2. Mr. Washington Did Not Voluntarily and Validly Consent to a Search of His Vehicle

379. It was well established at the time of the incident that a defendant's mere acquiescence to a show of lawful authority is insufficient to constitute voluntary consent. *Jaras*, 86 F.3d at 390 (citing *Bumper*, 391 U.S. at 548-49).

380. There are only two ways to view what occurred during the Incident as "consent": either it was reasonable to believe that Mr. Washington stating that the deputies could "*look at*" the weed-whacker followed by Deputy Cloud declining the offer constituted consent, or that Mr. Washington failing to object to Deputy Cloud's statement that they were going to "go through" his vehicle constitutes consent to search his entire vehicle and all containers within it.

381. Defendant Cloud never asked for consent but instead stated (after declining Mr. Washington's offer to "*look at*" his car) that the STPSO officers would "go through [his] car to make sure [he] didn't have anything crazy."

382. In telling Mr. Washington the STPSO officers would go through his car and telling Mr. Washington to remain at the rear of his vehicle while they did so, Defendant Cloud communicated that he had lawful authority to search Mr. Washington's car.

383. However, because Defendant Cloud had neither probable cause, nor Mr. Washington's consent, to search the vehicle, he did not have lawful authority to search it.

384. Mr. Washington merely acquiesced to Defendant Cloud's show of authority that he was allowed to conduct a limitless general search of Mr. Washington's vehicle.

385. Because mere acquiescence to a show of lawful authority does not amount to consent, Mr. Washington did not consent to the search of his vehicle that ensued.

386. It was clearly established at the time of the Incident that consent given after an unconstitutional detention or frisk is analyzed using a two-prong test: (1) whether the consent was voluntarily and freely given; and (2) whether the consent was an independent act of free will. *United States v. Macias*, 658 F.3d 509 (5th Cir. 2011).

387. It was clearly established at the time of the Incident that the temporal proximity of the unconstitutional conduct and the consent, the presence of intervening circumstances, and the purpose and flagrancy of the initial misconduct are relevant to determining whether consent is an independent act of free will. *See Jones*, 234 F.3d at 242 (holding that where the defendant was being held in a police car without his identification the consent to search was not valid).

388. It was clearly established at the time of the Incident that when illegal detention was still ongoing and there was not an intervening act between the illegal detention and the consent, any consent given is not an independent act of free will. *United States v. Portillo-Aguirre*, 311 F.3d 647 (5th Cir. 2002); *Florida v. Royer*, 460 U.S. 491 (1983).

389. Mr. Washington's consent was not voluntarily and freely given.

390. Because Mr. Washington's traffic stop was being unlawfully extended, he was being unlawfully detained, and thus any consent he *may* have given could not have been an independent act of free will.

391. For the reasons discussed above, any "consent" Mr. Washington *may* have given was immediately subsequent to a flagrantly unlawful search, and so could not have been an independent act of free will.

392. It was clearly established at the time of the Incident that when a law enforcement officer remains in possession of an individual's identification and the person is not aware he may leave, any consent to search is not an independent act of free will. *United States v. Jenson*, 462 F.3d 399 (5th Cir. 2006).

393. Because Defendants Cloud, Lewis, and Finn did not return Mr. Washington's license to him until the search of his vehicle was complete and he did not believe he was free to leave, any consent he may have given was not an independent act of free will.

394. It was clearly established at the time of the Incident that when a law enforcement officer holds on to a person's identification until 30 seconds before asking for consent and orders them to stay at the rear of a vehicle after trying to walk toward the front of their car, any consent given was not an independent act of free will. *United States v. Macias*, 658 F.3d 509 (5th Cir. 2011).

395. Because Defendants Cloud, Lewis, and Finn were in possession of Mr. Washington's license for the entirety of the stop and had ordered him to remain at the rear of the vehicle after he sought to return to the front of his car, any consent he may have given to search his vehicle was not an independent act of free will.

396. It was clearly established at the time of the incident that consent that is coerced is not valid. *See United States v. Gomez-Moreno*, 479 F.3d 350, 357 (5th Cir. 2007), *overruled on other grounds by Kentucky v. King*, 563 U.S. 452 (2011).

397. To determine whether consent was given voluntarily, the Fifth Circuit considers: (1) the voluntariness of the defendant's custodial status; (2) the presence of coercive police procedures; (3) the extent and level of the defendant's cooperation with the police; (4) the defendant's awareness of his right to refuse consent; (5) the defendant's education and intelligence;

and (6) the defendant's belief that no incriminating evidence will be found. *United States v. Hernandez*, 279 F.3d 302, 307 (5th Cir. 2002).

398. Mr. Washington was pulled over at nighttime on an extremely dark and nearly quiet road.

399. Mr. Washington provided the Defendants with his identification and was ordered out of his vehicle. He was alone and was surrounded by three armed police officers.

400. Throughout the stop and the search, Defendants Cloud, Lewis, and Finn peppered Mr. Washington with questions and asked him at least two times if he had any weapons or items they should be concerned about.

401. Because Mr. Washington had been pulled over, was no longer in possession of his driver's license, and had been searched beyond the scope of *Terry*, his custodial status was not voluntary. *See Rodriguez*, 575 U.S. at 348 (finding that a police stop exceeding the time needed to handle the matter for which the stop was made violated a person's constitutional rights against unreasonable seizures).

402. Defendants confirmed that Mr. Washington's custodial status was not voluntary, because he was only "released" at the conclusion of the search.⁷⁸

403. Because there were three officers present on a pitch-black and lightly trafficked road, Mr. Washington was alone and was asked repeatedly if he had weapons, to which he responded truthfully by saying no, and Mr. Washington had just been frisked without his consent, there were coercive police procedures present.

⁷⁸ Exhibit 3, January Investigative Report at 9.

404. Mr. Washington's highest completed level of education is seventh grade. Mr. Washington started eighth grade but did not complete the academic year. Mr. Washington did not take the General Educational Development (GED) test. Mr. Washington did not start or complete any other educational schools.

405. Mr. Washington did not believe he could refuse consent to search his vehicle.

406. In fact, when Mr. Washington contacted the Internal Affairs division of the STPSO to make a complaint regarding the deputies' misconduct during the Incident, Defendant Francois told Mr. Washington that he should always comply with requests from law enforcement when pulled over.

407. Mr. Washington further did not believe that he could limit the scope of the search of his vehicle as it was ongoing.

408. Because 1) Mr. Washington's custodial status was not voluntary; 2) there were coercive police procedures present prior to obtaining any "consent" to search Mr. Washington's vehicle; 3) Mr. Washington has limited education, and 4) Mr. Washington did not believe he could refuse consent (for his safety and due to Defendant Cloud's show of lawful authority), Mr. Washington did not provide valid consent to the search of his vehicle at all, let alone to the egregious and invasive search that actually occurred.

3. The Individual Defendants' Actions Exceeded the Scope of the Object of the Search

409. It was clearly established at the time of the Incident that the standard for measuring the scope of consent is what is "objectively reasonable." *Florida v. Jimeno*, 500 U.S. 248, 251 (1991).

410. The scope of a search is generally defined by its expressed object. *United States v. Ross*, 456 U.S. 798 (1982).

411. It was clearly established at the time of the Incident, that when conducting a warrantless search of a vehicle based on consent, officers have no more authority to search than it appears was given by the consent. *United States v. Cotton*, 722 F.3d 271, 275 (5th Cir. 2013) (citing *United States v. Garcia*, 604 F.3d 186, 190 (5th Cir.2010) and *Mendoza–Gonzalez*, 318 F.3d at 666–67).

412. It was also clearly established at the time of the Incident that the objective reasonableness of the scope of consent is viewed by the totality of the circumstances. *See United States v. Rich*, 992 F.2d 502, 508 (5th Cir. 1993) (internal quotation omitted) (holding that where the law enforcement officer had just asked about drugs and weapons prior to the search, it was objectively reasonable for the scope of the search to include all places where drugs or weapons could be found.).

413. Defendant Lewis communicated and Defendant Cloud acknowledged that there was no reason to believe that there were drugs or weapons in the vehicle.

414. Defendant Cloud asked Mr. Washington at least two separate times whether he had weapons in his car or on his person and asked if there was “anything in the car we should be concerned about,” clearly indicating that the object of the search was weapons and illegal drugs.

415. Even if Defendant Cloud’s statement that the STPSO officers would “go through [his] car to make sure [he] didn’t have anything crazy” could constitute a request for consent validly obtained, it was clear that the object of the search was weapons and illegal drugs.

416. Because weapons could not be found in any of the containers the STPSO deputies emptied and searched through, such as a small plastic bag, under the seat cover, or under the hood of the car, the search conducted by Defendants went beyond the purported object of the search.

417. Any reasonable law enforcement officer, including Defendants Cloud, Lewis, and Finn, should have known that, *if Mr. Washington consented at all*, he consented only to a limited search of his vehicle for weapons.

418. Because Defendants Cloud and Finn searched locations and containers in Mr. Washington's vehicle that could not have contained weapons, Defendants Cloud and Finn unreasonably extended the scope of the search in what clearly became a search for illegal drugs and other contraband.

4. Mr. Washington Was Intentionally Prevented From Limiting the Scope of the Search

419. It was clearly established at the time of the Incident that the scope of a search is dictated by the vehicle owner who may limit the scope of the search while it is ongoing. *See United States v. Mendoza-Gonzalez*, 318 F.3d 663 (5th Cir. 2003).

420. When a person is not in a position to object to the scope of a consent search due to being held behind a vehicle, the consent search may be unconstitutional. *J.J.V. v. State*, 17 So. 3d 881 (Fla. Dist. Ct. App. 2009) (holding that the appellant who consented to a search was unable to protest the scope extending into a locked container when he was being held at the back of the vehicle and as such the search into the locked container was unconstitutional).

421. Defendant Cloud not only ordered Mr. Washington to stand behind his car during the search, but the Defendants Cloud, Lewis, and Finn intentionally prevented Mr. Washington from observing the search by repeatedly asking Mr. Washington questions.

422. When Defendant Cloud joined in the search of Mr. Washington's vehicle, he made sure Mr. Washington was still prevented from observing – or objecting to – the scope of the search by ordering Defendant Lewis to continue questioning Mr. Washington.

423. Defendants purposefully distracted Mr. Washington with repeated questions while they opened a small bag, multiple backpacks, a duffle bag, a box, and the hood of the car.

424. Mr. Washington feared that if he didn't engage with the officers as they made small talk, Defendants Cloud, Lewis, and Finn would escalate the already frightening situation.

425. Defendants Cloud, Lewis, and Finn ordered Mr. Washington to stay behind the vehicle while Defendant Finn and Defendant Cloud searched the vehicle and its contents for over nine minutes, including the middle console, a pocket flashlight (and the batteries within it), multiple closed backpacks and bags (and containers within those bags, such as Mr. Washington's medication bottle), a box in the backseat, under the seat covers, the trunk, the contents of the bags in the trunk, and the hood of the vehicle.

426. The Defendants' conduct thus violated Mr. Washington's clearly established Fourth Amendment rights in a manner that reasonable deputies would know was unconstitutional. Moreover, the Defendants Cloud, Lewis, and Finn's acts were performed on the basis of racial profiling.

427. The acts of Defendants Cloud, Lewis, and Finn were intentional, wanton, malicious, reckless, and oppressive, thus entitling Plaintiff to an award of punitive damages.

428. As a direct and proximate result of such acts, Defendants Cloud, Lewis, and Finn deprived Mr. Washington of his Fourth and Fourteenth Amendment rights in violation of 42 U.S.C. § 1983.

429. As a direct and proximate result of the Defendants Cloud, Lewis, and Finn's conduct as set forth above, Mr. Washington suffered and continues to suffer fear, embarrassment, humiliation, and pain, in an amount to be proven at trial.

430. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

FOURTH CAUSE OF ACTION

Violation Under 42 U.S.C. § 1983—Unreasonable Seizure in Violation of the Fourth and Fourteenth Amendment of the U.S. Constitution and Article 1 Section 5 of the Louisiana Constitution

(Against Defendant Searle)

431. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

432. Defendant Searle seized Mr. Washington using force and words a reasonable person would be afraid to ignore by following him for miles, and pulling him over in the middle of the night, in a low-trafficked area, using the flashing lights on Searle's vehicle.

433. At the time Defendant Searle seized him, Mr. Washington had clearly established rights under the Fourth and Fourteenth Amendment to be free from unreasonable search and seizure.

434. Defendant Searle's seizure of Mr. Washington was objectively unreasonable, because of the facts and circumstances complained of herein, including that Mr. Washington was not violating any laws at the time of his seizure. Instead, Searle stopped Mr. Washington for nothing more than his race.

435. Defendant Searle's seizure of Mr. Washington directly and proximately caused compensable injury to him.

436. The suspicion-less and nonconsensual frisk of Mr. Washington, the search of his pockets, the search of his wallet, the search of his vehicle, and the search of his trunk each reflect

a separate instance of the Officer Defendants depriving Mr. Washington of the rights guaranteed by the Fourth Amendment.

437. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Searle and his actions alleged herein and are jointly and severally liable for any and all damages arising from the injuries suffered by Mr. Washington.

FIFTH CAUSE OF ACTION

Monell Liability for Unlawful Searches in Violation of the Fourth Amendment of the U.S. Constitution – Ratification of a Subordinate’s Unlawful Act

(Against Defendants Sheriff Smith, Boehm, Cox, Ripoll, Galloway and Francois)

438. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

439. “[W]hen a subordinate’s decision is subject to review by the municipality’s authorized policymakers, they have retained the authority to measure the official’s conduct for conformance with *their* policies. If the authorized policymakers approve a subordinate’s decision and the basis for it, their ratification would be chargeable to the municipality because their decision is final.” *City of St. Louis v. Prapotnik*, 485 U.S. 112, 127 (1988) (plurality opinion); *see also Culbertson v. Lykos*, 790 F.3d 608, 622 (5th Cir. 2015).

440. Defendant Sheriff Smith has delegated certain policy decisions to Defendant Boehm, Defendant Ripoll, Defendant Cox, Defendant Galloway, and Defendant Francois, namely whether conduct complained of by a citizen is “within the parameters of the St. Tammany Parish

Sheriff's Office policies and regulations" and whether there are "reasonable or factual grounds to support the underlying claim" of officer misconduct.⁷⁹

441. To make this decision, the Internal Affairs Division is charged with conducting meetings with the complainant and interviews to determining whether the complaint should be handled by the officers' supervisors or the Internal Affairs Division. If the Internal Affairs Division is tasked with the investigation, Defendant Galloway and Defendant Francois are responsible for making the final decision as to whether a complaint is supported by sufficient facts and is meritorious.

442. On January 26, 2023, Defendant Francois told Mr. Washington that the Defendants Cloud, Lewis, and Finn would have to articulate why they had to search his person, wallet, and vehicle in order for their actions to be "within the parameters of the law."

443. In interviewing Defendants Cloud, Lewis, and Finn, the Internal Affairs Division learned of the officers' conduct and the reasons (or lack thereof) undergirding their decisions to proceed with the unconstitutional searches and extension of Mr. Washington's traffic stop until he was "released" after the vehicle search.⁸⁰ In other words, the Internal Affairs Division understood that Mr. Washington was not free to leave until the completion of the vehicle search.

444. The Internal Affairs Division knew that purpose of the stop was accomplished, at most, *four minutes* into the stop, when Defendant Lewis determined Mr. Washington's record was clean and Defendant Cloud had informed Mr. Washington that he was not going to issue him a citation.

⁷⁹ Exhibit 3, January Investigative Report at 11; *see also* ¶¶ 40-43.

⁸⁰ Exhibit 3, January Investigative Report at 9.

445. The Internal Affairs Division ratified Defendants Cloud, Lewis, and Finn’s decision to continue to interview Mr. Washington and conduct searches of Mr. Washington’s vehicle, trunk, and every single container within the vehicle without 1) reasonable suspicion that criminal activity was occurring or imminent, or 2) valid and voluntary consent.

446. In particular, the Internal Affairs Division knew that Defendants Cloud, Lewis, and Finn maintained that the searches were permissible because, among others, Mr. Washington *submitted* to them, “without a retort” or “without protest.”⁸¹ In other words, the Internal Affairs Division ratified Defendants Cloud, Lewis, and Finn’s conduct despite knowing that Defendant Cloud’s basis for the search was Mr. Washington’s acquiescence, and that clearly established law provides that mere acquiescence to a search is unequivocally not valid and voluntary consent.

447. The Internal Affairs Division knew that Defendant Cloud reached into Mr. Washington’s pocket and removed his wallet even though Defendant Cloud did not believe it was a weapon. In other words, the Internal Affairs Division ratified not only Defendant Cloud’s decision to reach into Mr. Washington’s pockets during an officer safety patdown, but also his decision to physically remove Mr. Washington’s wallet and place it on the trunk of the car, despite knowing that his reasons could not pass constitutional muster.

448. The Internal Affairs Division knew that Defendant Cloud ordered Mr. Washington out of his vehicle only because Defendant Lewis “gave him a signal to remove Washington from the vehicle.”⁸²

⁸¹ *Id.* at 10.

⁸² *Id.* at 8.

449. The Internal Affairs Division also knew that Defendant Lewis almost immediately determined that suspicion was “unfounded,” and communicated that to Defendant Cloud.⁸³

450. The Internal Affairs Division also knew that Defendant Cloud acknowledged Defendant Lewis’ retraction of his belief that it was justifiable to order Mr. Washington out of his vehicle. In other words, the Internal Affairs Division ratified Defendant Cloud’s decision to order Mr. Washington out of his vehicle based *solely*⁸⁴ on Defendant Lewis’ “covert suggestion” that there was a “weapon or something dangerous” in Mr. Washington’s vehicle— a suggestion that Defendant Cloud *understood* had been retracted and was unfounded.

451. Upon information and belief, the Investigations Major and the Deputy Chief of Investigations & Professional Standards were aware of the investigation into the Incident and did not review the Investigative Report or the Internal Affairs Division’s determination that the complaint was unsubstantiated, and the officers’ conduct within the parameters of STPSO policy.

452. Defendants Sheriff Smith, Cox, Ripoll, Galloway, and Francois, wholly aware of the clearly established unlawfulness of Defendants Cloud, Lewis, and Finn’s conduct and its basis, consciously disregarded these violations by subordinates.

453. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

SIXTH CAUSE OF ACTION

***Monell* Liability for Unlawful Searches in Violation of the Fourth Amendment of the U.S. Constitution – De Facto Policy** (Against Defendant Sheriff Smith and the Supervisor Defendants)

⁸³ *Id.*

⁸⁴ *Id.* at 4.

454. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

455. When incidents are sufficiently common, “the objectionable conduct is [considered] the expected, accepted practice of city employees.” *Peterson v. City of Fort Worth*, 588 F.3d 838, 850 (5th Cir. 2009) (internal quotation omitted).

456. Defendants Smith, Ripoll, Cox, Galloway, Francois, and Church have implemented, enforced, encouraged and sanctioned a policy, practice and/or custom of frisking stopped individuals without the reasonable articulable suspicion of criminality required by the Fourth Amendment and/or on the basis of racial profiling.

457. The Fourth Amendment prohibits police officers from frisking persons without a reasonable belief that they are armed or presently dangerous; searching and seizing persons without probable cause; or using excessive force in the course of policing activities. Additionally, the Equal Protection Clause of the Fourteenth Amendment bars police officers from targeting individuals for stops and/or frisks on the basis of race or national origin.

458. The pervasive unconstitutional practices of the STPSO are a direct and proximate result of policies, practices and/or customs devised, implemented, enforced, and sanctioned by the Sheriff and Supervisor Defendants, with the knowledge that such policies, practices and/or customs would lead to violations of the Fourth and Fourteenth Amendments. Those policies, practices and/or customs include: (a) failing to properly screen, train and supervise STPSO officers despite STPSO’s awareness of the high risk that its officers may be engaging in unconstitutional frisks, (b) failing to adequately monitor and discipline STPSO officers, by ratifying unconstitutional conduct based on impermissible grounds, and (c) encouraging, sanctioning and failing to rectify the STPSO custom and practice of suspicion-less frisks.

459. All policymakers involved in the investigation of the Incident had constructive or active knowledge of STPSO deputies' custom of conducting officer safety patdowns during traffic stops without reasonable suspicion or valid and voluntary consent.

460. A scant three weeks before the unlawful search of Mr. Washington, STPSO and its policymakers knew that a deputy had been denied qualified immunity for this specific conduct.

461. Awareness of a constitutional violation making it all the way up the chain of command, coupled with an agency's failure to take any real action when made aware of the unlawful conduct, supports a conclusion that an agency has a policy, custom, or practice. *Sharp v. City of Houston*, 164 F.3d 923, 935 (5th Cir. 1999).

462. In conformity to the STPSO's de facto policy of not obtaining valid consent prior to searches, Defendants Cloud, Lewis, and Finn searched Mr. Washington without valid consent. This policy was the moving force behind the violation of Mr. Washington's Fourth Amendment rights.

463. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

SEVENTH CAUSE OF ACTION

Monell Liability for Unlawful Searches in Violation of the Fourth Amendment of the U.S. Constitution – Failure to Train
(Against Defendant Sheriff Smith and the Supervisor Defendants)

464. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

465. A municipality is liable for failing to train an employee if (1) the municipality's trainings were inadequate, (2) the municipality was deliberately indifferent in adopting this

deficient training, and (3) the inadequate training directly caused the violation. *See Hankins v. Wheeler*, No. 211129, 2022 WL 2208848, at *7 (E.D. La. June 21, 2022) (citing *Ratliff v. Aransas Cnty.*, 948 F.3d 281, 285 (5th Cir. 2020)).

466. The adequacy of the training is evaluated “in relation to the tasks the particular officers must perform.” *Valle v. City of Houston*, 613 F.3d 536, 544 (5th Cir. 2010) (quoting *City of Canton, Ohio v. Harris*, 489 U.S. 378, 390 (1989)).

467. A single incident is sufficient to show deliberate indifference where the plaintiff shows that the “highly predictable consequence of a failure to train would result in the specific injury suffered.” *Valle*, 613 F.3d at 549 (internal quotation omitted).

468. Failure to train exists when there is a “deliberate indifference to an obvious need for training where citizens are likely to lose their constitutional rights.” *Peterson*, 588 F.3d at 849.

469. Defendants Smith, Cox, Ripoll, and Church were deliberately indifferent to the obvious need for training related to suspicion-less and nonconsensual searches made clear after the Eastern District of Louisiana denied STPSO officer Alexander Thomas defense of qualified immunity based on the “clearly established law of frisks.”⁸⁵

470. “A pattern of similar violations” arising from training that is so clearly inadequate evinces deliberate indifference to conduct that was “obviously likely to result in a constitutional violation.” *Burge v. St. Tammany Par.*, 336 F.3d 363, 370 (5th Cir. 2003) (quoting *Thompson*, 245 F.3d at 459).

471. The identical nature of the March 2021 and January 2023 frisks clearly shows that STPSO’s inadequate training on determination of reasonable suspicion and consent was the

⁸⁵ *Washington*, 2022 WL 17844622, at *5.

moving force behind the January 2023 unlawful frisk. Had STPSO issued *any* directive or training related to the allegedly ambiguous circumstances of the March 2021 frisk, Mr. Washington's rights might not have been violated again a mere three weeks after securing the *Washington I* victory in the Eastern District of Louisiana.

472. Defendant Sheriff Smith and Supervisor Defendants were deliberately indifferent to the known continuing and present adverse effects of STPSO's pattern of conducting frisks without consent, and/or racially-motivated traffic stops and elected to do nothing in response.

473. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

EIGHTH CAUSE OF ACTION

Monell Liability for Unlawful Searches in Violation of the Fourth Amendment of the U.S. Constitution – Single Decision by a Final Policymaker (Against Defendant Sheriff Smith and the Supervisor Defendants)

474. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

475. Where a municipality has "actual or constructive knowledge that its agents will probably violate constitutional rights, it may not adopt a policy of inaction." *King v. Kramer*, 680 F.3d 1013, 1021 (7th Cir. 2012) (internal quotation omitted).

476. "[I]n light of the duties assigned to specific officers or employees, the need for more or different training is so obvious, and the inadequacy so likely to result in the violation of constitutional rights, that the policymakers of the city can reasonably be said to have been deliberately indifferent to the need." *City of Canton v. Harris*, 489 U.S. 378, 390, (1989).

477. The denial of qualified immunity to an STPSO officer based on the “clearly established law of frisks” made the need for more or different training related to the determination of valid and voluntary consent and reasonable suspicion so obvious that Defendant Sheriff Smith and Defendant Church can reasonably be said to have been deliberately indifferent to the need. *Washington*, 2022 WL 17844622, at *5.

478. The STPSO’s widespread abuses are also a direct and proximate result of the failure of the Sheriff and Supervisor Defendants to properly and adequately monitor, discipline, and take necessary corrective action against STPSO officers who engage in, encourage, or conceal unconstitutional practices. Among other things, these Defendants knowingly, deliberately and recklessly have failed:

- i. to take appropriate disciplinary action and corrective measures against STPSO officers who have engaged in suspicion-less frisks;
- ii. to devise and implement appropriate oversight, disciplinary, and remedial measures in the face of extensive evidence STPSO officers engage in intentional or unintentional tactics that render any “consent” to frisk invalid;
- iii. to devise and implement appropriate oversight, disciplinary, and remedial measures in the face of extensive evidence STPSO officers engage in suspicion-less frisks, especially when no contraband or weapons are retrieved after conducting frisks;
- iv. to conduct adequate auditing to determine if the frisks conducted by STPSO officers comply with the STPSO’s written policy prohibiting frisks that are nonconsensual and not based upon reasonable suspicion, and use race and/or national origin as the determinative factor in initiating police action;

- v. to take sufficient, if any, steps to curb STPSO officers' non-compliance with data entry instructions to report racial data for all stops;
- vi. to take sufficient corrective and remedial action against STPSO officers who evidentially fail to comprehend the constitutional framework governing the "law of frisks,"⁸⁶ by practice or ratification; and
- vii. to take sufficient corrective, disciplinary and remedial action to combat the so-called "blue wall of silence," wherein STPSO officers regularly conceal or fail to report misconduct or intervene when possible.

479. Defendant Sheriff Smith and Supervisor Defendants failed to properly and adequately monitor, discipline, and take necessary corrective action against STPSO officers, knowing that such omissions would lead to Fourth and Fourteenth Amendment violations. By such acts and omissions, Defendant Sheriff Smith and Supervisor Defendants have acted recklessly and with deliberate indifference to the constitutional rights of those who would come into contact with the STPSO.

480. With the knowledge that such acts and omissions would create a likelihood of Fourth and Fourteenth Amendment violations, Defendant Sheriff Smith and Supervisor Defendants also have encouraged, sanctioned and failed to rectify the STPSO's abusive and unconstitutional practices.

481. As a direct and proximate result of the above policies, practices and/or customs, thousands of people have been, and will continue to be, subjected to unconstitutional frisks, searches, and seizures by STPSO officers, and the resulting continuing, present and adverse

⁸⁶ *Washington*, 2022 WL 17844622, at *5.

effects, simply because such individuals happen to be the wrong color, in the wrong place, at the wrong time, or were incited into committing a pretextual traffic violation. Through such acts and omissions, Defendant Sheriff Smith and Supervisor Defendants have acted recklessly and with deliberate indifference to the constitutional rights of individuals who would come into contact with the STPSO.

482. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

NINTH CAUSE OF ACTION

Violation Under 42 U.S.C. §2000(d)—Title VI of the Civil Rights Act of 1964 (Against Defendant Sheriff Smith and the Supervisor Defendants)

483. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

484. Title VI of the Civil Rights Act of 1964 provides in relevant part that “no person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance.” 42 U.S.C. § 2000(d).

485. Private individuals may bring suit to enforce this provision. *Fennell v. Marion Indep. Sch. Dist.*, 804 F.3d 398, 408 (5th Cir. 2015). The plaintiff must show that “(1) the appropriate person with authority, (2) had actual knowledge of discrimination, and (3) that person responded with deliberate indifference.” *See Doan v. Bd. of Supervisors of La. State Univ.*, No. 17-3471, 2017 WL 4960266, at *2 (E.D. La. Nov. 1, 2017) (Zainey, J.); accord *Bhombal v. Irving Indep. Sch. Dist.*, 809 F. App’x 233, 237 (5th Cir. 2020).

486. The law enforcement activities described in the complaint have been funded, in part, with federal funds.

487. The STPSO is engaging in racial discrimination while receiving federal funds in violation of Title VI of the Civil Rights Act of 1964.

488. Discrimination based on race in the law enforcement activities and conduct described herein is prohibited under 42 U.S.C. § 2000(d), *et seq.* The acts and conduct complained of herein by the Defendants were motivated by racial animus, and were intended to discriminate on the basis of race and/or had a disparate impact on minorities, particularly Black [and Latino] individuals.

489. As a direct and proximate result of the above-mentioned acts, Mr. Washington has suffered injuries and damages and has been deprived of his rights under the civil rights laws. Without appropriate injunctive relief, these violations will continue to occur.

490. When Mr. Washington first contacted STPSO regarding the January 13, 2023 Incident, Defendant Francois stated that he knew some STPSO officers might be more afraid of Mr. Washington, and that he “might scare the wrong police officer.” He advised Mr. Washington to “be polite and comply, and if you don’t have a gun, you don’t have a problem.”

491. Defendant Francois asked Mr. Washington if he thought the Defendants Cloud and Lewis pulled him over because he is Black. When Mr. Washington said he believed so, Defendant Francois responded “ok, if he were racist then why didn’t he write you a citation?”

492. Although Mr. Washington was clear that he had concerns of racial discrimination, and the STPSO policy has explicit instructions on addressing racial profiling concerns, the entirety of the investigation into Mr. Washington’s allegations of discrimination consisted of Defendant

Galloway asking each Individual Defendant whether Mr. Washington was pulled over simply because he was a Black male.

493. Upon information and belief, Defendants Smith, Cox, Ripoll, Church, Galloway and Francois of the STPSO have been made aware of concerns that STPSO employees are engaging in racial profiling but have refused to take corrective action.⁸⁷ As a result, Defendants Smith, Cox, Ripoll and Church have failed to develop and implement policies and practices that generally would be expected of law enforcement agencies, and specifically would be expected of law enforcement agencies to protect against and hold deputies accountable for discriminatory policing and constitutional violations.

494. There is no legitimate law enforcement purpose that explains these failures. These failures are evidence that STPSO's discrimination against Black members of the St. Tammany Parish community and specifically, Mr. Washington, is either, at worst, intentional, or, at best, evidence that the STPSO and Official Defendants callously disregard the dignity and constitutional rights of Black Americans.

495. At all relevant times described in this Complaint, the STPSO had been and continues to be a recipient of federal financial assistance, either directly or through another recipient of federal financial assistance.

⁸⁷ See e.g., *Perkins v. Hart*, 617 F. Supp. 3d 444, 449 (E.D. La. 2022), *rev'd in part, appeal dismissed in part*, No. 22-30456, 2023 WL 8274477 (5th Cir. Nov. 30, 2023) (alleging STPSO engages in racial profiling); Unequal Under the Law Report, *supra* note 42.

496. In the STPSO Annual Financial Report for fiscal year 2022, the STPSO received \$628,140 in federal grants.⁸⁸ The STPSO estimates the value of its 2023 grants at \$1,443,513.⁸⁹ These grants went towards the STPSO's General Fund which is the primary operating fund for the sheriff to use to support law enforcement services, including policing.

497. Policing is a service the STPSO provides with the intention to serve and protect the members of the St. Tammy Parish community.

498. Consequently, Mr. Washington was an intended beneficiary of the federal financial assistance the STPSO received.

499. As a condition of receiving federal financial assistance, the STPSO certified that it agreed to comply with all requirements imposed by Title VI of the Civil Rights Act of 1964.

500. Nevertheless, STPSO has engaged in law enforcement practices with the intent to discriminate against Black drivers on the basis of race, color, or national origin with the help of these federal funds.

501. The STPSO's discriminatory law enforcement practices and intentional discrimination violate Title VI of the Civil Rights Act of 1964. As a result, Mr. Washington suffered damages in an amount to be proven at trial.

502. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

⁸⁸ *St. Tammany Parish Sheriff's Office Adopted Budget – General Fund for Fiscal Year 2023*, https://www.stpso.com/images/uploads/General_Fund_Revised_2023.pdf (last visited Feb. 2, 2024).

⁸⁹ *St. Tammany Parish Sheriff's Office Adopted Budget – General Fund for Fiscal Year 2024*, https://www.stpso.com/images/uploads/General_Fund_Adopted_2024.pdf (last visited Feb. 2, 2024).

TENTH CAUSE OF ACTION

***Monell* Liability for Racist Policing Practices in Violation of the Fourteenth Amendment to the U.S. Constitution**

(Against Defendant Sheriff Smith and the Supervisor Defendants)

503. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

504. On information and belief, conducting pretextual traffic stops and/or weapons frisks on the basis of race is such a pervasive policy, practice and custom in the STPSO that it has become a *de facto* policy.

505. Defendants Smith, Cox, Ripoll, Galloway, Francois, and Church have implemented and enforced a policy, practice and/or custom of frisking Black people without the reasonable articulable suspicion of criminality required by the Fourth Amendment and based solely on their race and/or national origin. These suspicion-less and nonconsensual frisks have and are being conducted predominantly on Black individuals on the basis of racial profiling. As a result, the STPSO's policy, practice, and/or custom of suspicion-less stops and frisks violate the Equal Protection Clause of the Fourteenth Amendment. The STPSO's constitutional abuses were and are directly and proximately caused by policies, practices and/or customs devised, implemented, enforced, encouraged, and sanctioned by Defendant Sheriff Smith and Supervisor Defendants, including: (a) the failure to adequately and properly train, and supervise STPSO officers; (b) the failure to adequately and properly monitor and discipline the STPSO and its officers; (c) and the encouragement, sanctioning and ratification of and failure to rectify the STPSO's use of racial and/or national origin profiling in making determinations of reasonable suspicion.

506. Defendants Smith, Cox, Ripoll, Galloway, Francois, and Church have also implemented and enforced a policy, practice and/or custom of racially motivated detentions (and

likely ensuing frisks) of Black people for alleged traffic violations based on the internalized racial stereotyping of delinquency and dangerousness rooted in the history of criminalization of Black people in Louisiana.⁹⁰

507. As a result, the STPSO's policy, practice, and/or custom of suspicion-less stops and frisks violate the Equal Protection Clause of the Fourteenth Amendment. The STPSO's constitutional abuses were and are directly and proximately caused by policies, practices and/or customs devised, implemented, enforced, encouraged, and sanctioned by Defendant Sheriff Smith and Supervisor Defendants, including: (a) the failure to adequately and properly train, and supervise STPSO officers; (b) the failure to adequately and properly monitor and discipline the STPSO and its officers; (c) and the encouragement, sanctioning and ratification of and failure to rectify the STPSO's use of racial and/or national origin profiling in making traffic enforcement decisions.

508. Each of the Defendants has acted with deliberate indifference to the Fourteenth Amendment rights of Mr. Washington. As a direct and proximate result of the aforesaid acts and omissions of the Defendants, Mr. Washington's Fourteenth Amendment right has been violated. By their acts and omissions, Defendants have acted under color of state law to deprive Mr. Washington of his Fourteenth Amendment rights in violation of 42 U.S.C. § 1983.

509. Due to the STPSO targeting Black and Latino persons in areas where Mr. Washington resides, a real and immediate threat exists that the Fourteenth Amendment rights of Mr. Washington will be violated by STPSO officers in the future.

⁹⁰ See, e.g., J. Michael Kennedy, *Sheriff Rescinds Order to Stop Blacks in White Areas*, *supra*, note 75.

510. Moreover, because Defendants' policies, practices and/or customs subject Mr. Washington to repeated stops and frisks without any reasonable, articulable suspicion of criminality, and often on the basis of race, Mr. Washington cannot alter his behavior to avoid future violations of his constitutional and civil rights at the hands of the STPSO, as clearly evidenced by the fact that this is the second time Mr. Washington has had to resort to litigation in two years.

511. It is not an adequate remedy at law to require Mr. Washington to litigate yet again when, inevitably, he will be stopped and searched in nearly identical circumstances. Unless Defendants are enjoined from continuing the STPSO policy, practice, and/or custom of unconstitutional race-based stops and frisks, and the policies, practices and/or customs that have directly and proximately caused such constitutional abuses, Mr. Washington will continue to suffer serious and irreparable harm to his constitutional rights.

512. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

ELEVENTH CAUSE OF ACTION

Conspiracy to Commit §1983 Violation of Fourth and Fourteenth Amendment Rights (Against Defendants Cloud, Lewis, and Finn)

513. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

514. Defendants acted under color of state law at all times relevant hereto.

515. It is clearly established that an agreement to perform an illegal act under color of state law that results in an actual constitutional deprivation is a conspiracy. *Bevill v. Fletcher*, No. 20-40250, 2022 WL 420752, at *3 (5th Cir. Feb. 11, 2022) (citing *Whisenant v. City of Haltom*, 106 F. App'x 915, 917 (5th Cir. 2004)).

516. The facts set out in this complaint amount to a conspiracy to commit a Section 1983 violation of Mr. Washington's Fourth Amendment rights under 42 U.S.C. § 1983 for which Defendants Cloud, Lewis, and Finn are jointly and severally liable and for which each Defendant is separately liable.

517. Under color of state law, Defendants Cloud, Lewis, and Finn agreed and conspired to unlawfully extend the detention of Mr. Washington using a variety of delay tactics. These delay tactics transformed a lawful traffic stop into an unconstitutional seizure of Mr. Washington.

518. Under color of state law, Defendants Cloud, Lewis, and Finn agreed and conspired to unlawfully search Mr. Washington's vehicle and Mr. Washington's person using a variety of coercive and distractive tactics. These tactics resulted in a search that far exceeded the scope of any consent that may have been given or understood to be given.

519. Upon information, belief, and per the Defendants Cloud, Lewis, and Finn's body camera footage, Defendant Cloud, after confirming that he only intended to issue Mr. Washington a verbal warning, and Defendant Lewis, after completing Mr. Washington's license checks, searched or enabled the search of Mr. Washington's car for ten minutes, with the help of Defendant Finn.

520. As a result of Defendants Cloud, Lewis, and Finn's actions and agreement, Mr. Washington was deprived of his constitutional right to be free from unreasonable seizure.

521. Defendants Cloud, Lewis, and Finn are thus conspiratorially liable for all claims set forth in this complaint, pursuant to Louisiana Civil Code § 2324 and 42 U.S.C. § 1983.

522. Defendants Cloud, Lewis, and Finn acted with deliberate indifference to Mr. Washington's rights, and they acted maliciously, willfully, wantonly, and in reckless disregard of those rights. Defendants Cloud, Lewis, and Finn acted with the specific intent to deprive Mr.

Washington of his rights and cause substantial injury, distress, humiliation and embarrassment to Mr. Washington, rendering appropriate the award of punitive damages against each individual defendant, separately, in his individual capacity.

523. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

TWELFTH CAUSE OF ACTION

Violation of Article I Section 5 of Louisiana Constitution—Unlawful Search and Seizure (Against Defendants Cloud, Lewis, and Finn)

524. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

525. Article I, Section 5 of the Louisiana Constitution provides that “[e]very person shall be secure in his person, property, communications, houses, papers, and effects against unreasonable searches, seizures, or invasions of privacy.”

526. It is well-established that Article 1, Section 5 of the Louisiana Constitution does not merely duplicate the Fourth Amendment. Rather, it represents a conscious choice by the citizens of Louisiana to give “a higher standard of individual liberty than that afforded by the jurisprudence interpreting the federal constitution.” *Hernandez*, 410 So. 2d at 1385. The Louisiana Supreme Court has consistently interpreted “the right of privacy to afford even more stringent protection of individual liberty than the Fourth Amendment.” *State v. Perry*, 610 So. 2d 746, 756 (La. 1992). As demonstrated by the facts and circumstances complained of herein, Defendants Cloud, Lewis, and Finn impermissibly extended the detention of Mr. Washington, in addition to unlawfully searching his person and his vehicle.

527. It was clearly established as of January 13, 2023, under Louisiana Code of Criminal Procedure Article 215.1(D), that during the detention of an alleged violator of any provision of the motor vehicle laws of Louisiana, a law enforcement officer may not detain a motorist for a period of time longer than reasonably necessary to complete the investigation of the violation and issuance of a citation for the violation, absent reasonable suspicion of additional criminal activity.

528. Nothing arose during the Defendants Cloud, Lewis, and Finn's detention of Mr. Washington that justified extending the detention of Mr. Washington by approximately 10 minutes by searching his vehicle.

529. Mr. Washington's traffic stop was impermissibly extended beyond the time reasonably necessary to complete the investigation into the alleged traffic infractions and to issue a verbal warning for the alleged violation because Defendants Cloud, Lewis, and Finn lacked reasonable suspicion of additional criminal activity.

530. Defendants Cloud, Lewis, and Finn's extension of the traffic stop was therefore unlawful and violative of Mr. Washington's rights under the Constitution of the State of Louisiana of 1974, Article I, Section 5 against unreasonable seizures.

531. At the time Defendants Cloud, Lewis, and Finn impermissibly extended the detention of Mr. Washington, they were operating under the color of law. They were wearing uniforms of the STPSO and held themselves out as law enforcement officers.

532. No reasonable deputy in the Defendants Cloud, Lewis, and Finn's positions would have believed that lawful justification existed to prolong addressing the purpose of the traffic stop once the license check had occurred and the verbal warning issued.

533. Defendants Cloud, Lewis, and Finn's conduct thus violated Mr. Washington's clearly established rights, of which reasonable deputies would know or should know.

534. As a direct and proximate result of Defendants Cloud, Lewis, and Finn's conduct as set forth above, Mr. Washington suffered damages in an amount to be proven at trial.

535. As a direct and proximate consequence of Defendants Cloud, Lewis, and Finn's acts and omissions, Mr. Washington has suffered and continues to suffer injury, including emotional distress. Therefore, Mr. Washington is entitled to compensatory damages, costs, and attorney's fees for violation of his clearly established right to be free from unreasonable seizure.

536. Moreover, the facts and circumstances complained of herein demonstrate that Defendants Cloud, Lewis, and Finn engaged in this conduct willfully, intentionally, and with reckless disregard for Mr. Washington's protected rights. Accordingly, Defendants Cloud, Lewis, and Finn are liable for punitive damages for the unlawful seizure of Mr. Washington, in an amount to be proven at trial.

537. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

THIRTEENTH CAUSE OF ACTION

Invasion of Privacy in Violation of Article 1, Section 5 of the Louisiana Constitution (Against Defendants Cloud, Lewis, and Finn)

538. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

539. Defendant Cloud intentionally and unreasonably intruded upon Mr. Washington's privacy interest by frisking him despite his clear lack of consent.

540. There was no legal basis for searching Mr. Washington's person, wallet or vehicle. Upon information and belief, Defendant Cloud searched Mr. Washington in the hope of finding

evidence of crime unrelated to the purported basis for the traffic stop. The search of a person without lawful basis is an unconstitutional invasion of privacy.

541. Mr. Washington's privacy interest in the security of his own person and property outweighs Defendant Cloud's unlawful interest in searching him for evidence of a crime without a lawful justification for doing so.

542. As a direct and proximate result of this invasion of privacy, Mr. Washington suffered and continues to suffer embarrassment, humiliation, pain, suffering, and fear of the STPSO.

543. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

FOURTEENTH CAUSE OF ACTION

State Law Claim – Negligent Infliction of Emotional Distress

(Against Defendants Cloud, Lewis, and Finn for the January 13, 2023 Incident)

544. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

545. Mr. Washington asserts that the Defendants violated Louisiana law by committing a negligent tort during the unconstitutional stop and search of Mr. Washington they conducted in January 2023, while acting within the scope of their employment at STPSO. Defendants' egregious abuse of their positions as STPSO officers, wherein they knowingly and recklessly infringed on Mr. Washington's constitutional rights by conducting a pretextual stop and search that no reasonable officer would have conducted, was a cause-in-fact of Mr. Washington's severe emotional distress.

546. Defendants owed Mr. Washington a duty to respect his constitutional rights and not to engage in outrageous policing conduct that amounts to harassment of Black, law-abiding individuals. Defendants breached that duty of care with their outrageous conduct and did so with reckless disregard for Mr. Washington's well-being.

547. Officers Cloud, Lewis, and Finn created with their actions "special circumstances" involving "the especial likelihood of real and serious mental distress" arising from those circumstances. *Covington v. Howard*, 49-135 (La. App. 2d Cir. 8/13/14), 146 So. 3d 933, 937; La. Civ. Code Ann. art. 2315. By once again pulling Mr. Washington over for a pretextual purpose and subjecting him to a humiliating, degrading, unreasonable, and unconstitutional search of his vehicle and personal effects on a dark, lightly trafficked road while he was alone, merely three days after the killing of Tyre Nichols—an unarmed Black man who was pulled over during a routine traffic stop, like Mr. Washington, and ultimately killed by the officers who pulled him over—the officers created with their outrageous conduct a special circumstance that resulted in real and serious mental distress for Mr. Washington. Because of Defendants' negligent acts and reckless failure to respect Mr. Washington's constitutional rights by engaging in harassing police practices, Mr. Washington continues to suffer emotional injury and mental distress. Mr. Washington further continues to suffer injuries such as depression, anxiety, increased high blood pressure, headaches, nausea, and/or insomnia.

548. Defendants' negligent acts are the direct and proximate cause of the aforementioned injuries that Mr. Washington has suffered. Defendants acted with reckless disregard for the consequences of their actions and omissions, which they knew or should have known would create an especial likelihood of the genuine and serious mental distress ultimately suffered by Mr. Washington as a result of this incident. As a direct and proximate foreseeable result of the

Defendants' unreasonable search, as set forth above, Plaintiff Washington suffered injuries, physical pain and suffering, mental pain and suffering, emotional distress, and loss of normal life, in an amount to be determined at trial.

549. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

FIFTEENTH CAUSE OF ACTION

State Law Claim – Negligent Infliction of Emotional Distress (Against Defendant Searle for the October 8, 2023 Incident)

550. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

551. Defendant Searle violated Louisiana law by committing a negligent tort during the unconstitutional stop of Mr. Washington that Defendant Searle conducted in October 2023, while acting within the scope of his employment at STPSO. Defendant Searle's egregious abuse of his position as a STPSO officer, wherein he knowingly and recklessly infringed on Mr. Washington's constitutional rights by conducting a pretextual stop that no reasonable officer would have conducted, was a cause-in-fact of Mr. Washington's severe emotional distress.

552. Defendant Searle owed Mr. Washington a duty to respect his constitutional rights and not to engage in outrageous policing conduct that amounts to harassment of Black, law-abiding individuals. Defendant Searle breached that duty of care with his outrageous conduct and did so with reckless disregard for Mr. Washington's well-being.

553. Defendant Searle created with his actions "special circumstances" involving "the especial likelihood of real and serious mental distress" arising from those circumstances. *Covington*, 146 So. 3d at 937; La. Civ. Code Ann. art. 2315. Defendant Searle tailed Mr.

Washington for almost twenty miles along the highway for a reason that he has been unable to consistently articulate, at times stating it was due to Mr. Washington's license plate light being out, Mr. Washington's license plate light being dim, and a suspicion that Mr. Washington did not have insurance. Defendant Searle's assertion Mr. Washington did not have insurance, despite being the only issue he brought to Mr. Washington's attention on that October night, was blatantly false. Essentially, Defendant Searle, by his own admission, engaged in prolonged tailing of Mr. Washington's vehicle for no articulable reason.

554. Upon information and belief, given STPSO's history of harassing black individuals as outlined above, the stop was clearly motivated by Mr. Washington's race.

555. Further, Defendant Searle took pictures of Mr. Washington's driver's license and other documentation during the course of the stop. Upon information and belief, Defendant Searle has retained these copies of Mr. Washington's documents on his cellphone.

556. Because of Defendant Searle's reckless failure to respect Mr. Washington's constitutional rights by engaging in harassing police practices, and continued possession of Mr. Washington's personally identifiable information including Mr. Washington's home address, Mr. Washington continues to suffer emotional injury and mental distress. This experience has been especially difficult for Mr. Washington as he had already been the victim of separate invalid and unconstitutional stops by STPSO officers: (i) one earlier in the same year, on January 13, 2023, and (ii) another in March 2021, for which Mr. Washington and his cousin, Gregory Lane, brought a suit against STPSO. *See Complaint, Washington I.* Mr. Washington further continues to suffer injuries such as depression, anxiety, increased high blood pressure, headaches, nausea, and/or insomnia.

557. Defendant Searle's negligent acts are the direct and proximate cause of the aforementioned injuries that Mr. Washington has suffered. Defendant Searle acted with reckless disregard for the consequences of his actions, which he knew or should have known would create an especial likelihood of the genuine and serious mental distress ultimately suffered by Mr. Washington as a result of this incident. As a direct and proximate foreseeable result of Defendant Searle's unreasonable stop, as set forth above, Mr. Washington suffered injuries, physical pain and suffering, mental pain and suffering, emotional distress, and loss of normal life, in an amount to be determined at trial.

558. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

SIXTEENTH CAUSE OF ACTION

State Law Claim – Negligent Infliction of Emotional Distress (Against Defendants Francois, Galloway, Boehm, Ripoll, and Cox for their Deficient Investigation of the October 8, 2023 Incident)

559. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

560. Mr. Washington asserts that Defendants Francois, Galloway, Ripoll, and Cox violated Louisiana law by committing a negligent tort when conducting the investigation into the October 8, 2023 traffic stop, while acting within the scope of their employment with STPSO. Defendants' negligent handling of the investigation by refusing Mr. Washington the right to give a verbal complaint with his attorney present and further conducting a flawed investigation was a breach of their duty, and that breach was a cause-in-fact of Mr. Washington's severe emotional distress.

561. Defendants owed Mr. Washington a duty to conduct a thorough and unbiased investigation, to not abuse a citizen's constitutional rights, and to not ratify or otherwise adopt outrageous and unconstitutional policing practices. Defendants breached that duty of care when they restricted Mr. Washington's right to give a verbal complaint, when they failed to adequately question Defendant Searle, and when they found no misconduct other than his failure to turn on his body camera, and thus failed to meet their duty of care.

562. Defendants did not conduct a thorough and unbiased investigation when they failed to question Defendant Searle on his use of a personal device while completing a traffic stop. They further failed to protect Mr. Washington's constitutional rights when they insisted Mr. Washington was not permitted to file a verbal complaint in the office with his attorney present, denying Mr. Washington the right to give a verbal complaint, and forcing Mr. Washington to provide a written complaint only. Finally, Defendants concluded, without speaking to Mr. Washington again, that Defendant Searle did not commit any wrongdoing, aside from failing to turn on his body worn camera, thereby adopting and ratifying Defendant Searle's egregious and unconstitutional actions during the October 8, 2023 traffic stop. With this conduct, Defendants created "special circumstances" involving "the especial likelihood of real and serious mental distress" for Mr. Washington. *Covington*, 146 So. 3d at 937; La. Civ. Code Ann. art. 2315.

563. Because of Defendants' negligent acts and omissions, Mr. Washington continues to suffer emotional injury and mental distress. Mr. Washington further continues to suffer injuries such as depression, anxiety, increased high blood pressure, headaches, nausea, and/or insomnia.

564. Defendants' negligent acts are the direct and proximate cause of the aforementioned injuries that Mr. Washington has suffered. Defendants acted with reckless disregard for the consequences of their actions and omissions, which they knew or should have known would create

an especial likelihood of the genuine and serious mental distress ultimately suffered by Mr. Washington as a result of the incident. As a direct and proximate foreseeable result of the Defendants' inadequate investigation, and their adoption or ratification of the egregious policing practices exhibited by Defendant Searle, as set forth above, Mr. Washington suffered injuries, physical pain and suffering, mental pain and suffering, emotional distress, and loss of normal life, in an amount to be determined at trial.

565. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

SEVENTEENTH CAUSE OF ACTION

State Law Claim for Negligent Supervision/Training (Against Defendant Sheriff Smith and Supervisor Defendants)

566. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

567. At all times relevant hereto, the employees of Defendant Sheriff Smith and Supervisor Defendants, were acting under the color of state law of Louisiana and within the scope of their employment with the St. Tammany Parish Sheriff's Office.

568. At all times relevant hereto, it was the duty of the St. Tammany Parish Sheriff's Office to provide adequate supervision, training and control to its officers, agents, and/or employees. *See Adams v. City of Shreveport*, 269 F. Supp. 3d 743, 771 (W.D. La. 2017).

569. Notwithstanding such duty, the St. Tammany Parish Sheriff's Office breached its duty by 1) failing to properly train its officers in Fourth Amendment searches, 2) providing inadequate training regarding how to obtain consent to searches and 3) providing inadequate

supervision, training, and control to police officers and other personnel, including Defendant Finn and Defendant Cloud, who conducted the above-described unreasonable search.

570. Defendants Sheriff Smith, Cox, Ripoll and Church only require law enforcement to meet a 40-hour minimum annual training, of which even less hours are devoted to Fourth Amendment searches and properly obtaining consent to such searches.

571. The training currently provided by Defendants Sheriff Smith, Cox, Ripoll and Church is not adequate for Defendants Sheriff Smith, Cox, Ripoll and Church to meet their duty to train, supervise, and control their officers, agents, and/or employees.

572. Defendants Sheriff Smith, Cox, Ripoll and Church's breach of their above-described duty was the actual and proximate cause of the illegal and unreasonable search of Mr. Washington and his vehicle, from which Mr. Washington suffered injuries, including physical injuries, physical pain and suffering, mental pain and suffering, emotional distress, and loss of normal life, in an amount to be determined at trial.

573. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

EIGHTEENTH CAUSE OF ACTION

State Law Claim for Failure to Intervene (Against Defendants Cloud, Lewis, and Finn)

574. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

575. Under Louisiana law, a "police officer has a duty to perform his function with due regard for the safety of all citizens who will be affected by his actions." *Westmoreland v. City of Natchitoches*, 2000-00320 (La. App. 3 Cir. 10/4/00), 771 So. 2d 715, 717.

576. More specifically, “the duty of law enforcement officers is that of maintaining peace and order, preventing and detecting crime, and enforcing the law. This duty is owed to the general public but may be transformed into a duty owed to an individual only where a personal or one-on-one relationship arises between an individual and a police officer through closeness in proximity or time.” *Keys v. Broussard*, 96-1379 (La. App. 3 Cir. 3/5/97), 692 So. 2d 596, 598.

577. The duty owed by law enforcement to the public is considered so vital by the Louisiana State Legislature, that they enacted the Peace Officer Standards and Training Law, stating “[t]he legislature finds that law enforcement work is of such importance to the health, safety and welfare of the people of this state and is of such a nature as to require education and training of a professional character.” La. Stat. Ann. § 40:2401.

578. Since January 1, 2022, the Louisiana State Legislature has mandated law enforcement personnel received instruction on “duty-to-intervene matters” as part of their minimum training requirements, thereby recognizing that all officers have a duty to intervene and must be aware of that fact. La. Stat. Ann. § 40:2404.2; 40:2404.2.

579. Louisiana State Courts have also recognized law enforcement officers’ duty to intervene in the actions of their fellow officers. In *Rogers v. Department of Public Safety & Corrections*, 2021-0914 (La. App. 1 Cir. 3/7/22), 2022 WL 669397, *reh’g denied* (Apr. 12, 2022), the First Circuit Court of Appeal of Louisiana took judicial notice of guilty plea agreements made by four corrections officers in the United States District Court for the Middle District of Louisiana, as the officers had failed to intervene while observing other officers striking an inmate without legal justification. In *Taylor v. City of Baton Rouge*, 233 So. 2d 325 (La. Ct. App.), *writ refused*, 236 So. 2d 32 (1970), the court held “it is the duty of every police officer to protect a citizen from an unjustified and unprovoked assault even by a fellow officer.” *Taylor*, 233 So. 2d at 329.

580. The Louisiana Department of Public Safety and Corrections has held, and the Louisiana Civil Service Commission has affirmed, that failure to intervene in the improper actions of another law enforcement officer is a disciplinable offense. *Rogers v. Dep't of Pub. Safety & Corr.*, 2021-0914 (La. App. 1 Cir. 3/7/22), 2022 WL 669397.

581. Once Defendant Lewis informed Defendant Cloud, “Yeah, well, it’s—it’s not what I thought it was,” indicating that the justification for ordering Mr. Washington out of his vehicle no longer existed, and Defendant Cloud still ordered Mr. Washington to exit the vehicle, Defendant Lewis failed to intervene while observing an unconstitutional seizure.

582. Defendant Lewis observed Defendant Cloud make a show of lawful authority to frisk Mr. Washington, and observed Mr. Washington submitting to the unlawful search. Because Defendant Cloud ordered Mr. Washington to the back of the car after it appeared he was submitting to the show of lawful authority, Defendant Lewis had ample time to intervene, and seek valid consent from Mr. Washington. But he did not.

583. Defendant Lewis failed to intervene when he observed Defendant Cloud conducting an unlawful search of Mr. Washington and seizure of his property by reaching into Mr. Washington’s pocket and removing his wallet, both without his consent.

584. Defendant Lewis failed to intervene when he returned to Mr. Washington’s vehicle at approximately 7:19 PM, having completed the license check, and observed Defendants Cloud and Finn conducting a search of Mr. Washington’s vehicle even though the purpose of the stop had been achieved, and no reasonable suspicion existed to justify further detention of Washington. Yet, Defendant Lewis maintained possession of Mr. Washington’s identification, and not only allowed the search to continue but to expand.

585. Defendants Lewis and Finn failed to intervene when Defendant Cloud began to search Mr. Washington's trunk, despite having no probable cause to do so, or Mr. Washington's consent.

586. Therefore, Defendants Lewis, Cloud and Finn violated their duty to intervene as law enforcement officers under Louisiana law.

587. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

NINETEENTH CAUSE OF ACTION

State Law Claim for False Imprisonment (Against Defendants Cloud, Lewis and Finn)

588. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

589. The Officer Defendants intentionally seized Mr. Washington and held him captive. At all times, Mr. Washington was conscious that he was unable to leave the Officer Defendants' presence due to the Officer Defendants' display of police authority.

590. "Simply stated, it is restraint without color of legal authority." *Kyle v. City of New Orleans*, 353 So.2d 969, 970 (La.1977). "The unlawfulness of the detention is the gravamen of the offense; neither malice nor ill will is required." *Harrison v. State Through Dep't of Pub. Safety & Corr.*, 97-1086 (La. 12/1/98), 721 So. 2d 458, 465.

591. The Louisiana Supreme Court has found that if a person was "detained against his will and searched" that is sufficient to show detention of the person. *See Gladney v. deBretton*, 49 So. 2d 18, 24 (La. 1950).

592. The Louisiana Supreme Court has held that in the context of false imprisonment, an officer's statements that the plaintiffs were "free to leave after questioning" and that the plaintiffs "were released" suggested that the plaintiffs had been detained. *Harrison*, 721 So. 2d at 467.

593. Because it was clear to Mr. Washington as well as the Officer Defendants and Defendants Galloway and Francois that Mr. Washington was not free to leave, in part based on the statements of the officers, Mr. Washington was detained.

594. The Officer Defendants did not obtain a warrant for Mr. Washington's arrest and lacked statutory authority to arrest him. The Officer Defendants did not have articulable facts on which to base a reasonable suspicion that Mr. Washington had committed any unresolved offense, nor probable cause to believe an offense justifying a warrantless arrest had occurred.

595. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendants and their actions alleged herein and are jointly and severally liable.

TWENTIETH CAUSE OF ACTION

State Law Claim For Vicarious Liability

(Against Defendant Sheriff Smith and Supervisor Defendants)

596. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

597. Under La. Stat. Ann. § 9:3921(A), "every master or employer is answerable for the damage occasioned by his servant or employee in the exercise of the functions in which they are employed." The doctrine of vicarious liability may also be imposed for intentional torts. *See Latullas v. State*, 94-2049 (La. App. 1 Cir. 6/23/95), 658 So. 2d 800 (Finding the state vicariously liable for the intentional tort of an employee prison guard); *see also LeBrane v. Lewis*, 292 So. 2d

216 (La. 1974) (Finding employer vicariously liable for the intentional tort of a supervisory employee).

598. At all relevant times, the Defendants were employed by and/or acting on behalf of the St. Tammany Parish Sheriff's Office. The St. Tammany Parish Sheriff's Office is a department of St. Tammany Parish, Louisiana. Defendant Sheriff Smith is the St. Tammany Parish Sheriff and heads the St. Tammany Parish Sheriff's Office. St. Tammany Parish officers act under the direction, control, and supervision of Defendant Sheriff Smith.

599. At all relevant times, the Defendants were acting within their respective capacities, course and scopes of their employment with the St. Tammany Sheriff's Office and/or accomplished the acts stated herein by virtue of their job-created authority.

600. The Defendants intentionally, negligently, and/or recklessly directly and proximately caused physical and emotional injury to Mr. Washington.

601. Therefore, Defendant Sheriff Smith and Supervisor Defendants are liable under the laws of vicarious liability, including the doctrine of respondeat superior for the tortious actions and inactions of the Defendants as described herein.

602. On information and belief, OneBeacon Insurance Group has issued and/or currently has in effect one or more policies of insurance covering Defendant Sheriff Smith and Supervisor Defendants and their actions alleged herein and are jointly and severally liable.

TWENTY-FIRST CAUSE OF ACTION

Monell Claim under the First and Fourth Amendments to the U.S. Constitution in Violation of 42 U.S.C § 1983

(Against Defendants Smith, Boehm, Mancuso, Buckner, Sevante, and STPSO Records Custodians John Doe(s), in their individual and official capacities, collectively "Custodian Defendants")

603. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein.

604. The First Amendment prohibits the government from limiting the stock of information from which members of the public may draw and protects the rights of citizens to gather news from any source by means within the law. The Fourteenth Amendment of the U.S. Constitution prohibits disparate treatment of citizens under the law.

605. Mr. Washington brings this claim under the First Amendment against Defendant Smith and the Custodian Defendants for violating his right to access certain information.

606. Mr. Washington also brings this claim against Defendant Smith and the Custodian Defendants for their express or implied policy of treating public records requests seeking information regarding police misconduct differently from other requests in violation of the First and Fourteenth Amendments.

607. The Custodian Defendants are responsible for the STPSO'S response to valid public records requests regarding police conduct.

608. Mr. Washington's legal counsel has submitted four formal public records requests seeking information in the STPSO's possession regarding demographic information of individuals subject to traffic and other investigatory stops by STPSO officers.

609. In response and without justification, the Custodian Defendants have led Mr. Washington's counsel on a months-long wild goose chase, repeatedly and unlawfully resisted its statutory obligation to respond to the public records requests, and repeatedly provided incomplete or inadequate information. For example, the Custodian Defendants refused to produce data that by their own admission was available because the Custodian Defendants were unable to produce

reports containing the information with their version of the software, and delayed responses as long as possible.

610. Due to the deliberate dilatory tactics of the Custodian Defendants, Mr. Washington has been unable to collect vital information in STPSO's possession about STPSO's practice of targeting minority individuals for traffic and other investigatory stops.

611. Upon information and belief, the Custodian Defendants treated Mr. Washington's requests for public records differently because Mr. Washington sought the disclosure of public records concerning police misconduct that violated Mr. Washington's constitutional rights under the Fourth and Fourteenth Amendments. Had Mr. Washington requested information that did not relate to his allegations of disparate treatment and racial profiling by the STPSO and its officers, the Custodian Defendants would not have repeatedly withheld or delayed the provision of the information Mr. Washington sought.

612. The Custodian Defendants violated Mr. Washington's First Amendment rights because they took efforts to prevent Mr. Washington from exercising his right to gather information about STPSO's history and current practices regarding traffic and other investigatory stops "from any source by means within the law." *Houchins v. KQED, Inc.*, 438 U.S. 1, 11 (1978) (internal quotation omitted).

613. The Custodian Defendants have sought to limit Mr. Washington's access to the "stock of information" about STPSO's unconstitutional practices. *See First Nat'l Bank of Bos. v. Bellotti*, 435 U.S. 765, 783 (1978) (holding that "the First Amendment goes beyond protection of the press and the self-expression of individuals to prohibit government from limiting the stock of information from which members of the public may draw").

614. Mr. Washington had a right to access these public records pursuant to the Louisiana Public Records Act, as well as under the First Amendment of the U.S. Constitution. But the Defendants obfuscated and refused to comply with Mr. Washington's lawful requests for information, precisely because they knew that the information would help Mr. Washington exercise his First Amendment right to speak out against police misconduct and petition the government (*i.e.* to petition this Court by filing this lawsuit) for redress of police misconduct.

615. The Custodian Defendants also violated Mr. Washington's Fourteenth Amendment rights because they treated these requests differently than they treated other requests for information that would not evince STPSO's history and current practice of racial profiling. That STPSO engages in racial profiling is a viewpoint Mr. Washington was expressing through his questions and requests for information. In other words, the Defendants discriminated against Mr. Washington based on his viewpoint, in violation of the First Amendment and the Equal Protection Clause under the Fourteenth Amendment.

616. The Defendants' deliberate indifference to the public records requests submitted to the STPSO created an environment where victims of racial profiling and unlawful searches and seizures are cut off from the very information necessary to support their claims and protect their constitutional rights, thereby encouraging and enabling future misconduct.

617. As the direct and proximate result of Defendants' deliberate indifference related to responding to public records requests, Mr. Washington's rights under the First and Fourteenth Amendments have been violated.

618. Due to this violation of his First and Fourteenth Amendment rights, Mr. Washington has experienced mental pain and suffering, emotional distress, and loss of normal life.

Therefore, he is entitled to compensatory damages, costs, and attorney's fees in an amount to be determined at trial.

TWENTY-SECOND CAUSE OF ACTION

Failure to Respond to Public Records Requests under La. Stat. Ann. § 44:35
(Against Defendants Smith, Boehm, Mancuso, Buckner, Sevante, and STPSO Records Custodians John Doe(s), in their individual capacities, collectively "Custodian Defendants")

619. Mr. Washington hereby incorporates by reference all preceding paragraphs of this Complaint as if fully set forth herein. In particular, Mr. Washington realleges the same facts alleged in relation to the Twenty-First Cause of Action.

620. The Public Records Act of Louisiana, La. Stat. Ann. § 44:31 et seq., allows any person of the age of majority the right to request and inspect any public record.

621. La. Stat. Ann. § 44:31 dictates that the STPSO has a responsibility and duty to provide access to public records.

622. La. Stat. Ann. § 44:32(D) of the Louisiana Public Records Act requires a response to public records requests within five business days.

623. On December 13, 2023, Mr. Washington, through his legal counsel, submitted a detailed public records request for electronically stored information. On December 21, *five* days after the date of the request excluding Saturdays, Sundays and legal holidays, Custodian Defendants had still not responded.

624. On January 10, 2024, Mr. Washington, through his legal counsel, submitted a detailed public records request for electronically stored information.⁹¹ Mr. Washington, through his legal counsel, followed up on January 24, 2024. Mr. Washington did not receive a response until January 30, 2024.

⁹¹ Exhibit 19.

625. The “passage of five days...without receiving a determination in writing or an estimate of the time reasonably necessary for collection, segregation, redaction, examination, or review of a records request” from the date of an electronic request amounts to a denial of “the right to . . . obtain a copy or reproduction of a record” under the Louisiana Public Records Law. La. Stat. Ann. § 44:35(A). Moreover, pursuant to La. Stat. Ann. § 44:35(E)(1):

If the court finds that the custodian arbitrarily or capriciously withheld the requested record or unreasonably or arbitrarily failed to respond to the request as required by R.S. 44:32, it may award the requestor any actual damages proven by him to have resulted from the actions of the custodian except as hereinafter provided. In addition, if the court finds that the custodian unreasonably or arbitrarily failed to respond to the request as required by R.S. 44:32 it may award the requestor civil penalties not to exceed one hundred dollars per day, exclusive of Saturdays, Sundays, and legal public holidays for each such day of such failure to give notification.

La. Stat. Ann. § 44:35(E)(1).

626. There was no justification or explanation provided failing to respond as required by La. Stat. Ann. § 44:32; it was arbitrary and unreasonable.

627. In accordance with La. Stat. Ann. § 44:35(E)(1), because Custodian Defendants arbitrarily and/or unreasonably failed to respond as required by the statute, Mr. Washington is entitled to actual damages and attorney fees resulting from the failure to respond, in an amount to be proven at trial.

628. In addition, because Custodian Defendants unreasonably and/or arbitrarily failed to respond as required by La. Stat. Ann. § 44:32, Mr. Washington is entitled to statutory penalties amounting to at least \$1,300.

629. In accordance with La. Stat. Ann. § 44:35(A)-(B), Mr. Washington also seeks injunctive and declaratory relief requiring Custodian Defendants to provide the requested electronically stored public records that are in its possession, custody or control.

630. By failing to abide by Louisiana law, the Defendants violated Mr. Washington's First Amendment rights. Specifically, the Defendants took efforts to prevent Mr. Washington from exercising his right to gather information about the Defendant's misconduct, unlawful searches, and racial profiling at the hands of the STPSO officers. Mr. Washington had a right to access these public records. The Defendants obfuscated and refused to comply with Mr. Washington's lawful requests for information, precisely because they knew that the information would help Mr. Washington exercise his First Amendment right to speak out against police misconduct and petition the government (*i.e.*, to petition this court by filing this lawsuit) for redress of police misconduct.

631. La. Stat. Ann. § 44:37 provides that "[a]ny person having custody or control of a public record, who arbitrarily or capriciously violates any of the provisions of this Chapter, or any person not having such custody or control who by any conspiracy, understanding, or cooperation with any other person arbitrarily or capriciously hinders or attempts to hinder the inspection of any public records declared by this Chapter to be subject to inspection, shall upon first conviction be fined not less than one hundred dollars, and not more than one thousand dollars."

632. Because Custodian Defendants had a conspiracy or understanding with each other or other members of STPSO, and/or cooperated with each other to hinder Mr. Washington's access

to public, Mr. Washington prays each Custodian Defendant will be assessed penalties in accordance with La. Stat. Ann. § 44:37.

PRAYER FOR RELIEF

Plaintiff Washington, therefore ,brings this action and requests:

A. *Injunctive Relief.*

1. Due to the present, continuing adverse effects, and real and immediate threat of future harm related to STPSO's ongoing Fourth and Fourteenth Amendment violations arising from unreasonable frisks in the absence of valid consent or reasonable suspicion, and the fact that Mr. Washington cannot avoid the conduct that leads to these injuries, an order from the Court requiring:
 - a. STPSO employees to consistently record in event and field interview and/or contact reports when a search of a person or property occurred during an investigatory or traffic stop, including: whether the search was based on reasonable suspicion, probable cause or consent;
 - b. In cases of nonconsensual searches, officers to indicate the factors and/or circumstances justifying reasonable suspicion;⁹²
 - c. Monitoring of the frequency of frisks, as well as the sufficiency and propriety of circumstances STPSO officers articulate as justifying said frisks;

⁹² This practice may be achieved by listing permissible circumstances justifying a nonconsensual frisk in a form that officers are required to fill out after conducting any frisk. *See, e.g.*, Exhibit 22, NYPD UF-250 Form.

- d. An STPSO-wide training on valid and voluntary consent, including coercive procedures;
 - e. An update to STPSO policies and procedures clearly enunciating the requirements for valid and voluntary consent and what may be understood as a coercive procedure by a stopped individual.
- 2. Due to the present, continuing adverse effects, and real and immediate threat of future harm related to ongoing Fourth and Fourteenth Amendment violations stemming from STPSO's concerted pattern of conducting racially-motivated traffic and investigatory stops, and the fact that Mr. Washington cannot avoid the conduct that will lead to future injuries, an Order from the Court requiring STPSO to immediately cease:
 - a. its harassment and intimidation of Black individuals and people of color by conducting racially-motivated traffic and investigatory stops; and
 - b. engaging in all other racial profiling practices and fostering a culture of authorization of such racial profiling practices.
- 3. In accordance with La. Stat. Ann. § 44:35(B), an Order from the Court enjoining Custodian Defendants, including Defendant Sheriff Smith, from improperly withholding the records requested in Mr. Washington's December 13, 2023 and January 10, 2023 public records requests. *Declaratory relief*, pursuant to 28 U.S.C.A. §§ 2201, 2202, that Defendants' conduct violated the United States Constitution and Louisiana Law; including that the policy and practice of conducting frisks in the absence of valid consent and reasonable suspicion, and/or conducting race-motivated traffic stops;

- B. Compensatory damages, including damages for emotional distress on all claims allowed by law in an amount to be determined at trial;
- C. Punitive damages, consistent with the purpose of Section 1983 and Defendants' reckless or callous indifference to the violation of constitutional rights, to deter future egregious conduct in violation of constitutional rights, *see Creamer v. Porter*, 754 F.2d 1311, 1319 (5th Cir. 1985), in an amount to be determined at trial;
- D. Reasonable attorneys' fees and costs under 42 U.S.C. § 1988 and La. Stat. Ann. § 34:1 et seq., in an amount to be determined at trial;
- E. Pre- and post-judgment interest at the lawful rate to be determined at trial; and
- F. Any other relief that the Court deems just and proper.

Dated: August 20, 2024

Respectfully submitted,

By: /s/ Elizabeth M. Raulston

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Counsel for Plaintiff

HOME

St. Tammany Parish Sheriff's Office
Chapter 02 – Section 01
Executive Staff

ST. TAMMANY PARISH SHERIFF'S OFFICE AGENCY STRUCTURE

DR.02:01.105.01

1. Executive Staff:

- A. The Executive Staff consists of:

**The Sheriff
Chief Deputy
Deputy Chief(s)**

- B. The Agency operates under the direct supervision of the Sheriff. The Sheriff shall designate in writing a second in command. The second in command is the Chief Deputy.

In the event the Sheriff is incapacitated, and unable to serve, or a vacancy occurs in the office of the Sheriff, the Chief Deputy shall assume the responsibility of the command of the STPSO in accordance with law.

- C. If the Chief Deputy is incapacitated and unable to fulfill the command position as (Acting Sheriff) the chain of command will be in this order:

Third: Deputy Chief of Enforcement

Fourth: Deputy Chief of Operations

Fifth: Deputy Chief of Administration

Sixth: Deputy Chief of Corrections

Seventh: Deputy Chief of Professional Standards

*In the unlikely event that none of the above can assume command of the agency, the Major, in the same corresponding order as the chiefs, shall assume command. If any division has two or more majors, the major with seniority will assume command.

St. Tammany Parish Sheriff's Office
Chapter 03 - Section 09

5

DISCIPLINE

PENALTIES

DR.03:09.475.01

All supervisors wishing to exact discipline shall consult with the Director of Human Resources to determine the appropriate punishment for the violation, and to ensure consistency throughout the Agency.

Discipline shall be issued at the Lieutenant level. Corporals and Sergeants are encouraged to participate and learn the discipline process, but the Lieutenant or above shall sign off on all forms.

Any discipline that has a punishment of leave without pay must have the approval of the respective Deputy Chief, before the discipline is handed out.

Any termination of employment must be approved by the Chief Deputy, the Director of Human Resources, and legal counsel.

The following penalties are available:

1. Counseling - training
2. Written reprimand (warning) - training
3. Demotion, reassigned position, or suspension without pay
4. Dismissal

Original Document 08 15 01
Revision Effective 12 19 14

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St. Tammany Parish Sheriff's Office
Chapter 03 - Section 09

34

DISCIPLINE

ADMINISTRATIVE REVIEW BOARD

DR.03:09.1500.01

1. At the direction of the Sheriff, or his designee, an Administrative Review Board (ARB) shall be convened, to hear the circumstances of infractions of Agency regulations to determine the severity of charges against an employee.

As a matter of determining whether or not to convene the Administrative Review Board (ARB), the employee(s) infraction(s) would be those generally rendering a suspension of more than twenty-four (24) hours without pay, demotion, or dismissal of the employee(s).

When an employee receives notice of a disciplinary action, as described above, he/she has five (5) calendar days to submit a request to the Director of Human Resources for an Administrative Review Board hearing.

2. The Chief Deputy shall convene, in writing, an Administrative Review Board comprised of a major, acting as chairperson, and six members in the rank of captain or lieutenant (two of the six captains/lieutenants shall be designated as alternates). Each board member shall be appointed to serve for a period as determined by the Sheriff, or his designee. If a board member is unable to meet the obligations of the board, a replacement will be selected. Any member of the board must excuse themselves from any disciplinary board hearing involving a relative, any deputy under their direct command, or any relationship with the subject employee(s) that may be inclined to influence a fair and impartial hearing.
3. The Director of Human Resources shall inform the employee in writing of the infraction and direct that employee to appear before the board at a specific time and place.

Original Document 08 15 01
Revision Effective 12 19 14

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St. Tammany Parish Sheriff's Office
Chapter 06 – Section 01

2

Receipt of Civil Process

EMPLOYEE RECEIPT OF CIVIL PROCESS

DR.06:01.110.

Any employee who receives a civil process to appear as a defendant or witness in any civil action related to any circumstances arising from the performance of his or her duties shall immediately make a photocopy of the entire civil process and all documents served therewith. The employee will then hand deliver a copy to the division commander.

Upon receipt thereof, the division commander shall notify the Chief Deputy/or designee of the civil process. If the civil process is the result of a work-related activity and lists the employee as a defendant, or if the civil process names the Agency, the Division Commander shall immediately notify the STPSO general counsel/attorney. A copy of the entire civil process shall be hand carried or faxed to the attorney's office unless otherwise directed by the Chief Deputy/or designee.

Thereafter, after receiving directions and/or advice from the STPSO general counsel/attorney, the STPSO shall carry out further investigation and requested action as per the attorney's advice. Upon completion of the attorney-requested investigation, the complete file shall be forwarded to the STPSO general counsel/attorney and notification thereof shall be given to the Chief Deputy/or designee of the STPSO.

All investigations of any lawsuits shall be conducted at the direction of the general counsel and/or attorney representing the defendant Deputy or the STPSO, working with the Chief Deputy or his designees. The attorney for the STPSO or Deputy will determine whether there are legal issues in the matter and will make reports and/or recommendations to the Chief Deputy.

Effective 08 15 01

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St. Tammany Parish Sheriff's Office
Chapter 08 – Section 2000 – Part-01

2

PROFESSIONAL STANDARDS - PROCEDURES

REVIEW PROCESS:

SOP.2000:01.150.

The Review Process by the Professional Standards Office has the responsibility of reviewing all policies, procedures, manuals and other documents for compliance or contradiction as set forth by the STPSO Standards. These duties will include, but are not limited to:

- a. Prior to any policy, procedure, manual or written directive being distributed to the members of the Agency, the Professional Standards Office will review for compliance with standards. This review may include the Agency command staff, STPSO Legal Department, Deputy Chiefs, Chief Deputy, and Sheriff.
- b. Prior to the final issuance of any revised documents, the Professional Standards Office will review to assure that previously compiled standards are still in compliance.
- c. The Professional Standards Office will also maintain the updated Standards Compliance File. As new policies, procedures or directives are issued the Individual Standard Status Report will be updated.

INSPECTIONS AND AUDIT OPERATIONS:

SOP.2000:01.200.

- a. Types of inspections may be general, specific, spot, trace, follow-up or audit in nature.
- b. A General Inspection is a total overall inspection of a particular division or subdivision of the Department. It shall be conducted within each organizational component annually.

Effective 08 15 01

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HOME

**St. Tammany Parish Sheriff's Office
Chapter 02 – Section 02**

Agency Structure

STAFFING

DR.02:02.100.01

The Agency will conduct an annual staffing analysis to determine if changes are needed in the number of personnel assigned to each division, in order to meet organizational goals and objectives.

1. The Sheriff may appoint Deputy Chiefs for direct supervision of the Agency Divisions.
2. The Agency is organized into ^{2020 WL 1503619}

**Administrative Division
Corrections Division
Enforcement Division
Operations Division
Professional Standards Division**

Original Document 08 15 01
Revision Effective: 03 11 15

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HOME

St. Tammany Parish Sheriff's Office
Chapter 02 Section 07

Professional Standards Division

PROFESSIONAL STANDARDS DIVISION

DR.02:07.100.

The Professional Standards Division consists of the following departments:

Crime Lab/Evidence
Human Resources/Insurance
Internal Affairs
Training

PROFESSIONAL STANDARDS DIVISION – RESPONSIBILITIES

DR.02:07.150.

- A. Process crime scenes, collect evidence, conduct evidence analysis and maintain evidence for possible criminal cases.
- B. The Professional Standards Division shall see that the Policies of the Sheriff are complete, current, and objective and assure the compliance with directives is prevalent throughout the St. Tammany Parish Sheriff's Office.
- C. Conduct professional independent investigations of complaints lodged against agency personnel by the public or other agency personnel.
- D. Provide initial and continuing education for all agency personnel and maintain records related to education. Ensure that all POST mandated training requirements are met.

HOME

St. Tammany Parish Sheriff's Office
Chapter 08 - Section 0025

1

INTERNAL AFFAIRS

INTERNAL AFFAIRS POLICY

SOP.0025:01.000.

In an effort to maintain integrity, public confidence, and the professional standards, the St. Tammany Parish Sheriff's Office (STPSO) will investigate and properly adjudicate complaints against the agency itself and its employees. This process will be done objectively, fairly, and impartially in order to be responsive to public concerns and to protect the rights of all agency employees.

INTERNAL AFFAIRS FUNCTION

SOP.0025:01.100.

- A. The Internal Affairs Division reports directly to the Major of the Professional Standards Division. Internal Affairs will coordinate, control, and exercise staff supervision over investigation of complaints or allegations against the agency or its employees that are received in Internal Affairs. The Major of Professional Standards Division shall confer with the Deputy Chief of Professional Standards.
- B. Activities of the Internal Affairs Division will include, but are not limited to:
 - 1. Conducting an initial meeting with the complainant and witnesses
 - 2. Filtering out those citizen complaints of the employee's conduct, which would best be handled by their respective supervisor(s), pursuant to Chapter 3 Sections 08 and 09
 - 3. Validating that complaints against an employee are supported by sufficient facts and are meritorious. If the complaint meets this level of criteria, the accused employee shall be notified in writing of the nature of the complaint

St. Tammany Parish Sheriff's Office
Chapter 08 - Section 0025

2

INTERNAL AFFAIRS

INTERNAL AFFAIRS FUNCTION

continued

SOP.0025:01.100.

4. Supervising and controlling the investigation of alleged or suspected misconduct within the agency
 5. Determining whether the facts and allegations of the alleged misconduct constitute criminal behavior, and recommending that the Internal Affairs Investigation be suspended, and turned over to the Major Crimes Division.
 6. Informing the Division Major when an employee, assigned to its division, is under investigation for misconduct.
 7. Maintaining the records and confidentiality of Internal Affairs investigations, reports, and records in accordance with law.
- C. Routine grievances against a supervisor or other employees are encouraged to be addressed through the Complaint Procedure Policy found in Chapter 03 Section 08 of the STPSO Policies and Procedures Manual.

RECORDS

SOP.0025:01.010.

- A. The Internal Affairs Division shall maintain a record of complaints against the STPSO or its employees in an Internal Affairs Control Log.
- B. Records shall be retained per the following retention schedule:
1. Three (3) years for all complaints, unless a related lawsuit is filed. In that case, the records shall be retained until either the completion of the lawsuit or until counsel advises otherwise.
 2. The Internal Affairs Control Log shall be kept permanently.

St. Tammany Parish Sheriff's Office
Chapter 02 – Section 03

3

Command

COMMAND RESPONSIBILITY

DR.02:03.125.01

1. Within policy guidelines and legal constraints, the captain has the authority to coordinate and direct assigned personnel and other allocated resources to achieve organizational objectives.
2. The captain must perform the full range of administrative functions, relying upon policy, direction, training, and personal initiative to achieve the highest level of performance possible.

FLEXIBILITY OF ORGANIZATION

DR.02:03.130.

1. Ability of the agency to make organizational adjustments to meet changing needs is essential in obtaining the maximum benefit from the expenditure of assigned resources.
2. To ensure stability and continuity, the basic agency structure should not be changed without a demonstrated need or to satisfy temporary requirements. There must be continuous monitoring to ensure that agency organizational needs are being met.

HOME

St. Tammany Parish Sheriff's Office
Chapter 08 – Section 1700 – Part 01

1

Staff Training

INTRODUCTION

SOP.1700:01.100.

Training should start prior to actual job assignment and follow an employee throughout his/her career. Training offers substantial benefits to both the Agency and the employee. Training prepares employees to act correctly and decisively under a broad spectrum of circumstances. Further, training increases employee efficiency and effectiveness while promoting cooperation and unity of purpose.

TRAINING STAFF – GENERAL

SOP.1700:01.200.

The Training Division Captain shall be responsible for:

- A. Keeping apprised of training resources and scheduling training to meet the requirements for law enforcement personnel as set forth by the Louisiana Peace Officer Standards and Training Council, applicable law, and Agency policy;
- B. Using national, state, and local resources in developing and providing staff training;
- C. Developing and maintaining an in-service, in-house training program to address specific needs of the Agency and to ensure those skills requiring qualification and re-qualification are kept current;
- D. Ensuring that training records stay current, complete and accurate,
- E. Providing a general orientation to all new sworn personnel prior to duty assignment; and
- F. Selection of appropriate personnel for Louisiana Peace Officer Training Council (POST) Instructor Development Course.

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HOME

St. Tammany Parish Sheriff's Office
Chapter 02 Section 07

Professional Standards Division

PROFESSIONAL STANDARDS DIVISION

DR.02:07.100.

The Professional Standards Division consists of the following departments:

Crime Lab/Evidence
Human Resources/Insurance
Internal Affairs
Training

PROFESSIONAL STANDARDS DIVISION – RESPONSIBILITIES

DR.02:07.150.

- A. Process crime scenes, collect evidence, conduct evidence analysis and maintain evidence for possible criminal cases.
- B. The Professional Standards Division shall see that the Policies of the Sheriff are complete, current, and objective and assure the compliance with directives is prevalent throughout the St. Tammany Parish Sheriff's Office.
- C. Conduct professional independent investigations of complaints lodged against agency personnel by the public or other agency personnel.
- D. Provide initial and continuing education for all agency personnel and maintain records related to education. Ensure that all POST mandated training requirements are met.

St. Tammany Parish Sheriff's Office

2

Chapter 08 Section 0300

CELLULAR TELEPHONES

PROCEDURES

SOP.08:0300.150.

A. Department Owned Cellular Phones

1. Cellular phones shall be used for department business while either on or off duty. Exceptions may be made for family situations or personal matters that require attention and where alternative forms of communication are not suitable or easily available.
2. Approved cellular telephone usage includes, but is not limited to, the following types of communication:
 - a. Conveyance of sensitive or restricted information
 - b. Undercover operations
 - c. Communication beyond normal radio range
 - d. When a personal emergency exists and use of a land-line is not possible or practical.
 - e. When it allows citizens involved in a police event, either as victims or witnesses, to contact family members, employers, child care providers, etc. to inform of his/her possible delay.
 - f. When a deputy is required to work beyond his/her normal shift and family notification is necessary.
3. Unless specifically authorized by the Sheriff or his designee, cellular telephone cameras and/or audio/video imaging capability are prohibited unless related to specific job duties.
4. Personnel may not provide the cellular phone number of any member of this agency to a member of the public without the cell phone user's authorization.
5. Deputies should not use the department owned cellular phone for car-to-car communication when other means are available and appropriate.
6. There shall be no personal phone use while on any type of call for service unless related to the complaint or for public service assistance.

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St. Tammany Parish Sheriff's Office
Chapter 08 Section 0300

3

CELLULAR TELEPHONES

PROCEDURES

continued

SOP.08:0300.150.

7. Deputies may not operate agency vehicles while using cellular phones unless emergency circumstances exist and other means of communication are not available or suitable. When authorized and available, hands-free operational devices are preferred.
8. Deputies shall not use the department issued cellular telephone for calls related to his/her private gain, profit or personal business enterprise.
9. Deputies shall not use the department issued cellular telephone for calls that could be considered as prank calls, obscene, threatening, demeaning, harassing, annoying or otherwise offensive in nature.
10. Cellular telephone accessories and downloads require approval from the deputy's Chief.
11. Any financial charges incurred by cellular phone use should be limited and clearly linked to the necessity to use cellular phones when other alternatives are not available or inappropriate.
12. All employees issued a departmental cellular phone shall:
 - a. Ensure the phone is charged.
 - b. Keep the phone on at all times except in those circumstances where it may be considered disruptive or distractive.
 - c. Keep the phone on their persons or close enough to their person to answer a call.
 - d. Respond to all calls related to agency operations within a reasonable length of time.
 - e. Be responsible for the accountability and proper care of the cellular telephone as well as the proper usage, and any accessories that the deputy is issued associated with the cellular telephone.

St. Tammany Parish Sheriff's Office
Chapter 08 Section 0300

4

CELLULAR TELEPHONES

PROCEDURES

continued

SOP.08:0300.150.

B. Personal Cellular Phones

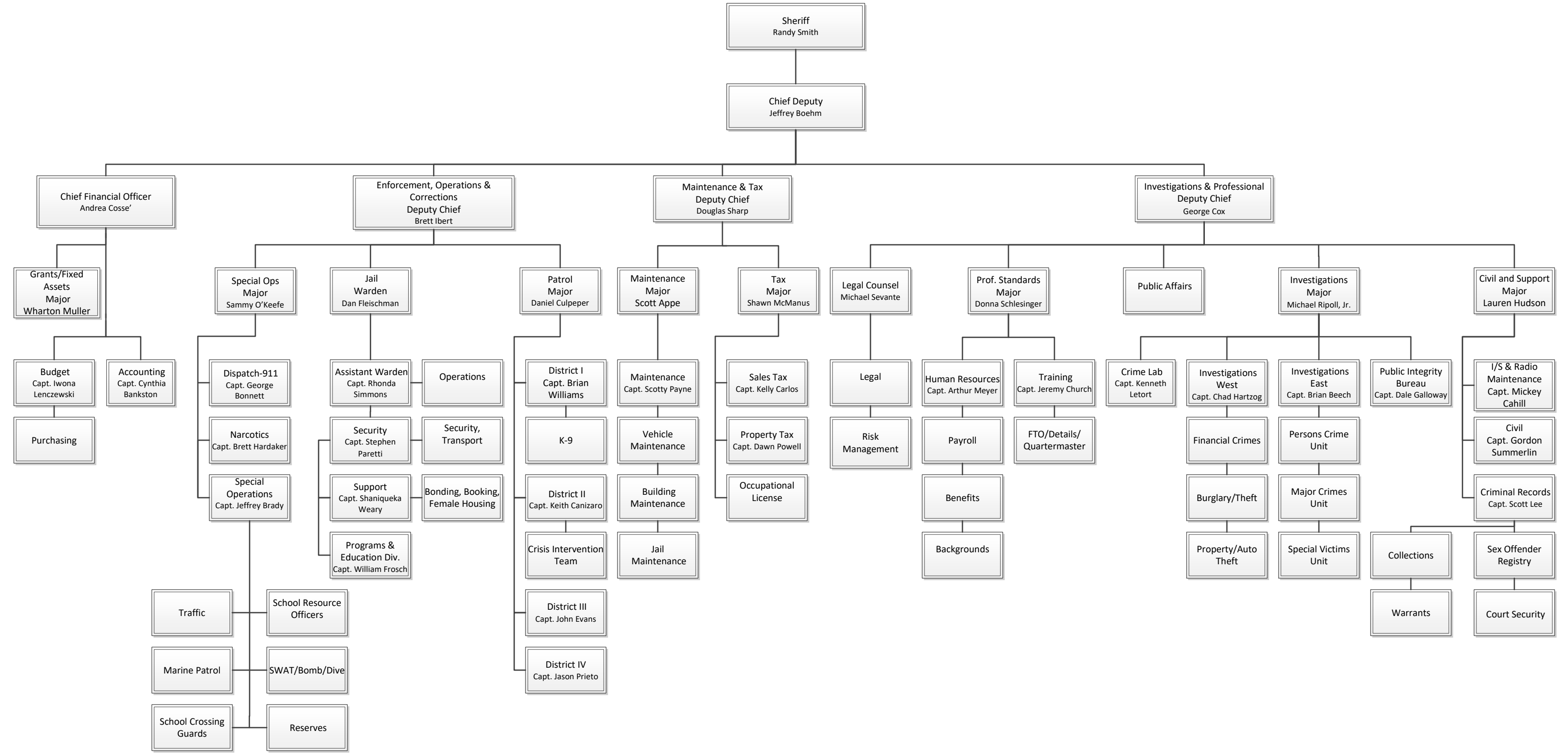
1. While on duty, use of personal cellular phones (either in voice or data transmission) should be limited and restricted to emergency calls and should be limited in length.
2. Use of personal cellular telephones is governed by the same safety restrictions as provided for department owned cellular phones.

MONITORING OF CELLULAR TELEPHONE USAGE

SOP.08:0300.200.

- A. The Sheriff or his designee shall be responsible for reviewing all monthly cellular telephone invoices, including the detailed billing records, for accuracy and to ensure each cellular telephone is billed on the correct service plan.
- B. The Sheriff or his designee shall determine whether a particular department issued cellular telephone needs to be changed from one service plan to another service plan based on review of those detailed billing records.
- C. Random and periodic audits of departmentally issued cellular use may be made at the department's discretion.
- D. The continued need for each department issued cellular telephone will be reviewed annually.

ORGANIZATIONAL CHART



The Organizational Chart illustrates the supervisory chain of command.

State of Louisiana

professionalism
integrity
accountability
public trust



ST. TAMMANY PARISH
SHERIFF'S OFFICE

BUDGET DOCUMENT

Randy Smith, Sheriff

Andrea Cosse, Chief Financial Officer

Iwona Lenczewski, Budget Manager

FY2023

INTRODUCTION

ST TAMMANY PARISH SHERIFF'S OFFICE:
OUR PARISH AND OUR ORGANIZATION

Two major bridge systems connect St. Tammany with communities on the south shore of Lake Pontchartrain. On the western side of the parish, the 24-mile-long Lake Pontchartrain Causeway links St. Tammany Parish with Jefferson Parish. On the parish's east end, the Interstate 10 Twin Spans connect St. Tammany with New Orleans.

Interstate 12, Interstate 10 and Interstate 59 intersect the parish. These major roadways carry visitors and a stream of commercial traffic to and from areas to the north, south, east and west. Out-of-state traffic steadily funnels through St. Tammany. Eastbound travelers from Texas, Mexico and other points to the west intersect in the Slidell area with northbound traffic from New Orleans and westbound travelers heading to Louisiana and beyond.

**St. Tammany Parish Sheriff's Office – Our Organization**

Formed in 1812, the St. Tammany Parish Sheriff's Office is a stand-alone political entity led by an elected sheriff.

As provided by Article V, Section 27 of the Louisiana Constitution of 1974, the sheriff serves a four-year term as chief executive officer of the law enforcement district and is responsible for executing all court orders and processes, such as providing bailiffs, executing orders of the court, serving subpoenas, etc.

As the parish's chief law enforcement officer, the sheriff is responsible for enforcing state and local laws and ordinances within parish boundaries. The sheriff provides protection for parish residents through patrols, investigations and other law enforcement activities. In addition, the Sheriff's Office, when requested, provides assistance to other law enforcement agencies in St. Tammany as well as state and federal agencies.

Louisiana law also stipulates that the sheriff is responsible for collecting and dispersing all parish ad valorem taxes, parish occupational license fees, state revenue-sharing funds, fines and costs as well as bond forfeitures imposed by the state District Court. The sheriff also is contracted to be the sole tax collector for the collection and distribution of sales and use taxes throughout the parish.

OVERVIEW

STRATEGIC INITIATIVES – FISCAL YEARS 2022/2023

Strategic Alignment takes place each year, and it is a process which links the agency's resources with the Strategic Plan. This is where the vision is translated into practice. Over the past year, Sheriff Randy Smith has furthered the agency's mission of maintaining the safety of the people living and working in St. Tammany Parish. At the same time, Sheriff Smith has remained focused on evaluating the agency's operations in an ongoing effort to maximize the efficiency and effectiveness of the St. Tammany Parish Sheriff's Office. The following major initiatives have been identified as priorities in the agency's Strategic Plan.

Action Step: Provide a competitive pay scale and deferred compensation match

FOCUS AREA	STRATEGIC GOAL	OBJECTIVE
Employee Success	Attract and retain talent.	Provide for a qualified workforce through competitive compensation and benefits.

In an effort to recruit and retain highly qualified employees, Sheriff Smith adopted a new pay structure in FY2022, focusing on increasing the base salary for entry-level employees. The agency also increased the deferred compensation employer match from 2.5 percent to 5 percent of eligible compensation into the Deferred Compensation Plan.

In FY2023, in an effort to continue to attract qualified entry-level employees and retain experienced employees, Sheriff Smith implemented an aggressive pay increase for the agency's Corrections and Communications divisions as well as a cost-of-living increase agency-wide.

Action Step: Offer in-house POST training

FOCUS AREA	STRATEGIC GOAL	OBJECTIVE
Employee Success	Meet and exceed industry standards through supportive resources, programs and training.	Provide employees with the training and tools needed to do their jobs successfully.

The Sheriff's Office moved POST training in-house for prospective and current employees. Sheriff Smith determined that the agency can provide training specific to the needs of the community we serve in addition to state-mandated training. In-house operation also boosts morale and provides an opportunity to instill the agency's unique traditions with its deputies.

In June 2021, the St. Tammany Parish Sheriff's Office graduated its first POST I class since 2015. In FY2023, Sheriff Smith continued aggressively recruiting highly qualified cadets from outside the agency for a POST I Recruit Academy.

DEPARTMENTAL INFORMATION

SUPPORT SERVICES DIVISION
DEPARTMENT 17
PUBLIC INTEGRITY BUREAU**Function**

The mission of the Public Integrity Bureau is to act in the best interest of the public, the sheriff and the employees of the St. Tammany Parish Sheriff's Office. The Public Integrity Bureau investigates complaints against agency personnel to protect public interest, the agency and deputy credibility. The Public Integrity Bureau identifies and investigates policy deficiencies and violations of policy.

The public rightfully expects efficient and impartial law enforcement. Therefore, any misconduct by agency personnel must be detected, thoroughly investigated and properly addressed to ensure the integrity of the agency and its mission. The Sheriff's Office and its employees also must be protected against false accusations of misconduct. This requires a thorough investigative process through which all facts are considered. Personnel who engage in serious acts of misconduct or who have demonstrated they are unfit for law enforcement duty must be identified. Final disposition of all investigations and recommended actions are presented to the sheriff.

The Public Integrity Bureau is concerned with maintaining the efficiency of the investigative process and ensuring all Sheriff's Office personnel perform their duties in accordance with agency policy and procedures. Proper application of these objectives helps maintain our agency's integrity and the quality of its service to the community.

Accomplishments FY2022

- Certified a new Internal Affairs investigator.
- Responded to and investigated complaints, including alleged employee misconduct.
- Worked with agency legal counsel, tendering information necessary for legal actions.
- Assisted with review of agency policy.
- Reviewed all incidents of use-of-force by enforcement personnel and reviewed use-of-force incidents by corrections personnel.
- Attended continuing education training.
- Obtained and outfitted a new office for the Public Integrity Bureau.

DEPARTMENTAL INFORMATION

SUPPORT SERVICES DIVISION
DEPARTMENT 17
PUBLIC INTEGRITY BUREAU**Goals and Objectives FY2023**

FOCUS AREA	AGENCY STRATEGIC GOAL	DEPARTMENTAL GOALS AND OBJECTIVES	TIMEFRAME
Public Safety	Provide the highest degree of law enforcement, corrections, administrative and communications services.	Maintain the agency's strong sense of integrity, honesty and quality of its service to the community by conducting professional independent investigations of complaints lodged against agency personnel by the public or other agency personnel.	Ongoing
Continuous Improvement	Become a model organization.	Detect, thoroughly investigate and properly address any misconduct by agency personnel to ensure the integrity of the agency and its mission.	Ongoing
	Provide the public with accurate and complete information.	Investigate and document alleged deputy misconduct in an independent, objective and efficient manner.	June 2023
Financial Stability	Practice fiscal responsibility when managing tax dollars.	Ensure proper and relevant spending of budget money provided to the Public Integrity Bureau.	Ongoing
Employee Success	Meet and exceed industry standards through supportive resources, programs and training.	Send two Internal Affairs employees to continuing education course: Internal Affairs Certification.	June 2023
		Continue sending Public Integrity investigators to continuing education courses and continue to review policy for any updates.	Ongoing

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ST. TAMMANY PARISH SHERIFF'S DEPARTMENT

INVESTIGATIVE CASE REPORT

INVESTIGATION DATE: January 30, 2023

INVESTIGATOR: Sergeant Frank J. Francois Jr.
St. Tammany Parish Sheriff's Office
Internal Affairs
414 Suite B, Mandeville, LA
Phone Number: (985) 726-7846

ACCUSED: Deputy Chance Cloud
Employee Number: 4235
St. Tammany Parish Sheriff's Office
Narcotics
Phone Number: (318) 201-3812

Deputy Taylor Lewis
Employee Number: 3556
St. Tammany Parish Sheriff's Office
Narcotics
Phone Number: (985) 607-4623

Sergeant Curtis Finn
Employee Number: 1218
St. Tammany Parish Sheriff's Office
Narcotics
Phone Number: (985) 237-0547

COMPLAINANT: Bruce Washington
416 Southern Dr.
Bogalusa, La. 70427
Phone Number: (504) 209-0259

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NARRATIVE

On January 26, 2023, Sergeant Frank Francois received a message on the Internal Affairs answering service, from Bruce Washington, indicating he would like to file a formal complaint. Sergeant Francois was able to contact Washington the same day and set an appointment date for an interview on Monday, January 30, 2023, at 9:30 A.M.

Washington arrived on schedule and was accompanied by Meghan Matt, who he described as his attorney. Although it is not common practice to allow a complainant to be accompanied by someone who was not present during the event, which stemmed the complaint, Matt was permitted to attend the interview. In Matt's presence, Sergeant Francois read out loud to Washington a form, which is titled Affidavit of Complaint. The Affidavit of Complaint notifies Washington that it is a crime in Louisiana to file a false complaint against a law enforcement officer (**L.R.S. 14:133.5 Filing a false complaint against a law enforcement officer**). After being notified of the law, Washington voluntarily signed the form and indicated he would like to go forward with his complaint.

Washington's complaint pertained to an incident, which occurred on Friday, January 13, 2023, at approximately 7:15 P.M., between him and three St. Tammany Parish Sheriff's Office employees, who were later identified as Deputies Chance Cloud, Taylor Lewis and Sergeant Curtis Finn. Washington asserted that he believes that the Sheriff's Office employees violated his Civil Rights based on the following bullet points deduced by Sergeant Francois, after interviewing him.

1. He believes he was only subjected to a traffic stop because he is black (Civil Rights Violation).
2. He did not give permission for the search of his wallet.
3. He did not give permission for the search of his vehicle.

Besides the points above, Washington advised that he was first passed by the vehicle that was occupied by Deputies Cloud and Lewis. The vehicle eventually changed into the right lane, directly in front of him and the driver did not use his indicator, when doing so.

INTERVIEW WITH BRUCE WASHINGTON

On January 30, 2023, Sergeant Frank Francois, accompanied by Captain Dale Galloway, conducted an interview with Bruce Washington, in the presence, Meghan Matt. Washington provided the following information, which will be paraphrased for clarification purposes.

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On Friday, January 13, 2023, he was driving through the town of Sun southbound on Highway 21, when he passed a red Dodge vehicle. The red Dodge then passed him up and changed lanes without using their blinker. He then again passed up the red Dodge and changed back into the right lane. A few minutes went by, then the Dodge turned on his lights (emergency lights). He then pulled over to the shoulder of the road, just before Highway 41. The deputy (later identified as Chance Cloud) walked up to his driver's window and asked him for his license, which he promptly handed over. Shortly afterward, he was asked for his insurance, but before he could retrieve the documents, he was asked to step out of the vehicle. He did so without hesitation and raised up his hands. Deputy Cloud then asked if he could pat him down and Deputy Cloud proceeded to do so without a reply from him. Deputy Cloud then asked him to step to the rear of his vehicle and asked him if he had any weapons in the vehicle, to which he replied that he did not.

Note: At this point in the interview (mark 4:52) Bruce Washington states the following: "Then I said, ya'll can search my car, I can open up the trunk".

Sergeant Francois then stated the following: "Yea like volunteering?" and Washington responded with "Yea"

He continued and indicated he was scared, nervous, it was dark, out in the middle of nowhere. They began to search his car. Two were searching and one stood by with him and had his hand on his gun. He reiterated that he was scared and nervous so he agreed to whatever they asked of him.

At this point in the interview, Captain Dale Galloway asked Washington the following direct questions, which along with the answers, will be paraphrased for clarification.

Question: Did they advise you as to why they pulled you over?

Answer: He said I switched lanes without using my blinker.

Question: So, exactly what is your complaint?

Answer: Because he pulled me out of the car and searched me. I want to know why he searched me and searched my car.

At this point in the interview, Sergeant Francois began to probe Washington for clarification on how he remembered the progression of events. According to him, Deputy Cloud patted him down several times and took his wallet from him and searched it without permission. Washington advised the deputies were not rude but their search left his belongings all over the vehicle.

Sergeant Francois then asked the following direct question.

Question: Do you believe they pulled you over for no reason?

Answer: No, not for no reason, but I think the search was for no reason.

Question: Do you believe the pat down search was not necessary?

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Answer: Yes sir.

At this point in the interview Sergeant Francois gave Meghan Matt an opportunity to ask a question or make a statement on behalf of Bruce Washington.

Essentially, she gave her opinion on the performance of the deputies, in regards to where they overstepped their authority. If Washington gave any consent whatsoever, was because he was scared and intimidated.

INTERVIEW WITH DEPUTY CHANCE CLOUD

On January 31, 2023, Sergeant Frank Francois, accompanied by Captain Dale Galloway, conducted an interview with Deputy Chance Cloud, who stated the following information. The following information will be paraphrased for clarification.

He is assigned to the Narcotics Division and works daily on a proactive enforcement unit and their area of responsibility is parish wide. On January 13, 2023, approximately 7:15 P.M., he was working in tandem with Deputy Taylor Lewis, when they observed the driver, later identified as Bruce Washington, of a gray Saturn change lanes in front of them, without using the proper light indicator (blinker). Shortly afterward, they initiated a traffic stop on the Saturn.

Washington immediately pulled to the shoulder and stopped. At that time, he exited the unmarked, law enforcement vehicle and approached Washington, who was in the driver seat. After a brief conversation he instructed Washington to get out of the vehicle, after receiving a covert suggestion from Deputy Taylor Lewis, who had followed him up to Washington's vehicle, but approached on the passenger side.

Washington exited his vehicle and they proceeded to the rear. He then asked Washington if there was anything in the vehicle or on his person that he needed to be concerned with and went as far as to ask Washington if he could pat him down. At that time Washington raised his hands up, insinuating that he was volunteering to be patted down. After a brief pat down, he removed Washington wallet and placed it on the top of the trunk. He then asked Washington for consent to search his wallet and Washington handed it over to him. He did not find anything illegal in the wallet and continued on with his road side interview.

Washington advised he was in route to his girlfriend's house in New Orleans, La. to cut her grass. Considering the time of day and the criminal activity in the area, he felt Washington's explanation of his travel itinerary was cause to delve a little deeper. He then asked Washington permission to search his vehicle. Washington responded by saying "go ahead, do you want me to open the door"? At that time, he and Sergeant Curtis Finn searched Washington's vehicle, while Deputy Lewis stood by. They did not find any contraband and informed Washington that he was free to go and that they would not be writing him a citation for the traffic violation.

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The overall traffic stop went well and Washington offered a fist bump upon departure.

At this point in the interview, Captain Dale Galloway asked the following question.

Question: When you asked him for permission to search the vehicle, were Sergeant Finn and Deputy Lewis in position to hear the response?

Answer: I don't recall, but normally they would be in earshot to hear such a response.

Sergeant Francois asked the following questions.

Question: How many traffic stops do ya'll typically initiate during a shift?

Answer: It is not uncommon to stop twenty cars.

Question: How do you go about selecting the vehicle you are going to stop? What do you primarily look for?

Answer: We are looking for traffic infractions, suspicious activity or anything that would lead us to believe there is criminal activity afoot.

Captain Galloway asked the following question:

Question: Prior to activating your emergency lights to initiate the traffic stop, did you pull the vehicle over strictly because it was being driven by a black man.

Answer: Absolutely not.

INTERVIEW WITH DEPUTY TAYLOR LEWIS

On January 31, 2023, Sergeant Frank Francois, accompanied by Captain Dale Galloway, conducted an interview with Deputy Taylor Lewis. Sergeant Francois prefaced Deputy Lewis' interview with the incident date, location and the description of the complainant. Deputy Lewis stated he recalled the incident and stated the following information. The following text will be paraphrased for clarification.

They made the traffic stop after observing two separate violations. The driver in question failed to signal and veered in front of us, from the right to the left lane. When the driver realized they were occupying the left lane, he continued to straddle the center line. It was at that time, they elected to initiate a traffic stop.

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Deputy Chance Cloud, who was driving, got out of the unit and approached the stopped vehicle on the driver's side, while he approached the passenger side. Deputy Cloud made contact with the driver, Bruce Washington, as he scanned the interior of the stopped vehicle for weapons or contraband. Shortly after Deputy Cloud began conversing with Washington, he observed gleanings of a green vegetable matter on a box in the rear seat. He then signaled Deputy Cloud to remove Washington from the vehicle. A second or two went by when he realized the box contained a weed-eater and the green vegetable matter was most likely grass. He then informed Deputy Cloud accordingly, however he was already patting down Washington for weapons. He then collected Washington's information, retrieved his laptop and began an inquiry, but finished the task by calling dispatch, due to poor connectivity on his laptop. Simultaneously, Deputy Cloud obtained consent to search from Washington. Shortly afterward, Sergeant Curtis Finn arrived and both he and Deputy Cloud searched the vehicle.

Sergeant Francois asked the following questions.

Question: What did your radio inquiries reveal?

Answer: He had some old narcotics offenses.

Question: Did you hear Washington give Deputy Cloud permission to search his car?

Answer: I believe I did.

Question: What was the overall atmosphere of the traffic stop?

Answer: He was pleasant. I feel as though I was pleasant with him. I did not have to get assertive with him.

Question: How did you all go about parting ways?

Answer: We gave him a verbal warning and he fist bumped me and went on his way.

Question: Did he give you any indication that he felt intimidated or upset in anyway?

Answer: No. We actually had a pleasant conversation about a mutual friend. That being Will McIntyre, who also works for the Sheriff's Office.

Question: So, for the majority of time on the traffic stop, it was cordial?

Answer: It was the most casual traffic stop I had during the entire night?

Question: How many traffic stops did you have during the night?

Answer: A lot, maybe fifteen.

Captain Dale Galloway asked the following questions.

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Question: Prior to initiating the traffic stop, did you decide to pull over Mr. Washington because he was black?

Answer: No sir.

Question: Prior to the stop, did you know the race of the occupant?

Answer: No sir.

Question: Can you elaborate on the point of Deputy Cloud's conversation when he asked Mr. Washington for consent to search his vehicle?

Answer: He was asked if there was anything illegal in the car and he said no, you can look.

INTERVIEW WITH SERGEANT CURTIS FINN

On January 31, 2023, Sergeant Frank Francois, accompanied by Captain Dale Galloway, conducted an interview with Sergeant Curtis Finn. Sergeant Francois prefaced Sergeant Finn's interview with a brief synopsis of the onset of the incident involving Bruce Washington. The following information is paraphrased for clarification.

We were patrolling the area of Sun on Highway 21, which is one the corridors into and out of Bogalusa, looking for violations. We observed the vehicle in question, commit a couple of traffic violations. Detectives Chance Cloud and Taylor Lewis initiated a traffic stop. They discovered that the vehicle was driven by Bruce Washington. Throughout the course of the traffic stop, we obtained consent to search the vehicle. A thorough search was completed, but no contraband was found. The traffic stop ended with a verbal warning and Washington was allowed to leave.

Sergeant Francois asked the following questions.

Question: Can you describe the overall atmosphere during the traffic stop?

Answer: I would say very relaxed. There was small talk the entire duration of the traffic stop.

Question: Did you have first-hand and knowledge that Deputy Cloud received consent to search the vehicle?

Answer: I don't remember or not if I heard that, I'm pretty sure that was relayed by Detective Cloud.

Question: Did Washington indicate to you in any way, that he was giving consent to search the car?

Answer: Yes. I was having trouble opening the back door and he offered to open it for me.

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Captain Dale Galloway asked the following questions.

Question: Prior to the traffic stop, was Mr. Washington pulled over because he was a black man?

Answer: No

Question: Does your unit pull people based on race?

Answer: No

REVIEW OF DEPUTY CHANCE CLOUD'S BODY WORN CAMERA FOOTAGE

Deputy Chance Cloud's body worn camera (BWC) began to record on January 13, 2023 at 19:15:42 hours. The audio began to record at 19:16:12 hours. Shortly afterward, Deputy Taylor Lewis notifies dispatch that he is on a traffic stop and provided the following information.

He stated he was out on traffic on Highway 21 near Highway 41 and then he gave the license plate number (La. 858 FHF) and the description of the vehicle, which was a dark gray Saturn and it was occupied one time. Deputy Cloud exited his vehicle and approached the driver side, front door.

Upon coming into contact with the driver, Bruce Washington, Deputy Cloud identified himself and explained the reason for the traffic stop. He then asked Washington for his I.D. and inquired if he had any weapons in the vehicle. He then asked for the registration. However, before Washington could retrieve the paperwork from the glovebox, his partner, Deputy Taylor Lewis, gave him a signal to remove Washington from the vehicle. Shortly afterward, Deputy Lewis indicated that his initial concern was unfounded. Simultaneously, at 19:17:36, you can hear Deputy Cloud ask Washington if he had any weapons on his person. Washington replied no and Deputy Cloud asked if he would mind if he checked. Washington immediately raised up his arms, which was a clear indication the he was complying to the request. Deputy Cloud then instructed Washington to walk to the rear of his vehicle and stated they were doing so to get out of the roadway. Deputy Cloud then continued with the pat down search, while Deputy Taylor Lewis began his interview, by asking Washington for his name. At 19:18:00, Washington and Deputy Cloud relax just a bit and you can now see Washington's wallet on the truck of his car. Washington began to apologize about his driving and both deputies responded, indicating there was no need for an apology. Deputy Cloud then gestured toward the wallet and asked if he minded if he checked it out. Washington then retrieved the wallet from the trunk and handed it to Deputy Cloud. More small talk continued and Washington apologized again for cutting in front of them, to which Deputy Cloud responded by informing him again the reason for the traffic stop.

At 19:18:35, Sergeant Curtis Finn asked Washington, where he was headed. Washington then informed him that he was going to his girl-friend's house, in New Orleans, La., to cut her grass over the weekend.

At 19:19:03, Deputy Cloud handed Washington his wallet back as small talk continued between the three (Washington, Cloud and Finn).

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At 19:19:26, Deputy Cloud inquired if there was anything else in his vehicle that they should be concerned with, Washington responded by saying, “no you can look”, while simultaneously pointing toward his vehicle. He then added “do you want me to open the door, while moving in that direction. Deputy Cloud advised that would not be necessary and instructed him to remain by the rear of the vehicle.

At 19:19:56, Sergeant Finn asked Washington if he has ever been arrested and Washington stated he got out of prison in 1991 and has not been in any trouble since.

At 19:20:10, Sergeant Finn attempted to open the rear, passenger side door and when it did not open, he continued to try an open the front passenger door. This caught the attention of Washington, who stated “do you want me to unlock the door” and began to move to do so. Sergeant Finn, stated that would not be necessary, he would unlock the door himself.

Small talk continued with Deputy Cloud and they began to talk about a mutual acquaintance, Sergeant Will McIntyre, who also works for the St. Tammany Parish Sheriff’s Office. Deputy Lewis then picked up the conversation with Washington as Deputy Cloud went to assist Sergeant Finn with the search of Washington’s vehicle.

At 19:29:53, the search of Washington’s vehicle ended and he was informed by Deputy Cloud, that he would not be getting a citation for his violation. Washington initiated a fist bump and told him thank you and went on his way.

REVIEW OF DEPUTY TAYLOR LEWIS’ BODY WORN CAMERA FOOTAGE

Deputy Taylor Lewis’ body worn camera (BWC) began to record on January 13, 2023 at 19:15:44 hours. The audio began to record at 19:16:14 hours. At 19:16:17 he notifies dispatch that he is out of traffic. He continues to record the entire incident until the traffic stop was concluded and Bruce Washington was released.

Sergeant Francois did not uncover any additional information, while reviewing Deputy Lewis’s B.W.C. that could add relevance to the complaint, that hadn’t already been obtained, while reviewing Deputy Cloud’s B.W.C.

REVIEW OF SERGEANT CURTIS FINN.S BODY WORN CAMERA FOOTAGE

Sergeant Curtis Finn’s body worn camera (BWC) began to record on January 13, 2023 at 19:15:42 Hours. The audio began to record at 19:16:08 hours. He continues to record the entire incident until the traffic stop was concluded and Bruce Washington was released.

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Sergeant Francois did not uncover any additional information, while reviewing Sergeant Finn's B.W.C. that could add relevance to the complaint, that hadn't already been obtained, while reviewing Deputy Cloud's B.W.C.

CONCLUSION

Sergeant Frank Francois interviewed the complainant, Bruce Washington. He also interviewed and reviewed the body worn camera footage of the three St. Tammany Parish Sheriff's Office employees, who were involved in the incident that stemmed the Washington complaint. Pursuant to this effort, Sergeant Francois ascertained the following information.

Sergeant Curtis Finn, Deputy Taylor Lewis and Deputy Chance Cloud are assigned to the Narcotics Division. Their primary duties are to proactively enforce the laws of the state of Louisiana by patrolling high crime areas and the conveyance routes to and from.

On January 13, 2023, at approximately 1916 hours, they were patrolling such an area, south of Sun, La., on Highway 21, when they observed a vehicle, which was later determined to be driven by Bruce Washington, cross the center, dash line that separates the two lanes, straddle the same for a short distance, then completed the lane change. Washington did all this without using his turn signal (blinker), which is a violation of Louisiana Revised Statute 32:106 Signals by hand and arm or signal lamps.

Deputy Cloud, who was working in tandem with Deputy Lewis, initiated a lawful traffic stop on the gray, Saturn, driven by Bruce Washington. Before Deputy Cloud came into contact with Washington, he activated his body worn camera. He then approached the driver's side door and identified himself and informed Washington as to why he was being stopped. He then instructed Washington to exit his vehicle. He immediately advised Washington that he would like to perform a pat down search. Washington raised his arm up without a retort, indicating he was submitting without protest to the search. During the pat down search, Deputy Cloud removed Washington's wallet from his front pocket and placed it on the trunk of the gray Saturn. Just after the pat down was complete and small talk ensued, Deputy Cloud asked Washington if he could search his wallet. At that time, Washington retrieved his wallet and handed it over to Deputy Cloud, without protest. When the search of Washington's wallet was complete, Deputy Cloud inquired if there was anything in the vehicle that he should be concerned with and Washington replied "go ahead, do you want me to open the door"?

When Sergeant Finn attempted to open the rear, passenger door, it was apparently locked. Washington noticed this movement and asked Sergeant Finn if he would like for him to unlock the door.

Before, during and after the search of Washington's vehicle, the atmosphere was cordial and polite on behalf of the three Sheriff's Office employees and Washington. There were absolutely no indication on Washington's part that he was distressed or intimidated in any way. When Deputy Cloud informed Washington that he would not be receiving a traffic citation for his violation, he expressed that he was grateful and initiated a fist bump with all three Sheriff's Office employee.

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Based on the information gathered during this investigation, it appears that Sergeant Finn, Deputy Cloud and Deputy Lewis performed within the parameters of the St. Tammany Parish Sheriff's Office policies and regulations. Therefore, Mr. Bruce Washington complaint is found to be without merit, considering there are no reasonable or factual grounds to support the underlying claim.

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF LOUISIANA

BRUCE WASHINGTON AND
GREGORY LANE

CIVIL ACTION NO.
2:2022-CV-00632

VERSUS

JUDGE
LANCE M. AFRICK

RANDY SMITH, JACKSON BRIDEL,
ALEXANDER THOMAS, SHAUN WOOD,
JOE DOE EMPLOYEES OF THE
ST. TAMMANY PARISH SHERIFF'S
OFFICE AND UNIDENTIFIED PARTIES

MAGISTRATE JUDGE
MICHAEL NORTH

Deposition of DALE GALLOWAY, taken via Zoom
videoconferencing, on Wednesday, November 16, 2022,
commencing at 2:37 p.m.

1 Q. You can answer.

2 A. Does it bother me? It doesn't really
3 bother me. As long as the complaints are being
4 handled, and I [REDACTED]
[REDACTED]
[REDACTED]
[REDACTED]
[REDACTED]
[REDACTED]

10 Q. So would you think that a citizen, a
11 regular citizen would know the difference, would
12 know whether to call Internal Affairs or dispatch?

13 MR. COLLINGS:

14 Object to the form.

15 THE WITNESS:

16 I cannot advise of that.

17 BY MR. BLINDER:

18 Q. Do you think a citizen would know that
19 this thorough investigative process would only
20 occur if they called the Internal Affairs numbers
21 or went to the Internal Affairs office but not if
22 they called dispatch?

23 MR. COLLINGS:

24 Object to the form.

25 THE WITNESS:

External IA No: 2023-03 Received: Jan 30, 2023 09:30

Item No: 2023-008219

Involved citizen:

Bruce Washington

Linked address(s):
Complainant Address: 416 Southern Dr. Bogalusa LA 70427

Linked phone(s):
Cell: 504-209-0259

Employees involved:

Deputy Chance M Cloud [4235]

Employee current info:

Assignment: Patrol
Division: Enforcement
District:

Snapshot - Employee information at time of incident:

Payroll #: 4235
Assignment: Narcotics
Division: Enforcement
District:
Rank/title: Deputy
Age: Years of employment: 2 Years with unit:
Off duty: No Off duty employed: No

Deputy Taylor A Lewis [3556]

Employee current info:

Assignment: Patrol
Division: Enforcement
District: 2

Snapshot - Employee information at time of incident:

Payroll #: 3556
Assignment: Narcotics
Division: Enforcement
District: 2
Rank/title: Deputy
Age: 30 Years of employment: 9 Years with unit: 6
Off duty: No Off duty employed: No

Sergeant Curtis H Finn [1218]

Employee current info:

Assignment: Narcotics
 Division: Enforcement
 District:

Snapshot - Employee information at time of incident:

Payroll #: 1218
 Assignment: Narcotics
 Division: Enforcement
 District:
 Rank/title: Sergeant
 Age: 41 Years of employment: 18 Years with unit: 6
 Off duty: No Off duty employed: No

Summary:

Sergeant Frank Francois received a complaint from Bruce Washington on January 26, 2023, via telephone. On January 30, 2023, Washington, accompanied by his, self described attorney, Meghan Matt, arrived on time for his appointment and provided the following statement.

On January 13, 2023, approximately 7:15 P.M., he was pulled over for a traffic violation, by Deputies Chance Cloud and Taylor Lewis. Sergeant Curtis Finn arrived on the scene a few minutes afterward. The location of the incident was on Highway 21, just south of Sun, Louisiana. He believes the only reason why he was pulled over was because he is black. He was also intimidated into allowing the deputies to search his vehicle.

After interviewing all parties involved and analyzing the body worn camera, it appears that all the Sheriff's Office employee's involved in the traffic stop, the frisk, the search of the vehicle and the road-side interview, were all done within the parameters of the policies and regulations of the STPSO. Therefore, the disposition of the complaint by Bruce Washington, pertaining to the Sheriff's Office personnel, will be documented as exonerated.

Investigative tasks:

Due dt	Done dt	Type	Assigned to
Feb 2, 2023		Contact complainant	Un-assigned
Automatically generated			
Feb 2, 2023		Contact Employee involved	Un-assigned
Automatically generated			
Feb 6, 2023		Review Disposition	Un-assigned
Automatically generated			

When/where:

Date/time occurred: Jan 13 2023 19:15

Incident location: Louisiana Highway 21 Bush LA 70427
 County: St. Tammany

Linked files:

Documents:

Affidavit of Complainant (pdf)
CAD Event-2023-008219 (pdf)
Employee interview forms (pdf)

Recorded Interviews:

Interview Bruce Washington (MP3)
Interview Dep_ Chance Cloud (MP3)
Interview Dep_ Taylor Lewis (MP3)
Interview Sgt_ Curtis Finn (MP3)

Report:

Washington Narrative (doc)

Video:

Dep_ Chance Cloud BWC (mp4)
Dep_ Talyor Lewis BWC (mp4)
Sgt_ Curtis Finn BWC (mp4)

Status/assignment information:

Status: Completed Priority: High

Opened: Assigned: Due: 07/29/2023 Completed: 02/13/2023

Disposition: Exonerated

Unit assigned: Internal Affairs
Handled at field/unit level: No
Investigator assigned: Sergeant Frank Francois
Supervisor assigned: Un-assigned
Source of information: Citizen

Organizational component(s):

Assignment: Narcotics
Division: Enforcement

Entered by: Sergeant Frank Francois on Feb 01, 2023 at 10:16

VIA EMAIL & REQUEST PORTAL

St. Tammany Parish Sheriff's Office
Attn: Jeannine Buckner
P.O. Box 1120
Covington, LA 70434
stpsso@govqa.us

Re: Public Records Request

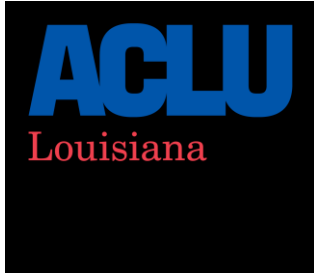
November 9, 2023

Dear Ms. Buckner,

We write on behalf of our client, Mr. Bruce Washington, to request documents pursuant to the Public Records Act of Louisiana, La. Rev. Stat. Ann. § 44:1 *et seq.* For purposes of this request, the term “records” includes, but is not limited to, any type of “public record,” as that term is defined in La. Rev. Stat. Ann. § 44:1(A)(2)(a). The term “officer” refers to officers employed by the St. Tammany Parish Sheriff's Office. “Traffic citations” refer to summonses or citations issued for one or more motor vehicle violation(s).

1. Records of traffic citations issued by the St. Tammany Parish Sheriff's Office in January 2023, including the ticket number, statute, statute description, ticket date, location, and demographic information of each individual issued a citation by an officer. Demographic information encompasses all information recorded by the St. Tammany Parish Sheriff's office, including race, sex, and age.
2. Records of vehicle stops effected by St. Tammany Parish Sheriff's Office officers in January 2023, including the demographic information of each stopped individual. Demographic information encompasses all information recorded by the St. Tammany Parish Sheriff's Office, but is not limited to, race, sex, and age. This request includes records of field interview and/or field contact cards.

Under the provisions of La. Rev. Stat. Ann. § 44:32, if you raise a question as to whether any of the records requested is a public record, you are required to notify in writing the person making the request of your determination and the reasons, including the legal basis. Notice shall be made within three days of the receipt of the request, exclusive of Saturdays, Sundays, and legal public holidays. If you claim exemption for a record or



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Alanah Odoms
Executive Director

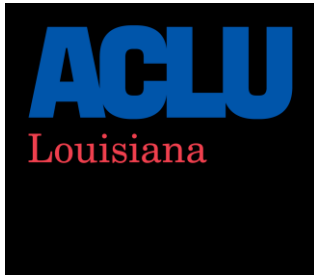
records under the Public Records Act, or any other statute, include for each record the section of law under which exemption is claimed and your reasons for believing the statute is applicable to the record.

Under the provisions of La. Rev. Stat. Ann. § 44:33, if the public record is not immediately available, you are required to certify this in writing promptly, and in your certificate fix a day and hour within three days, exclusive of Saturdays, Sundays, and legal public holidays, for the exercise of the right granted in the Public Records Act.

Under La. Rev. Stat. Ann. § 44:34, “[i]f any public record applied for by any authorized person is not in the custody or control of the person to whom the application is made, such person shall promptly certify this in writing to the applicant, and shall in the certificate state in detail to the best of his knowledge and belief, the reason for the absence of the record from his custody or control, its location, what person has custody of the record and the manner and method in which, and the exact time at which it was taken from his custody and control. He shall include in the certificate ample and detailed answers to inquiries of the applicant which may facilitate the exercise of the right granted by this Chapter.”

If you are invoking La. Rev. Stat. Ann. § R.S. 44:34 to deny this request, please give “ample and detailed answers” to the following “inquiries”:

1. Is a copy of the requested public record usually located in your office?
2. Why is your copy of the requested public record absent from your office?
3. Where is your copy of the requested public record?
4. Who has received a copy of the requested public record?
5. How and from whom did the present custodian gain control of your copy of the requested public record?
6. What was the exact time your copy of the public record was taken from your custody and control?
7. When will your copy of the requested public record be returned to your office?
8. Is there any other public official who has a copy of the requested record?
9. What is/are the name(s) of anyone who has a copy of the requested public record?
10. What is/are the location(s) where the public record can be viewed?



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11. What are the hours and dates when the requested public record can be viewed?

Please contact us when the requested materials are ready to be provided. We request that any and all documents that are available be made available in electronic form. This request includes any documents that are in paper form, but can be scanned to electronic form, as well as digital copies of any recordings.

For all immediately available documents and recordings responsive or partially responsive to this request, please proceed without further approval and send us an invoice along with the records. For those documents that cannot be produced in electronic form, if the cost of copies does not exceed \$50.00, please proceed without further approval and send us an invoice with the records. If the cost of copies will exceed \$50.00, please call to advise us and gain approval to proceed.

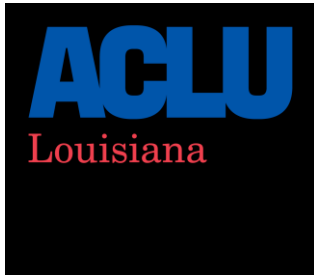
As a reminder, you have a legal obligation to preserve public records. See La. Rev. Stat. Ann. § 44:36(a) (“All persons and public bodies having custody or control of any public record ... shall exercise diligence and care in preserving the public record.”). Additionally, failure to abide by the Public Records Law may result in certain penalties and the award of attorney’s fees. We trust this will not be an issue in this case, and we look forward to your cooperation. Thank you for considering our request. Please email us with any questions.

Sincerely,

[Redacted Signature]

Zoë Lillian

Attorney (*admitted to the New York Bar, not admitted to the Louisiana Bar*)
zlillian@laaclu.org
347.933.3049



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Executive Director

VIA REQUEST PORTAL

St. Tammany Parish Sheriff's Office
Attn: Denise Mancuso
P.O. Box 1120
Covington, LA 70434
stpsa@govqa.us

Re: Public Records Request

December 1, 2023

Dear Ms. Mancuso,

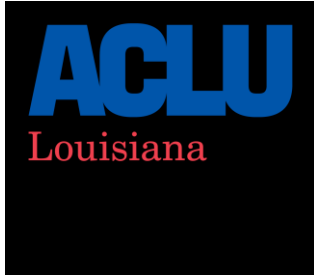
We write on behalf of our client, Mr. Bruce Washington, to request documents pursuant to the Public Records Act of Louisiana, La. Rev. Stat. Ann. § 44:1 *et seq.* For purposes of this request, the term “records” includes, but is not limited to, any type of “public record,” as that term is defined in La. Rev. Stat. Ann. § 44:1(A)(2)(a).

Request No. 1: All Event Statistics Reports generated by Denise Mancuso in between November 14, 2023 and November 30, 2023 for which the search criterion “Person Race” is anything but “ANY.”

Request No. 2: All Event Statistics Reports generated by any other STPSO employee in between November 14, 2023 and November 30, 2023 for which the search criterion “Person Race” is anything but “ANY.”

Request No. 3: All Event Statistics Reports generated by an STPSO-contracted vendor or other third-party supplier in between November 14, 2023 and November 30, 2023 for STPSO which the search criterion “Person Race” is anything but “ANY.”

We understand that your position is that certain public records responsive to these requests may not be accurate or genuinely responsive to a previous and distinct public records request. Please note that whether these public records are accurate or responsive to a distinct records request does not affect the public nature of these records and their responsiveness to this request.



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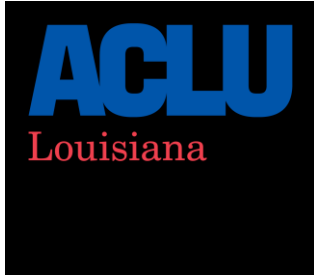
Alanah Odoms
Executive Director

Pursuant to La. Rev. Stat. Ann. § 44:33, please present as many you have available for onsite review on Tuesday, December 5th at 11:00 AM. As you have previously confirmed that these public records exist, are or were in your custody and control, and at least some, if not all, have been shared with at least one other STPSO employee or department via e-mail or other electronic means, we are confident that many, if not all, are easily accessible and immediately available for review.

If any of the public records responsive to this request are no longer within your custody or control, pursuant to La. Rev. Stat. Ann. § 44:34, please promptly certify this in writing, stating “in detail to the best of [your or the STPSO’s] knowledge and belief, **the reason for the absence of the record** from his custody or control, its **location**, what person has custody of the record and **the manner and method in which, and the exact time at which it was taken from [your or the STPSO’s] custody and control.**” Please “include in the certificate ample and detailed answers to inquiries of the applicant which may facilitate the exercise of the right granted by this Chapter.”

If you are invoking La. Rev. Stat. Ann. § R.S. 44:34 to deny this request and/or deny access to any documents responsive to this request, **please give “ample and detailed answers” to the following “inquiries”:**

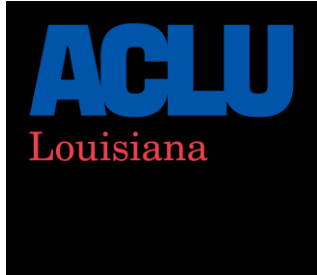
1. Are there any records or copies of records responsive to this request that are no longer in your custody or control?
2. Who has received a copy of this requested public record?
3. Why is your copy of the requested public record absent from your office?
4. Did you and/or another STPSO employee and/or an STPSO-controlled or outsourced system destroy all copies of this requested public record?
 - a. If so, who or what destroyed all copies of this requested public record?
 - b. If so, why were all copies of this requested public record destroyed?
 - c. If so, when was each copy of this requested public record destroyed?
 - d. Is it STPSO’s policy to destroy all copies of this type of public record?
5. Did you confirm that no other individual or department has a copy of this requested public record?
6. Did you confirm that this requested public record is not an attachment to any emails exchanged between STPSO employees and/or departments?



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7. Did you search your sent messages to see if this requested public record exists as an attachment?
8. Did you or IT support search your computer for the requested public record?
9. Did you or IT support search any servers for copies of the requested public record?
10. Is there any other public official who has a copy of the requested record?
11. What is/are the name(s) of anyone who has a copy of the requested public record?
12. What is/are the location(s) where the public record can be viewed?
13. What are the hours and dates when the requested public record can be viewed?



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As a reminder, you have a legal obligation to preserve public records. See La. Rev. Stat. Ann. § 44:36(a) (“All persons and public bodies having custody or control of any public record ... shall exercise diligence and care in preserving the public record.”). Additionally, failure to abide by the Public Records Law may result in certain penalties and the award of attorney’s fees. We trust this will not be an issue in this case, and we look forward to your cooperation. Please email us with any questions and we look forward to coming in for review on **Tuesday, December 5th at 11:00 AM.**

Sincerely,

A solid black rectangular box used to redact the signature of the sender.

Zoë Lillian
Attorney (*admitted to practice in New York, not admitted to the Louisiana Bar*)
P: zlillian@laaclu.org
M: 347.933.3049

VIA REQUEST PORTAL

St. Tammany Parish Sheriff's Office
Attn: Denise Mancuso
P.O. Box 1120
Covington, LA 70434
stpsa@govqa.us

Re: Public Records Request

December 13, 2023

Dear Ms. Mancuso,

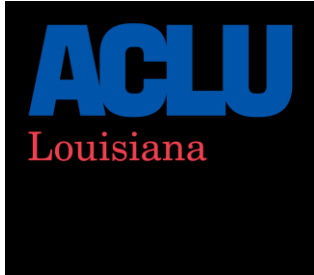
We write on behalf of our client, Mr. Bruce Washington, to request documents pursuant to the Public Records Act of Louisiana, La. Rev. Stat. Ann. § 44:1 *et seq.* For purposes of this request, the term “records” includes, but is not limited to, any type of “public record,” as that term is defined in La. Rev. Stat. Ann. § 44:1(A)(2)(a).

We respectfully request that you update us once you have completed the search and/or identified any immediately available documents for any of the below requests, rather than respond piecemeal to each request. If you require us to submit separate requests in the Request Portal to respond in that manner, please notify us upon receipt of this request.

The term “Spreadsheet” refers to electronic files in the same file format as the public records produced #Z000594-120123 Nos. 2 and 3.

The term “in the format of Attachment A” refers to public records in the format produced on December 7, 2023 in response to Request #Z000594-120123 – No. 2, including all categories of data therein. “Categories of data” refers to the following data fields: EventNumber, FirstName, LastName, DOB, Race, Sex, CallType, DisplayDescription, Agency, ReceivedDate, ReceivedTime, LocationArea, Unit and Disposition. For convenience and clarity, we have attached that document as Attachment A as an example of the format of the public records requested.

The term “Location” refers to the information provided in the column titled “Location” in the CAD Statistics Report provided in response to Request #R016083-110923 titled Revised_Traffic_Stops__1-1-23_-_1-31-23_11-28-23.pdf, *i.e.* the address or intersection where an event listed in the report occurred. For convenience and clarity,



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we have attached that public record as Attachment B. Please note that this information is also contained in the public records responsive to Request #Z000594-120123-No. 1.

1. Records of traffic stops effected by the St. Tammany Parish Sheriff's Office from January 1, 2022 through December 31, 2022, including all categories of data included in the Attachment A **and** Location as provided in Attachment B for that period.

Please produce these public records as a spreadsheet in the format of Attachment A, containing the same categories of information in Attachment A in addition to location information.

If the public records requested are not available in the format of Attachment A *and* including Location information as provided in Attachment B, please provide:

- a. Records of vehicle stops in the same format as Attachment A and containing the same categories of data as Attachment A from January 1, 2022 to December 31, 2022, and;
- b. Records of vehicle stops containing the same categories of data included in Attachment B from January 1, 2022 to December 31, 2022.

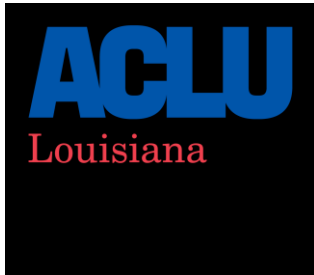
Please provide records responsive to 1a. and 1b. in Spreadsheet format.

2. Records of traffic stops effected by the St. Tammany Parish Sheriff's office from January 1, 2021 through December 31, 2021, containing the same categories of data, information, and in the same format as produced in response to Request No. 1. In other words, this is a request for records that would be responsive to Request No. 1, but for the period of January 1, 2021 to December 31, 2021.

3. The names of the software program(s) and/or databases used to produce Attachments A and B.

4. The name of the vendor who created the public record produced in response to Request #Z000594-120123 – No. 3.

5. Records of all options or filters available for the Search Criterion "Call Type" when Ms. Denise Mancuso or other STPSO employee authorized to respond to public records requests generates a CAD Statistics Report such as Attachment B.



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6. Records of all options or filters available for the Search Criterion “Call Type Description” when Ms. Denise Mancuso or other STPSO employee authorized to respond to public records requests generates a CAD Statistics Report such as Attachment B.

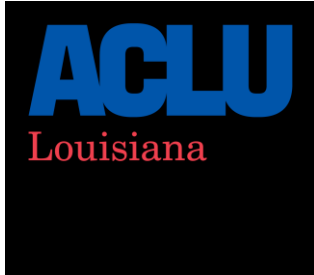
7. Records of all values, options or entries that may be contained or entered in the data field CallType in a report generated by STPSO and/or its third-party supplier such as Attachment A.

8. Records of all values, options or entries that may be contained or entered in the data field DisplayDescription in a report generated by STPSO and/or its third-party supplier such as Attachment A.

In other words, Request Nos. 5-8 are for records that describe or list all call types and/or event descriptions that an event may be assigned in the STPSO event recording database. For example, a record such as the search instructions provided to Ms. Mancuso that contains a list of call types and/or descriptions, or a screen capture of the requested search and filter criteria when Attachments A and B were generated would be responsive.

9. Records related to training and instructions STPSO employees receive regarding data entry into and maintenance of the database used to generate Attachments A and B. Records responsive to this request include instruction manuals (electronic or physical), training materials, or presentations by STPSO employees or third parties, such as the software or database vendor.

Under the provisions of La. Rev. Stat. Ann. § 44:32, if you raise a question as to whether any of the records requested is a public record, you are required to notify in writing the person making the request of your determination and the reasons, including the legal basis. Notice shall be made within three days of the receipt of the request, exclusive of Saturdays, Sundays, and legal public holidays. If you claim exemption for a record or records under the Public Records Act, or any other statute, include for each record the section of law under which exemption is claimed and your reasons for believing the statute is applicable to the record.



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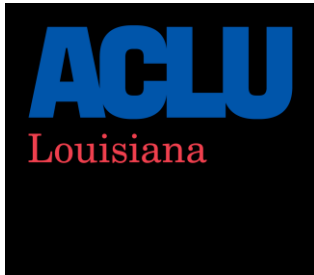
Under the provisions of La. Rev. Stat. Ann. § 44:33, if the public record is not immediately available, you are required to certify this in writing promptly, and in your certificate fix a day and hour within three days, exclusive of Saturdays, Sundays, and legal public holidays, for the exercise of the right granted in the Public Records Act.

Under La. Rev. Stat. Ann. § 44:34, “[i]f any public record applied for by any authorized person is not in the custody or control of the person to whom the application is made, such person shall promptly certify this in writing to the applicant, and shall in the certificate state in detail to the best of his knowledge and belief, the reason for the absence of the record from his custody or control, its location, what person has custody of the record and the manner and method in which, and the exact time at which it was taken from his custody and control. He shall include in the certificate ample and detailed answers to inquiries of the applicant which may facilitate the exercise of the right granted by this Chapter.”

If you are invoking La. Rev. Stat. Ann. § R.S. 44:34 to deny this request, please give “ample and detailed answers” to the following “inquiries”:

1. Is a copy of the requested public record usually located in your office?
2. Why is your copy of the requested public record absent from your office?
3. Where is your copy of the requested public record?
4. Who has received a copy of the requested public record?
5. How and from whom did the present custodian gain control of your copy of the requested public record?
6. What was the exact time your copy of the public record was taken from your custody and control?
7. When will your copy of the requested public record be returned to your office?
8. Is there any other public official who has a copy of the requested record?
9. What is/are the name(s) of anyone who has a copy of the requested public record?
10. What is/are the location(s) where the public record can be viewed?
11. What are the hours and dates when the requested public record can be viewed?

Please contact us when the requested materials are ready to be provided in the formats requested. We request that any and all documents that are available be made available in



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electronic form and in the format requested. This request includes any documents that are in paper form, but can be scanned to electronic form, as well as digital copies of any recordings.

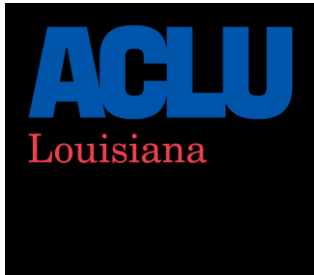
For all immediately available electronic public records that are responsive or partially responsive to this request, please proceed without further approval and send us an invoice along with the records. For those documents that cannot be produced in electronic form or in the format requested, if the cost of production does not exceed \$50.00, please proceed without further approval and send us an invoice with the records. If the cost of production will exceed \$50.00, please call to advise us and gain approval to proceed.

As a reminder, you have a legal obligation to preserve public records. See La. Rev. Stat. Ann. § 44:36(a) (“All persons and public bodies having custody or control of any public record ... shall exercise diligence and care in preserving the public record.”). Additionally, failure to abide by the Public Records Law may result in certain penalties and the award of attorney’s fees. We trust this will not be an issue in this case, and we look forward to your cooperation. Thank you for considering our request. Please email us with any questions.

Sincerely,

[Redacted Signature]

Zoë Lillian
Attorney (*admitted to practice in New York, not admitted to the Louisiana Bar*)
P: zlillian@laaclu.org
M: 347.933.3049



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Alanah Odoms
Executive Director

VIA REQUEST PORTAL

St. Tammany Parish Sheriff's Office
Attn: Denise Mancuso
P.O. Box 1120
Covington, LA 70434
stpsa@govqa.us

Re: Public Records Request

January 10, 2023

Dear Ms. Mancuso,

We write on behalf of our client, Mr. Bruce Washington, to request documents pursuant to the Public Records Act of Louisiana, La. Rev. Stat. Ann. § 44:1 *et seq.*

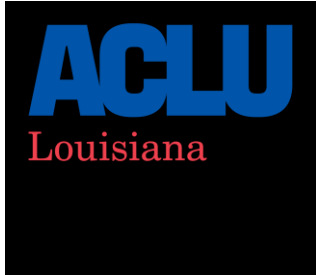
For purposes of this request, the term “records” includes, but is not limited to, any type of “public record,” as that term is defined in La. Rev. Stat. Ann. § 44:1(A)(2)(a). “You” refers to the “representative specifically authorized” by the head of the public body that has custody or control of public records – here the St. Tammany Parish Sheriff's Office – “to respond to requests to inspect any such public records.” La. Rev. Stat. Ann. 44:1(A)(3)

As you are aware, “regardless of physical form or characteristics...**electronically stored information or information contained in databases**” is a “public record” under Louisiana law. L.R.S. § 44:1(2)(a).

I. Background for Requests for Reproduction or Inspection of Public Records

Our December 13, 2023 Request (Ref. # R016522-121323, Request Nos. 1 and 2) sought electronically stored information recorded and maintained by STPSO related to traffic stops. STPSO confirmed that the data requested was recorded, maintained and accessible by authorized STPSO employees.

Among other categories of electronically stored information recorded and maintained by STPSO related to traffic stops, we sought the Event Number, Call Type, Date, Location, Unit and Disposition, as well as the following electronically stored information relating to the individuals stopped by STPSO officers: First and Last Name, Race and Sex.



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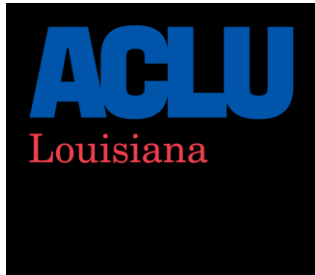
Alanah Odoms
Executive Director

The term “Spreadsheet” referred to electronically stored information displayed and produced for inspection in .xls format. The documents you produced on December 27, 2023, in response to Request Nos. 1 and 2 of our December 13, 2023 request (Ref. #R016522-121323) are in Spreadsheet format. In contrast, the electronically stored information produced in response to our November 9, 2023 Requests (Ref. R#R016083-110923) was displayed and produced for inspection in .pdf format (“PDF format”). When you produce electronically stored information to us in PDF format, you charge us per individual page. Spreadsheets are just easily produced and cost efficient, as they do not require you to upload and charge us for individual pages.¹ That being said, we do not need the public records we request to be provided in Spreadsheet format.

Our specification of the format previously provided to us was merely to assist STPSO in understanding the public records we sought. To be clear, **we were not and are not requesting the electronically stored information in the form of a Spreadsheet if you do not have the ability to display and produce it for inspection in that format.** However, we do request that the electronically stored information related to traffic stops that is in STPSO’s possession be produced. Whether the version of STPSO’s data reporting software on your computer has the ability to produce reports that display the requested public electronically stored information is immaterial to your duty to provide access to that electronically stored information.

As STPSO is unable to provide Spreadsheets that display the requested electronically stored information that is immediately available and within STPSO’s custody and control, we will accept reproduction of the electronic database containing the electronically stored information. As a reminder, the Louisiana Supreme Court has made clear that the choice of whether to inspect, copy or reproduce a public record “rests with the one requesting the records and not with the custodian.” *Title Research Corp. v. Rausch*, 450 So.2d 933, 937 (La.1984).

¹ Cf. *St. Tammany Parish Coroner v. Doe*, 2010–0946, p. 7 (La.App. 1 La.App. 10/29/10), 48 So.3d 1241, 1246 (“We live in an age of technology in which private individuals, as well as government, can use information technology to create astronomical numbers of documents. To allow [the public entity] to create such voluminous records using information technology and then deny the use of that same technology to the public reviewing those records would strike directly at the heart of the public’s fundamental right of access to public records that is guaranteed by the Louisiana Constitution. When confronted with public records of goliath proportions, the average citizen’s fundamental right of access would prove illusive if he is denied the opportunity to use the very technology which helped create the overwhelming amount of information. To reproduce over 13,000 e-mails on paper, when other safe, efficient, and reasonable means are available, is unnecessarily laborious, costly, wasteful, and conflicts with the legislative intent of making public records as available as possible.”)



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Executive Director

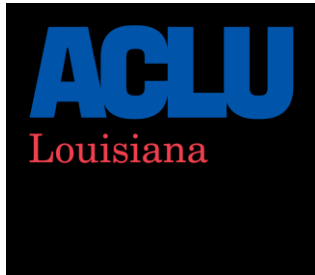
On December 27, 2023, we understand you to have elected to withhold certain electronically stored information responsive to Request Nos. 1 and 2 of our Public Records Request of December 13, 2023 (Reference # R016522-121323), certifying the reason for your withholding as:

Louisiana law does not require that the STPSO create a new record in response to a Public Records Request. See Zillow, Inc. v. Blanchard, 342 So.3d 893 (La. App. 1st Cir. 5/17/22) (Holding that “it is well-settled that the custodian need only produce or make available for copying, reproduction, or inspection the existing records containing the requested information and is not required to create new documents in the format requested.”).

You noted that not all of those “categories of information...is reportable data via STPSO’s CAD system” and your “built-in reporting system in the current version of the software does not include names, dates of birth, race and sex of the individuals encountered at each traffic stop.” This, however, cannot be a justification for withholding the public information in your possession, which – by virtue of STPSO’s ability to create the Spreadsheet produced in response to —is evidently in your possession and immediately available for inspection.

We direct you to *Johnson v. Broussard*, 2012-1982 (La. App. 1 Cir. 6/7/13), 118 So. 3d 1249. In *Johnson v. Broussard*, as is the case here, the public entity denied a public records request for access to electronically stored information on the basis that the custodian’s “computer system was unable to generate reports compiling the list of information requested” and instead “offered to generate” simpler reports that contained only the information that the public entity’s computer system was able to compile into a report. 118 So. 3d at 1252. In response, the Requestor sought access to the database itself for the purpose of acquiring the information was clearly a non-exempt public record under the Louisiana Public Records Act.

Rather than provide a reproduction of the database, the public entity then argued that the database contained “confidential information” and “advised that prior to [the Requestor’s] review of the database, the [public entity] would need to utilize a staff member to screen each file, find a way to block access to confidential information, and indicate a need to narrow the files requested so that no time or resource would be wasted screening unnecessary files. [The Custodian] informed [the Requestor] that he would be responsible for reimbursing the [public entity] for the labor costs for staff persons assigned to the request, as well as copying charges. [The Custodian] further advised [the Requestor] that the estimated time for the pre-screening of the files in preparation of complying with his request would be “weeks and probably months.” *Id.* at 1253. The Requestor filed a writ of mandamus, which the trial court granted. The appellate court affirmed.



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Executive Director

The trial court was “convinced that the [public entity had] the ability to provide the information from the database that has been requested. If [the public entity] would not like to give the entire database because it contains confidential information, [it] can certainly do [a] query search and provide the report that gives the information from their database that they possess.” *Id.* at 1255. In 2013, it was – without a doubt – “possible to make a copy of a whole database while leaving out specific items deemed to be confidential.” *Id.* At 1254. It follows that the same is possible, *if not easier*, in 2024.

Additionally, although STPSO confirmed the existence of records responsive to Request Nos. 5-8 from our December 13, 2023 Request, STPSO declined did not produce them. STPSO's certification for withholding that “all programmed Call Types and Call Type Descriptions may be viewed by authorized personnel, [but] the SQL table does not have an export option for record production purposes” is unavailing, per the previous discussion of the Public Records Act and associated jurisprudence. As you know, “public records” are not only documents. Moreover, as you were able to provide the names of the software programs and vendors STPSO uses to maintain its CAD database, we maintain that you are able to provide information as to all programmed Call Type and Call Type Descriptions.

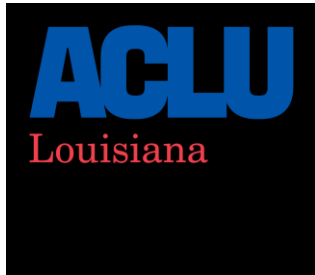
The “**established jurisprudence reflects that simply because a record or information is not stored or kept by the custodian in the format requested by the person requesting the information, does not render the public records non-public.**” *Johnson v. Broussard*, 2012-1982 (La. App. 1 Cir. 6/7/13), 118 So. 3d at 1257.

II. Requests for Reproduction or Inspection of Public Records

In light of the above, we respectfully submit the following requests for electronic reproduction of electronically stored information that you have unequivocally confirmed is in STPSO's custody and control.

We respectfully request that STPSO provide an update once you determine there are any immediately available records for any of the below requests. For example, once STPSO has gathered the immediately accessible information responsive to Request No. 1, please invoice us, so we may receive production thereof, even if STPSO has not determined what is responsive or immediately available for Request No. 2.

In case of any uncertainty, the term “Inmotion/CAD, Microsoft SQL Database” refers to the software program(s) and/or databases used to create the public records produced in response to Request #Z000594-120123 – Nos. 1 and 2, as provided by in your December 27, 2023 response to our December 13, 2023 Request.



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Request No. 1: All programmed Call Types and Call Type Descriptions referenced in your December 27, 2023 response to Request Nos. 5-8 (Ref. #R016522-121323). The request is for the Call Types and Call Type Descriptions that are part of the SQL table managed by administrators of the program inside STPSO.

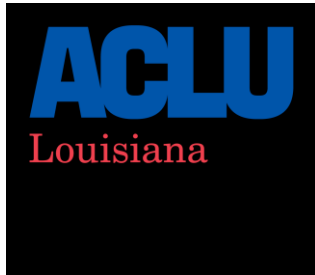
Request No. 2: All **non-confidential** electronically stored information as stored and maintained in the Inmotion/CAD, Microsoft SQL Database related to all **traffic stops** from January 1, 2023 to December 31, 2023, including the variables Department, Agency, Received Date/Time, Event Number, First Name, Last Name, Race, Sex, Call Type, Call Type Description, Priority, Area, Rec. From, Location, Call Taker, Sent To Dispatch, Time To Enter, Time To Dispatch, Response Time, Time Consumed, Total Time, Units Responding, and Final Disposition.

Request No. 3: All **non-confidential** electronically stored information as stored and maintained by the STPSO in the Inmotion/CAD, Microsoft SQL Database related to all **investigatory stops** from January 1, 2023 to December 31, 2023, including all available variables such as Department, Agency, Received Date/Time, Event Number, First Name, Last Name, Race, Sex, Call Type, Call Type Description, Priority, Area, Rec. From, Location, Call Taker, Sent To Dispatch, Time To Enter, Time To Dispatch, Response Time, Time Consumed, Total Time, Units Responding, and Final Disposition.

Request No. 4: Electronically stored information, documentation, definitions, explanations, descriptions and/or other public records that enable, as you described in your December 27, 2023 correspondence, “the system’s users [to] know the meaning of” the following “part[s] of the structured query language table (SQL)” related to “Final Disposition”:

- a. “NECESSARY ACTION TAKEN”
- b. “REPORT TO FOLLOW”
- c. “NAT MY PART”
- d. “CITATION ISSUED”
- e. “TURNED OVER TO”

Request No. 5: Records naming, explaining and/or defining all categories available for the “Reason to Stop” drop-downs in the MobileTech software and as described on pages 145 and 146 *Computer Aided Dispatch InMotion CAD User Guide MobileTec InMotion CAD Version 7.3*, produced on January 9th, 2024 in response to Request No. 2 (Ref. # R016522-121323). The relevant pages are included with this Request as Attachment A.



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Executive Director

Request No. 6: *To the extent you do not produce anything in response to Request No. 1*, an electronic copy or reproduction of the Inmotion/CAD, Microsoft SQL Database. Consistent with *Johnson v. Broussard*, the reproduction of the database should not contain confidential information, such as dates of birth. The reproduction of the database should contain Department, Agency, Received Date/Time, Event Number, First Name, Last Name, Race, Sex, Call Type, Call Type Description, Priority, Area, Rec. From, Location, Call Taker, Sent To Dispatch, Time To Enter, Time To Dispatch, Response Time, Time Consumed, Total Time, Units Responding, and Final Disposition.

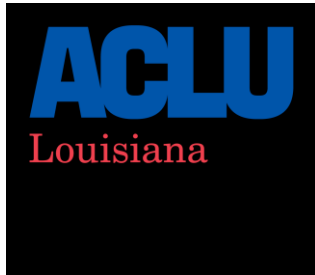
We do not need portions of the database that relate to juveniles or sexual crimes. **To the extent that you are able to provide the immediately available information responsive to Request No. 1 by Friday, January 12**, we will immediately let you know which Call Types or Call Type Descriptions you may be able to limit production to. For any items in the database you believe are exempt from disclosure, please provide a description of the category or structured query language data associated with it. Lastly, please provide a cost estimate for reproducing the database with the specific items withheld if this is not something STPSO is able to do itself.

Please let us know if anything is unclear in any of the above requests, and as stated at the outset, please invoice us for records as soon as you determine they are immediately available.

Sincerely,

[Redacted Signature]

Zoë Lillian
Attorney (*admitted to practice in New York, not admitted to the Louisiana Bar*)
P: zlillian@laaclu.org
M: 347.933.3049



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Alanah Odoms
Executive Director

Lillian, Zoe

From: St. Tammany Parish Sheriff's Office Records Center <stpso@govqa.us>
Sent: Wednesday, December 27, 2023 3:50 PM
To: Zoe Lillian
Subject: [Records Center] Enforcement Public Records :: R016522-121323

--- Please respond above this line ---



ST. TAMMANY PARISH SHERIFF'S OFFICE

RE: Public Records Request of December 13, 2023, Reference # R016522-121323

Ms. Lillian –

If you have not already done so, you will be receiving our agency invoice relative to production fees in short order. Once payment is confirmed, responsive records will be made available for your access via the online portal. In the meantime, we offer the following response to each request outlined in your Public Records Request dated December 13, 2023:

1. A spreadsheet of all traffic stops effected by STPSO from January 1, 2022, through December 31, 2022, is available for production. Per your request, the spreadsheet includes the location as provided in Attachment B. However, be advised that not all categories of information included in Attachment A is reportable data via STPSO's CAD system. As you will recall, Attachment A was a document created by STPSO personnel from a document provided by STPSO's CAD system vendor, MobileTec. The created document was provided in response to your prior PRR (Ref. No. R016083). Attachment A was not an existing record, in the possession or control of STPSO prior to its creation. The built-in reporting system in the current version of the software does not include names, dates of birth, race and sex of the individuals encountered at each traffic stop.

Louisiana law does not require that the STPSO create a new record in response to a Public Records Request. See *Zillow, Inc. v. Blanchard*, 342 So.3d 893 (La. App. 1st Cir. 5/17/22) (Holding that "it is well-settled that the custodian need only produce or make available for copying, reproduction, or inspection the existing records containing the requested information and is not required to create new documents in the format requested.").2.A record of traffic stops effected by STPSO from January 1, 2021 through December 31, 2021 in spreadsheet format is available for production as outlined in response to Request 1 above.

2. A record of traffic stops effected by STPSO from January 1, 2021, through December 31, 2021, in spreadsheet format is available for production to include the same information described in response to Request 1 above.
3. Inmotion/CAD, Microsoft SQL Database
4. MobileTec Public Safety Software
5. No Responsive Records
6. No Responsive Records
7. No Responsive Records
8. No Responsive Records

In further response to Request Nos. 5-8, Call Types are part of the structured query language (SQL) table managed by administrators of the program inside STPSO. Although all programmed Call Types and Call Type Descriptions may be viewed by authorized personnel, the SQL table does not have an export option for record production purposes. Further, Call Types are given Call Type Descriptions so that the system's users know the meaning of the Call Type/Code. The Call Type Description is not a field option for running reports.

9. Pending.

Sincerely,

Denise Mancuso
Legal Department

To monitor the progress or update this request please log into the [St. Tammany Parish Sheriff's Office Public Records Center](#)



**UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF LOUISIANA**

BRUCE WASHINGTON

CIVIL ACTION

VERSUS

NO: 2:24-cv00145

RANDY SMITH, GEORGE COX,
RICHARD PALMISANO, JEREMY CHURCH,
DALE GALLOWAY, FRANK FRANCOIS, JR.,
CHANCE CLOUD, TAYLOR LEWIS,
CURTIS FINN, DOUGLAS SEARLE,
and ONEBEACON INSURANCE GROUP

EXHIBIT 8 TO AMENDED COMPLAINT

Exhibit 8 to the Amended Complaint was filed with the Complaint and docketed as a Notice of Manual Attachment, Dkt 1(9). Manual Attachment was received and docketed as Dkt 7.



OFFICE OF THE CLERK

110 days second

Congress of the United States, At the First Session,

Began and held at the CITY OF WASHINGTON, in the DISTRICT OF COLUMBIA, on Saturday the Fourth day of March, eighteen hundred and Seventy-one.

AN ACT

to enforce the provisions of the fourteenth amendment to the Constitution of the United States, and for other purposes.

Be it Enacted, by the Senate and House of Representatives of the United States of America in Congress assembled, That any person who, under color of any law, statute, ordinance, regulation, custom, or usage of any State, shall subject, or cause to be subjected, any person within the jurisdiction of the United States to the deprivation of any rights, privileges, or immunities secured by the Constitution of the United States, shall, any such law, statute, ordinance, regulation, custom, or usage of the State to the contrary notwithstanding, be liable to the party injured in any action at law, suit in equity, or other proper proceeding for redress: and no proceeding to be prosecuted in the several district or circuit courts of the United States, with and subject to the same rights of appeal, review upon error, and other remedies provided in like cases in such courts, under the provisions of the act of the ninth of April, eighteen hundred and sixty-six, entitled "An act to protect all persons in the United States in their civil rights, and to furnish the means of their vindication," and the other remedial laws of the United States which are in their nature applicable in such cases.

Sec. 2. That if two or more persons within any State or Territory of the United States shall conspire together to overthrow, or to put down, or to destroy by force the Government of the United States, or to levy war against the United States, or to oppose by force the authority of the Government of the United States, or by force,

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF LOUISIANA

BRUCE WASHINGTON,
Individually and
GREGORY LANE, Individually, CIVIL ACTION NO.
2:22-CV-632

Plaintiffs,
v. JUDGE LANCE M. AFRICK

RANDY SMITH, in his
individual capacity as
SHERIFF OF ST. TAMMANY
PARISH, LOUISIANA, et al, MAGISTRATE JUDGE
MICHAEL NORTH

Defendants.

* * * * *

TRANSCRIPT OF THE VIDEOTAPED DEPOSITION OF:

ALEXANDER JAMES THOMAS,

TAKEN ON BEHALF OF PLAINTIFFS, REPORTED IN THE ABOVE
ENTITLED AND NUMBERED CAUSE BY YOLANDA J. PENA,
CERTIFIED COURT REPORTER FOR THE STATE OF LOUISIANA.

* * * * *

REPORTED AT THE LAW OFFICES OF:

MILLING BENSON WOODWARD L.L.P.

68031 CAPITAL TRACE ROW

MANDEVILLE, LOUISIANA 70471

COMMENCING AT 9:51 A.M., ON NOVEMBER 14, 2022.

1 Q. What about at the time that you pulled him out
2 of the vehicle and ended up doing the pat-down?

3 A. The first time I learned he had a warrant was
4 when we did the warrant check and the record check on
5 the radio.

6 Your binder is falling.

7 Q. Does Washington asking why he has to answer
8 questions make it seem like he might pose a danger?

9 A. Danger, no. It makes him seem like he's not
10 willing to participate in the investigation to see if
11 he is committing any -- any other crimes.

12 Q. Is refusal to cooperate grounds for performing
13 a frisk, according to STPSO policy?

14 A. No, sir.

15 Q. If Mr. Washington had said that he was not
16 carrying weapons or just said "no" in response to your
17 question as opposed to saying, "I don't tote weapons,"
18 would you still have requested to pat him down?

19 A. [REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

25 [REDACTED]

1 [REDACTED] They have the right to refuse in most
2 cases. Same thing in this case. When I asked him, he
3 had the right to refuse, but he didn't and provided the
4 consent to me.

5 Q. What is your training with regard to what
6 constitutes consent to a search?

7 A. I don't understand your...

8 Q. What in your mind constitutes -- if you say
9 "Can I pat you down?" --

10 A. Uh-huh.

11 Q. -- and I don't respond verbally --

12 A. Okay.

13 Q. -- what sorts of body language indicate that
14 I'm consenting to being searched?

15 A. Okay. So in -- in this particular case, when
16 I asked him, "Hey, man, can I pat you down for weapons
17 or for weapons for officer safety?" or what verbiage I
18 used, he turned away from me. He placed his hands
19 either on the vehicle or right above the vehicle. I'm
20 not exactly sure. And he spread his legs, which --
21 like I told you earlier in the day, I worked in
22 corrections for over four years.

23 I've done thousands of pat-downs, and that is
24 the most common pat-down position. And anyone that has
25 been involved in a -- the criminal justice setting,

ST. TAMMANY PARISH SHERIFF'S OFFICE THROUGH LT. ROBERT GOLDING on 10/11/2023

1 UNITED STATES DISTRICT COURT
2 FOR THE EASTERN DISTRICT OF LOUISIANA
3 BRUCE WASHINGTON, CIVIL ACTION NO.
4 INDIVIDUALLY AND GREGORY 2:22-cv-632
5 LANE, INDIVIDUALLY
6 JUDGE LANCE M. AFRICK
7 VERSUS MAGISTRATE JUDGE
8 MICHAEL NORTH
9
10 RANDY SMITH, IN HIS
11 OFFICIAL CAPACITY AS
12 SHERIFF OF ST. TAMMANY
13 PARISH, LOUISIANA;
14 JACKSON BRIDEL IN HIS
15 INDIVIDUAL CAPACITY;
16 ALEXANDER THOMAS IN HIS
17 INDIVIDUAL CAPACITY;
18 SHAUN WOOD IN HIS
19 INDIVIDUAL CAPACITY; AND
20 JOHN DOE EMPLOYEE OF THE
21 ST. TAMMANY PARISH
22 SHERIFF'S OFFICE IN
23 THEIR INDIVIDUAL
24 CAPACITIES
25

16 VIDEOTAPED RULE 30(b)(6) DEPOSITION OF ST.
17 TAMMANY PARISH SHERIFF'S OFFICE, through its
18 corporate representative, LIEUTENANT ROBERT
19 GOLDING, 39395 PINE STREET, PEARL RIVER,
20 LOUISIANA 70452, taken at the LAW OFFICES OF
21 MILLING BENSON WOODWARD, LLP, 68031 CAPITAL TRACE
22 ROW, MANDEVILLE, LOUISIANA 70471, in the
23 above-entitled cause on the 11th day of October,
24 2023.
25

ST. TAMMANY PARISH SHERIFF'S OFFICE THROUGH LT. ROBERT GOLDING on 10/11/2023

262

1 were any -- again, any e-mails or other available
2 communications that is asking regarding any type
3 of trainings, policies, or legal and compliance
4 guidelines regarding consent searches and officer
5 safety pat downs. Okay. Between 2020 and 2022.

6 Again, I can tell you that from a
7 training standpoint, the sheriff's office --

8 [REDACTED]

[REDACTED]

[REDACTED]

[REDACTED] I did not need to research that.

12 That was -- I was present for those times, and
13 nothing in there has changed.

14 Beyond that, I, again, did e-mail
15 searches, because, if there's communication, it's
16 going to go through e-mail, and [REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

22 Q. And to confirm, you were looking for
23 communications related to changes to training and
24 policies?

25 A. I was looking for communications



St. Tammany Parish Sheriff's Office - LA



Slidell, LA, US

Document generated: 12 Jan 2024 - 11:32:07 -06:00 by Sergeant Buckner, Jeannine(3154)

Audit Trail Date Range: 11 Oct 2023 - 12 Jan 2024

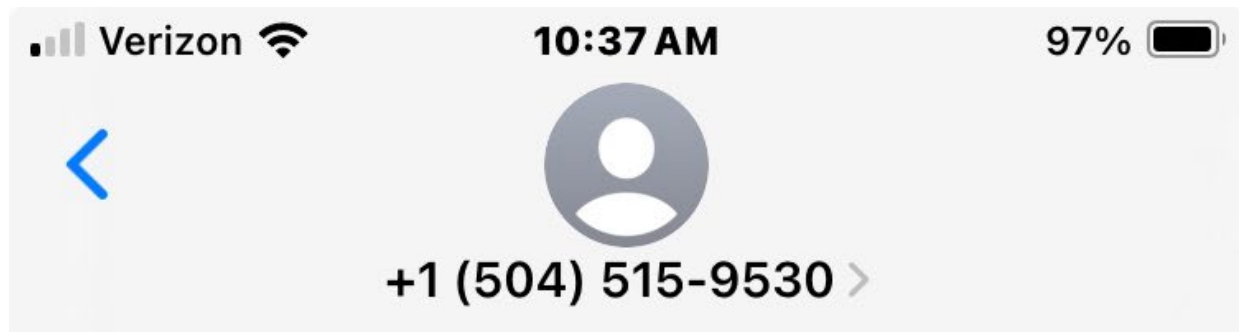
EVIDENCE AUDIT TRAIL

Evidence	Source
Evidence ID 2023196918 Categories Traffic Stops, Citations, and Crash Investigations Title Axon Body 3 Video 2023-10-08 2235 X60314774	Device Type Axon Body 3 Device Name X60314774 Serial Number X60314774
Document Checksum Sha2-5f3e229261e12dc92e48fc475ad4ef5c932f2c71b8f43355c14eb901d955590d Record Start 08 Oct 2023 22:35:40 Uploaded 11 Oct 2023 20:33:36 Uploader Dy Searle, Douglas (Badge ID: 3999) Unique ID 94806C83300248C8B166423FBCD1B6FD	Usage Page views 10 File downloads 1 Video playbacks 8 Last Viewed Or Downloaded On 12 Jan 2024 11:32:06

#	Date	Time	User	Activity
1	08 Oct 2023	22:35:40 (-05:00)	System	Recording started due to button press Pre-event audio recording: Disabled Video mask: Disabled
2	08 Oct 2023	22:42:38 (-05:00)	System	Recording stopped due to button press
3	11 Oct 2023	20:32:06 (-05:00)	System	Evidence Record Created
4	11 Oct 2023	20:32:06 (-05:00)	Dy Searle, Douglas (Badge ID: 3999) Username: dsearle20 User ID: 8230a4b96e39479ca28de846889f8351	Evidence title added: 'Axon Body 3 Video 2023-10-08 2235 X60314774'
5	11 Oct 2023	20:32:06 (-05:00)	System	Evidence upload started when camera was docked
6	11 Oct 2023	20:33:36 (-05:00)	System	Evidence Uploaded with Checksum. Computed Checksum: TREE-1024k 089c66779ac3c23f0bdadc35ddca706edfeac57b4cf30c31 0d19c3812ce6f74a15
7	11 Oct 2023	20:33:36 (-05:00)	System	Evidence Authenticity Validated. Device Serial Number: X60314774
8	11 Oct 2023	20:33:36 (-05:00)	System	Evidence successfully uploaded when camera was docked
9	11 Oct 2023	20:33:37 (-05:00)	System	System Detected Incorrect Recorded Duration Recorded duration changed from 447.181 to 447.18.
10	11 Oct 2023	20:33:37 (-05:00)	System	Evidence automatically deleted from device after successful upload when docked
11	11 Oct 2023	20:33:38 (-05:00)	System	Evidence Checksum Recomputed. Computed Checksums: TREE-1024k 089c66779ac3c23f0bdadc35ddca706edfeac57b4cf30c31 0d19c3812ce6f74a15 SHA-256 5f3e229261e12dc92e48fc475ad4ef5c932f2c71b8f43355c14eb901d955590d

#	Date	Time	User	Activity
12	11 Oct 2023	21:48:43 (-05:00)	Dy Searle, Douglas (Badge ID: 3999) Username: dsearle20 User ID: 8230a4b96e39479ca28de846889f8351	Evidence Record Accessed. Client IP Address: 68.156.91.2
13	11 Oct 2023	21:48:46 (-05:00)	Dy Searle, Douglas (Badge ID: 3999) Username: dsearle20 User ID: 8230a4b96e39479ca28de846889f8351	Media File Buffered by System at Page Load. Client IP 68.156.91.2
14	11 Oct 2023	21:48:52 (-05:00)	Dy Searle, Douglas (Badge ID: 3999) Username: dsearle20 User ID: 8230a4b96e39479ca28de846889f8351	Evidence Record Streamed. Client IP Address: 68.156.91.2
15	11 Oct 2023	21:50:38 (-05:00)	Dy Searle, Douglas (Badge ID: 3999) Username: dsearle20 User ID: 8230a4b96e39479ca28de846889f8351	Category 'Traffic Stops, Citations, and Crash Investigations' Added
16	18 Oct 2023	14:31:05 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Evidence Record Accessed. Client IP Address: 68.156.91.2
17	18 Oct 2023	14:31:07 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Media File Buffered by System at Page Load. Client IP 68.156.91.2
18	18 Oct 2023	14:31:13 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Evidence Record Streamed. Client IP Address: 68.156.91.2
19	18 Oct 2023	14:31:32 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	External ID '2023196918' added
20	18 Oct 2023	14:33:55 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Media File Buffered by System at Page Load. Client IP 68.156.91.2
21	18 Oct 2023	14:34:15 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Annotation 'Reviewed for PRR #Z000572' Added
22	18 Oct 2023	14:34:26 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Media File Buffered by System at Page Load. Client IP 68.156.91.2
23	18 Oct 2023	14:34:27 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Redaction Studio loads successfully with Redaction_ID 68984d4f-df64-4525-817f-8b41a9c64c71. Client IP Address: 68.156.91.2
24	18 Oct 2023	14:49:40 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Evidence Record Accessed. Client IP Address: 68.156.91.2
25	18 Oct 2023	14:49:41 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Media File Buffered by System at Page Load. Client IP 68.156.91.2
26	18 Oct 2023	14:49:46 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Evidence Record Streamed. Client IP Address: 68.156.91.2
27	18 Oct 2023	14:55:58 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Evidence Record Accessed. Client IP Address: 68.156.91.2
28	18 Oct 2023	14:56:00 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Media File Buffered by System at Page Load. Client IP 68.156.91.2
29	18 Oct 2023	14:56:00 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Redaction Studio loads successfully with Redaction_ID 68984d4f-df64-4525-817f-8b41a9c64c71. Client IP Address: 68.156.91.2
30	18 Oct 2023	14:56:10 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Redaction Studio evidence extraction request received.
31	18 Oct 2023	14:56:20 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Media File Buffered by System at Page Load. Client IP 68.156.91.2
32	18 Oct 2023	14:58:15 (-05:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Video Clip Added: "(Extraction 1.1) Axon Body 3 Video 2023-10-08 2235 X60314774" (00:00:00 to 00:00:00) Evidence ID fdb89e288452451b95a3d9190802bdc0 URL: https://sttammanysola.evidence.com/axon/evidence?ev_idence_id=fdb89e288452451b95a3d9190802bdc0

#	Date	Time	User	Activity
33	30 Nov 2023	12:55:55 (-06:00)	Capt Galloway, Dale (Badge ID: 384) Username: galld20 User ID: 8a7dd5464d6b4412b900c6e5a38b13eb	Evidence Record Accessed. Client IP Address: 68.156.91.2
34	30 Nov 2023	12:55:57 (-06:00)	Capt Galloway, Dale (Badge ID: 384) Username: galld20 User ID: 8a7dd5464d6b4412b900c6e5a38b13eb	Media File Buffered by System at Page Load. Client IP 68.156.91.2
35	30 Nov 2023	12:56:01 (-06:00)	Capt Galloway, Dale (Badge ID: 384) Username: galld20 User ID: 8a7dd5464d6b4412b900c6e5a38b13eb	Evidence Record Streamed. Client IP Address: 68.156.91.2
36	30 Nov 2023	12:56:52 (-06:00)	Capt Galloway, Dale (Badge ID: 384) Username: galld20 User ID: 8a7dd5464d6b4412b900c6e5a38b13eb	Evidence Record Downloaded; Internal Record ID: FILE:B570CE9269EB4BD4B30EB7E6AF1742FE@D6CDCA58BC8D4A13B6796CE6D3008CA4 Client IP Address: 68.156.91.2
37	30 Nov 2023	16:50:32 (-06:00)	Dy Searle, Douglas (Badge ID: 3999) Username: dsearle20 User ID: 8230a4b96e39479ca28de846889f8351	Evidence Record Accessed. Client IP Address: 68.156.91.2
38	30 Nov 2023	16:50:35 (-06:00)	Dy Searle, Douglas (Badge ID: 3999) Username: dsearle20 User ID: 8230a4b96e39479ca28de846889f8351	Media File Buffered by System at Page Load. Client IP 68.156.91.2
39	30 Nov 2023	16:50:41 (-06:00)	Dy Searle, Douglas (Badge ID: 3999) Username: dsearle20 User ID: 8230a4b96e39479ca28de846889f8351	Evidence Record Streamed. Client IP Address: 68.156.91.2
40	12 Dec 2023	12:14:33 (-06:00)	Dy Searle, Douglas (Badge ID: 3999) Username: dsearle20 User ID: 8230a4b96e39479ca28de846889f8351	Evidence Record Accessed. Client IP Address: 68.156.91.2
41	12 Dec 2023	12:14:35 (-06:00)	Dy Searle, Douglas (Badge ID: 3999) Username: dsearle20 User ID: 8230a4b96e39479ca28de846889f8351	Media File Buffered by System at Page Load. Client IP 68.156.91.2
42	12 Dec 2023	12:14:47 (-06:00)	Dy Searle, Douglas (Badge ID: 3999) Username: dsearle20 User ID: 8230a4b96e39479ca28de846889f8351	Evidence Record Streamed. Client IP Address: 68.156.91.2
43	15 Dec 2023	08:36:35 (-06:00)	Sgt Touns III, Albert (Badge ID: 1204) Username: ajtouns20 User ID: 3ef98171d3904949931afec1d7277fb2	Evidence Record Accessed. Client IP Address: 68.156.91.2
44	15 Dec 2023	08:36:37 (-06:00)	Sgt Touns III, Albert (Badge ID: 1204) Username: ajtouns20 User ID: 3ef98171d3904949931afec1d7277fb2	Media File Buffered by System at Page Load. Client IP 68.156.91.2
45	15 Dec 2023	08:37:05 (-06:00)	Sgt Touns III, Albert (Badge ID: 1204) Username: ajtouns20 User ID: 3ef98171d3904949931afec1d7277fb2	Evidence Record Streamed. Client IP Address: 68.156.91.2
46	15 Dec 2023	09:11:29 (-06:00)	Sgt Francois, Frank (Badge ID: 4039) Username: ffrancois20 User ID: 498858d8692948b994856acb2fe05bcc	Evidence Record Accessed. Client IP Address: 68.156.91.2
47	15 Dec 2023	09:11:32 (-06:00)	Sgt Francois, Frank (Badge ID: 4039) Username: ffrancois20 User ID: 498858d8692948b994856acb2fe05bcc	Media File Buffered by System at Page Load. Client IP 68.156.91.2
48	15 Dec 2023	09:11:33 (-06:00)	Sgt Francois, Frank (Badge ID: 4039) Username: ffrancois20 User ID: 498858d8692948b994856acb2fe05bcc	Evidence Record Streamed. Client IP Address: 68.156.91.2
49	12 Jan 2024	11:30:54 (-06:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Evidence Record Accessed. Client IP Address: 68.156.91.2
50	12 Jan 2024	11:30:56 (-06:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Media File Buffered by System at Page Load. Client IP 68.156.91.2
51	12 Jan 2024	11:31:05 (-06:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Evidence Audit Trail Downloaded
52	12 Jan 2024	11:31:52 (-06:00)	Sgt Buckner, Jeannine (Badge ID: 3154) Username: buckj20 User ID: 39d23b7369574c23aa406dd1b8229c2c	Evidence Audit Trail Downloaded



Text Message
Tue, Dec 5 at 4:40 PM

414 N. Causeway Blvd
Mandeville. Suite B
Can come alone.
Nobody else will be
allowed to sit in during
the interview



Sent from my iPhone

I.A. Pro 2023-25

ST. TAMMANY PARISH SHERIFF'S OFFICE
PUBLIC INTEGRITY BUREAU

INVESTIGATION DATE: November 30, 2023

INVESTIGATOR: Sergeant Frank J. Francois Jr.
St. Tammany Parish Sheriff's Office
Public Integrity Bureau
414 N. Causeway Boulevard, Mandeville, La.
Suite B
Phone Number: (985) 726-7846

COMPLAINANT: Bruce Washington
416 Southern Dr.
Bogalusa, La., 70427
Phone: (985) 284-1945

INVOLVED EMPLOYEE: Deputy Douglas Searle
Employee #: 3999
St. Tammany Parish Sheriff's Office
Patrol
4th District

I.A. Pro 2023-25

NARRATIVE

On November 27, 2023, Sergeant Frank Francois received a telephone message from Bruce Washington indicating that he would like to make an appointment so that he could file a complaint. When Sergeant Francois returned the call on the same date, Washington did not answer. Later that same date, Sergeant Francois attempted to telephone Washington for the second time. However, a female answered the phone and identified herself as Washingtons' mother, Ms. Pearl. Sergeant Francois asked her to relay a message to Washington.

On November 28, 2023, Sergeant Francois attempted to call Washington again and there wasn't an answer, so he left another message. On November 30, 2023, Sergeant Francois spoke to Washington, via telephone, and set a tentative appointment date for December 5, 2023 and that he would have to make contact, before 2:00 P.M. As of 2:00 P.M. on December 5, 2023, Washington failed to call or show up. On December 5, 2023, approximately 2:09 P.M., Washington telephoned, however there wasn't anyone in the office at that time. Eventually, Washington's new appointment was set for December 7, 2023, at 1:00 P.M. Sergeant Francois provided Washington with the address of the Public Integrity Bureau and was advised that he alone would be allowed inside, while giving his statement.

On December 7, 2023, Sergeant Francois met Washington in the parking lot of the P.I.B. Shortly afterward, Zoe Lillian arrived and identified herself as Washingtons' legal counsel. Sergeant Francois informed Lillian that she was not allowed inside while Washington gives his statement. Lillian wanted an explanation and Sergeant Francois indicated none was required and invited Washington inside to give his statement. Washington refused to go inside and give his statement without his legal counsel present. Sergeant Francois informed Washington that he understood and told him if he changes his mind, he is welcome to come inside and give his statement. Several minutes had past, when Lillian came to P.I.B. and asked to print out Washington's statement that she prepared on her laptop. Sergeant Francois invited both Washington and Lillian inside, where Lillian was able to download Washington's statement onto a zip-drive that Captain Dale Galloway had provided. Once Lillian completed the download, Captain Galloway sent Washington's statement to the printer and provided Lillian with a copy. Captain Galloway had Washington sign his statement and that concluded the interaction.

REVIEW OF BRUCE WASHINGTON'S STATEMENT

Washington stated that Deputy Douglas Searle followed him from Covington to just before the parish line, near the town of Sun, when Dy. Douglas activated his lights and pulled him over. Dy. Douglas approached on foot and informed Washington that a check on his license plate indicated that he does not have insurance. Washington informed Dy. Douglas that he did have insurance and they continued to talk for approximately eight to ten minutes before Dy. Douglas returned to his patrol vehicle with his license.

Washington went on to state that he was nervous and scared, because he was out in the middle of nowhere, in the dark by himself with Dy. Searle. He believed his life was in jeopardy.

Washington also believes that Dy. Searle took pictures of his driver's license and insurance information, with his personal cellular phone.

Washington believes he has been harassed and that is his reason for filing the complaint.

I.A. Pro 2023-25

INTERVIEW WITH DEPUTY DOUGLAS SEARLE

On Tuesday, December 12, 2023, Sergeant Frank Francois, accompanied by Captain Dale Galloway conducted an interview with Deputy Douglas Searle. Sergeant Francois provided a preamble to the interview by informing Dy. Searle as to the reason for his summoned presence in the Public Integrity Bureau. After which, Dy. Searle provided the following information.

To the best of his recollection, considering it has been more than two months since the incident, he executed a traffic stop on Washington, because his license plate was not illuminated properly. Washington caught his attention on Hwy. 21. Washington turned left onto the four lane section of Hwy. 21, and proceeded north toward Bogalusa. He then made up his mind to pull Washington over and waited until he came to a better lighted area to execute the traffic stop, which happened to be near the intersection of Hwy. 16. He exited his vehicle and approached Washington from the passenger side of his vehicle. He then introduced himself and informed Washington as to why he was being pulled over. He then requested proof of insurance and asked Washington for his driver's license.

At this point in the interview, Sergeant Francois asked Deputy Searle if he activated his body worn camera and he responded with the following. "So I did not activate my camera initially, I literally just forgot".

As he returned to his patrol unit he noticed his b.w.c. was not on and activated it at that time. He then proceeded with a routine N.C.I.C. check of Washington. He does not remember running Washington's license plate to check for verification of insurance, but remembers that initially Washington did not provide proof. After completing the routine checks he returned to the driver's side window, returned Washingtons' driver License and informed him that he was free to go.

Sergeant Francois asked Dy. Searle if upon further inspection of Washingtons' vehicle, had he discover the license plate was illuminated in anyway. Dy. Searle advised that he did not inspect the illuminating condition of Washington's vehicle after the stop, but reiterated that Washington license plate was not readable in the darkness, at the time of the traffic stop.

At this time in the interview, Captain Galloway asked Dy. Searle the following questions, which are paraphrased, along with the answer.

Question: Were you aware that Washington was a black male before you decided to execute a traffic stop?

Answer: Absolutely not... I didn't know if it was a male or female.

Question: Do you consciously pull over black males just because they are black males?

Answer: Absolutely not...

Sergeant Francois asked Dy. Searle one finale question and that was if he knew Washington prior to the traffic stop in question, to which he stated he did not.

I.A. Pro 2023-25

SUMMARY AND FINDINGS

In the typed complaint, written by Mr. Bruce Washington's legal representative, Zoe Lillian, as he dictated it, describes a traffic stop executed by Deputy Douglas Searle, on October 8, 2023, after dusk. The stop took place on the four lane section of Hwy 21 near the intersection with Hwy. 16. According to Washington, Deputy Douglas followed him for approximately twenty miles before he initiated the traffic stop. When Deputy Douglas made contact with Washington he informed him that his license plate indicated that he does not have insurance. Washington pleaded his case and Deputy Douglas returned to his patrol unit. When Deputy Douglas returned, he informed Washington to have a nice day and the traffic stop was apparently over with.

Upon reviewing all documentation of this incident, Sergeant Francois learned the following information. Deputy Douglas informed dispatch approximately 22:36:26 that he wanted to initiate an N.C.I.C. check on Bruce Washington. At 22:37:27 dispatch inquired as to what he was actually working on and Deputy Douglas advised he was on a traffic stop and gave his location. At 22:40:47 dispatch notified that Washington has history, but is not currently wanted. At 22:41:18 Deputy Douglas exited his patrol unit and walked back to the driver's side window of Washington's vehicle and informed him to have a great night and that he was good to go. At that point, Washington inquired for his name and badge number, which Deputy Searle immediately gave. Washington indicated that he would have to write that down and Deputy Searle stated "yes sir, that is fine" and patiently waited for Washington to find something to write with and write on. At 22:42:28 Deputy Douglas informed Washington to have a great night and Washington replied in kind. At 22:42:38 Deputy Douglas turned off his camera, as he walked back to his patrol unit.

During the analysis of all official documentation, Sergeant Francois discovered that Deputy Douglas' body worn camera was not activated until he returned to his patrol unit to make his routine N.C.I.C. check on Washington, and according to the time depicted on his b.w.c., it was 22:35:11. The b.w.c. was utilized for the rest of his interaction with Washington. The recorded footage corroborates what is stated in the previous paragraph and it appears that Deputy Searle was polite and completed the incident within the routine duration of a typical traffic stop.

While analyzing Deputy Searle's body worn camera footage, Sergeant Francois learned that Deputy Searle has initiated sixteen traffic stops across the duration of September 1, 2023 and December 12, 2023 and the demographic of such were seven white females, six white males, two black males and possibly one Spanish male.

Taking all available information under consideration, it appears that Deputy Searle's traffic stop was within the parameters of the law and the St. Tammany Parish Sheriff's Office policy and regulations. However, this investigation revealed that Deputy Searle did not utilize his body worn camera in accordance with the St. Tammany Parish Sheriff's Office policy, specifically:

Chapter 08 – Section 43

USE REQUIRED

- . traffic stops and traffic enforcement activities

I.A. Pro 2023-25

In conclusion, Bruce Washington's complaint of being harassed is found to be without merit. In regards to Deputy Searle's violation of Office policy, pertaining to the use of his body camera, will be referred to his immediate supervision for the disciplinary outcome, if any is to be applied.



ST. TAMMANY PARISH SHERIFF'S OFFICE EMPLOYEE COUNSELING FORM

Employee Name: Douglas Searle	Rank: Patrol Deputy
Division: <i>Criminal Patrol</i>	Department: <i>36</i>
Date of Incident: October 08 th , 2023	Time of Incident: 2235 Hrs.

Reason for Counseling:

- | | |
|--|--|
| <input type="checkbox"/> INSUBORDINATION
<input type="checkbox"/> EXCESSIVE ABSENCES OR LATENESS
<input type="checkbox"/> VIOLATION OF SAFETY RULES
<input type="checkbox"/> REFUSAL TO PERFORM ASSIGNED WORK | <input type="checkbox"/> DISRUPTIVE WORK BEHAVIOR
<input type="checkbox"/> VIOLATION OF RULES/POLICY
<input checked="" type="checkbox"/> UNSATISFACTORY WORK PERFORMANCE
<input type="checkbox"/> OTHER (See details below) |
|--|--|

Disciplinary Action:

- | | |
|--|---|
| <input checked="" type="checkbox"/> WRITTEN REPRIMAND
<input type="checkbox"/> SUSPENSION
<input type="checkbox"/> OTHER (See details below) | <input type="checkbox"/> DISCHARGE
<input type="checkbox"/> DEMOTION/TRANSFER
<input type="checkbox"/> COMMENDATION |
|--|---|

Nature of incident:

Please describe in a complete but concise manner, exactly what behavior the deputy displayed which caused this counseling form to be issued. Please provide all relevant information, including names and dates.

On December 12, 2023, Lieutenant John Mineo was contacted by the Internal Affairs Division regarding a complaint on a Traffic stop that Deputy Douglas Searle # 486. made on October 8th 2023. Where his (BWC) only recorded part of the traffic stop.

Deputy Searle's Supervisors reviewed Deputy Searle's body-worn camera (BWC) regarding a traffic stop made on October 8th 2023 at approximately 2235 hours. The stop was made on Hwy 21 North of Hwy 16.

While reviewing Deputy Searle's body-worn camera (BWC), it begins at 2235 hours with Deputy Searle in the driver seat of his patrol car performing a records check for the driver with central dispatch. Deputy Searle returned to the driver's vehicle and returned the driver's information. The initial traffic stop was not recorded by Deputy Searle and crucial parts of the traffic stop were missed, by Deputy Searle failure to turn on his (BWC) at the initial time of stop.

Due to the above circumstances, Deputy Searle violated **08:1250 Body Worn Cameras (Deactivation), which would follow under Group 1 DR.03.09.16.01(B) Inadequate or unsatisfactory job performance.**

Corrective action to be taken:

what steps will employee to take to correct their inappropriate work behavior?

Deputy Searle, will be verbally counseled by his supervisors to understand the importance of activating the audio on the (BWC) at the initial contact of a call. Deputy Searle will also review the (BWC) policy with supervisors to refresh his knowledge of this policy.

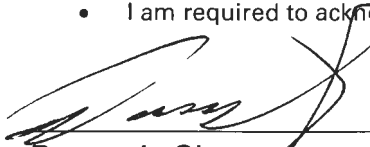
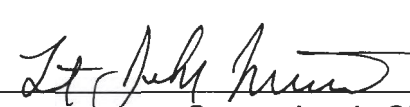
Employee's comments:

☒ I agree with the action taken for the following reason(s): ☐ I disagree with the action taken for the following reason(s):

Acknowledgement:

I acknowledge that I have today received counseling and I have been advised of the following rights:

- A written record of reprimand/counseling shall be maintained.
- I have the right to review the record and respond in writing.
- The form shall become a part of my personnel file.
- I am required to acknowledge this report by signing below.

 12.17.23 Deputy's Signature Date
 12.17.23 Supervisor's Signature Date

The above offense(s) or commendation has been noted and are made a part of the above deputy's personnel file as of this date.

Director of Human Resources Date

Prior counseling record:

DATE: _____ COUNSELING ACTION: _____

DATE: _____ COUNSELING ACTION: _____

DATE: _____ COUNSELING ACTION: _____

ORIGINAL TO HUMAN RESOURCES • COPY TO EMPLOYEE • COPY TO SUPERVISOR

VIA EMAIL & REQUEST PORTAL

St. Tammany Parish Sheriff's Office
Attn: Jeannine Buckner
P.O. Box 1120
Covington, LA 70434
stpsa@govqa.us

Re: Public Records Request

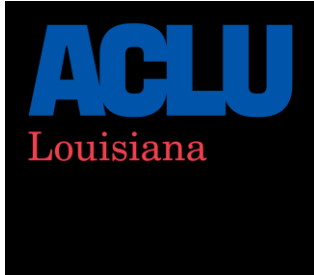
November 9, 2023

Dear Ms. Buckner,

We write on behalf of our client, Mr. Bruce Washington, to request documents pursuant to the Public Records Act of Louisiana, La. Rev. Stat. Ann. § 44:1 *et seq.* For purposes of this request, the term “records” includes, but is not limited to, any type of “public record,” as that term is defined in La. Rev. Stat. Ann. § 44:1(A)(2)(a). The term “officer” refers to officers employed by the St. Tammany Parish Sheriff's Office. “Traffic citations” refer to summonses or citations issued for one or more motor vehicle violation(s).

1. Records of traffic citations issued by the St. Tammany Parish Sheriff's Office in January 2023, including the ticket number, statute, statute description, ticket date, location, and demographic information of each individual issued a citation by an officer. Demographic information encompasses all information recorded by the St. Tammany Parish Sheriff's office, including race, sex, and age.
2. Records of vehicle stops effected by St. Tammany Parish Sheriff's Office officers in January 2023, including the demographic information of each stopped individual. Demographic information encompasses all information recorded by the St. Tammany Parish Sheriff's Office, but is not limited to, race, sex, and age. This request includes records of field interview and/or field contact cards.

Under the provisions of La. Rev. Stat. Ann. § 44:32, if you raise a question as to whether any of the records requested is a public record, you are required to notify in writing the person making the request of your determination and the reasons, including the legal basis. Notice shall be made within three days of the receipt of the request, exclusive of Saturdays, Sundays, and legal public holidays. If you claim exemption for a record or



504-522-0617
laaclu.org

Alanah Odoms
Executive Director

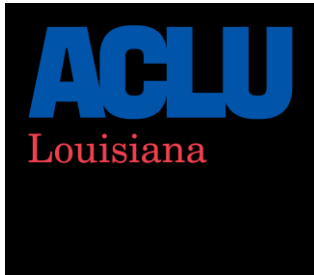
records under the Public Records Act, or any other statute, include for each record the section of law under which exemption is claimed and your reasons for believing the statute is applicable to the record.

Under the provisions of La. Rev. Stat. Ann. § 44:33, if the public record is not immediately available, you are required to certify this in writing promptly, and in your certificate fix a day and hour within three days, exclusive of Saturdays, Sundays, and legal public holidays, for the exercise of the right granted in the Public Records Act.

Under La. Rev. Stat. Ann. § 44:34, “[i]f any public record applied for by any authorized person is not in the custody or control of the person to whom the application is made, such person shall promptly certify this in writing to the applicant, and shall in the certificate state in detail to the best of his knowledge and belief, the reason for the absence of the record from his custody or control, its location, what person has custody of the record and the manner and method in which, and the exact time at which it was taken from his custody and control. He shall include in the certificate ample and detailed answers to inquiries of the applicant which may facilitate the exercise of the right granted by this Chapter.”

If you are invoking La. Rev. Stat. Ann. § R.S. 44:34 to deny this request, please give “ample and detailed answers” to the following “inquiries”:

1. Is a copy of the requested public record usually located in your office?
2. Why is your copy of the requested public record absent from your office?
3. Where is your copy of the requested public record?
4. Who has received a copy of the requested public record?
5. How and from whom did the present custodian gain control of your copy of the requested public record?
6. What was the exact time your copy of the public record was taken from your custody and control?
7. When will your copy of the requested public record be returned to your office?
8. Is there any other public official who has a copy of the requested record?
9. What is/are the name(s) of anyone who has a copy of the requested public record?
10. What is/are the location(s) where the public record can be viewed?



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Executive Director

11. What are the hours and dates when the requested public record can be viewed?

Please contact us when the requested materials are ready to be provided. We request that any and all documents that are available be made available in electronic form. This request includes any documents that are in paper form, but can be scanned to electronic form, as well as digital copies of any recordings.

For all immediately available documents and recordings responsive or partially responsive to this request, please proceed without further approval and send us an invoice along with the records. For those documents that cannot be produced in electronic form, if the cost of copies does not exceed \$50.00, please proceed without further approval and send us an invoice with the records. If the cost of copies will exceed \$50.00, please call to advise us and gain approval to proceed.

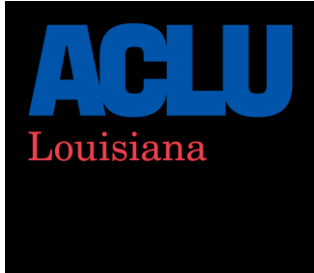
As a reminder, you have a legal obligation to preserve public records. See La. Rev. Stat. Ann. § 44:36(a) (“All persons and public bodies having custody or control of any public record ... shall exercise diligence and care in preserving the public record.”). Additionally, failure to abide by the Public Records Law may result in certain penalties and the award of attorney’s fees. We trust this will not be an issue in this case, and we look forward to your cooperation. Thank you for considering our request. Please email us with any questions.

Sincerely,

[Redacted Signature]

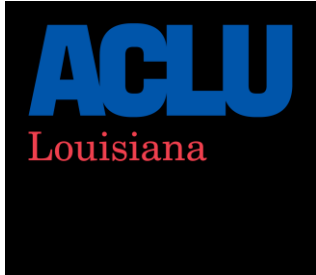
Zoë Lillian

Attorney (*admitted to the New York Bar, not admitted to the Louisiana Bar*)
zlillian@laaclu.org
347.933.3049



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Alanah Odoms
Executive Director



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Alanah Odoms
Executive Director

VIA REQUEST PORTAL

St. Tammany Parish Sheriff's Office
Attn: Denise Mancuso
P.O. Box 1120
Covington, LA 70434
stpsa@govqa.us

Re: Public Records Request

December 1, 2023

Dear Ms. Mancuso,

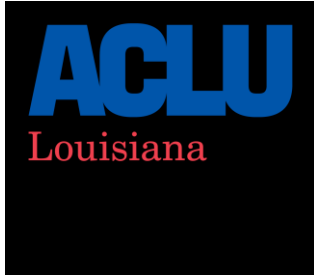
We write on behalf of our client, Mr. Bruce Washington, to request documents pursuant to the Public Records Act of Louisiana, La. Rev. Stat. Ann. § 44:1 *et seq.* For purposes of this request, the term “records” includes, but is not limited to, any type of “public record,” as that term is defined in La. Rev. Stat. Ann. § 44:1(A)(2)(a).

Request No. 1: All Event Statistics Reports generated by Denise Mancuso in between November 14, 2023 and November 30, 2023 for which the search criterion “Person Race” is anything but “ANY.”

Request No. 2: All Event Statistics Reports generated by any other STPSO employee in between November 14, 2023 and November 30, 2023 for which the search criterion “Person Race” is anything but “ANY.”

Request No. 3: All Event Statistics Reports generated by an STPSO-contracted vendor or other third-party supplier in between November 14, 2023 and November 30, 2023 for STPSO which the search criterion “Person Race” is anything but “ANY.”

We understand that your position is that certain public records responsive to these requests may not be accurate or genuinely responsive to a previous and distinct public records request. Please note that whether these public records are accurate or responsive to a distinct records request does not affect the public nature of these records and their responsiveness to this request.



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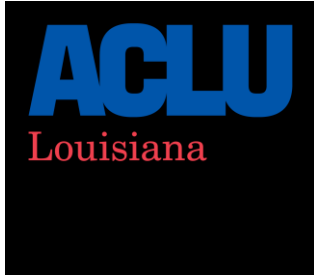
Alanah Odoms
Executive Director

Pursuant to La. Rev. Stat. Ann. § 44:33, please present as many you have available for onsite review on Tuesday, December 5th at 11:00 AM. As you have previously confirmed that these public records exist, are or were in your custody and control, and at least some, if not all, have been shared with at least one other STPSO employee or department via e-mail or other electronic means, we are confident that many, if not all, are easily accessible and immediately available for review.

If any of the public records responsive to this request are no longer within your custody or control, pursuant to La. Rev. Stat. Ann. § 44:34, please promptly certify this in writing, stating “in detail to the best of [your or the STPSO’s] knowledge and belief, **the reason for the absence of the record** from his custody or control, its **location**, what person has custody of the record and **the manner and method in which, and the exact time at which it was taken from [your or the STPSO’s] custody and control.**” Please “include in the certificate ample and detailed answers to inquiries of the applicant which may facilitate the exercise of the right granted by this Chapter.”

If you are invoking La. Rev. Stat. Ann. § R.S. 44:34 to deny this request and/or deny access to any documents responsive to this request, **please give “ample and detailed answers” to the following “inquiries”:**

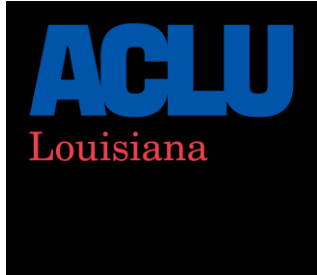
1. Are there any records or copies of records responsive to this request that are no longer in your custody or control?
2. Who has received a copy of this requested public record?
3. Why is your copy of the requested public record absent from your office?
4. Did you and/or another STPSO employee and/or an STPSO-controlled or outsourced system destroy all copies of this requested public record?
 - a. If so, who or what destroyed all copies of this requested public record?
 - b. If so, why were all copies of this requested public record destroyed?
 - c. If so, when was each copy of this requested public record destroyed?
 - d. Is it STPSO’s policy to destroy all copies of this type of public record?
5. Did you confirm that no other individual or department has a copy of this requested public record?
6. Did you confirm that this requested public record is not an attachment to any emails exchanged between STPSO employees and/or departments?



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Alanah Odoms
Executive Director

7. Did you search your sent messages to see if this requested public record exists as an attachment?
8. Did you or IT support search your computer for the requested public record?
9. Did you or IT support search any servers for copies of the requested public record?
10. Is there any other public official who has a copy of the requested record?
11. What is/are the name(s) of anyone who has a copy of the requested public record?
12. What is/are the location(s) where the public record can be viewed?
13. What are the hours and dates when the requested public record can be viewed?



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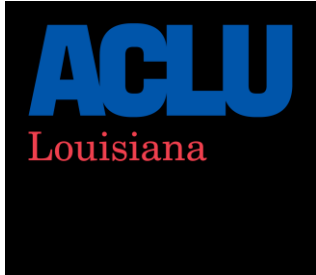
Alanah Odoms
Executive Director

As a reminder, you have a legal obligation to preserve public records. See La. Rev. Stat. Ann. § 44:36(a) (“All persons and public bodies having custody or control of any public record ... shall exercise diligence and care in preserving the public record.”). Additionally, failure to abide by the Public Records Law may result in certain penalties and the award of attorney’s fees. We trust this will not be an issue in this case, and we look forward to your cooperation. Please email us with any questions and we look forward to coming in for review on **Tuesday, December 5th at 11:00 AM.**

Sincerely,

A black rectangular box redacting the signature of Zoë Lillian.

Zoë Lillian
Attorney (*admitted to practice in New York, not admitted to the Louisiana Bar*)
P: zlillian@laaclu.org
M: 347.933.3049



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Alanah Odoms
Executive Director

VIA REQUEST PORTAL

St. Tammany Parish Sheriff's Office
Attn: Denise Mancuso
P.O. Box 1120
Covington, LA 70434
stpsa@govqa.us

Re: Public Records Request

December 13, 2023

Dear Ms. Mancuso,

We write on behalf of our client, Mr. Bruce Washington, to request documents pursuant to the Public Records Act of Louisiana, La. Rev. Stat. Ann. § 44:1 *et seq.* For purposes of this request, the term “records” includes, but is not limited to, any type of “public record,” as that term is defined in La. Rev. Stat. Ann. § 44:1(A)(2)(a).

We respectfully request that you update us once you have completed the search and/or identified any immediately available documents for any of the below requests, rather than respond piecemeal to each request. If you require us to submit separate requests in the Request Portal to respond in that manner, please notify us upon receipt of this request.

The term “Spreadsheet” refers to electronic files in the same file format as the public records produced #Z000594-120123 Nos. 2 and 3.

The term “in the format of Attachment A” refers to public records in the format produced on December 7, 2023 in response to Request #Z000594-120123 – No. 2, including all categories of data therein. “Categories of data” refers to the following data fields: EventNumber, FirstName, LastName, DOB, Race, Sex, CallType, DisplayDescription, Agency, ReceivedDate, ReceivedTime, LocationArea, Unit and Disposition. For convenience and clarity, we have attached that document as Attachment A as an example of the format of the public records requested.

The term “Location” refers to the information provided in the column titled “Location” in the CAD Statistics Report provided in response to Request #R016083-110923 titled Revised_Traffic_Stops__1-1-23_-_1-31-23_11-28-23.pdf, *i.e.* the address or intersection where an event listed in the report occurred. For convenience and clarity,

we have attached that public record as Attachment B. Please note that this information is also contained in the public records responsive to Request #Z000594-120123-No. 1.

1. Records of traffic stops effected by the St. Tammany Parish Sheriff's Office from January 1, 2022 through December 31, 2022, including all categories of data included in the Attachment A **and** Location as provided in Attachment B for that period.

Please produce these public records as a spreadsheet in the format of Attachment A, containing the same categories of information in Attachment A in addition to location information.

If the public records requested are not available in the format of Attachment A *and* including Location information as provided in Attachment B, please provide:

- a. Records of vehicle stops in the same format as Attachment A and containing the same categories of data as Attachment A from January 1, 2022 to December 31, 2022, and;
- b. Records of vehicle stops containing the same categories of data included in Attachment B from January 1, 2022 to December 31, 2022.

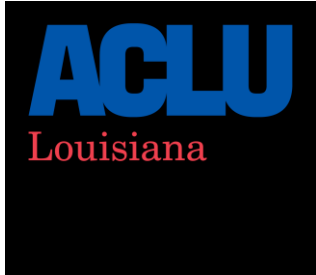
Please provide records responsive to 1a. and 1b. in Spreadsheet format.

2. Records of traffic stops effected by the St. Tammany Parish Sheriff's office from January 1, 2021 through December 31, 2021, containing the same categories of data, information, and in the same format as produced in response to Request No. 1. In other words, this is a request for records that would be responsive to Request No. 1, but for the period of January 1, 2021 to December 31, 2021.

3. The names of the software program(s) and/or databases used to produce Attachments A and B.

4. The name of the vendor who created the public record produced in response to Request #Z000594-120123 – No. 3.

5. Records of all options or filters available for the Search Criterion "Call Type" when Ms. Denise Mancuso or other STPSO employee authorized to respond to public records requests generates a CAD Statistics Report such as Attachment B.



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Executive Director

6. Records of all options or filters available for the Search Criterion “Call Type Description” when Ms. Denise Mancuso or other STPSO employee authorized to respond to public records requests generates a CAD Statistics Report such as Attachment B.

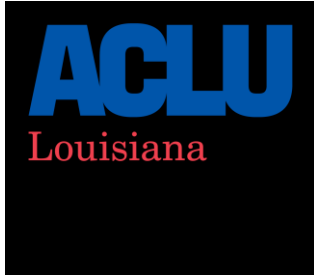
7. Records of all values, options or entries that may be contained or entered in the data field CallType in a report generated by STPSO and/or its third-party supplier such as Attachment A.

8. Records of all values, options or entries that may be contained or entered in the data field DisplayDescription in a report generated by STPSO and/or its third-party supplier such as Attachment A.

In other words, Request Nos. 5-8 are for records that describe or list all call types and/or event descriptions that an event may be assigned in the STPSO event recording database. For example, a record such as the search instructions provided to Ms. Mancuso that contains a list of call types and/or descriptions, or a screen capture of the requested search and filter criteria when Attachments A and B were generated would be responsive.

9. Records related to training and instructions STPSO employees receive regarding data entry into and maintenance of the database used to generate Attachments A and B. Records responsive to this request include instruction manuals (electronic or physical), training materials, or presentations by STPSO employees or third parties, such as the software or database vendor.

Under the provisions of La. Rev. Stat. Ann. § 44:32, if you raise a question as to whether any of the records requested is a public record, you are required to notify in writing the person making the request of your determination and the reasons, including the legal basis. Notice shall be made within three days of the receipt of the request, exclusive of Saturdays, Sundays, and legal public holidays. If you claim exemption for a record or records under the Public Records Act, or any other statute, include for each record the section of law under which exemption is claimed and your reasons for believing the statute is applicable to the record.



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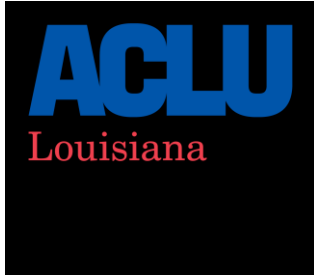
Under the provisions of La. Rev. Stat. Ann. § 44:33, if the public record is not immediately available, you are required to certify this in writing promptly, and in your certificate fix a day and hour within three days, exclusive of Saturdays, Sundays, and legal public holidays, for the exercise of the right granted in the Public Records Act.

Under La. Rev. Stat. Ann. § 44:34, “[i]f any public record applied for by any authorized person is not in the custody or control of the person to whom the application is made, such person shall promptly certify this in writing to the applicant, and shall in the certificate state in detail to the best of his knowledge and belief, the reason for the absence of the record from his custody or control, its location, what person has custody of the record and the manner and method in which, and the exact time at which it was taken from his custody and control. He shall include in the certificate ample and detailed answers to inquiries of the applicant which may facilitate the exercise of the right granted by this Chapter.”

If you are invoking La. Rev. Stat. Ann. § R.S. 44:34 to deny this request, please give “ample and detailed answers” to the following “inquiries”:

1. Is a copy of the requested public record usually located in your office?
2. Why is your copy of the requested public record absent from your office?
3. Where is your copy of the requested public record?
4. Who has received a copy of the requested public record?
5. How and from whom did the present custodian gain control of your copy of the requested public record?
6. What was the exact time your copy of the public record was taken from your custody and control?
7. When will your copy of the requested public record be returned to your office?
8. Is there any other public official who has a copy of the requested record?
9. What is/are the name(s) of anyone who has a copy of the requested public record?
10. What is/are the location(s) where the public record can be viewed?
11. What are the hours and dates when the requested public record can be viewed?

Please contact us when the requested materials are ready to be provided in the formats requested. We request that any and all documents that are available be made available in



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Executive Director

electronic form and in the format requested. This request includes any documents that are in paper form, but can be scanned to electronic form, as well as digital copies of any recordings.

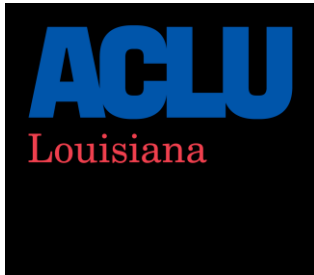
For all immediately available electronic public records that are responsive or partially responsive to this request, please proceed without further approval and send us an invoice along with the records. For those documents that cannot be produced in electronic form or in the format requested, if the cost of production does not exceed \$50.00, please proceed without further approval and send us an invoice with the records. If the cost of production will exceed \$50.00, please call to advise us and gain approval to proceed.

As a reminder, you have a legal obligation to preserve public records. See La. Rev. Stat. Ann. § 44:36(a) (“All persons and public bodies having custody or control of any public record ... shall exercise diligence and care in preserving the public record.”). Additionally, failure to abide by the Public Records Law may result in certain penalties and the award of attorney’s fees. We trust this will not be an issue in this case, and we look forward to your cooperation. Thank you for considering our request. Please email us with any questions.

Sincerely,

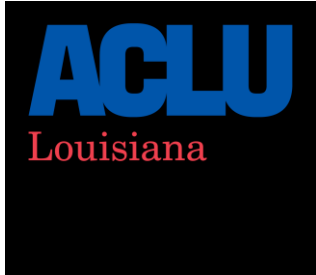
[Redacted Signature]

Zoë Lillian
Attorney (*admitted to practice in New York, not admitted to the Louisiana Bar*)
P: zlillian@laaclu.org
M: 347.933.3049



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Executive Director



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Executive Director

Message History (17)

 On 1/9/2024 10:01:47 AM, St. Tammany Parish Sheriff's Office Records Center wrote:

Subject: [Records Center] Enforcement Public Records :: R016522-121323

Body:

RE: Public Records Request of December 13, 2023, Reference # R016522-121323

Dear Ms.Lillian,


The records that you requested have been released to the St. Tammany Parish Sheriff's Office Public Records Center. Please login to the system to print and/or download the responsive records.

The document provided by Mobiltec to assist with production of Attachment A was previously released to you during your onsite inspection last month in response to Request #Z000594. Therefore, it will not be duplicated in this production.

The records will only be available online for ten (10) business days, after which your request will be closed and a new request will be required.

Sincerely,

Denise Mancuso
Legal Department

 On 1/8/2024 3:13:10 PM, St. Tammany Parish Sheriff's Office Records Center wrote:

Subject: Payment Received on Invoice :: R016522-121323

Body:



RE: Enforcement Public Records Request of December 13, 2023, Reference # R016522-121323

Dear Mr./Ms. Lillian,

The St. Tammany Parish Sheriff's Office has received your payment for invoice number INV24-R016522-2 on 01/08/2024 for the amount listed below regarding Request R016522-121323.

Payment Date	Payment Method	Payment Amount
1/8/2024	Online	\$92.50

If you are paying the estimate, we will now begin working on gathering the documents responsive to your request. Once we have gathered the documents, a final statement of the remaining balance owed will be sent to you. This amount may change from the estimate depending on the volume of records responsive to your request. Full payment is required before we release the records to you.

If you are making your final payment, we will contact you once your request is fulfilled and the records are available online on the [St. Tammany Parish Sheriff's Office Public Records Center](#).

Sincerely,

St. Tammany Parish Sheriff's Office

To monitor the progress or update this request, please log into the [St. Tammany Parish Sheriff's Office Public Records Center](#).



✉ On 1/8/2024 2:12:12 PM, St. Tammany Parish Sheriff's Office Records Center wrote:

Attachments: [INV24-R016522-2.pdf](#)

Subject: INVOICE - Enforcement Public Records Request :: R016522-121323

Body:



**ST. TAMMANY PARISH
SHERIFF'S OFFICE**

RE: Enforcement Public Records Request of December 13, 2023, Reference # R016522-121323

Dear Mr./Ms. Lillian,

Your invoice is ready to view and pay. Please login to the [St. Tammany Parish Sheriff's Office Public Records Center](#) to make an online payment. Payment can be made online by credit/debit card, personal check, or corporate check.

You can also make a check or money order payable to St. Tammany Parish Sheriff's Office and mail your payment to the address on the invoice.


Sincerely,

Denise Mancuso

Legal Department

To monitor the progress or update this request, please log into the [St. Tammany Parish Sheriff's Office Public Records Center](#).



 On 1/8/2024 1:21:29 PM, Zoë Lillian wrote:

TO: "St. Tammany Parish Sheriff's Office Records Center"[stpso@govqa.us]

Thank you, Ms. Mancuso. We will accept electronic production of documents responsive to Request 9. Please invoice and we will submit payment immediately.

Can you please confirm that this production contains the document provided by MobileTec to assist with the production of Attachment A? (Attached again here). If not, can you please produce that responsive document?

For convenience, your response was: "As you will recall, Attachment A was a document created by STPSO personnel from a document provided by STPSO's CAD system vendor, MobileTec. The created document was provided in response to your prior PRR (Ref. No. R016083)."

Many thanks,

Zoë Lillian | Justice Lab Staff Attorney

Pronouns: she, her, hers

American Civil Liberties Union of Louisiana

P.O. Box 56157, New Orleans, LA 70156

Tel: 347.933.3049 | zlillian@laaclu.org

*Admitted to the New York Bar, not admitted to the Louisiana Bar


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From: St. Tammany Parish Sheriff's Office Records Center

Sent: Monday, January 8, 2024 1:10 PM

To: Zoe Lillian

Subject: [Records Center] Enforcement Public Records :: R016522-121323

 On 1/8/2024 1:10:23 PM, St. Tammany Parish Sheriff's Office Records Center wrote:

Subject: [Records Center] Enforcement Public Records :: R016522-121323


Body:

RE: Public Records Request of December 13, 2023, Reference # R016522-121323
Ms. Lillian -

This communication shall serve to notify you that responsive records to query #9 are now available for release. Production fees total \$92.50. Please advise whether you wish to conduct a record inspection on onsite or whether you wish production by electronic format via the portal. Should you wish to conduct an onsite inspection, please so advise, at which time we will provide you available inspection dates. Thank you -

Sincerely,

Denise Mancuso
Legal Department

 On 12/27/2023 4:09:12 PM, St. Tammany Parish Sheriff's Office Records Center wrote:

Subject: [Records Center] Enforcement Public Records :: R016522-121323

Body:


RE: Public Records Request of December 13, 2023, Reference # R016522-121323

Dear Ms. Lillian,

Actually, the invoice was submitted moments before I received your most recent message via the system. Nonetheless, the records have been released and are accessible via the online portal.

Sincerely,

Denise Mancuso
Legal Department

 On 12/27/2023 3:51:03 PM, Zoë Lillian wrote:

TO: "St. Tammany Parish Sheriff's Office Records Center"[stpsa@govqa.us]

Thank you for providing the invoice so quickly in response! As you can see, we have remitted payment and

look forward to imminent release of the documents.

Sincerely,
Zoë

Zoë Lillian | Justice
Lab Staff Attorney
Pronouns: she, her, hers
American Civil Liberties Union of Louisiana
P.O. Box 56157, New Orleans, LA 70156
Tel: 347.933.3049 | zlillian@laaclu.org
*Admitted to the New York Bar, not admitted to the Louisiana Bar

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From: St. Tammany Parish Sheriff's Office Records Center

Sent: Wednesday, December 27, 2023 4:43 PM
To: Zoe Lillian
Subject: INVOICE - Enforcement Public Records Request :: R016522-121323

Attachments: INV23-R016522-1.pdf RE: Enforcement Public Records Request of December 13, 2023, Reference # R016522-121323 Dear Mr./Ms. Lillian, Your invoice is ready to view and pay. Please login to the St. Tammany Parish Sheriff's Office Public

Attachments:
INV23-R016522-1.pdf

RE: Enforcement Public Records Request of December 13, 2023, Reference # R016522-121323

Dear Mr./Ms. Lillian,

Your invoice is ready to view and pay. Please login to the St.

Tammany Parish Sheriff's Office Public Records Center to make an online payment. Payment can be made online by credit/debit card, personal check, or corporate check.

You can also make a check or money order payable to St. Tammany Parish Sheriff's Office and mail your payment to the address on the invoice.

Sincerely,

Denise Mancuso

Legal Department

To monitor the progress or update this request, please log into the St. Tammany Parish Sheriff's Office Public Records Center.



On 12/27/2023 3:50:14 PM, St. Tammany Parish Sheriff's Office Records Center wrote:

Subject: [Records Center] Enforcement Public Records :: R016522-121323

Body:

RE: Public Records Request of December 13, 2023, Reference # R016522-121323

Ms. Lillian -

If you have not already done so, you will be receiving our agency invoice relative to production fees in short order. Once payment is confirmed, responsive records will be made available for your access via the online portal. In the meantime, we offer the following response to each request outlined in your Public Records Request dated December 13, 2023:

1. A spreadsheet of all traffic stops effected by STPSO from January 1, 2022, through December 31, 2022, is available for production. Per your request, the spreadsheet includes the location as provided in Attachment B. However, be advised that not all categories of information included in Attachment A is reportable data via STPSO's CAD system. As you will recall, Attachment A was a document created by STPSO personnel from a document provided by STPSO's CAD system vendor, MobileTec. The created document was provided in response to your prior PRR (Ref. No. R016083). Attachment A was not an existing record, in the possession or control of STPSO prior to its creation. The built-in reporting system in the current version of the software does not include names, dates of birth, race and sex of the individuals encountered at each traffic stop.

Louisiana law does not require that the STPSO create a new record in response to a Public Records Request. See *Zillow, Inc. v. Blanchard*, 342 So.3d 893 (La. App. 1st Cir. 5/17/22) (Holding that "it is well-settled that the custodian need only produce or make available for copying, reproduction, or inspection the existing records containing the requested information and is not required to create new documents in

the format requested.”).2.A record of traffic stops effected by STPSO from January 1, 2021 through December 31, 2021 in spreadsheet format is available for production as outlined in response to Request 1 above.

2. A record of traffic stops effected by STPSO from January 1, 2021, through December 31, 2021, in spreadsheet format is available for production to include the same information described in response to Request 1 above.
3. Inmotion/CAD, Microsoft SQL Database
4. MobileTec Public Safety Software
5. No Responsive Records
6. No Responsive Records
7. No Responsive Records
8. No Responsive Records

In further response to Request Nos. 5-8, Call Types are part of the structured query language (SQL) table managed by administrators of the program inside STPSO. Although all programmed Call Types and Call Type Descriptions may be viewed by authorized personnel, the SQL table does not have an export option for record production purposes. Further, Call Types are given Call Type Descriptions so that the system's users know the meaning of the Call Type/Code. The Call Type Description is not a field option for running reports.

9. Pending.

Sincerely,

Denise Mancuso
Legal Department



On 12/27/2023 3:46:41 PM, St. Tammany Parish Sheriff's Office Records Center wrote:

Subject: Payment Received on Invoice :: R016522-121323

Body:



**ST. TAMMANY PARISH
SHERIFF'S OFFICE**

RE: Enforcement Public Records Request of December 13, 2023, Reference # R016522-121323

Dear Mr./Ms. Lillian,

The St. Tammany Parish Sheriff's Office has received your payment for invoice number INV23-R016522-1 on 12/27/2023 for the amount listed below regarding Request R016522-121323.

Payment Date	Payment Method	Payment Amount
12/27/2023	Online	\$30.00

If you are paying the estimate, we will now begin working on gathering the documents responsive to your request. Once we have gathered the documents, a final statement of the remaining balance owed will be sent to you. This amount may change from the estimate depending on the volume of records responsive to your request. Full payment is required before we release the records to you.

If you are making your final payment, we will contact you once your request is fulfilled and the records are available online on the [St. Tammany Parish Sheriff's Office Public Records Center](#).

Sincerely,

St. Tammany Parish Sheriff's Office

To monitor the progress or update this request, please log into the [St. Tammany Parish Sheriff's Office Public Records Center](#).



On 12/27/2023 3:41:54 PM, St. Tammany Parish Sheriff's Office Records Center wrote:

Attachments: [INV23-R016522-1.pdf](#)

Subject: INVOICE - Enforcement Public Records Request :: R016522-121323

Body:



**ST. TAMMANY PARISH
SHERIFF'S OFFICE**

RE: Enforcement Public Records Request of December 13, 2023, Reference # R016522-121323

Dear Mr./Ms. Lillian,

Your invoice is ready to view and pay. Please login to the [St. Tammany Parish Sheriff's Office Public Records Center](#) to make an online payment. Payment can be made online by credit/debit card, personal check, or corporate check.

You can also make a check or money order payable to St. Tammany Parish Sheriff's Office and mail your payment to the address on the invoice.


Sincerely,

Denise Mancuso

Legal Department

To monitor the progress or update this request, please log into the [St. Tammany Parish Sheriff's Office Public Records Center](#).



 On 12/27/2023 3:34:43 PM, Zoë Lillian wrote:

Ms. Mancuso,


We hope you enjoyed the holiday. We understand the STPSO office was closed on Monday, December 25th and Tuesday, December 26th, but is open today, Wednesday December 27th.

On Friday, December 22nd, at 2:12 PM, you informed us that records responsive to our December 13th request were immediately available. Five minutes later, well before close of business, we requested partial production and an invoice. We still have not yet received an invoice, although you informed us that your office was open today. Please provide an invoice today with enough time for you to release the documents if we remit payment immediately.

Please contact me via phone or e-mail if you will not be able to provide us with an invoice and production today, and please certify when we can expect the invoice and, by extension, partial production of documents responsive to our December 13 request.

Sincerely,

Zoe Lillian
347.933.3049
zlillian@laaclu.org

 On 12/22/2023 5:30:07 PM, Zoë Lillian wrote:

TO: "St. Tammany Parish Sheriff's Office Records Center"[stpso@govqa.us]

Ms. Mancuso,

We have not received an invoice for production of records requested on December 13 that we sought five minutes after you confirmed, at 2:12 PM today, are immediately available. As you stated, your office will be closed on the 25th and 26th. We again request an invoice for production of immediately available records, and will remit payment immediately so those records can be released forthwith.

To clear up any confusion regarding the following sentence of our request: "We respectfully request that you update us once you have completed the search and/or identified any immediately available documents for any of the below requests, rather than respond piecemeal to each request." (emphasis added)

This means, to the extent feasible, that we are requesting a communication from you as soon as it was determined that documents responsive to any of the requests were immediately available. In essence, we do not wish production of any immediately available documents to be delayed because the search for responsive documents is incomplete. If you require any further clarification on this point, please let us know.

Merry Christmas,Zoë Lillian From: Zoe Lillian

Sent: Friday, December 22, 2023 3:17:24 PM

To: St. Tammany Parish Sheriff's Office Records Center

Subject: RE: [Records Center] Enforcement Public Records :: R016522-121323

Thank you, Ms. Mancuso. Please provide an invoice. We will remit payment to ensure production of immediately available documents responsive to our December 13 requests before your office's holiday closure.

Merry Christmas to you as well,

Zoë

Zoë Lillian | Justice Lab Staff Attorney

Pronouns: she, her, hers

American Civil Liberties Union of Louisiana

P.O. Box 56157, New Orleans, LA 70156

Tel: 347.933.3049 | zlillian@laaclu.org

*Admitted to the New York Bar, not admitted to the Louisiana Bar

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Thank you.

From: St. Tammany Parish Sheriff's Office Records Center

Sent: Friday, December 22, 2023 3:12 PM

To: Zoe Lillian

Subject: [Records Center] Enforcement Public Records :: R016522-121323

 On 12/22/2023 2:18:05 PM, Zoë Lillian wrote:

TO: "St. Tammany Parish Sheriff's Office Records Center"[stpso@govqa.us]

Thank you, Ms. Mancuso. Please provide an invoice. We will remit payment to ensure production of immediately available documents responsive to our December 13 requests before your office's holiday closure.

Merry Christmas to you as well,

Zoë

Zoë Lillian | Justice Lab Staff Attorney

Pronouns: she, her, hers

American Civil Liberties Union of Louisiana

P.O. Box 56157, New Orleans, LA 70156

Tel: 347.933.3049 | zlillian@laaclu.org

*Admitted to the New York Bar, not admitted to the Louisiana Bar

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From: St. Tammany Parish Sheriff's Office Records Center

Sent: Friday, December 22, 2023 3:12 PM

To: Zoe Lillian

Subject: [Records Center] Enforcement Public Records :: R016522-121323



On 12/22/2023 2:12:19 PM, St. Tammany Parish Sheriff's Office Records Center wrote:

Subject: [Records Center] Enforcement Public Records :: R016522-121323

Body:


RE: Public Records Request of December 13, 2023, Reference # R016522-121323

Dear Ms. Lillian -

This communication shall serve to provide an update as to the status of your Public Records Request and in response to your message of December 21, 2023. Despite your outstanding valid invoice, be advised that your records request is being processed accordingly and as quickly as possible. Nonetheless, the fees will be removed from your account. Be further advised that responsive records have been located; however, our search to further identify additional responsive records remains ongoing. We note that your records request directed that our agency provide an update once we completed our record search and identified any available documents, "rather than respond piecemeal to each request." Please advise should you now desire a partial production of the records located thus far, at which time the documents will be prepared for release and an invoice issued for production costs. Please note that our office will be closed Monday, December 25, 2023, and Tuesday, December 26, 2023, for the Christmas Holiday.

Merry Christmas -

Denise Mancuso


 On 12/21/2023 10:05:06 AM, Zoë Lillian wrote:

Dear Ms. Mancuso,

We are following up on the request submitted to your office more than seven days ago, on December 13, 2023. Can you please provide an update? As a reminder, you have a duty to respond to public records requests. We understand STPSO's interpretation of the Public Records Law provides you with three days to reply to a request as to whether records are immediately available, and although we do not agree with that position, it has now been seven days.

If the request is not being processed because you have not removed the outstanding invalid invoice from this account, please remove it immediately and provide an update today on the request, including invoicing and production of all immediately available records. At this point, we presume that all records are immediately available as, in the past, this exact type of record has not taken this long, nor have you provided an update otherwise.

Sincerely,
Zoe Lillian

 On 12/13/2023 4:43:26 PM, St. Tammany Parish Sheriff's Office Records Center wrote:



**ST. TAMMANY PARISH
SHERIFF'S OFFICE**

Thank you for visiting the St. Tammany Parish Sheriff's Office Public Records Center. Your request has been received and is being processed in accordance with Louisiana Public Records Law. Your request was received in this office on 12/13/2023 and assigned the reference number R016522-121323 for tracking purposes.

Type of Records: CAD Event (calls for service)

Other (Please specify in the description box below)

Records Requested: VIA REQUEST PORTAL
St. Tammany Parish Sheriff's Office
Attn: Denise Mancuso

P.O. Box 1120
Covington, LA 70434
stpso@govqa.us

Re: Public Records Request December 13, 2023

Dear Ms. Mancuso,

We write on behalf of our client, Mr. Bruce Washington, to request documents pursuant to the Public Records Act of Louisiana, La. Rev. Stat. Ann. § 44:1 et seq. For purposes of this request, the term “records” includes, but is not limited to, any type of “public record,” as that term is defined in La. Rev. Stat. Ann. § 44:1(A)(2)(a).

We respectfully request that you update us once you have completed the search and/or identified any immediately available documents for any of the below requests, rather than respond piecemeal to each request. If you require us to submit separate requests in the Request Portal to respond in that manner, please notify us upon receipt of this request.

The term “Spreadsheet” refers to electronic files in the same file format as the public records produced #Z000594-120123 Nos. 2 and 3.

The term “in the format of Attachment A” refers to public records in the format produced on December 7, 2023 in response to Request #Z000594-120123 – No. 2, including all categories of data therein. “Categories of data” refers to the following data fields: EventNumber, FirstName, LastName, DOB, Race, Sex, CallType, DisplayDescription, Agency, ReceivedDate, ReceivedTime, LocationArea, Unit and Disposition. For convenience and clarity, we have attached that document as Attachment A as an example of the format of the public records requested.

The term “Location” refers to the information provided in the column titled “Location” in the CAD Statistics Report provided in response to Request #R016083-110923 titled Revised_Traffic_Stops__1-1-23_-_1-31-23_11-28-23.pdf, i.e. the address or intersection where an event listed in the report occurred. For convenience and clarity, we have attached that public record as Attachment B. Please note that this information is also contained in the public records responsive to Request #Z000594-120123-No. 1.

1. Records of traffic stops effected by the St. Tammany Parish Sheriff’s Office from January 1, 2022 through December 31, 2022, including all categories of data included in the Attachment A and Location as provided in Attachment B for that period.

Please produce these public records as a spreadsheet in the format of Attachment A, containing the same categories of information in Attachment A in addition to location information.

If the public records requested are not available in the format of Attachment A and including Location information as provided in Attachment B, please provide:

- a. Records of vehicle stops in the same format as Attachment A and containing the same categories of data as Attachment A from January 1, 2022 to December 31, 2022, and;
- b. Records of vehicle stops containing the same categories of data included in Attachment B from January 1,

2022 to December 31, 2022.

Please provide records responsive to 1a. and 1b. in Spreadsheet format.

2. Records of traffic stops effected by the St. Tammany Parish Sheriff's office from January 1, 2021 through December 31, 2021, containing the same categories of data, information, and in the same format as produced in response to Request No. 1. In other words, this is a request for records that would be responsive to Request No. 1, but for the period of January 1, 2021 to December 31, 2021.

3. The names of the software program(s) and/or databases used to produce Attachments A and B.

4. The name of the vendor who created the public record produced in response to Request #Z000594-120123 – No. 3.

5. Records of all options or filters available for the Search Criterion "Call Type" when Ms. Denise Mancuso or other STPSO employee authorized to respond to public records requests generates a CAD Statistics Report such as Attachment B.

6. Records of all options or filters available for the Search Criterion "Call Type Description" when Ms. Denise Mancuso or other STPSO employee authorized to respond to public records requests generates a CAD Statistics Report such as Attachment B.

7. Records of all values, options or entries that may be contained or entered in the data field CallType in a report generated by STPSO and/or its third-party supplier such as Attachment A.

8. Records of all values, options or entries that may be contained or entered in the data field DisplayDescription in a report generated by STPSO and/or its third-party supplier such as Attachment A.

In other words, Request Nos. 5-8 are for records that describe or list all call types and/or event descriptions that an event may be assigned in the STPSO event recording database. For example, a record such as the search instructions provided to Ms. Mancuso that contains a list of call types and/or descriptions, or a screen capture of the requested search and filter criteria when Attachments A and B were generated would be responsive.

9. Records related to training and instructions STPSO employees receive regarding data entry into and maintenance of the database used to generate Attachments A and B. Records responsive to this request include instruction manuals (electronic or physical), training materials or presentations by conducted by another STPSO employee.

Under the provisions of La. Rev. Stat. Ann. § 44:32, if you raise a question as to whether any of the records requested is a public record, you are required to notify in writing the person making the request of your determination and the reasons, including the legal basis. Notice shall be made within three days of the receipt of the request, exclusive of Saturdays, Sundays, and legal public holidays. If you claim exemption for a record or records under the Public Records Act, or any other statute, include for each record the section of law under which exemption is claimed and your reasons for believing the statute is applicable to the record.

Under the provisions of La. Rev. Stat. Ann. § 44:33, if the public record is not immediately available, you are required to certify this in writing promptly, and in your certificate fix a day and hour within three days,

exclusive of Saturdays, Sundays, and legal public holidays, for the exercise of the right granted in the Public Records Act.

Under La. Rev. Stat. Ann. § 44:34, “[i]f any public record applied for by any authorized person is not in the custody or control of the person to whom the application is made, such person shall promptly certify this in writing to the applicant, and shall in the certificate state in detail to the best of his knowledge and belief, the reason for the absence of the record from his custody or control, its location, what person has custody of the record and the manner and method in which, and the exact time at which it was taken from his custody and control. He shall include in the certificate ample and detailed answers to inquiries of the applicant which may facilitate the exercise of the right granted by this Chapter.”

If you are invoking La. Rev. Stat. Ann. § R.S. 44:34 to deny this request, please give “ample and detailed answers” to the following “inquiries”:

1. Is a copy of the requested public record usually located in your office?
2. Why is your copy of the requested public record absent from your office?
3. Where is your copy of the requested public record?
4. Who has received a copy of the requested public record?
5. How and from whom did the present custodian gain control of your copy of the requested public record?
6. What was the exact time your copy of the public record was taken from your custody and control?
7. When will your copy of the requested public record be returned to your office?
8. Is there any other public official who has a copy of the requested record?
9. What is/are the name(s) of anyone who has a copy of the requested public record?
10. What is/are the location(s) where the public record can be viewed?
11. What are the hours and dates when the requested public record can be viewed?

Please contact us when the requested materials are ready to be provided in the formats requested. We request that any and all documents that are available be made available in electronic form and in the format requested. This request includes any documents that are in paper form, but can be scanned to electronic form, as well as digital copies of any recordings.

For all immediately available electronic public records that are responsive or partially responsive to this request, please proceed without further approval and send us an invoice along with the records. For those documents that cannot be produced in electronic form or in the format requested, if the cost of production does not exceed \$50.00, please proceed without further approval and send us an invoice with the records. If the cost of production will exceed \$50.00, please call to advise us and gain approval to proceed.

As a reminder, you have a legal obligation to preserve public records. See La. Rev. Stat. Ann. § 44:36(a) (“All persons and public bodies having custody or control of any public record ... shall exercise diligence and care in preserving the public record.”). Additionally, failure to abide by the Public Records Law may result in certain penalties and the award of attorney’s fees. We trust this will not be an issue in this case, and we look forward to your cooperation. Thank you for considering our request. Please email us with any questions.

Sincerely,

Zoë Lillian

Attorney (admitted to practice in New York, not admitted to the Louisiana Bar)

P: zlillian@laaclu.org

M: 347.933.3049

Your request will be routed to all relevant department(s) to research our agency files for potentially responsive records. Please note that the St. Tammany Parish Sheriff's Office will avail itself of any provision of law which either exempts or prohibits production of documents pursuant to state law and the Louisiana Constitution. Once the research has been concluded, our agency will notify you via email regarding the availability of the requested records and the status of your request.


Monitoring the progress of your request is available by using the link below. Again, thank you for using the St. Tammany Parish Sheriff's Office Public Records Center.

St. Tammany Parish Sheriff's Office

PLEASE NOTE: Louisiana Public Records Law does not require a governmental body to create a new document in response to a request for public records.

To monitor the progress or update this request please log into the [St. Tammany Parish Sheriff's Office Public Records Center](#)



 On 12/13/2023 4:43:23 PM, Zoë Lillian wrote:

Request Created on Public Portal

VIA REQUEST PORTAL

St. Tammany Parish Sheriff's Office
Attn: Denise Mancuso
P.O. Box 1120
Covington, LA 70434
stpsa@govqa.us

Re: Public Records Request

January 10, 2023

Dear Ms. Mancuso,

We write on behalf of our client, Mr. Bruce Washington, to request documents pursuant to the Public Records Act of Louisiana, La. Rev. Stat. Ann. § 44:1 *et seq.*

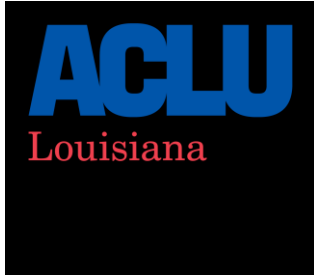
For purposes of this request, the term “records” includes, but is not limited to, any type of “public record,” as that term is defined in La. Rev. Stat. Ann. § 44:1(A)(2)(a). “You” refers to the “representative specifically authorized” by the head of the public body that has custody or control of public records – here the St. Tammany Parish Sheriff's Office – “to respond to requests to inspect any such public records.” La. Rev. Stat. Ann. 44:1(A)(3)

As you are aware, “regardless of physical form or characteristics...**electronically stored information or information contained in databases**” is a “public record” under Louisiana law. L.R.S. § 44:1(2)(a).

I. Background for Requests for Reproduction or Inspection of Public Records

Our December 13, 2023 Request (Ref. # R016522-121323, Request Nos. 1 and 2) sought electronically stored information recorded and maintained by STPSO related to traffic stops. STPSO confirmed that the data requested was recorded, maintained and accessible by authorized STPSO employees.

Among other categories of electronically stored information recorded and maintained by STPSO related to traffic stops, we sought the Event Number, Call Type, Date, Location, Unit and Disposition, as well as the following electronically stored information relating to the individuals stopped by STPSO officers: First and Last Name, Race and Sex.



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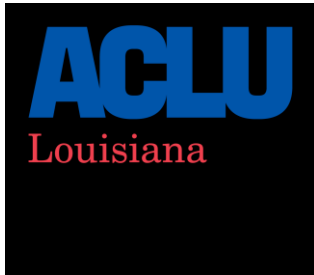
Alanah Odoms
Executive Director

The term “Spreadsheet” referred to electronically stored information displayed and produced for inspection in .xls format. The documents you produced on December 27, 2023, in response to Request Nos. 1 and 2 of our December 13, 2023 request (Ref. #R016522-121323) are in Spreadsheet format. In contrast, the electronically stored information produced in response to our November 9, 2023 Requests (Ref. R#R016083-110923) was displayed and produced for inspection in .pdf format (“PDF format”). When you produce electronically stored information to us in PDF format, you charge us per individual page. Spreadsheets are just easily produced and cost efficient, as they do not require you to upload and charge us for individual pages.¹ That being said, we do not need the public records we request to be provided in Spreadsheet format.

Our specification of the format previously provided to us was merely to assist STPSO in understanding the public records we sought. To be clear, **we were not and are not requesting the electronically stored information in the form of a Spreadsheet if you do not have the ability to display and produce it for inspection in that format.** However, we do request that the electronically stored information related to traffic stops that is in STPSO’s possession be produced. Whether the version of STPSO’s data reporting software on your computer has the ability to produce reports that display the requested public electronically stored information is immaterial to your duty to provide access to that electronically stored information.

As STPSO is unable to provide Spreadsheets that display the requested electronically stored information that is immediately available and within STPSO’s custody and control, we will accept reproduction of the electronic database containing the electronically stored information. As a reminder, the Louisiana Supreme Court has made clear that the choice of whether to inspect, copy or reproduce a public record “rests with the one requesting the records and not with the custodian.” *Title Research Corp. v. Rausch*, 450 So.2d 933, 937 (La.1984).

¹ Cf. *St. Tammany Parish Coroner v. Doe*, 2010–0946, p. 7 (La.App. 1 La.App. 10/29/10), 48 So.3d 1241, 1246 (“We live in an age of technology in which private individuals, as well as government, can use information technology to create astronomical numbers of documents. To allow [the public entity] to create such voluminous records using information technology and then deny the use of that same technology to the public reviewing those records would strike directly at the heart of the public’s fundamental right of access to public records that is guaranteed by the Louisiana Constitution. When confronted with public records of goliath proportions, the average citizen’s fundamental right of access would prove illusive if he is denied the opportunity to use the very technology which helped create the overwhelming amount of information. To reproduce over 13,000 e-mails on paper, when other safe, efficient, and reasonable means are available, is unnecessarily laborious, costly, wasteful, and conflicts with the legislative intent of making public records as available as possible.”)



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Alanah Odoms
Executive Director

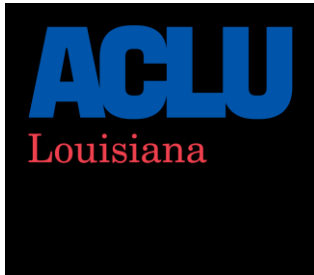
On December 27, 2023, we understand you to have elected to withhold certain electronically stored information responsive to Request Nos. 1 and 2 of our Public Records Request of December 13, 2023 (Reference # R016522-121323), certifying the reason for your withholding as:

Louisiana law does not require that the STPSO create a new record in response to a Public Records Request. See Zillow, Inc. v. Blanchard, 342 So.3d 893 (La. App. 1st Cir. 5/17/22) (Holding that “it is well-settled that the custodian need only produce or make available for copying, reproduction, or inspection the existing records containing the requested information and is not required to create new documents in the format requested.”).

You noted that not all of those “categories of information...is reportable data via STPSO’s CAD system” and your “built-in reporting system in the current version of the software does not include names, dates of birth, race and sex of the individuals encountered at each traffic stop.” This, however, cannot be a justification for withholding the public information in your possession, which – by virtue of STPSO’s ability to create the Spreadsheet produced in response to —is evidently in your possession and immediately available for inspection.

We direct you to *Johnson v. Broussard*, 2012-1982 (La. App. 1 Cir. 6/7/13), 118 So. 3d 1249. In *Johnson v. Broussard*, as is the case here, the public entity denied a public records request for access to electronically stored information on the basis that the custodian’s “computer system was unable to generate reports compiling the list of information requested” and instead “offered to generate” simpler reports that contained only the information that the public entity’s computer system was able to compile into a report. 118 So. 3d at 1252. In response, the Requestor sought access to the database itself for the purpose of acquiring the information was clearly a non-exempt public record under the Louisiana Public Records Act.

Rather than provide a reproduction of the database, the public entity then argued that the database contained “confidential information” and “advised that prior to [the Requestor’s] review of the database, the [public entity] would need to utilize a staff member to screen each file, find a way to block access to confidential information, and indicate a need to narrow the files requested so that no time or resource would be wasted screening unnecessary files. [The Custodian] informed [the Requestor] that he would be responsible for reimbursing the [public entity] for the labor costs for staff persons assigned to the request, as well as copying charges. [The Custodian] further advised [the Requestor] that the estimated time for the pre-screening of the files in preparation of complying with his request would be “weeks and probably months.” *Id.* at 1253. The Requestor filed a writ of mandamus, which the trial court granted. The appellate court affirmed.



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Executive Director

The trial court was “convinced that the [public entity had] the ability to provide the information from the database that has been requested. If [the public entity] would not like to give the entire database because it contains confidential information, [it] can certainly do [a] query search and provide the report that gives the information from their database that they possess.” *Id.* at 1255. In 2013, it was – without a doubt – “possible to make a copy of a whole database while leaving out specific items deemed to be confidential.” *Id.* At 1254. It follows that the same is possible, *if not easier*, in 2024.

Additionally, although STPSO confirmed the existence of records responsive to Request Nos. 5-8 from our December 13, 2023 Request, STPSO declined did not produce them. STPSO's certification for withholding that “all programmed Call Types and Call Type Descriptions may be viewed by authorized personnel, [but] the SQL table does not have an export option for record production purposes” is unavailing, per the previous discussion of the Public Records Act and associated jurisprudence. As you know, “public records” are not only documents. Moreover, as you were able to provide the names of the software programs and vendors STPSO uses to maintain its CAD database, we maintain that you are able to provide information as to all programmed Call Type and Call Type Descriptions.

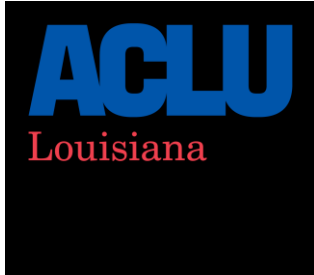
The “**established jurisprudence reflects that simply because a record or information is not stored or kept by the custodian in the format requested by the person requesting the information, does not render the public records non-public.**” *Johnson v. Broussard*, 2012-1982 (La. App. 1 Cir. 6/7/13), 118 So. 3d at 1257.

II. Requests for Reproduction or Inspection of Public Records

In light of the above, we respectfully submit the following requests for electronic reproduction of electronically stored information that you have unequivocally confirmed is in STPSO's custody and control.

We respectfully request that STPSO provide an update once you determine there are any immediately available records for any of the below requests. For example, once STPSO has gathered the immediately accessible information responsive to Request No. 1, please invoice us, so we may receive production thereof, even if STPSO has not determined what is responsive or immediately available for Request No. 2.

In case of any uncertainty, the term “Inmotion/CAD, Microsoft SQL Database” refers to the software program(s) and/or databases used to create the public records produced in response to Request #Z000594-120123 – Nos. 1 and 2, as provided by in your December 27, 2023 response to our December 13, 2023 Request.



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Alanah Odoms
Executive Director

Request No. 1: All programmed Call Types and Call Type Descriptions referenced in your December 27, 2023 response to Request Nos. 5-8 (Ref. #R016522-121323). The request is for the Call Types and Call Type Descriptions that are part of the SQL table managed by administrators of the program inside STPSO.

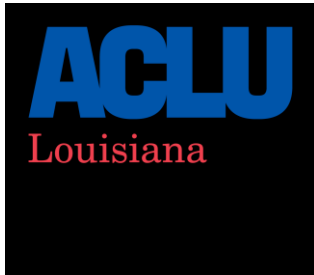
Request No. 2: All **non-confidential** electronically stored information as stored and maintained in the Inmotion/CAD, Microsoft SQL Database related to all **traffic stops** from January 1, 2023 to December 31, 2023, including the variables Department, Agency, Received Date/Time, Event Number, First Name, Last Name, Race, Sex, Call Type, Call Type Description, Priority, Area, Rec. From, Location, Call Taker, Sent To Dispatch, Time To Enter, Time To Dispatch, Response Time, Time Consumed, Total Time, Units Responding, and Final Disposition.

Request No. 3: All **non-confidential** electronically stored information as stored and maintained by the STPSO in the Inmotion/CAD, Microsoft SQL Database related to all **investigatory stops** from January 1, 2023 to December 31, 2023, including all available variables such as Department, Agency, Received Date/Time, Event Number, First Name, Last Name, Race, Sex, Call Type, Call Type Description, Priority, Area, Rec. From, Location, Call Taker, Sent To Dispatch, Time To Enter, Time To Dispatch, Response Time, Time Consumed, Total Time, Units Responding, and Final Disposition.

Request No. 4: Electronically stored information, documentation, definitions, explanations, descriptions and/or other public records that enable, as you described in your December 27, 2023 correspondence, “the system’s users [to] know the meaning of” the following “part[s] of the structured query language table (SQL)” related to “Final Disposition”:

- a. “NECESSARY ACTION TAKEN”
- b. “REPORT TO FOLLOW”
- c. “NAT MY PART”
- d. “CITATION ISSUED”
- e. “TURNED OVER TO”

Request No. 5: Records naming, explaining and/or defining all categories available for the “Reason to Stop” drop-downs in the MobileTech software and as described on pages 145 and 146 *Computer Aided Dispatch InMotion CAD User Guide MobileTec InMotion CAD Version 7.3*, produced on January 9th, 2024 in response to Request No. 2 (Ref. # R016522-121323). The relevant pages are included with this Request as Attachment A.



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Alanah Odoms
Executive Director

Request No. 6: *To the extent you do not produce anything in response to Request No. 1*, an electronic copy or reproduction of the Inmotion/CAD, Microsoft SQL Database. Consistent with *Johnson v. Broussard*, the reproduction of the database should not contain confidential information, such as dates of birth. The reproduction of the database should contain Department, Agency, Received Date/Time, Event Number, First Name, Last Name, Race, Sex, Call Type, Call Type Description, Priority, Area, Rec. From, Location, Call Taker, Sent To Dispatch, Time To Enter, Time To Dispatch, Response Time, Time Consumed, Total Time, Units Responding, and Final Disposition.

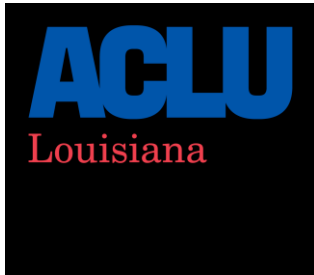
We do not need portions of the database that relate to juveniles or sexual crimes. **To the extent that you are able to provide the immediately available information responsive to Request No. 1 by Friday, January 12**, we will immediately let you know which Call Types or Call Type Descriptions you may be able to limit production to. For any items in the database you believe are exempt from disclosure, please provide a description of the category or structured query language data associated with it. Lastly, please provide a cost estimate for reproducing the database with the specific items withheld if this is not something STPSO is able to do itself.

Please let us know if anything is unclear in any of the above requests, and as stated at the outset, please invoice us for records as soon as you determine they are immediately available.

Sincerely,



Zoë Lillian
Attorney (*admitted to practice in New York, not admitted to the Louisiana Bar*)
P: zlillian@laaclu.org
M: 347.933.3049




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Alanah Odoms
Executive Director



25-Jan-24

QUOTE

St Tammany Parish Sheriff's Office	
Description	Amount
Support Services	
 Custom Report and Export	\$ 10,400.00
Includes:	
<ul style="list-style-type: none"> ■ Development of Traffic Stop Export with SQL Query and Reporting Services Report ■ SQL Query & Report Development 24 hours @ \$300 per hour ■ QA (inc. on STPSO test and production environments) 12 hours @ \$200 per hour ■ Deployment 4 hours @ \$200 per hour 	
GRAND TOTAL	
\$ 10,400.00	



St. Tammany Parish Sheriff's Office

RANDY SMITH, *Sheriff*

PROFESSIONALISM • INTEGRITY • ACCOUNTABILITY •
PUBLIC TRUST

Remit To:

STPSO Legal Department
PO Box 1229
Slidell, LA 70459

Bill To:

Zoë Lillian

I Invoice Summary

Invoice No:	INV23-R016522-1
Request Reference Number:	R016522-121323
Invoice Date:	12/27/2023
Due Date:	1/11/2024
Status:	Paid
Balance Due	\$0.00

Category	Description	Details	Cost	Unit	Add Overhead	Total Qty.	Qty. Waived	Qty. Charged	Total
Criminal Records Fees	Misc Reports	TS 2021	\$15.00	Variable	<input type="checkbox"/>	1.00	0.00	1.00	\$15.00
Criminal Records Fees	Misc Reports	TS 2022	\$15.00	Variable	<input type="checkbox"/>	1.00	0.00	1.00	\$15.00

Comments:

Totals:

Total:	\$30.00
Payments:	\$30.00
Balance Due	\$0.00

