IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

TRANSGENDER LAW CENTER,

594 Dean Street Brooklyn, NY 11238

and

RAPID DEFENSE NETWORK

11 Broadway, Suite 615 New York, NY 10004

Plaintiffs,

v.

UNITED STATES IMMIGRATION & CUSTOMS ENFORCEMENT

500 12th Street, SW Washington, DC 20536

Defendant.

Case No. 1:21-cv-2153

COMPLAINT

Plaintiffs Transgender Law Center ("TLC") and Rapid Defense Network ("RDN") (collectively, "Plaintiffs"), by their undersigned attorneys, allege as follows:

INTRODUCTION

- 1. This is an action brought pursuant to the Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, *et seq.*, seeking the release of agency records from United States Immigration & Customs Enforcement ("ICE"), a component agency of the United States Department of Homeland Security ("DHS").
- 2. Through this action, Plaintiffs seek to compel ICE to release information regarding the treatment of people who identify as transgender in the custody of DHS and ICE. These records will help the public better understand the conditions of detention for immigration detainees who identify as transgender and ICE's operation and oversight of detention facilities

that house transgender detainees.

3. Plaintiffs requested the records at issue in this action from ICE on April 19, 2021. To date, despite their efforts to elicit the records or any substantive agency response, Plaintiffs have not received any determination regarding any of their three requests. Indeed, Plaintiffs have not received *any* communications from ICE regarding these requests. The agency's failure to provide any timely response is a violation of ICE's duties pursuant to FOIA. Its delay and constructive denial of Plaintiffs' FOIA requests are improper and should not be countenanced. As a matter of law, ICE should be required to fulfill its statutory obligations and release the requested records immediately.

PARTIES

- 4. Plaintiff Transgender Law Center is a non-profit organization based in California with offices in California, Georgia, and New York. TLC is the largest national trans-led organization advocating for transgender and gender nonconforming people.
- 5. Plaintiff Rapid Defense Network is a non-profit organization organized under the laws of New York with its principal place of business in New York. RDN is a legal services organization dedicated to providing pro bono legal assistance to non-citizens facing deportation or detention. RDN monitors developments in immigration law that affect the rights of noncitizens who are facing detention and deportation and partners with law firms and law school clinics to bring impact litigation and habeas corpus claims on behalf of noncitizens.
- 6. Defendant ICE is an agency of the federal government and a component agency of DHS. ICE has possession, custody and/or control of the records that Plaintiffs seek. ICE is located at 500 12th Street, SW, Washington, D.C. 20536.

JURISDICTION AND VENUE

- 7. This action arises under FOIA. This Court has subject matter jurisdiction over this action pursuant to 28 U.S.C. § 1331 and personal jurisdiction over the parties pursuant to 5 U.S.C. § 552(a)(4)(B).
 - 8. Venue is proper in this judicial district under 5 U.S.C. § 552(a)(4)(B).

FACTUAL ALLEGATIONS

- 9. The Freedom of Information Act "focuses on the citizens' right to be informed about 'what their government is up to" by fostering the release of "[o]fficial information that sheds light on an agency's performance of its statutory duties." *DOJ v. Reporters Comm. for Freedom of the Press*, 489 U.S. 749, 750, 773 (1989) (citation omitted). "[D]isclosure, not secrecy, is the dominant objective" of FOIA. *Dep't of Interior v. Klamath Water Users Protective Ass'n*, 532 U.S. 1, 8 (2001) (citation omitted).
- 10. Through the instant FOIA requests (and through this litigation), Plaintiffs seek to shine a public light on the conditions of detention for immigration detainees who identify as transgender and ICE's operation and oversight of detention facilities that house transgender detainees.

REQUEST A

- 11. On April 19, 2021, Lynly Egyes and Sarah Gillman, on behalf of TLC and RDN, sent a FOIA request to ICE ("Request A") seeking the following records:
 - Any policies, procedures, guidelines, instructions, quotas or other materials concerning detention of a transgender or intersex person in existence on or after January 1, 2015;
 - Any policies, procedures, guidelines, instructions, quotas or other materials concerning detention of a transgender or intersex person during the COVID-19 pandemic from January 1, 2020 to the present; and
 - Any training manuals, guides, memoranda, and other documents used to train ICE

employees, DHS employees, or third-party contractors in the administration, regulation, or provision of medical and mental health care of transgender or intersex people in detention in existence on or after January 1, 2015.

A true and correct copy of Request A is attached hereto as Exhibit 1.

- 12. Pursuant to FOIA, an agency must make and communicate to the requester its determination regarding a request within 20 working days, or within 30 working days if it can show "unusual circumstances." *See* 5 U.S.C. § 552(6)(a)(i) & (a)(6)(B)(i). A requester is deemed to have exhausted their administrative remedies and may file suit if the agency misses the deadline to make and communicate its determination. 5 U.S.C. § 552(6)(C)(i).
- 13. The deadline to communicate a determination regarding Request A expired on May 19, 2021. Still, ICE has not communicated with Plaintiffs regarding this request to date.
- 14. In an effort to avoid litigation, counsel for Plaintiffs on May 3, 2021, sent an email to a DHS FOIA officer, asking to discuss FOIA Request A. A true and correct copy of that email is attached hereto as Exhibit 2. To date, Plaintiffs' counsel has not received any response.
- 15. Plaintiffs therefore have exhausted their administrative remedies regarding Request A pursuant to 5 U.S.C. § 552(6)(C)(i).

REQUEST B

- 16. Also on April 19, 2021, Lynly Egyes and Sarah Gillman, on behalf of TLC and RDN, sent a FOIA request to ICE ("Request B") seeking the following records:
 - Any records regarding detention facilities' oversight and management of and responses to grievances or complaints by transgender and/or intersex people;
 - Any policies, procedures, guidelines, instructions, quotas or other materials concerning detention facilities' oversight and management of and responses to grievances or complaints by transgender and/or intersex people;
 - Any training manuals, guides, memoranda, and other documents used to train ICE officers, DHS employees, or third-party contractors in the administration, and

- regulation concerning ICE related facility oversight data and management of any grievances or complaints by transgender and/or intersex people;
- Records regarding the number of grievances or complaints filed by transgender and/or intersex detainees regarding medical treatment or access; and
- Records regarding the number of grievances or complaints filed by transgender and/or intersex detainees regarding detention facility staff.

A true and correct copy of Request B is attached hereto as Exhibit 3.

- 17. Pursuant to 5 U.S.C. § 552(6)(A)(i), the deadline to communicate a determination regarding Request B was May 19, 2021. ICE has not communicated with Plaintiffs about this request. Plaintiffs therefore have exhausted their administrative remedies regarding Request B pursuant to 5 U.S.C. § 552(6)(C)(i).
- 18. In an effort to avoid litigation, counsel for Plaintiffs on May 3, 2021, sent an email to a DHS FOIA officer, asking to discuss FOIA Request B. A true and correct copy of that email is attached hereto as Exhibit 4. To date, Plaintiffs' counsel has not received any response.

REQUEST C

- 19. Also on April 19, 2021, Lynly Egyes and Sarah Gillman, on behalf of TLC and RDN, sent a FOIA request to ICE ("Request C") seeking the following records:
 - Copies of each weekly transgender care update, from January 1, 2015 to the present. This is a record reflecting information that may include, but is not limited to, the number of transgender and/or intersex people in custody; the number in solitary confinement, protective custody, administrative segregation, or medical isolation; their detention facility location; any medical problems or mental health needs;
 - Records showing the number of transgender and/or intersex people in ICE custody by year from January 1, 2015 to the present; and
 - Records, including meeting agendas and memoranda, relating to or created in connection with quarterly working group meetings as required by Section 7(b) of the June 19, 2015 memorandum, "Further Guidance Regarding the Care of Transgender Detainees," which is available at https://www.ice.gov/sites/default/files/documents/Document/2015/TransgenderCa reMemorandum.pdf.

A true and correct copy of Request C is attached hereto as Exhibit 5.

- 20. Pursuant to 5 U.S.C. § 552(6)(A)(i), the deadline to communicate a determination regarding Request C was May 19, 2021. ICE has not communicated with Plaintiffs about this request. Plaintiffs therefore have exhausted their administrative remedies regarding Request C pursuant to 5 U.S.C. § 552(6)(C)(i).
- 21. In an effort to avoid litigation, counsel for Plaintiffs on May 3, 2021, sent an email to a DHS FOIA officer, asking to discuss FOIA Request C. A true and correct copy of that email is attached hereto as Exhibit 6. To date, Plaintiffs' counsel has not received any response.

REQUEST D

- 22. Also on April 19, 2021, Lynly Egyes and Sarah Gillman, on behalf of TLC and RDN, sent a FOIA request to ICE ("Request D") seeking the following records:
 - All correspondence, including emails, letters and internal memoranda, containing the terms "transgender" and/or "intersex" for which Lana Khoury of DHS/ICE/ERO/Custody Programs was an author or recipient from January 1, 2015 to the present;
 - All correspondence, including emails, letters and internal memoranda, containing the terms "transgender" and/or "intersex" for which Andrew R. Lorenzen-Strait of DHS/ICE/ERO/Custody Programs was an author or recipient from January 1, 2015 to the present; and
 - All correspondence, including emails, letters and internal memoranda, containing the terms "transgender" and/or "intersex" for which Capt. Edith Lederman, M.D., M.P.H. of the ICE Health Service Corps was an author or recipient from January 1, 2015 to the present.

A true and correct copy of Request D is attached hereto as Exhibit 7.

23. Pursuant to 5 U.S.C. § 552(6)(A)(i), the deadline to communicate a determination regarding Request D was May 19, 2021. ICE has not communicated with Plaintiffs about this request. Plaintiffs therefore have exhausted their administrative remedies regarding Request D pursuant to 5 U.S.C. § 552(6)(C)(i).

24. In an effort to avoid litigation, counsel for Plaintiffs on May 3, 2021, sent an email to a DHS FOIA officer, asking to discuss FOIA Request D. A true and correct copy of that email is attached hereto as Exhibit 8. To date, Plaintiffs' counsel has not received any response.

CLAIM FOR RELIEF

COUNT I

(Declaratory and Injunctive Relief: Violation of the Freedom of Information Act, 5 U.S.C. § 552)

- 25. Plaintiffs reallege and incorporate by reference all previous paragraphs as if fully set forth herein.
- 26. ICE is an agency subject to FOIA, 5 U.S.C. § 552(f), and therefore must disclose in response to a FOIA request all responsive records in its possession at the time of the request that are not specifically exempt from disclosure under FOIA, and must provide a lawful reason for withholding any records (or portions thereof) as to which they are claiming an exemption.
- 27. The records requested in Requests A through D, described herein and attached hereto (Exhibits 1, 3, 5, and 7), are subject to release pursuant to FOIA.
- 28. ICE's failure to comply with its statutory duties and timely disclose the records sought by Requests A through D is a constructive denial of these requests and violates FOIA, 5 U.S.C. § 552(a)(3)(A).

REQUEST FOR RELIEF

WHEREFORE, Plaintiffs respectfully request that this Court:

- A. Expedite consideration of this Complaint pursuant to 28 U.S.C. § 1657;
- B. Declare that the records sought by Requests A through D, as more particularly described above, are public records pursuant to FOIA and must be disclosed;
- C. Order DHS to provide the requested records to Plaintiffs, including electronic

copies of records stored in electronic format, within 10 business days of the Court's order;

- D. Award Plaintiffs the costs of this proceeding, including their reasonable attorneys' fees pursuant to 5 U.S.C. § 552(a)(4)(E); and
- E. Grant Plaintiffs such other and further relief as this Court deems just and proper.

Dated: August 12, 2021 Respectfully submitted,

BALLARD SPAHR LLP

/s/ Matthew E. Kelley

Matthew E. Kelley (Bar No. 1018126) Leslie E. John

Elizabeth Weissert

Alex Levy

BALLARD SPAHR LLP

1909 K Street, NW, 12th Floor

Washington, DC 20006

Tel: (202) 508-1112

Fax: (202) 661-2299

kelleym@ballardspahr.com

Sarah T. Gillman

(D.D.C. Bar # NY0316)

RAPID DEFENSE NETWORK

11 Broadway, Suite 615

New York, NY 10004-1490

sarah@defensenetwork.org

Lynly S. Egyes

Transgender Law Center PO Box 70976

Oakland, CA 94612

Tel: 973-454-6325

Counsel for RDN and TLC

Exhibit 1





Lynly Egyes Transgender Law Center PO Box 70976 Oakland, CA 94612 Telephone: 510-587-9696

Telephone. 310-387-9090

Email: lynly@transgenderlawcenter.org

Sarah Gillman Rapid Defense Network 11 Broadway, Suite 615 New York, NY 10004 Telephone: 212-843-0910

Email: sarah@defensenetwork.org

April 19, 2021

Freedom of Information Act Office United States Immigration & Customs Enforcement 500 12th Street, SW, Stop 5009 Washington, DC 20536 Email: ice-foia@dhs.gov

Re: Freedom of Information Act Request

To the FOIA Officer:

This is a request under the Freedom of Information Act, 5 U.S.C. § 552, submitted by the Transgender Law Center ("TLC") and Rapid Defense Network ("RDN"). We respectfully request copies of the following records:

- Any policies, procedures, guidelines, instructions, quotas or other materials concerning detention of a transgender or intersex person in existence on or after January 1, 2015;
- Any policies, procedures, guidelines, instructions, quotas or other materials concerning detention of a transgender or intersex person during the COVID-19 pandemic from January 1, 2020 to the present; and
- Any training manuals, guides, memoranda, and other documents used to train ICE employees, DHS employees, or third-party contractors in the administration, regulation, or provision of medical and mental health care of transgender or intersex people in detention in existence on or after January 1, 2015.

For hard-copy documents and documents stored electronically, we request that you produce them to us in .pdf format. For audio or video files, please produce them to us in .mp3 or .mp4 format.





Release of these records is in the public interest because these records will help inform the public regarding the treatment of people who identify as transgender in the custody of the Department of Homeland Security ("DHS"), Immigration and Customs Enforcement ("ICE"). These records are likely to contribute significantly to the public's understanding of the conditions of detention for immigration detainees who identify as transgender and ICE's operation and oversight of detention facilities that house transgender detainees. This information is not in the commercial interest of TLC and RDN, which are nonprofit organizations. Both TLC and RDN intend to make these records and/or reports using information from these records available to the general public via their websites, transgenderlawcenter.org and defensenetwork.org. Therefore, pursuant to 5 U.S.C. § 552(a)(4)(A)(iii), we are entitled to a fee waiver for this request. If you deny this request, however, and the fees will exceed \$250, please notify us of the charges before you fulfill our request so that we may decide whether to pay the fees or appeal your denial of our request for a waiver.

As you know, FOIA provides that if portions of a document are exempt from release, the remainder must be segregated and disclosed. Therefore, please send us all non-exempt portions of the records we have requested and justify any deletions by reference to specific exemptions of the FOIA. We reserve the right to appeal your decision to withhold any materials.

We are seeking information about the treatment of people who identify as transgender who are in the custody of ICE, a federal agency. We therefore request expedited processing for this request, which meets the Department of Homeland Security's established criteria for processing requests on an expedited basis: a lack of expedited processing could reasonably be expected to pose an imminent threat to the life or physical safety of an individual. Internal and independent investigations have documented serious, ongoing and unaddressed problems at facilities housing transgender detainees, including inadequate medical care, punitive use of solitary confinement, and unsanitary and dangerous living conditions.¹ Two transgender migrants have died after suffering medical neglect in ICE custody in recent years.² TLC and RDN intend to use the records obtained via this FOIA request in their efforts to end the detention of transgender people in such dangerous and deadly conditions.

¹ E.g., Dep't of Homeland Security Office of Inspector General, *Violations of Detention Standards amid COVID-19 Outbreak at La Palma Correctional Center in Eloy, AZ*, (Mar. 30, 2021), https://www.oig.dhs.gov/sites/default/files/assets/2021-04/OIG-21-30-Mar21.pdf (documenting health hazards and mistreatment of detainees at facility where some transgender detainees had been held); Physicians for Human Rights, *Praying for Hand Soap and Masks: Health and Human Rights Violations in U.S. Immigration Detention during the COVID-19 Pandemic*, (January 2021), https://phr.org/wp-content/uploads/2021/01/PHR-Praying-for-Hand-Soap-and-Masks.pdf (detainee at Otay Mesa Detention Center reported transgender detainee was placed in solitary confinement in retaliation for helping publicize unhealthy conditions).

² See Tim Fitzsimons, Democratic lawmakers call on ICE to release transgender migrants, NBC News (Jan. 16, 2020), https://www.nbcnews.com/feature/nbc-out/democratic-lawmakers-call-ice-release-transgender-migrants-n1116621.





Please contact us via telephone or email, rather than by U.S. mail, in reference to this request. You may communicate with Lynly Egyes, Legal Director at Transgender Law Center, who can be reached at 510-587-9696 or lynly@transgenderlawcenter.org, or Sarah Gillman, Legal Director at Rapid Defense Network, who can be reached at 212-843-0910 or sarah@defensenetwork.org.

We look forward to receiving your response within 20 working days, as required by law.

Sincerely,

Lynly Egyes, Legal Director Transgender Law Center Sarah Gillman, Legal Director Rapid Defense Network

Exhibit 2

From: Sarah Gillman <sarah@defensenetwork.org>

Sent: Monday, May 3, 2021 4:38 PM **To:** <u>ice-foia@dhs.gov</u> < <u>ice-foia@dhs.gov</u>>

Cc: Lynly Egyes < lynly@transgenderlawcenter.org

Subject: Fw: Freedom of Information Act Request from Transgender Law Center (TLC) and Rapid

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Dear FOIA Officer:

I am writing to follow-up on this request that was submitted on April 19, 2021.

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Thank you.

Sarah.

Sarah T. Gillman

Legal Director
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New York, NY 10004
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(212) 257-7033
www.defensenetwork.org
*formerly NSC Community
Legal Defense

From: Sarah Gillman

Sent: Monday, April 19, 2021 1:48 PM
To: ice-foia@dhs.gov <ice-foia@dhs.gov>

Cc: lynly@transgenderlawcenter.org <lynly@transgenderlawcenter.org>

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Network (RDN)

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who can be reached at 510-587-9696 or lynly@transgenderlawcenter.org, or can reach me at 212-843-0910 or sarah@defensenetwork.org.

We look forward to receiving your response within 20 working days, as required by law.

Thank you. Sarah Gillman

Sarah T. Gillman
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Exhibit 3





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- Any training manuals, guides, memoranda, and other documents used to train ICE officers, DHS employees, or third-party contractors in the administration, and regulation concerning ICE related facility oversight data and management of any grievances or complaints by transgender and/or intersex people;
- Records regarding the number of grievances or complaints filed by transgender and/or intersex detainees regarding medical treatment or access; and





• Records regarding the number of grievances or complaints filed by transgender and/or intersex detainees regarding detention facility staff.

For hard-copy documents and documents stored electronically, we request that you produce them to us in .pdf format. For audio or video files, please produce them to us in .mp3 or .mp4 format.

Release of these records is in the public interest because these records will help inform the public regarding the treatment of people who identify as transgender in the custody of the Department of Homeland Security ("DHS"), Immigration and Customs Enforcement ("ICE"). These records are likely to contribute significantly to the public's understanding of the conditions of detention for immigration detainees who identify as transgender and ICE's operation and oversight of detention facilities that house transgender detainees. This information is not in the commercial interest of TLC and RDN, which are nonprofit organizations. Both TLC and RDN intend to make these records and/or reports using information from these records available to the general public via their websites, transgenderlawcenter.org and defensenetwork.org. Therefore, pursuant to 5 U.S.C. § 552(a)(4)(A)(iii), we are entitled to a fee waiver for this request. If you deny this request, however, and the fees will exceed \$250, please notify us of the charges before you fulfill our request so that we may decide whether to pay the fees or appeal your denial of our request for a waiver.

As you know, FOIA provides that if portions of a document are exempt from release, the remainder must be segregated and disclosed. Therefore, please send us all non-exempt portions of the records we have requested and justify any deletions by reference to specific exemptions of the FOIA. We reserve the right to appeal your decision to withhold any materials.

We are seeking information about the treatment of people who identify as transgender who are in the custody of ICE, a federal agency. We therefore request expedited processing for this request, which meets the Department of Homeland Security's established criteria for processing requests on an expedited basis: a lack of expedited processing could reasonably be expected to pose an imminent threat to the life or physical safety of an individual. Internal and independent investigations have documented serious, ongoing and unaddressed problems at facilities housing transgender detainees, including inadequate medical care, punitive use of solitary confinement, and unsanitary and dangerous living conditions.¹ Two transgender migrants have died after

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We look forward to receiving your response within 20 working days, as required by law.

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Lynly Egyes, Legal Director

Transgender Law Center

Rapid Defense Network

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Exhibit 4

From: Sarah Gillman <sarah@defensenetwork.org>

Sent: Monday, May 3, 2021 4:36 PM **To:** <u>ice-foia@dhs.gov</u> < <u>ice-foia@dhs.gov</u>>

Cc: Lynly Egyes < lynly@transgenderlawcenter.org

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From: Sarah Gillman

Sent: Monday, April 19, 2021 1:52 PM
To: ice-foia@dhs.gov <ice-foia@dhs.gov>

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https://www.ice.gov/sites/default/files/documents/Document/2015/TransgenderCareMemorandum.pdf.

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¹ E.g., Dep't of Homeland Security Office of Inspector General, *Violations of Detention Standards amid COVID-19 Outbreak at La Palma Correctional Center in Eloy, AZ*, (Mar. 30, 2021), https://www.oig.dhs.gov/sites/default/files/assets/2021-04/OIG-21-30-Mar21.pdf (documenting health hazards and mistreatment of detainees at facility where some transgender detainees had been held); Physicians for Human Rights, *Praying for Hand Soap and Masks: Health and Human Rights Violations in U.S. Immigration Detention during the COVID-19 Pandemic*, (January 2021), https://phr.org/wp-content/uploads/2021/01/PHR-Praying-for-Hand-Soap-and-Masks.pdf (detainee at Otay Mesa Detention Center reported transgender detainee was placed in solitary confinement in retaliation for helping publicize unhealthy conditions).





suffering medical neglect in ICE custody in recent years.² TLC and RDN intend to use the records obtained via this FOIA request in their efforts to end the detention of transgender people in such dangerous and deadly conditions.

Please contact us via telephone or email, rather than by U.S. mail, in reference to this request. You may communicate with Lynly Egyes, Legal Director at Transgender Law Center, who can be reached at 510-587-9696 or lynly@transgenderlawcenter.org, or Sarah Gillman, Legal Director at Rapid Defense Network, who can be reached at 212-843-0910 or sarah@defensenetwork.org.

We look forward to receiving your response within 20 working days, as required by law.

Sincerely,

Lynly Egyes, Legal Director Transgender Law Center Sarah Gillman, Legal Director Rapid Defense Network

² See Tim Fitzsimons, Democratic lawmakers call on ICE to release transgender migrants, NBC News (Jan. 16, 2020), https://www.nbcnews.com/feature/nbc-out/democratic-lawmakers-call-ice-release-transgender-migrants-n1116621.

Exhibit 6

From: Sarah Gillman <sarah@defensenetwork.org>

Sent: Monday, May 3, 2021 4:41 PM
To: ice-foia@dhs.gov <ice-foia@dhs.gov>

Cc: Lynly Egyes < lynly@transgenderlawcenter.org>

Subject: Fw: Freedom of Information Act Request from Transgender Law Center (TLC) and Rapid

Defense Network (RDN)

Dear FOIA Officer:

I am writing to follow-up on this request that was submitted on April 19, 2021.

Please contact us via telephone or email, rather than by U.S. mail, in reference to this request. You may communicate with Lynly Egyes, Legal Director at Transgender Law Center, who can be reached at 510-587-9696 or lynly@transgenderlawcenter.org, or can reach me at 212-843-0910 or sarah@defensenetwork.org.

Thank you.

Sarah.

Sarah T. Gillman

Legal Director
Rapid Defense Network*
11 Broadway, Suite 615,
New York, NY 10004
Tel (212) 843-0910 · Fax
(212) 257-7033
www.defensenetwork.org
*formerly NSC Community
Legal Defense

From: Sarah Gillman

Sent: Monday, April 19, 2021 1:32 PM
To: ice-foia@dhs.gov <ice-foia@dhs.gov>

Cc: lynly@transgenderlawcenter.org <lynly@transgenderlawcenter.org>

Subject: Freedom of Information Act Request from Transgender Law Center (TLC) and Rapid Defense

Network (RDN)

Dear FOIA Officer:

The attached request is being submitted under the Freedom of Information Act, 5 U.S.C. § 552, submitted by the Transgender Law Center ("TLC") and Rapid Defense Network ("RDN").

Please contact us via telephone or email, rather than by U.S. mail, in reference to this request. You may communicate with Lynly Egyes, Legal Director at Transgender Law Center,

who can be reached at 510-587-9696 or lynly@transgenderlawcenter.org, or can reach me at 212-843-0910 or sarah@defensenetwork.org.

We look forward to receiving your response within 20 working days, as required by law.

We look forward to receiving your response within 20 working days, as required by law.

Thank you. Sarah Gillman

Sarah T. Gillman

Legal Director
Rapid Defense Network*
11 Broadway, Suite 615,
New York, NY 10004
Tel (212) 843-0910 · Fax
(212) 257-7033
www.defensenetwork.org
*formerly NSC Community
Legal Defense

Exhibit 7





Lynly Egyes Transgender Law Center PO Box 70976 Oakland, CA 94612 Telephone: 510-587-9696

Email: lynly@transgenderlawcenter.org

Sarah Gillman Rapid Defense Network 11 Broadway, Suite 615 New York, NY 10004 Telephone: 212-843-0910

Email: sarah@defensenetwork.org

April 19, 2021

Freedom of Information Act Office United States Immigration & Customs Enforcement 500 12th Street, SW, Stop 5009 Washington, DC 20536 Email: ice-foia@dhs.gov

> Re: **Freedom of Information Act Request**

To the FOIA Officer:

This is a request under the Freedom of Information Act, 5 U.S.C. § 552, submitted by the Transgender Law Center ("TLC") and Rapid Defense Network ("RDN"). We respectfully request copies of the following records:

- All correspondence, including emails, letters and internal memoranda, containing the terms "transgender" and/or "intersex" for which Lana Khoury of DHS/ICE/ERO/Custody Programs was an author or recipient from January 1, 2015 to the present;
- All correspondence, including emails, letters and internal memoranda, containing the terms "transgender" and/or "intersex" for which Andrew R. Lorenzen-Strait of DHS/ICE/ERO/Custody Programs was an author or recipient from January 1, 2015 to the present; and
- All correspondence, including emails, letters and internal memoranda, containing the terms "transgender" and/or "intersex" for which Capt. Edith Lederman, M.D., M.P.H. of the ICE Health Service Corps was an author or recipient from January 1, 2015 to the present.

For hard-copy documents and documents stored electronically, we request that you produce them to us in .pdf format. For audio or video files, please produce them to us in .mp3 or .mp4 format.





Release of these records is in the public interest because these records will help inform the public regarding the treatment of people who identify as transgender in the custody of the Department of Homeland Security ("DHS"), Immigration and Customs Enforcement ("ICE"). These records are likely to contribute significantly to the public's understanding of the conditions of detention for immigration detainees who identify as transgender and ICE's operation and oversight of detention facilities that house transgender detainees. This information is not in the commercial interest of TLC and RDN, which are nonprofit organizations. Both TLC and RDN intend to make these records and/or reports using information from these records available to the general public via their websites, transgenderlawcenter.org and defensenetwork.org. Therefore, pursuant to 5 U.S.C. § 552(a)(4)(A)(iii), we are entitled to a fee waiver for this request. If you deny this request, however, and the fees will exceed \$250, please notify us of the charges before you fulfill our request so that we may decide whether to pay the fees or appeal your denial of our request for a waiver.

As you know, FOIA provides that if portions of a document are exempt from release, the remainder must be segregated and disclosed. Therefore, please send us all non-exempt portions of the records we have requested and justify any deletions by reference to specific exemptions of the FOIA. We reserve the right to appeal your decision to withhold any materials.

We are seeking information about the treatment of people who identify as transgender who are in the custody of ICE, a federal agency. We therefore request expedited processing for this request, which meets the Department of Homeland Security's established criteria for processing requests on an expedited basis: a lack of expedited processing could reasonably be expected to pose an imminent threat to the life or physical safety of an individual. Internal and independent investigations have documented serious, ongoing and unaddressed problems at facilities housing transgender detainees, including inadequate medical care, punitive use of solitary confinement, and unsanitary and dangerous living conditions.¹ Two transgender migrants have died after suffering medical neglect in ICE custody in recent years.² TLC and RDN intend to use the records obtained via this FOIA request in their efforts to end the detention of transgender people in such dangerous and deadly conditions.

¹ E.g., Dep't of Homeland Security Office of Inspector General, *Violations of Detention Standards amid COVID-19 Outbreak at La Palma Correctional Center in Eloy, AZ*, (Mar. 30, 2021), https://www.oig.dhs.gov/sites/default/files/assets/2021-04/OIG-21-30-Mar21.pdf (documenting health hazards and mistreatment of detainees at facility where some transgender detainees had been held); Physicians for Human Rights, *Praying for Hand Soap and Masks: Health and Human Rights Violations in U.S. Immigration Detention during the COVID-19 Pandemic*, (January 2021), https://phr.org/wp-content/uploads/2021/01/PHR-Praying-for-Hand-Soap-and-Masks.pdf (detainee at Otay Mesa Detention Center reported transgender detainee was placed in solitary confinement in retaliation for helping publicize unhealthy conditions).

² See Tim Fitzsimons, Democratic lawmakers call on ICE to release transgender migrants, NBC News (Jan. 16, 2020), https://www.nbcnews.com/feature/nbc-out/democratic-lawmakers-call-ice-release-transgender-migrants-n1116621.





Please contact us via telephone or email, rather than by U.S. mail, in reference to this request. You may communicate with Lynly Egyes, Legal Director at Transgender Law Center, who can be reached at 510-587-9696 or lynly@transgenderlawcenter.org, or Sarah Gillman, Legal Director at Rapid Defense Network, who can be reached at 212-843-0910 or sarah@defensenetwork.org.

We look forward to receiving your response within 20 working days, as required by law.

Sincerely,

Lynly Egyes, Legal Director Transgender Law Center Sarah Gillman, Legal Director Rapid Defense Network

Exhibit 8

From: Sarah Gillman <sarah@defensenetwork.org>

Sent: Monday, May 3, 2021 4:35 PM
To: ice-foia@dhs.gov <ice-foia@dhs.gov>

Cc: Lynly Egyes < lynly@transgenderlawcenter.org

Subject: Fw: Freedom of Information Act Request from Transgender Law Center (TLC) and Rapid

Defense Network (RDN)

Dear FOIA Officer:

I am writing to follow-up on this request that was submitted on April 19, 2021.

Please contact us via telephone or email, rather than by U.S. mail, in reference to this request. You may communicate with Lynly Egyes, Legal Director at Transgender Law Center, who can be reached at 510-587-9696 or lynly@transgenderlawcenter.org, or can reach me at 212-843-0910 or sarah@defensenetwork.org.

Thank you.

Sarah.

Sarah T. Gillman

Legal Director
Rapid Defense Network*
11 Broadway, Suite 615,
New York, NY 10004
Tel (212) 843-0910 · Fax
(212) 257-7033
www.defensenetwork.org
*formerly NSC Community
Legal Defense

From: Sarah Gillman

Sent: Monday, April 19, 2021 2:02 PM
To: ice-foia@dhs.gov>

Cc: lynly@transgenderlawcenter.org <lynly@transgenderlawcenter.org>

Subject: Freedom of Information Act Request from Transgender Law Center (TLC) and Rapid Defense

Network (RDN)

Dear FOIA Officer:

The attached request is being submitted under the Freedom of Information Act, 5 U.S.C. § 552, submitted by the Transgender Law Center ("TLC") and Rapid Defense Network ("RDN").

Please contact us via telephone or email, rather than by U.S. mail, in reference to this request. You may communicate with Lynly Egyes, Legal Director at Transgender Law Center,

who can be reached at 510-587-9696 or lynly@transgenderlawcenter.org, or can reach me at 212-843-0910 or sarah@defensenetwork.org.

We look forward to receiving your response within 20 working days, as required by law.

Thank you. Sarah Gillman

Sarah T. Gillman
Legal Director
Rapid Defense Network*
11 Broadway, Suite 615,
New York, NY 10004
Tel (212) 843-0910 · Fax
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www.defensenetwork.org
*formerly NSC Community
Legal Defense

UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

Transgender Law Center, Rapid Defense Network	
Plaintiff v. Jnited States Immigration & Customs Enforcement))) Civil Action No. 1:21-cv-2153)
Defendant)
SUMMON	NS IN A CIVIL ACTION
	ement Division ania Avenue, NW
A lawsuit has been filed against you.	
serve on the plaintiff an answer to the attached co	nons on you (not counting the day you received it) you must omplaint or a motion under Rule 12 of the Federal Rules of served on the plaintiff or plaintiff's attorney, whose name and
If you fail to respond, judgment by defaut complaint. You also must file your answer or me	It may be entered against you for the relief demanded in the otion with the court.
	ANGELA D. CAESAR, CLERK OF COURT
Date:	
	Signature of Clerk or Deputy Clerk

FOIA Summons (1/13) (Page 2)

Civil Action No.

PROOF OF SERVICE

(This section should not be filed with the court unless required by Fed. R. Civ. P. 4 (l))

	This summons for (nan	me of individual and title, if any)		
was re	ceived by me on (date)	·		
	☐ I personally served	I the summons on the individual at	(place)	
			on (date)	; or
	☐ I left the summons	at the individual's residence or us		
		, a person of	suitable age and discretion who resid	des there,
	on (date)	, and mailed a copy to th	e individual's last known address; or	
		ons on (name of individual)		, who is
	designated by law to	accept service of process on behalf	of (name of organization)	
			on (date)	; or
	☐ I returned the sum	mons unexecuted because		; or
	☐ Other (specify):			
	My fees are \$	for travel and \$	for services, for a total of \$	0.00
	I daalara undar nanalt	y of perjury that this information is	a truo	
	i deciare under penan	y or perjury that this information is	s uuc.	
Date:				
Date.			Server's signature	
			Printed name and title	
			Server's address	

Additional information regarding attempted service, etc:

UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

Transgender Law Center, Rapid Defense Network)
Plaintiff)
v.) Civil Action No. 1:21-cv-2153
United States Immigration & Customs Enforcement)
Defendant)
SUMMON	S IN A CIVIL ACTION
To: (Defendant's name and address) Civil Division D United States A 501 Third Stree Third Floor Washington, De	Attorney's Office for the District of Columbia et, NW
A lawsuit has been filed against you.	
serve on the plaintiff an answer to the attached co	ons on you (not counting the day you received it) you must omplaint or a motion under Rule 12 of the Federal Rules of served on the plaintiff or plaintiff's attorney, whose name and
If you fail to respond, judgment by defaul complaint. You also must file your answer or mo	t may be entered against you for the relief demanded in the otion with the court.
	ANGELA D. CAESAR, CLERK OF COURT
Date:	
	Signature of Clerk or Deputy Clerk

FOIA Summons (1/13) (Page 2)

Civil Action No.

PROOF OF SERVICE

(This section should not be filed with the court unless required by Fed. R. Civ. P. 4 (l))

was re	This summons for (nan ceived by me on (date)	ne of individual and title, if any)			
	☐ I personally served	the summons on the individual a	at (place)		
			on (date)	; or	
	☐ I left the summons	at the individual's residence or u	<u> </u>	1 4	
			of suitable age and discretion who resid		
	on (date)	, and mailed a copy to t	he individual's last known address; or		
	☐ I served the summo			, W	ho is
	designated by law to a	accept service of process on beha	If of (name of organization)		
			on (date)	; or	
	☐ I returned the summ	nons unexecuted because			; or
	☐ Other (<i>specify</i>):				
	My fees are \$	for travel and \$	for services, for a total of \$	0.00	
	I declare under penalty	of perjury that this information	is true.		
Date:					
			Server's signature		
			Printed name and title		
			Server's address		

Additional information regarding attempted service, etc:

CIVIL COVER SHEET

JS-44 (Rev. 11/2020 DC)									
I. (a) PLAINTIFFS Transgender Law Center and Rapid Defense Network			DEFENDANTS United States Immigration & Customs Enforcement						
(b) COUNTY OF RESIDENCE OF F (EXCEPT IN		COUNTY OF RESIDENCE OF FIRST LISTED DEFENDANT (IN U.S. PLAINTIFF CASES ONLY) NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED							
(c) ATTORNEYS (FIRMNAME, ADDRESS, AND TELEPHONE NUMBER) Matthew E. Kelley Ballard Spahr LLP 1909 K Street, NW, 12th Floor Washington, DC 20006 (202) 508-1112			ATTORNEYS	(IF KNOW	'N)				
II. BASIS OF JURISDICTION (PLACE AN X IN ONE BOX ON							S (PLACE AN x IN ONE ERSITY CASES ONLY		
1 U.S. Government Plaintiff) 3 Federal Question (U.S. Government Not a Party)	Citizen of the		PTF 1	DFT 1	Incorpora	ated or Principal Place	PTF O 4	OFT 4
2 U.S. Government Defendant	4 Diversity (Indicate Citizenship of Parties in item III)		another State	O 2	O 2		ated and Principal Placess in Another State	e O 5	O 5
	,	Citizen or S Foreign Co		O 3	O 3	Foreign N	Nation	O 6	O 6
(Diagram Vimana	IV. CASE ASSIG			_			1: No4 6 C-	-:4)	
	B. Personal Injury/	_	Cause of Act C. Admini				O D. Tempor		training
	Malpractice		Review		1180110	,	Order/P Injuncti	relimina	
330 Federal Employers Liability 340 Marine 345 Marine Product Liability 350 Motor Vehicle			151 Medicare Act			Any nature of suit from any category may be selected for this category of case assignment. *(If Antitrust, then A governs)*			
O E. General Civil (Ott	her) OR	(F. Pro		eral C	ivil			
Real Property 210 Land Condemnation 220 Foreclosure 423 Withdrawal 28 Use 423 Withdrawal 28 Use 424 Torts to Land 245 Tort Product Liability 290 All Other Real Property 370 Other Fraud 371 Truth in Lending 380 Other Personal Property Damage 385 Property Damage Product Liability 290 All Other Search Property 250 Civil Rights 250 Civil Detainee - Confinement 260 Ci		SC 157 her s Conditions ated New	defendant 470 Raci		470 Racketeer & Corrup 480 Consumer 485 Telephone Protection 490 Cable/Sat 850 Securities/ Exchange 896 Arbitratio 899 Administr Act/Reviee Agency De 950 Constitution Statutes 890 Other Stat (if not administred)	bitration Iministrative Procedure tt/Review or Appeal of gency Decision onstitutionality of State			

Case 1:21-cv-02153 Document 1-12 Filed 08/12/21 Page 2 of 2

O G. Habeas Corpus/ 2255 530 Habeas Corpus – General 510 Motion/Vacate Sentence 463 Habeas Corpus – Alien Detainee	H. Employment Discrimination 442 Civil Rights – Employment (criteria: race, gender/sex, national origin, discrimination, disability, age,	○ I. FOIA/Privacy Act × 895 Freedom of Information Act 890 Other Statutory Actions (if Privacy Act)	J. Student Loan 152 Recovery of Defaulted Student Loan (excluding veterans)		
	religion, retaliation)				
	(If pro se, select this deck)	*(If pro se, select this deck)*			
K. Labor/ERISA (non-employment) 710 Fair Labor Standards Act 720 Labor/Mgmt. Relations 740 Labor Railway Act 751 Family and Medical Leave Act 790 Other Labor Litigation 791 Empl. Ret. Inc. Security Act	L. Other Civil Rights (non-employment) 441 Voting (if not Voting Rights Act) 443 Housing/Accommodations 440 Other Civil Rights 445 Americans w/Disabilities – Employment 446 Americans w/Disabilities – Other 448 Education	M. Contract 110 Insurance 120 Marine 130 Miller Act 140 Negotiable Instrument 150 Recovery of Overpayment & Enforcement of Judgment 153 Recovery of Overpayment of Veteran's Benefits 160 Stockholder's Suits 190 Other Contracts 195 Contract Product Liability 196 Franchise	N. Three-Judge Court 441 Civil Rights – Voting (if Voting Rights Act)		
V. ORIGIN					
O 1 Original Proceeding From State Court C					
VI. CAUSE OF ACTION (CITE THE U.S. CIVIL STATUTE UNDER WHICH YOU ARE FILING AND WRITE A BRIEF STATEMENT OF CAUSE.) Failure to provide public records pursuant to the Freedom of Information Act, 5 U.S.C. Section 552.					
VII. REQUESTED IN COMPLAINT	CHECK IF THIS IS A CLASS ACTION UNDER F.R.C.P. 23 DEMAND JU	Check Y YES T	ES only if demanded in complaint		
VIII. RELATED CASE(S) IF ANY	(See instruction) YES	NO 🗶 If yes, p	lease complete related case form		
DATE:08/11/2021	SIGNATURE OF ATTORNEY OF REC	CORD/s/ Matthew	E. Kelley		

INSTRUCTIONS FOR COMPLETING CIVIL COVER SHEET JS-44 Authority for Civil Cover Sheet

The JS-44 civil cover sheet and the information contained herein neither replaces nor supplements the filings and services of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. Consequently, a civil cover sheet is submitted to the Clerk of Court for each civil complaint filed. Listed below are tips for completing the civil cover sheet. These tips coincide with the Roman Numerals on the cover sheet.

- I. COUNTY OF RESIDENCE OF FIRST LISTED PLAINTIFF/DEFENDANT (b) County of residence: Use 11001 to indicate plaintiff ir resident of Washington, DC, 88888 if plaintiff is resident of United States but not Washington, DC, and 99999 if plaintiff is outside the United States.
- III. CITIZENSHIP OF PRINCIPAL PARTIES: This section is completed only if diversity of citizenship was selected as the Basis of Jurisdiction under Section II.
- IV. CASE ASSIGNMENT AND NATURE OF SUIT: The assignment of a judge to your case will depend on the category you select that best represents the <u>primary</u> cause of action found in your complaint. You may select only <u>one</u> category. You <u>must</u> also select <u>one</u> corresponding nature of suit found under the category of the case.
- VI. CAUSE OF ACTION: Cite the U.S. Civil Statute under which you are filing and write a brief statement of the primary cause.
- VIII. RELATED CASE(S), IF ANY: If you indicated that there is a related case, you must complete a related case form, which may be obtained from the Clerk's Office.

Because of the need for accurate and complete information, you should ensure the accuracy of the information provided prior to signing the form.

IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

TRANSGENDER LAW CENTER,

594 Dean Street Brooklyn, NY 11238

and

RAPID DEFENSE NETWORK

11 Broadway, Suite 615 New York, NY 10004

Plaintiffs,

v.

UNITED STATES IMMIGRATION & CUSTOMS ENFORCEMENT

500 12th Street, SW Washington, DC 20536

Defendant.

Case No. 1:21-cv-2153

PLAINTIFFS' CORPORATE DISCLOSURE STATEMENTS

Pursuant to Federal Rule of Civil Procedure 7.1 and Local Civil Rule 26.1, the undersigned counsel hereby certifies that Plaintiffs Transgender Law Center and Rapid Defense Network are non-profit corporate parties, neither of which has a parent company nor issues any stock. These representations are made in order that judges of this Court may determine the need for recusal.

Dated: August 12, 2021 Respectfully submitted,

BALLARD SPAHR LLP

/s/ Matthew E. Kelley

Matthew E. Kelley (Bar No. 1018126) Leslie E. John

Elizabeth Weissert Alex Levy

BALLARD SPAHR LLP

1909 K Street, NW, 12th Floor

Washington, DC 20006

Tel: (202) 508-1112

Fax: (202) 661-2299 kelleym@ballardspahr.com

Sarah T. Gillman (D.D.C. Bar # NY0316) RAPID DEFENSE NETWORK 11 Broadway, Suite 615 New York, NY 10004-1490 sarah@defensenetwork.org

Lynly S. Egyes Transgender Law Center PO Box 70976 Oakland, CA 94612 Tel: 973-454-6325

Counsel for RDN and TLC

UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

Transgender Law Center, Rapid Defense Network)
Plaintiff)
v.) Civil Action No. 1:21-cv-2153
United States Immigration & Customs Enforcement))
Defendant	
SUMMON	S IN A CIVIL ACTION
To: (Defendant's name and address) United States In 500 12th Street Washington, Do	t, SW
A lawsuit has been filed against you.	
	ons on you (not counting the day you received it) you must
=	omplaint or a motion under Rule 12 of the Federal Rules of
address are: Matthew E. Kelley	served on the plaintiff or plaintiff's attorney, whose name and
Ballard Spahr LLP 1909 K Street, NW 12th Floor Washington, DC 20006	
If you fail to respond, judgment by defaul complaint. You also must file your answer or mo	t may be entered against you for the relief demanded in the otion with the court.
	ANGELA D. CAESAR, CLERK OF COURT
Date:	
Dutc	Signature of Clerk or Deputy Clerk

FOIA Summons (1/13) (Page 2)

Civil Action No.

PROOF OF SERVICE

(This section should not be filed with the court unless required by Fed. R. Civ. P. 4 (l))

was re	This summons for (nan ceived by me on (date)	ne of individual and title, if any)			
	☐ I personally served	the summons on the individual a	at (place)		
			on (date)	; or	
	☐ I left the summons	at the individual's residence or u	<u> </u>	1 4	
			of suitable age and discretion who resid		
	on (date)	, and mailed a copy to t	he individual's last known address; or		
	☐ I served the summo			, W	ho is
	designated by law to a	accept service of process on beha	If of (name of organization)		
			on (date)	; or	
	☐ I returned the summ	nons unexecuted because			; or
	☐ Other (<i>specify</i>):				
	My fees are \$	for travel and \$	for services, for a total of \$	0.00	
	I declare under penalty	of perjury that this information	is true.		
Date:					
			Server's signature		
			Printed name and title		
			Server's address		

Additional information regarding attempted service, etc: